	CHAMPAIGN COUNTY BOARD OF HEALTH
	Monthly Meeting Tuesday, October 30, 2007
,	Call to Order
	The Board of Health held its regular monthly meeting on October 30, 2007 in Meeting Room 2 at the Brookens Administrative Center, 1776 East Washington, Urbana. The meeting was called to order at 6:00 p.m. by Julian Rappaport.
	Roll Call
	Susan Maurer called the roll. Board members present at the time of roll call were Stan James, Susan Maurer, Tom O'Rourke, Julian Rappaport, Betty Segal, and Carrie Storrs. John Peterson arrived later. Absent Board members were Nezar Kassem and Prashanth Gowda. Staff present were Kat Bork (Board of Health Secretary) and Susan McGrath (State's Attorney's Office. Others present were Nancy Greenwalt (CIDES Executive Director), Jill Meyers (CIDES), C. Pius Weibel (County Board Chair and CUPHD Board Member)
i	Approval of Agenda/Addendum
	MOTION by James to approve the agenda; seconded by Storrs. Motion carried.
;	Approval of Minutes
	MOTION by James to approve the Board of Health September 25, 2007 minutes; seconded by O'Rourke. Motion carried.
	Peterson entered the meeting at 6:03 p.m.
i	Public Participation
	Weibel stated that he wanted to be able to leave the meeting as quickly as possible and requested any business that he could assist with be moved to the top of the agenda. The Board agreed to deal with agenda items J 3 through 5 first. Greenwalt and Meyers indicated they were present for the CIDES issues. Rappaport agreed to allow them the opportunity to speak when the Board reached those agenda items.
	Anika Atbasi, a pre-dental student at the University of Illinois, urged the Board of Health to approve the additional funding requested by CIDES for the children's program and to consider providing for a dental program for adults.
	Monthly Reports
	MOTION by James to receive and place on file the CUPHD September 2007 monthly reports, the CIDES September 2007 monthly report, and the CIDES financial statements for 2005 and 2006; seconded by Maurer. Motion carried.

	Correspondence and Communications
	Rappaport provided the letter that he sent to Weibel and the other CUPHD Board
	members regarding the Breast & Cervical Cancer Program. Weibel stated he would bring up the
	concerns raised in the letter at the CUPHD Board meeting scheduled for the next day.
	Treasurer's Report
	Invoices submitted by CUPHD for August 2007 and September 2007
	Peterson reported that the Board of Health looks to be on target for the budget levels.
	MOTION by Peterson to approve the invoices submitted by CUPHD for August 2007
	and September 2007; seconded by Maurer.
	Rappaport asked about the payments CUPHD is invoicing the Board of Health for home
	nursing, which is a program that no longer exists. Peterson said it is money down the drain. The
	Board of Health committed to paying for it until the end of the fiscal year on November 30,
	2007.
	Board of Health FY2007 Budget Projection Report from County Administrator of Finance
	Board of Health F12007 Budget Projection Report from County Administrator of Finance
	This agenda item was withdrawn.
	Finance
	Reconsideration of CIDES Appropriation in FY2008
	The Board began with the request for funding the children's dental program. Rappaport
	described the study session where the Board considered the CIDES request for an increased
	funding level for the Children's Dental Access Program in FY2008 on some detail. CIDES is
	requesting over \$130,360. The Board had been appropriating \$105,000 for CIDES annually.
	The Board has budgeted \$105,000 in its FY2008 budget for CIDES. The Board approved
	increasing the FY2007 with a one-time appropriation of \$15,000 at the last meeting. CIDES's
	request for FY2008 is even larger. Rappaport said he would recognize Board members equally with pro and con opinions
	with pro and con opinions.
	MOTION by Segal to approve an increased FY2008 appropriation of \$130,000 for the
(Children's Dental Access Program; seconded by Maurer.
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	James stated that he did not know if he will oppose the appropriation, as he was not at the
,	study session. He asked if CIDES is hoping to reach out to Lincoln's Challenge in Rantoul.
	Greenwalt said yes. James had a problem with that idea because most of Lincoln's Challenge's
	clients come from other communities and other counties. Lincoln's Challenge might also be
	scaling back because of funding cuts. James wanted to include in the CIDES contract language
	that if Lincoln's Challenge does shut down then the money will be returned to the Board of
	Health and not spent elsewhere. He was concerned about the Board being locked into an
	agreement to pay money even when the program does not work out, like it is with the now

defunct home nursing program. He stressed there has to be accountability and guidelines. Jamesthinks there is a need in the elderly population for services, which is a population not as vocal

- about their needs as others. Greenwalt confirmed CIDES will be expanding to Lincoln's
- 98 Challenge and promised no County money will be spent on Lincoln's Challenge. She explained
- 99 the mobile clinics going to schools have tremendous Medicaid reimbursement, so there is no
- 100 County money used when CIDES goes to most of the schools. Provena has donated \$2,500 for
- 101 the first restorative care days. She hopes the increased \$25,000 from the Board of Health will
- 102 provide for uninsured kids in the mobile clinics at grade schools and private dentists' offices.
- 103 McGrath said the CIDES contract is up for renewal so they can incorporate language about what 104 the County money can be spent on. Rappaport directed, with the Board's consent, that the
- 105 language about County money not being used for Lincoln's Challenge be included in the CIDES 106 contract and brought to the Board at the next meeting for approval.
- 106 107

108 O'Rourke said he would not vote for the increased funding. He supports funding at the 109 same amount that CIDES received last year, but said the Board needs to have a discussion 110 concerning the other unmet health needs in Champaign County. The Board needs to have a 111 process set up to evaluate funding requests. O'Rourke stated he was not opposed to CIDES as a 112 program, he would simply vote against increases for any program until an evaluation process is in place. His concern was that there are loads of other people who do great things in the 113 114 community who have not been considered by the Board for funding. O'Rourke's objection is 115 this is not good policy. Rappaport noted the point is well taken and setting up such a process 116 will be discussed later on the agenda.

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Segal stated this is not the time to set up a process for funding in FY2008. Peterson and O'Rourke pointed out that the Board has a contingency fund in FY2008 so the Board can take the time to develop an evaluation process before spending any of the contingency fund. O'Rourke would support funding CIDES at \$105,000 again in FY2008 and then consider their request for more money after a process is developed. Segal supported the additional funding because dental services for kids are needed in the County and she felt it is an under-funded area.

125 Peterson raised the issue of Medicaid funding, namely that every one of the children 126 served by CIDES is covered by Medicaid, yet because local dentists will not accept Medicaid as a form of payment, the County is using local tax dollars to pay for services that have complete 127 128 Medicaid coverage. Peterson reiterated some of his statements from the study session; 129 specifically that France Nelson could have a program that would get the Board more bang for the 130 buck because that entity gets more Medicaid reimbursement. His opposition to expansion of the CIDES program is that CIDES has no design to take advantage of the fact that they are serving 131 132 children on Medicaid. If the possible Medicaid reimbursement was fully realized, then CIDES 133 could expand their program or request less of a subsidy from the Board of Health. In terms of 134 economics, the current model is not the best model. 135

136 Storrs said it has been established that oral health is one of the highest priority needs in 137 the County. She felt, in the absence of access to dental providers for Medicaid clients, it is not 138 inappropriate for the Board to continue to fund services for the next fiscal year, as well as 139 exploring other avenues. Storrs said, as a board of public health, we should work towards the 140 objective of improvements in oral health in Champaign County.

141 James wondered if giving more money would solve the problem if the main problem is 142 with getting dentists to do the work. Storrs asked if Greenwalt is seeing more cooperation with 143 the dentists. Greenwalt stated that dentists in East Central Illinois do not take Medicaid. The 144 dentists are willing to work with CIDES because they bill CIDES for half of their costs and 145 donate the other half. The reimbursement rate from CIDES is more than what the dentists would 146 receive from Medicaid. Two local dentists will let CIDES recoup money from Medicaid for the 147 clients the see. Discussion continued over the CIDES request for funding children's services. 148 149 McGrath inquired whether the Board wanted to insert language in the next CIDES 150 contract that designates the additional funds as a one-time grant, not an annual increase that will 151 continue each year. Rappaport had suggested that approach about the adult program proposal 152 that was presented at the study session. Rappaport said CIDES has been a good program and the 153 Board has gotten reports that make him feel comfortable with the money that CIDES has been 154 given. Given that the increased funding would all go to providing more services, he felt the 155 increase represented a good purchase. He said CIDES has earned his solid support for funding 156 children's dental services. A roll call vote was ordered. 157 158 Motion carried with a vote of 5 to 2. Maurer, Peterson, Rappaport, Segal, and Storrs 159 voted in favor of the motion. James and O'Rourke voted against the motion. 160 161 The Board moved on to consideration of the application for the creation and funding of 162 an adult dental program. 163 164 **MOTION** by Storrs to approve \$50,000 to fund an adult dental program through CIDES; 165 seconded by Segal. 166 167 Peterson began by stating he is against the program as it is currently presented. The adult 168 program would give the Board of Health a lot less bang for the buck in terms of design. He said 169 any adult program should have Frances Nelson involved. Peterson was concerned about using 170 the entire contingency fund for additional dental funding. He reminded the Board that they are 171 implementing two entirely new programs in FY2008, the mobile unit with CUPHD and the 172 senior services program with the Regional Planning Commission. As Treasurer, he projected 173 that both programs would likely cost more next year, so if the Board funds the adult dental 174 program they will have to significantly spend their carryover. Peterson estimated that the senior 175 services program will ask for \$80,000 in the next fiscal year. He thinks RPC will do well with 176 the program and need more money in continuing years, so he is timid on more dental spending. He would like to see a better model for an adult dental program before eating into the Board of 177 178 Health's carryover. 179 180 Storrs spoke about the importance of oral health and the impact on communities. She 181 wondered if there was a way the adult program could focus only on primary or secondary preventative services. She asked about CUPHD's capacity. Peterson explained that CUPHD 182 183 had informed the Board that they have a dental team, but they are working hard just to meet the 184 demand for services in Champaign-Urbana. CUPHD did not submit a proposal to the Board of

- 185 Health to provide dental service because they felt unable to serve more than the Champaign-
- 186 Urbana residents at their current capacity. Storrs said she was under the impression that CUPHD

187 applied for a grant that required them to accept dental clients from outside the cities. Greenwalt 188 said the joint grant proposal with CUPHD, CIDES, and Frances Nelson was not funded. 189 190 The Board continued to discuss the adult program proposal without reaching a consensus. 191 Rappaport suggested the Board first develop a procedure to evaluate proposals from all entities 192 and ask CIDES to submit their adult program proposal then. James concurred with Rappaport's 193 idea to wait. He understood that there is a need for these services and spoke about programs that 194 exist through other organizations. James recommended ensuring the Board of Health money is 195 going where it can go the farthest. He noted a lot of County residents are worried about rural 196 residents because they see their tax dollars going to Champaign-Urbana residents. He applauds 197 the work CIDES does, but would prefer the Board set up a process to consider funding first. He 198 does not want the Board to spend money just because they have it and urged more conservation. 199 200 Storrs and Segal agreed to withdraw the motion. 201 202 Establishment of Process for Entities to Make Requests to the Board of Health 203 204 McGrath suggested having some thoughts about what the process would be. Rappaport 205 asked for volunteers to form a subcommittee to develop the process by which entities would 206 make requests to the Board of Health. James suggested including this as a future agenda item 207 and contacting Peter Tracy of the Mental Health Board because he has done a wonderful job 208 developing the criteria to evaluate the County Board's Quarter Cent for Public Safety Juvenile 209 Delinquency Grant applicants. This criteria is used to select the winning applicants for the grants 210 and the Mental Health Board staff also monitors the grant recipients throughout the year to track 211 whether the stated goals are being met. Rappaport offered to communicate with Tracy for his 212 expertise on this type of issue. The Board concurred with placing this item on the November 213 agenda and having Rappaport contact Tracy. 214 215 Creation of a Subcommittee to Develop Objectives and Indicators for Next the 216 Budget Cycle 217 218 Maurer stated that she requested this item be placed on the agenda because the budget 219 document that is submitted to the County Board requires budget objectives and indicators. This 220 is something the Board of Health needs to develop. Maurer volunteered to put together a format 221 and share it with other Board members to get their feedback as a starting point. Segal offered to 222 help. The Board agreed a subcommittee should not be organized since Maurer and Segal will 223 work on the format together. McGrath cautioned the Board that any more than 2 members of a 224 9-member board meeting together to discuss business is a violation of the Open Meetings Act. 225 226 Recommendations Regarding One-Time Infusion of Funding from IDPH 227 228 Rappaport requested an update on the status of this money. McGrath indicated that Julie 229 Pryde told her the \$52,000 from IDPH has been received and needs to be spent by June 30, 2008. 230 Rappaport suggested the Board could consider how to use the IDPH money by evaluating 231 funding requests that are received and examined through the evaluation process, once it is 232 developed. While it is recommended that the one-time fusion of funding be spent on a one-time

- expense, such as a capital improvement project, it does not have to be used this way. Storrs
- relayed another recommendation from Pryde on what the Board could spend its money on:
- 235 purchasing electronic defibulators for CUPHD's mobile units and the Rantoul site. Rappaport
- said the Board is free to spend the money on whatever it wants because there are no restrictions
- from IDPH and suggested waiting to decide how to spend the money. Maurer noted it could be
- 238 spent on equipment or on services. James said the Board could buy equipment, such as 239 defibulators, and donate them to rural fire departments. Rappaport and O'Rourke agreed with
- 239 defibulators, and donate them to rural fire departments. Rappaport and O'Rourke agreed with 240 that type of idea. Rappaport directed that this item be placed on a future agenda and for Board
- members to come back with any ideas for the use of funds.
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243 Issues Regarding CUPHD

244 <u>Approval of Mobile Unit Service Plan</u>245

The proposal for mobile programming in Champaign County from Julie Pryde was
distributed to the Board via email prior to the meeting. Maurer pointed out that Pryde's proposal
was \$5,000 more than the original budget. McGrath said the additional \$5,000 was ads and
marketing.

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MOTION by James to approve the mobile program in Champaign County as presented by CUPHD; seconded by Peterson. Peterson said he was seconding the original budget. Storrs requested a friendly amendment setting the budget for the mobile program at the original budgeted amount \$77,232 amount for FY2008. James and Peterson agreed to consider the amendment as friendly.

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The Board discussed the proposal from CUPHD and the fact that it did not match the amount that was budgeted for the program. Rappaport declared a 5-minutes recess at 7:30 p.m. in order for Bork to retrieve the Board of Health's FY2008 budget to confirm the mobile program budget. It was confirmed that the Board approved \$77,232 in their FY2008 budget for the mobile program.

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James withdrew his motion.

265 MOTION by James to approve the mobile program in Champaign County without
 266 exceeding the original budget of \$77,232; seconded by Peterson.

267 268 Storrs recommended cutting some services expenses in order to do some marketing. James thought Pryde's plan was to park the mobile units at certain places in communities at 269 270 certain times, then have the community centers, etc. pass the word around when the mobile unit 271 would be available to residents. He felt word of mouth could spread knowledge of the services. 272 Storrs pointed out the proposal suggests parking the mobile unit at trailer parks, but the Board 273 should give some thought to marketing. Marketing can be done for a cost lower than \$5,000, for 274 example putting flyers in mailboxes at trailer parks. James understood that Pryde was going to 275 contact local community leaders some their ideas on the best times and locations to park a 276 mobile unit and to get the word out. McGrath verbalized that radio and newspaper ads are not 277 the most effective advertising unless one plans to saturate the market. The Board discussed 278 various ideas to advertise the mobile unit's existence and schedule, such as public service

279 announcements, letters to the editor in the *Rantoul Press*, and contacting schools to send 280 information home with the students. James said he would contact Pryde to talk with her about 281 distributing flyers at Rantoul laundry mats and grocery stores. The Board discussed the 282 scheduled put forth by Pryde. James noted the mobile unit program is new and some ironing out 283 of details will occur. Pryde had indicated at a previous meeting that she would be willing to 284 make any changes requested by the Board. When Segal requested the mobile unit provide 285 services after 5:00 p.m. McGrath reminded the Board that the IRS is very picky about 286 independent contract services, so Board cannot direct CUPHD staff manning the mobile unit to 287 work beyond their normal working hours for both tax and liability reasons. Storrs added that 288 once the indicators and objectives are in place for this program the Board will be able to tell if 289 the program is meeting its goals. 290 291 O'Rourke exited the meeting at 7:49 p.m. 292 293 Rappaport said he was not pleased with the evaluation tools. Segal asked about services 294 for the many overweight County residents. The Board continued to discuss the various service 295 options presented with the mobile unit. 296 297 O'Rourke re-entered the meeting at 7:51 p.m. 298 299 Maurer suggested the Tamie Nagrodski come to the Board meetings to give detailed 300 reports on the mobile unit program. James said it was important not to micromanage how the 301 staff does their jobs. Rappaport would like to see hard information on the mobile unit outcomes. 302 If the Board has outcomes information, they can see if progress is being made. O'Rourke 303 suggested CUPHD supply basic information, including number of people seen, cases identified, 304 and referrals made. The Board concurred that it wanted Tamie Nagrodski to attend future 305 meetings to have interaction with the Board about the mobile unit. 306 307 Peterson reported that the Village of Philo formally objected to not being included even 308 after the village specifically said they did not want services. Peterson will make a point of this to 309 CUPHD next month. The Board understood that the mobile unit program is flexible and the 310 services can be changed. 311 312 Report from Acting CUPHD Administrator 313 314 Information from the Acting CUPHD Administrator was provided via email. 315 316 Report from Contract Subcommittee 317 318 O'Rourke reported that the Contract Subcommittee met with Pryde to take her take on the 319 drafted revisions to the contract with CUPHD. The subcommittee desired to see if Pryde had 320 any problems to the contract as the CUPHD Administrator and whether she had any suggestions. O'Rourke stated Pryde was very helpful at the meeting. She indicated two items of concern that 321 322 the subcommittee found valid and agreed with her assessment. One issue was to change Item 10 on the contract to reflect that the Board of Health shall approve the application for any new 323 324 grants, since many of the grant applications are simply requests to renew present grants. The

325 contract language was changed to reflect Pryde's recommendation. The second issue regarded 326 the Board of Health request to be involved in the evaluation of the CUPHD Administrator. 327 Pryde suggested the Board of Health provide an evaluation of the Administrator to the CUPHD 328 Board to be a piece of the total evaluation. The subcommittee concurred with the idea of 329 completing a peer review of the CUPHD Administrator and assisting the CUPHD in the 330 evaluation of the Administrator in any other manner agreed upon by the Board of Health and 331 CUPHD. The Contract Subcommittee wanted the Board of Health to be one component of the 332 evaluation with the understanding that the CUPHD Board is the ultimate decision maker. They 333 just wanted to be a part of the evaluation process. Pryde had no objection to those points. The 334 subcommittee would like for Rappaport to contact Carol Elliott of the CUPHD Board in order to 335 set up an initial discussion about the contract process. Then the Contract Subcommittee would 336 like to meet with whomever the CUPHD Board designates to discuss the contract revisions. 337 338 Rappaport recommended holding a joint study session between the two boards to discuss 339 the contract, not to approve it. The Board of Health was willing to meet with anyone CUPHD 340 would like to attend. Rappaport suggested it be a meeting without the lawyers in order for the 341 participants to discuss their intentions. McGrath concurred. Rappaport asked if this procedure 342 made sense to Weibel. Weibel answered positively, but added that Elliott might want the 343 CUPHD lawyer to attend the meeting. The Board agreed that Rappaport should contact Elliott. 344 345 Approval of Revised CUPHD Contract for Discussion with the CUPHD Board 346 347 MOTION by O'Rourke to approve the revised CUPHD contract as a draft for discussion 348 to forward to the CUPHD Board; seconded by Storrs. Motion carried. 349 350 Creation of a Subcommittee to Consider Possible Merger Between Board of Health and CUPHD 351 352 Rappaport explained that this item emerged from a discussion at the Policy, Personnel, & 353 Appointments Committee meeting of the County Board. At that meeting, McGrath was directed 354 to research the legal issues involved in a merger of the two public health entities and report back 355 to the committee, possibly in January. Rappaport attended the meeting and informed the Policy, 356 Personnel, & Appointments Committee about the previous consultant's report that recommended 357 a study of the financial and legal implications of such a merger, as well as investigating way the 358 two boards could work together in the meantime. Rappaport suggested creating a subcommittee 359 to explore this idea. The Board of Health discussed forming a subcommittee and who would 360 comprise its membership. 361 362 **MOTION** by O'Rourke to create a subcommittee to consider a possible merger between 363 the Board of Health and CUPHD; seconded by Peterson. 364 365 Storrs stated she is going to the Mid-America Public Leadership Institute, a year-long 366 institute, on behalf of the Board. A part of institute will be a team assistance project and an 367 individual assistance project. She inquired if the Board would like her to propose this to the 368 Leadership Institute as a potential topic for a team assistance project. It could benefit other 369 public health entities and enable the Board to get the benefit of expertise from other areas. The 370 Board was very much in favor of Storrs presenting the topic to the Leadership Institute.

371 Rappaport asked for volunteers for the subcommittee. As President, he is an ex-officio 372 member of every subcommittee. O'Rourke suggested contacting former CUPHD Directors, such 373 as Dick Graber, and including non-board members on the subcommittee. McGrath suggested 374 working at the Board level first to develop an action plan before getting public input. O'Rourke 375 wanted to give it more thought before forming a subcommittee. Storrs was willing to be on the 376 subcommittee. Other members were interested, but are already on other subcommittees. The 377 Board agreed to ask Kassem and Gowda if they are interested before forming the subcommittee. 378 O'Rourke asked for any Board members who attend an outside meeting on behalf of the Board to 379 report back at the next Board meeting. The Board thanked Weibel for attending the meeting and 380 he exited after thanking them for reordering the agenda. 381

- 382 Other Business
- 383 384

Report on Mental Health Board Meeting

Rappaport reported that he attended the Mental Health Board meeting to inform them that the Board of Health allocated money for the joint program, but he has not heard that MHB has also allocated their share of the money. Rappaport will speak to Peter Tracy about this matter.

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O'Rourke exited the meeting at 8:06 p.m.

391 <u>Possible Revisions to Public Health Ordinance</u>392

McGrath spoke to Jim Roberts at CUPHD about the draft ordinance. Roberts will be getting back to McGrath and then she and Storrs will proceed with the environmental aspects of the ordinance. Storrs had a lead from the Leadership Institute that the State of Indiana has a template from which a public health department can build a public health ordinance. McGrath has talked about this with John Dwyer at CUPHD. It would take a change in state legislature for Illinois to guarantee a template. Rappaport asked when the ordinance would be brought to the full Board. McGrath recommended placing it on the January agenda.

- 400
- 401 Board of Health Website
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403 Segal expressed her opinion that the Board of Health website posted by CUPHD is 404 abysmal and very outdated. CUPHD maintained the website and the previous administration 405 refused to update the site last year. Bork explained the Board of Health has a web page 406 maintained by Champaign County Administrative Services. This page has posted all the 407 agendas, approved minutes, and contact information for the Board. Any additional materials can 408 be added as the Board sees fit. McGrath noted the Board does not own the domain name to the 409 CUPHD site. Storrs recalled that Pryde recommended the Board of Health create a logo like 410 CUPHD's. James suggested that it is not worth it to spend money on website development if the 411 two public health entities may be moving towards a merger. The Board agreed that it wanted 412 some sort of signage that would identify that the mobile unit was being provided to residents by 413 the County Board of Health. The Board discussed creating a logo that would symbolize the 414 County Board of Health. Storrs recommended adding the words "Serving Champaign County" to the mobile unit itself and any flyers advertising it. The Board agreed that the mobile unit 415 should have some form of notice that it is provided by the County. The Board directed Bork to 416

417	contact CUPHD IT staff person to shut down the CUPHD-managed Board of Health website.
418	The Board of Health further directed that the link on the County-maintained web page be
419	changed to direct people to CUPHD's main website. Segal suggested that Rappaport write
420	letters to editors of local newspapers to announce the mobile unit.
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422	Establishment of Date or Cancellation of November Board Meeting
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424	The Board confirmed the date of the next meeting as November 27, 2007. There will be
425	no meeting in December. McGrath stated she would not be able to attend the November
426	meeting, but she promised to fully report to the Board well before the meeting.
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428	Establishment of Study Session in November
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430	The Board agreed that no study session was needed in November.
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432	Adjournment
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434	Meeting adjourned at 8:25 p.m.
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436	Respectfully submitted,
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438	Kat Bork
439	Board of Health Secretary