Champaign County Department of PLANNING & ZONING

Brookens Administrative Center 1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708 zoningdept@co.champaign.il.us www.co.champaign.il.us/zoning

CASE NO. 792-V-14 REACTIVATED

SUPPLEMENTAL MEMORANDUM #9 October 20, 2016

Petitioner: Robert Frazier

Request: Authorize the following Variance from the Champaign County Zoning

Ordinance in the I-1 Light Industry Zoning District on the subject

property described below (*new as of October 12, 2016):

*Part A. Variance for 62 parking spaces in lieu of the minimum required 89 parking spaces as required by Section 7.4.1 of the Zoning Ordinance.

Part D-B*. Variance for 28 16* on-site parking spaces in lieu of the minimum required 58 89* parking spaces as required by Section 7.4 of the Zoning Ordinance.

*Part C. Variance for parking 0 feet from the front property line in lieu of the minimum required 10 feet from the front property line as required by section 7.4.1 of the Zoning Ordinance.

Part C. Variance for allowing 19 46* off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served, as required by Section 7.4.1 of the Zoning Ordinance.

Part B-D*. Variance for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet as required by Section 5.3 of the Zoning Ordinance.

*Part E. Variance for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet as per Section 7.4.1.B. of the Zoning Ordinance.

Subject Property: Lot 4 of the Stahly Subdivision in the Southeast Quarter of

Section 8 of Champaign Township and commonly known as the former LEX building located at 310 Tiffany Ct, Champaign.

Site Area: 51,625 square feet (1.19 acres)

Time Schedule for Development: Already in use

Prepared by: Susan Chavarria

Senior Planner

John Hall

Zoning Administrator

STATUS

The Petitioner and contracted architect Andrew Fell submitted a revised Site Plan received September 27, 2016, as well as information about the Capital Development Board review process.

The Petitioner and contracted architect Andrew Fell submitted another revised Site Plan, received October 17, 2016, based on preliminary comments from staff.

Significant progress has been made. However, no update has been received regarding the engineering plans and details for the Tiffany Court curb replacement nor the approval of the proposed north parking lot by the City of Champaign.

CASE DESCRIPTION REVISED AND RE-ADVERTISED

Based on the revised Site Plan received September 27, 2016, staff revised the variance request and readvertised the case in the October 12, 2016 edition of the News Gazette.

The changes made in the revised Site Plan submitted October 17, 2016, fit within the parameters established in this new advertisement.

REVISED SUMMARY OF EVIDENCE DATED OCTOBER 27, 2016

All changes made by staff to the Summary of Evidence since the June 30, 2016 ZBA meeting are in red underline or strikethrough.

Based on the revised Site Plan received September 27, 2016:

- The changes to the Site Plan will require 89 parking spaces instead of the previously calculated 62 spaces, which is reflected in the case description and throughout the Summary of Evidence.
- A variance for parking 0 feet from the front property line (Former Part C) is no longer necessary, as the petitioner does not propose any parking on the west side of the subject property.
- The proposed parking spaces meet City of Champaign minimum requirements for length and width, but are smaller than the minimum requirements of the County. New Part E of the variance shows this difference.

Based on the revised Site Plan received October 17, 2016:

• The changes to the Site Plan will require 86 parking spaces instead of the previously calculated 89 spaces, which is reflected throughout the Summary of Evidence.

REVISED SITE PLANS RECEIVED SEPTEMBER 27, 2016 AND OCTOBER 17, 2016

The following evidence was added under Item 5 in the Summary of Evidence highlighting the revised Site Plan received September 27, 2016 and another revision received October 17, 2016:

- N. A revised site plan was received from Andrew Fell Architecture on September 27, 2016, which shows the following updates:
 - (1) Sheet A1 shows the overall site plan for the subject property and the north lot.
 - a. 16 on-site and 46 off-site parking spaces are proposed, for a total of 62 spaces including 4 accessible parking spaces.
 - b. No parking is proposed for the west or east sides of the property.
 - c. A note states that existing stairs on the west side will be removed, and that the street curb will be constructed.

- d. Additional area has been added to the north lot for spaces 34 through 46.
- e. Emergency vehicle turning radii indicate sufficient room for larger vehicles when maneuvering around the southeast and northeast corners of the buildings.
- f. A sidewalk is shown connecting the south side parking spaces with the west building entrance.
- (2) Sheet A2 shows the existing first floor areas and dimensions.
 - a. The former bus garage has a proposed accessible ramp to the second floor of the west building; the rest of the garage has been annotated as rental space. No ramp connection is shown to the second floor of the middle building.
- (3) Sheet A3 shows the existing second floor areas and dimensions.
 - a. 43 storage units are shown on the second floor of the middle building, with one staircase accessing that area on the south interior part of the building.
 - b. 15 storage units are shown on the second floor of the west building, with three possible means of egress: a set of stairs in the main office area (south end); a set of stairs in the former gym (north end); and a set of stairs adjacent to the storage units (west side).
 - c. The second floor loft above the former gym shows three rental spaces.
 - d. The second floor rental spaces and west building storage units are connected via an accessible corridor that leads to the accessible ramp in the former bus garage.
- (4) Sheet A4 shows the first floor plan for the east and middle storage unit buildings.
- (5) Sheet A5 shows enlargements of the 2 bathrooms, the first floor former garage space, and the north end of the west building.
 - a. Part 2A5 indicates a 5 feet wide accessible ramp to the second floor, and rental space for the remainder of the former bus garage.
 - b. Part 4A5 shows the following:
 - (a) An overhead door east of the former bus garage that opens to the former gym in the west building.
 - (b) The ramp west of the overhead door on the west side of the west building has a note that it will be removed.
- (6) Sheet A6 includes Part 2A6, which shows an enlargement of the first floor of the west building and Part 4A6 which shows an enlargement of the second floor storage units in the middle building.
- (7) Sheet A7 shows an enlargement of the second floor west building.
- O. In an email to Andrew Fell and Robert Frazier dated October 6, 2016, Susan Chavarria requested additional information about the revised Site Plan received September 27, 2016 regarding:
 - (1) Verifying several measurements on Sheet A1;

- (2) The requested variance based on this revised Site Plan would have to be amended to include smaller parking spaces;
- (3) The changes to the revised Site Plan will require additional parking spaces;
- (4) Relocation of accessible parking space #56 would be better than current proposed location;
- (5) The existing ramp and stairs on the west side do not need to be removed if they are not proposing any required parking on the west side;
- (6) The ramp calculations in the former bus garage appear to have an error;
- (7) Whether the proposed accessible ramp could connect to the second floors of both buildings, not just the west building;
- (8) Whether Mr. Frazier intends to further subdivide the former gym rental space; and
- (9) A reminder that the ZBA is very focused on the Tiffany Court curb replacement.
- P. A revised Site Plan was received via email on October 17, 2016, with the following additional information:
 - (1) Sheet A1 shows the overall site plan for the subject property and the north lot.
 - a. 27 on-site and 49 off-site parking spaces are proposed, for a total of 76 spaces, including 4 accessible parking spaces.
 - b. 13 parallel parking spaces were added surrounding the easternmost building; and
 - c. There are notes showing the existing stairs will remain on the west side of the office building.
 - d. All handicap accessible parking spaces are now near entrances on the subject property; 1 space was previously located in Lot 1A, which was fairly distant from any entrance.
 - (2) Sheet A2 shows the existing first floor areas and dimensions.
 - a. The former bus garage has a proposed accessible ramp to the second floor of the west building.
 - b. A ramp connection to the second floor of the middle building is now shown, making all second floor areas accessible.
 - c. The ramp elevations have been corrected.
 - d. One storage unit has been added next to the staircase in the middle building, for a total of 65 first floor storage units.
 - e. The area immediately west of the proposed ramp to the second floor is now shown as "public access" rather than "rental space".

- (3) Sheet A3 shows the existing second floor areas and dimensions.
 - a. The second floor loft above the former gym shows two rental spaces with a note "rental spaces at loft are part of existing rental space below". There is a third "rental space" on the second floor of the former bus garage with the note "rental space (as part of rental space below)".
 - b. The second floor rental spaces, west building storage units, and middle building storage units are connected via an accessible corridor that leads to the accessible ramp in the former bus garage.
 - c. The proposed ramp to the second floor has been corrected to indicate the proper ramp length; a cross section of the ramp is now provided on Sheet A3.
- (4) Sheets A4 through A7 show enlargements of parts of Sheet A1, with the same new details that are shown on Sheet A1 received October 17, 2016.

ILLINOIS ACCESSIBILITY CODE/CAPITAL DEVELOPMENT BOARD

The following evidence has been added as Item 9.E.(7):

- (7) Regarding compliance with the Illinois Accessibility Code:
 - a. In an email received September 23, 2016, Architect Andrew Fell stated that he double-checked with the Capital Development Board the morning of September 23, 2016, and they told him that they do not review drawings for private projects.
 - b. In an email to Andrew Fell dated September 23, 2016, Susan Chavarria responded that the subject property is still subject to the Illinois Accessibility Code and Environmental Barriers Act. She asked Mr. Fell, as a licensed architect in Illinois, if he would be willing to sign and seal a Statement of Compliance regarding accessibility.
 - c. In an email received September 23, 2016, Andrew Fell responded that he can add such a statement to any new construction documents, adding that what the ZBA has for review are "Design Development" drawings, which do not have enough information on them to place the compliance statement. Further, he cannot provide that statement for existing work for the entire property. A more exhaustive survey of the property would be necessary, and such a process falls outside the scope of work for which he was contracted.
 - d. The revised Site Plan received October 17, 2016, shows all second floor areas to be accessible via the proposed ramp in the former bus garage.

DECISION POINT FOR ZBA

Does the ZBA accept the use of City of Champaign's 'Collective Parking Provision' regarding variance Part A? Under this provision, the amount of parking required for each separate use is calculated and added together (86 spaces based on October 17, 2016 revised Site Plan). Then 85% of this amount will be required under the assumption that not all uses will be at maximum occupancy at any given time. In this case the

revised total of required parking would be $86 \times .85 = 74$ spaces. The revised Site Plan received October 17, 2016, includes 76 spaces.

SPECIAL CONDITIONS

Staff proposes a minor change to special condition B and a new special condition H regarding the Approved Site Plan:

- A. The Petitioner shall continuously provide the required number of parking spaces as follows:
 - (1) The Petitioner shall maintain the required 62-76 parking spaces in accord with the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 unless the Zoning Administrator determines that a different number of spaces are required.
 - (2) The Petitioner shall notify the Zoning Administrator within three business days in the event that the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 becomes void for any reason whether by fault of the petitioner or by fault of the owner of the adjacent land.
 - (3) The Petitioner shall coordinate with the owner of the adjacent land so as to receive subdivision plat approval from the City of Champaign in Plat Review Case No. __ and immediately thereafter the petitioner shall complete the purchase of adjacent land necessary for the required number of parking spaces as indicated in the approved site plan for this Case 792-V-14, all within 12 months of the Final Determination in this Case 792-V-14.
 - (4) Failure to comply with this special condition or failure to maintain the Purchase Agreement or failure to comply with any other special condition of approval in this Case 792-V-14 shall result in enforcement action so long as the subject property remains subject to the Champaign County Zoning Ordinance.

The special condition stated above is to ensure the following:

To ensure that adequate parking is continuously provided for the subject property in conformance with the Zoning Ordinance.

B. No vehicles may park on the west side of the subject property such that the vehicles must back onto Tiffany Court except as may be required in emergencies.

The special condition stated above is to ensure the following:

To ensure that safety is a priority in designing parking for the subject property.

C. Within six months of the Final Determination in this Case 792-V-14, the petitioner must reconstruct the Tiffany Court curb that was removed and the reconstruction must be in conformance with the approved Engineering Drawings in this Case 792-V-14 and the petitioner shall submit a signed acceptance of the reconstructed curb by the Champaign Township Highway Commissioner.

The special condition stated above is to ensure the following:

To ensure that the curb is restored so that the street right of way functions according to its original design.

D. A Change of Use Permit must be approved for each change of use on the subject property.

The special condition stated above is to ensure the following:

To ensure that only those uses authorized in the I-1 Light Industry District can be located on the subject property.

E. Any required parking provided in the City of Champaign shall be in compliance with the requirements of the City of Champaign Zoning Ordinance for off-street parking, including parking on an improved surface.

The special condition stated above is to ensure the following:

To ensure that the property is in compliance with either City or County Ordinances, whichever is relevant.

F. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the property until the petitioner has demonstrated that the property complies with the Illinois Accessibility Code.

The special condition stated above is necessary to ensure the following:

That the proposed uses meet applicable state requirements for accessibility.

G. The Petitioner will not allow on-street parking on Tiffany Court.

The special condition stated above is necessary to ensure the following:

That local parking regulations are obeyed.

H. The Site Plan received on <DATE> is the official site plan for approval in Case 792-V-14.

The above special condition is necessary to ensure the following:

That it is clear which version of the Site Plan submitted by the petitioner is the approved Site Plan.

ATTACHMENTS

- A Email string between Architect Andrew Fell and Susan Chavarria, September 22-27, 2016
- B Revised Site Plan received September 27, 2016
- C Revised Site Plan received October 17, 2016
- D Email to Andrew Fell and Robert Frazier from Susan Chavarria, dated October 6, 2016
- E Email string between Andrew Fell and Susan Chavarria, October 6-7, 2016
- F Legal advertisement (revised) printed in the October 12, 2016 News Gazette
- G Revised Summary of Evidence dated October 27, 2016

From:

andrewfell@comcast.net

Sent:

Thursday, September 22, 2016 1:53 PM

To: Cc:

Susan Chavarria Frazier, R; John Hall

Subject:

Re: upcoming Zoning hearing

SFP **2 2** 2016

Follow Up Flag: Flag Status:

Follow up Flagged

CHAMPAIGN CO. P & Z DEPARTMENT

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Ms Chavarria.

We are attempting to get all the documentation you asked for but there will be a couple of items that are not really possible to take care of. For instance the Capital Development Board does not review drawings for private buildings. I cannot just submit random drawings to them for review.

Additionally, the Owner tentatively plans to construct a ramp to provide accessibility to the second floor. That will be indicated on the revised drawings.

thank you - Andrew Fell

From: "Susan Chavarria" <schavarr@co.champaign.il.us>

To: andrewfell@comcast.net, "R Frazier" <lexillini@gmail.com>

Cc: "John Hall" < jhall@co.champaign.il.us> Sent: Thursday, September 8, 2016 9:00:43 AM

Subject: upcoming Zoning hearing

The next hearing for Case 792-V-14 is scheduled for September 29th at 7 pm. I have attached the July 6th letter which lists the information the ZBA needs to move forward with your case. Please recall that today is the date by which I need all the information so that the ZBA members have it in their mailing. Case denial is likely if they get new information distributed the day of the meeting rather than having it in their packet.

Susan Chavarria, AICP, PCED

Senior Planner Champaign County Planning and Zoning 1776 East Washington Street Urbana. IL 61802 217-819-4086 www.co.champaign.il.us

From: "Susan Chavarria" <schavarr@co.champaign.il.us>
To: andrewfell@comcast.net, "R Frazier" <lexillini@gmail.com>

Cc: "John Hall" < ihall@co.champaign.il.us > Sent: Thursday, September 22, 2016 2:34:08 PM

Subject: RE: upcoming Zoning hearing

Mr. Frazier and Mr. Fell,

I'm not sure how the ZBA is going to take this lack of progress in mitigating these Zoning Ordinance violations. My thought is that if you can show sufficient progress made, they might continue the case to give more time to finish the items. They might also deny it because more than sufficient time has been given for Mr. Frazier to have a complete site plan that does not include anything "tentative".

I would like to get a breakdown from Mr. Frazier of the <u>status/anticipated date of completion for each item</u> from the July 6th letter, which can be generalized under the following and <u>submitted to me no later than 4:30 pm tomorrow</u> (<u>Friday, 9/23</u>). With this information, staff will determine how we need to proceed regarding next week's meeting. Failure to provide this information will be communicated to the ZBA as further lack of progress.

- Contact the Illinois Capital Development Board (CDB).
 The assertion that the Capital Development Board does not review drawings for private buildings is not applicable in this situation. This is a public building because it has employees, tenants, and clients visiting.
- Revise your official site plan as needed.
- Have your engineer prepare a Plat of Subdivision for the north lot, including any engineering drawings and other elements as required by the City of Champaign.
 Note that the purchase of a part of an existing property in the City of Champaign will still require sign-off by the City of Champaign even if Mr. Frazier is not annexing 310 Tiffany Court into the city.
- 4. Have your engineer draw up engineering plans and details for the curb replacement.

Susan Chavarria, AICP, PCED

Senior Planner
Champaign County Planning and Zoning
1776 East Washington Street
Urbana, IL 61802
217-819-4086
www.co.champaign.il.us

From: andrewfell@comcast.net [mailto:andrewfell@comcast.net]

Sent: Thursday, September 22, 2016 1:53 PM
To: Susan Chavarria < schavarr@co.champaign.il.us >

Cc: Frazier, R <lexillini@gmail.com>; John Hall <ihall@co.champaign.il.us>

Subject: Re: upcoming Zoning hearing

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Ms Chavarria.

We are attempting to get all the documentation you asked for but there will be a couple of items that are not really possible to take care of. For instance the Capital Development Board does not review drawings for private buildings. I cannot just submit random drawings to them for review.

Additionally, the Owner tentatively plans to construct a ramp to provide accessibility to the second floor. That will be indicated on the revised drawings.

From:

andrewfell@comcast.net

Sent:

Friday, September 23, 2016 9:35 AM

To: Cc: Susan Chavarria Frazier, R; John Hall

Subject:

Re: upcoming Zoning hearing

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CHAMPAIGN CO. P & Z DEPARTMENT

Susan.

We are making progress, but as you certainly know, this is a particularly complex set of issues with several parties needing to do some work in sequence, not concurrently.

We will do our best to get you some drawings by the end of the day, but we may have to provide some supplemental information early next week.

I believe Mr Frazier can give you the breakdown of the status of the different aspect of the work by the end of the day.

I have re-double checked with CDB this morning and they do not review drawings for private projects. The private vs. public aspect of the project is not who uses it, but who funds it. This is a privately funded project, with no State funds used for construction, so they WILL NOT review the drawings. It is not a matter of getting them to review drawings for a fee, or requesting that they provide this service for a project. They blanketly WILL NOT perform this service.

I do not really have control over the work performed by the Civil Engineer, but I will assume they can provide the required information for their work.

thank you Andrew Fell

From: "Susan Chavarria" <schavarr@co.champaign.il.us>
To: andrewfell@comcast.net, "R Frazier" <lexillini@gmail.com>

Cc: "John Hall" < jhall@co.champaign.il.us>

Sent: Thursday, September 22, 2016 2:34:08 PM

Subject: RE: upcoming Zoning hearing

Mr. Frazier and Mr. Fell.

I'm not sure how the ZBA is going to take this lack of progress in mitigating these Zoning Ordinance violations. My thought is that if you can show sufficient progress made, they might continue the case to give more time to finish the items. They might also deny it because more than sufficient time has been given for Mr. Frazier to have a complete site plan that does not include anything "tentative".

I would like to get a breakdown from Mr. Frazier of the <u>status/anticipated date of completion for each item</u> from the July 6th letter, which can be generalized under the following and <u>submitted to me no later than 4:30 pm tomorrow</u> (<u>Friday, 9/23</u>). With this information, staff will determine how we need to proceed regarding next week's meeting. Failure to provide this information will be communicated to the ZBA as further lack of progress.

1. Contact the Illinois Capital Development Board (CDB).

The assertion that the Capital Development Board does not review drawings for private buildings is not applicable in this situation. This is a public building because it has employees, tenants, and clients visiting.

From:

andrewfell@comcast.net

Sent:

Friday, September 23, 2016 10:58 AM

To: Susan Chavarria

Cc: Subject: John Hall

Re: upcoming Zoning hearing

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SEP 2 3 2016

CHAMPAIGN CO. P & Z DEPARTMENT

Susan.

I can add that statement for any new work we show because we are legally and ethically obligated to follow all of those requirements, but not having prepared documents for all the existing work, I cannot provide that statement for the entire property. That would take a more exhaustive survey of the entire property - which I was not really engaged to do. Robert has asked me to try and get these over riding major issues addressed.

In order to sign off on the entire building, we would have to go thru and precisely document door swings, encroachments into hallways, look at the heights of outlets and switches, door knob types, and all sorts of little issues like those. Again, we were not contracted to do that - but we can. I would state this in the meeting, and I suggest if you need/want this, you specifically let Robert know that.

Additionally, as sort of a side note, we would put that statement on actual construction documents. What we are giving you for review are more 'Design Development' drawings. They won't have enough information on them to place the compliance statement on them. For instance, the drawings you are getting will show a door, but no real information about that door. The construction documents will show all the specific information about the door (size, fire rating, etc) and the hardware for that door. Again, I suggest if you want/need that, you let Robert know that you will need him to submit 'Construction Documents' by some certain date, and we can provide those. Realistically, we would need 30 - 45 days to complete all of those (assuming Robert will enter into an agreement with us to do them).

I'm really not trying to be difficult, but as you know we have a difficult...... situation...... with all of these parties involved.

thanks - Andrew

From: "Susan Chavarria" <schavarr@co.champaign.il.us>

To: andrewfell@comcast.net

Cc: "R Frazier" <lexillini@gmail.com>, "John Hall" <jhall@co.champaign.il.us>

Sent: Friday, September 23, 2016 10:33:08 AM

Subject: RE: upcoming Zoning hearing

Andrew,

Thanks for following up with the accessibility question. As a public facility in terms of its users, Mr. Frazier's buildings still must comply with the Illinois Accessibility Code and Environmental Barriers Act, even if CDB will not review the plans. Work has been done on the buildings without a permit which in our estimation has exceeded \$50,000. This triggers the need for a Statement of Compliance signed and sealed by an Illinois architect or engineer. I have attached an excerpt from the Illinois Accessibility Code which shows that Statement of Compliance.

Would you be willing to sign this Statement of Compliance for the site plans that you have created?

Thanks, Susan

From:

andrewfell@comcast.net

Sent:

Tuesday, September 27, 2016 8:45 AM

To: Cc: Susan Chavarria

Subject:

Frazier, R; John Hall

Au ---

Re: upcoming Zoning hearing

Attachments:

16.09.26 310 Tiffany Court Revisions.pdf

Susan.

Attached are drawings that will print on 11 x 17. Please let me know if you have any questions.

RECEIVED

SEP 27 2016

CHAMPAIGN CO. P & Z DEPARTMENT

thanks- Andrew

From: "Susan Chavarria" <schavarr@co.champaign.il.us>

To: andrewfell@comcast.net

Cc: "R Frazier" <lexillini@gmail.com>, "John Hall" <jhall@co.champaign.il.us>

Sent: Friday, September 23, 2016 4:33:25 PM

Subject: RE: upcoming Zoning hearing

Thank you Andrew. A quick view of this shows improvement from prior versions. I'm looking for the ramp and don't see it - I see mention of the 2nd floor plan. Could you please send that?

Thanks, Susan

Susan Chavarria, AICP, PCED

Senior Planner
Champaign County Planning and Zoning
1776 East Washington Street
Urbana, IL 61802
217-819-4086
www.co.champaign.il.us

From: andrewfell@comcast.net [mailto:andrewfell@comcast.net]

Sent: Friday, September 23, 2016 4:14 PM

To: Susan Chavarria <schavarr@co.champaign.il.us>

Cc: Frazier, R <lexillini@gmail.com>; John Hall <jhall@co.champaign.il.us>

Subject: Re: upcoming Zoning hearing

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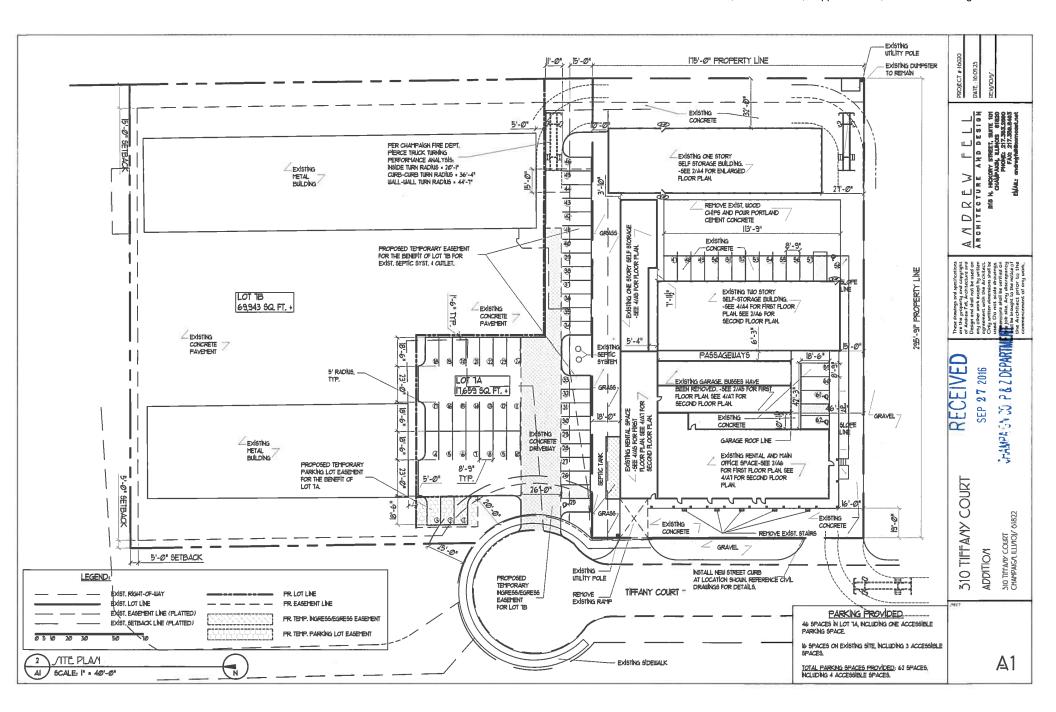
CHAMPAIGN CO. P & Z DEPARTMENT

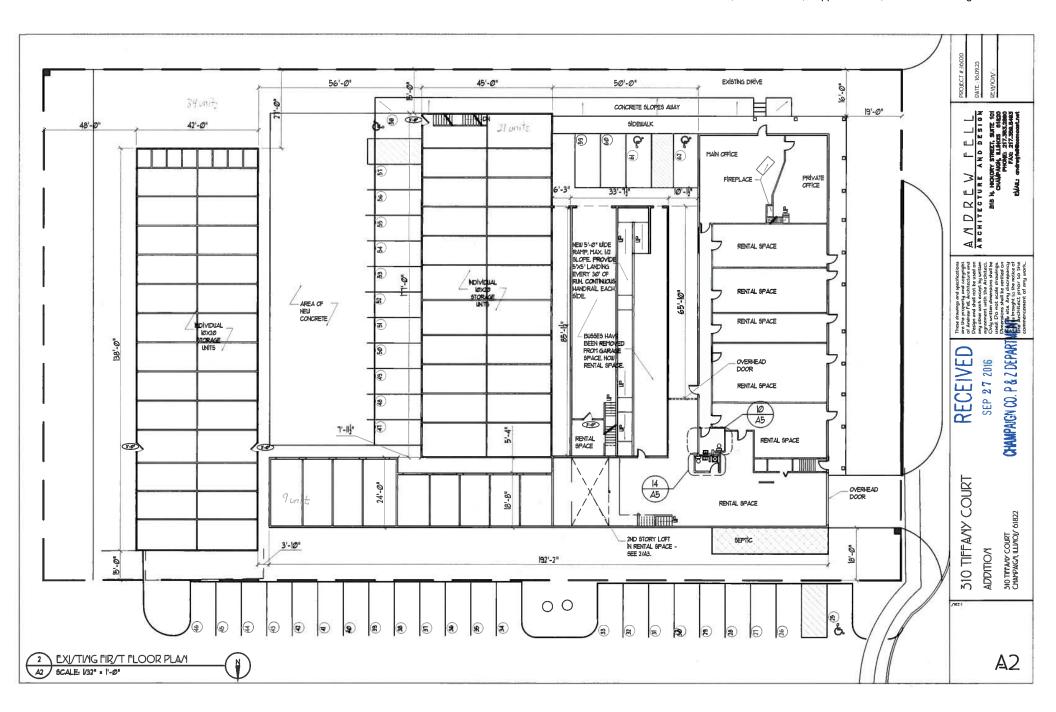
Susan.

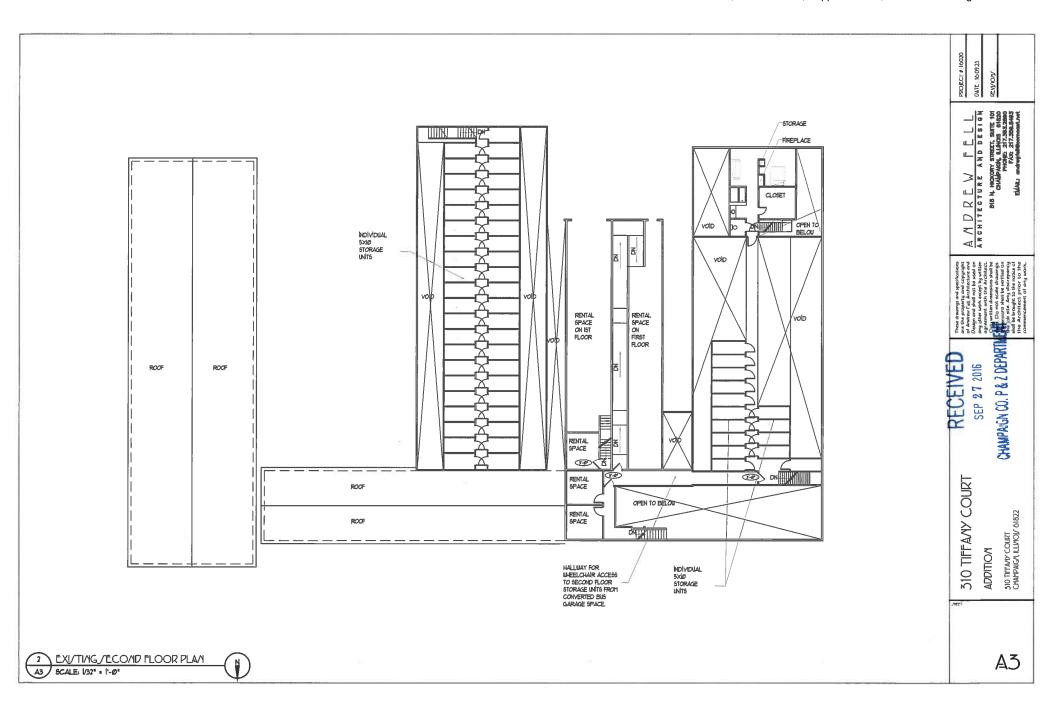
Attached is an overall site plan with the building plan. We need to figure out the most logical way to break this up into sections to print on 11 x 17. Right now this is meant to be a 24 x 36 sheet, but it has lots of text and dimensions that will need to be reworked for smaller sheet sizes.

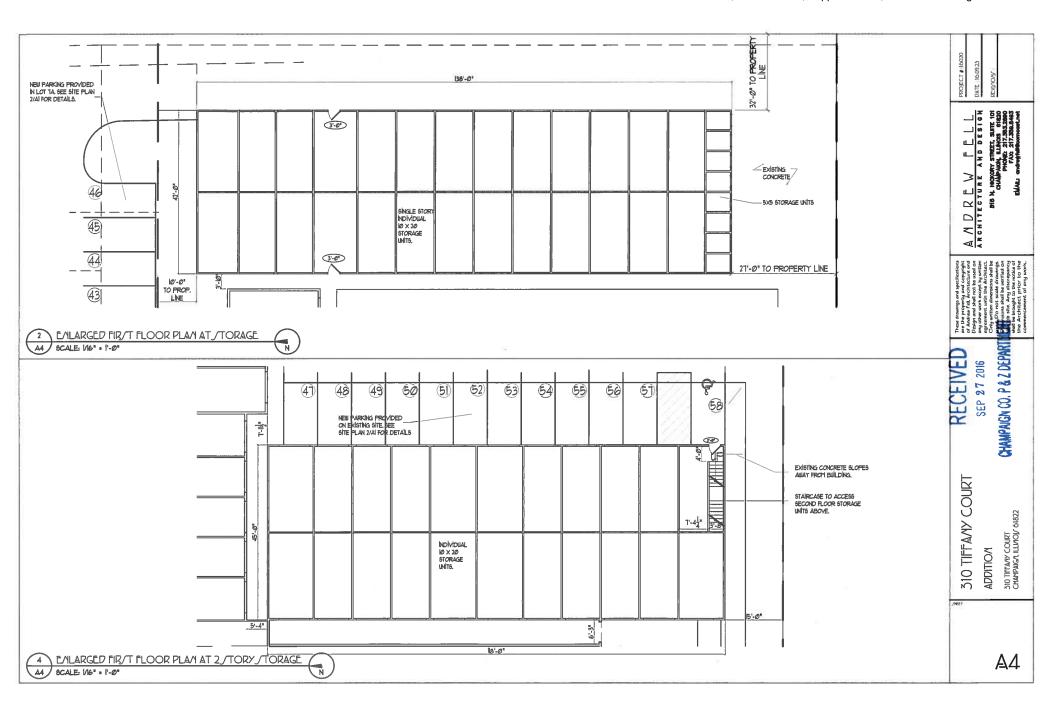
The main points included here are the revamped north parking lot with an additional easement to fit in some additional parking along the north side of the current Frazier property. This let us remove some of the more constricted parking spaces previously shown and still be well over the minimum required. We now show 62 spots with four accessible spaces.

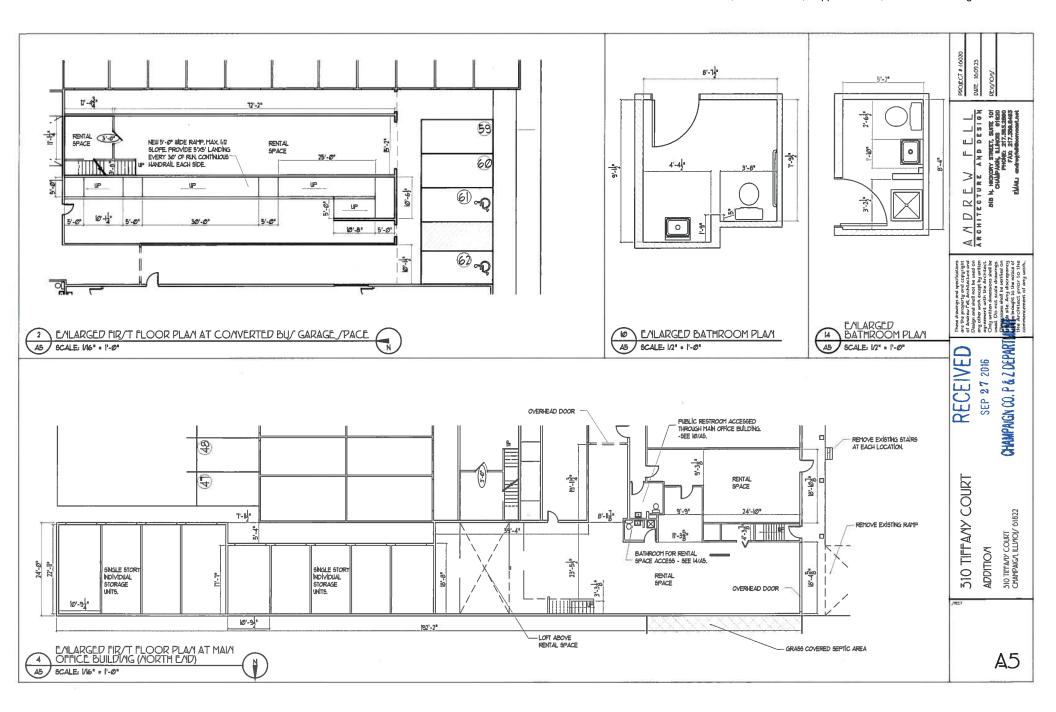
And we are showing a ramp which will provide accessibility to the second floor areas. We will have to construct some 'links' in order to have access from the ramp to all the second floor spaces and we'll illustrate that on the second floor plan (yet to come).

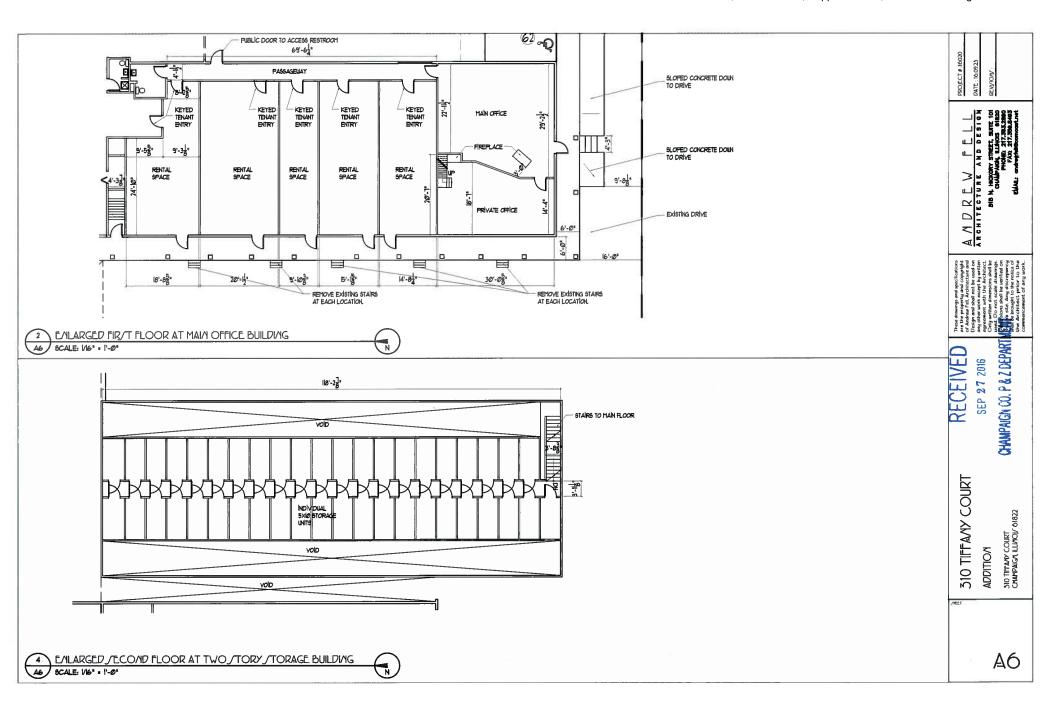


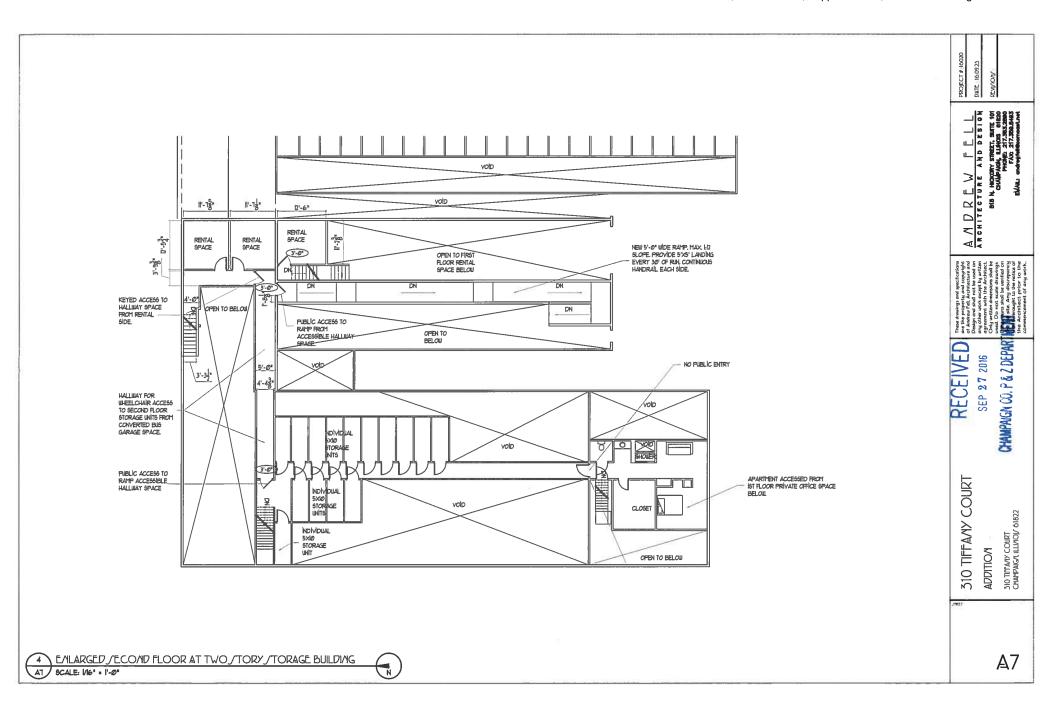












From: andrewfell@comcast.net

Sent: Monday, October 17, 2016 9:13 AM

To: Susan Chavarria
Cc: Frazier, R: John Hall

Subject: Re: Frazier revised site plan received 9/27/16

Attachments: 16.10.14 310 Tiffany Court.pdf

Follow Up Flag: Follow up Flag Status: Flagged

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OCT 17 2016

CHAMPAIGN CO. P & Z DEPARTMENT

Susan,

Attached please find some updated drawings. Again, these all print on 11 x 17.

I believe we have addressed all of your items below.

A couple of clarifications:

All the parking spaces are sized off of the City of Champaign standards. The typical spaces are 8'-9" x 18'-6". The parallel spaces are 8'-9" x 22'-0".

You were correct on the ramp rise. When we scaled the drawings down to fit the new sheet size, some things did not scale down and this caused us to make an error in some of the measurements. We have corrected this.

Thank you Andrew Fell

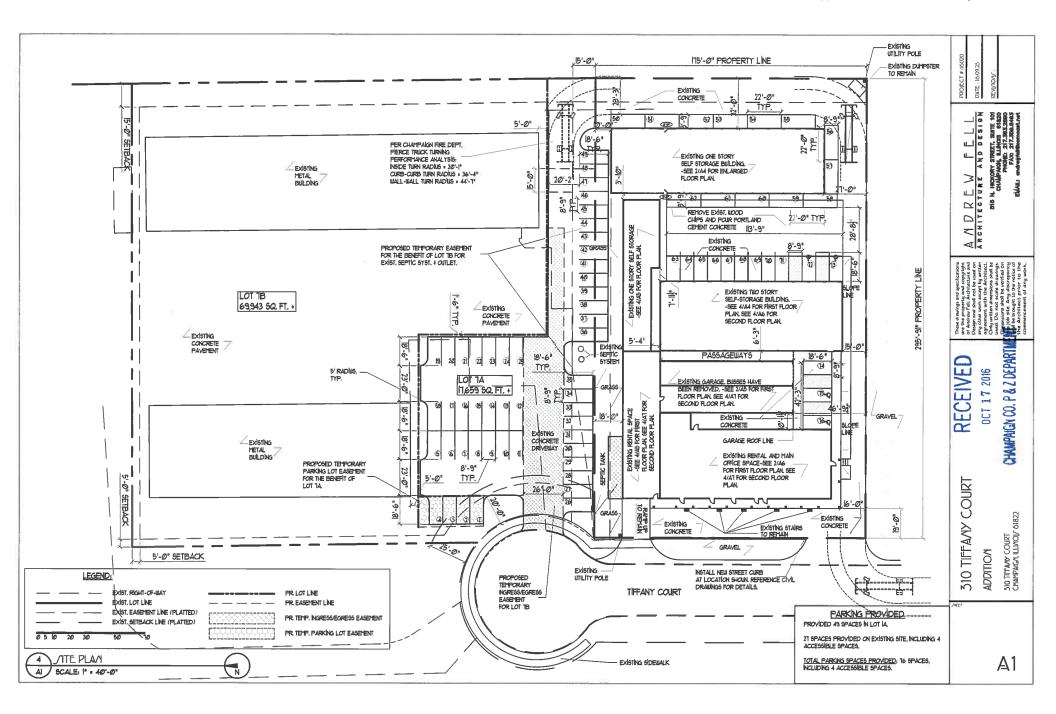
From: "Susan Chavarria" <schavarr@co.champaign.il.us>

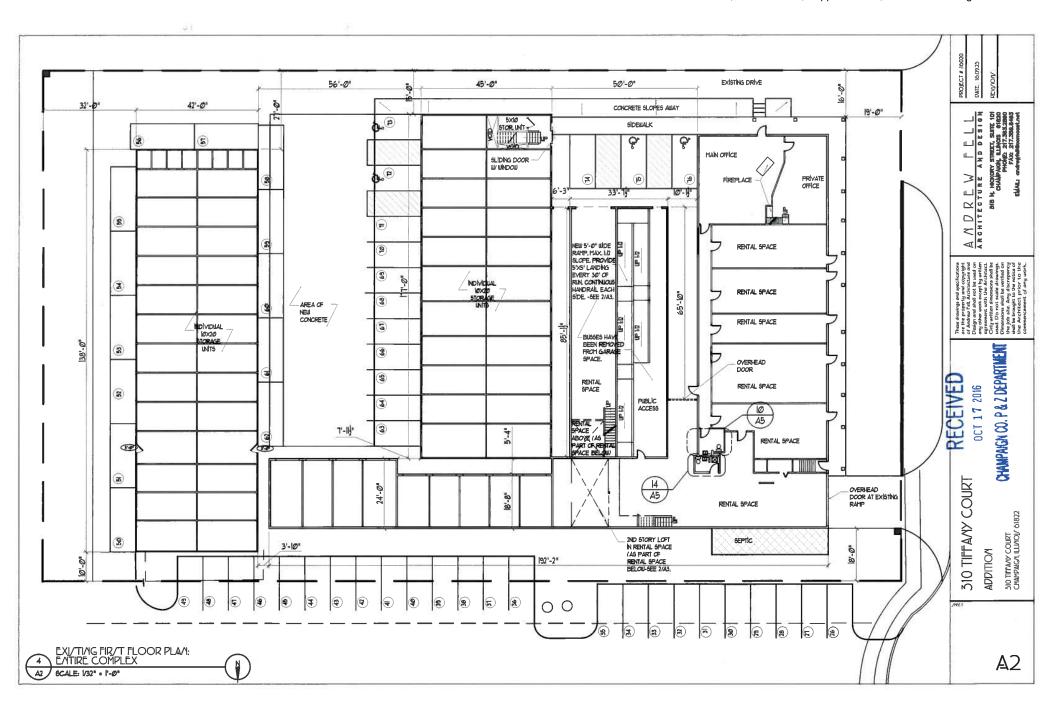
To: "R Frazier" < lexillini@gmail.com>, andrewfell@comcast.net

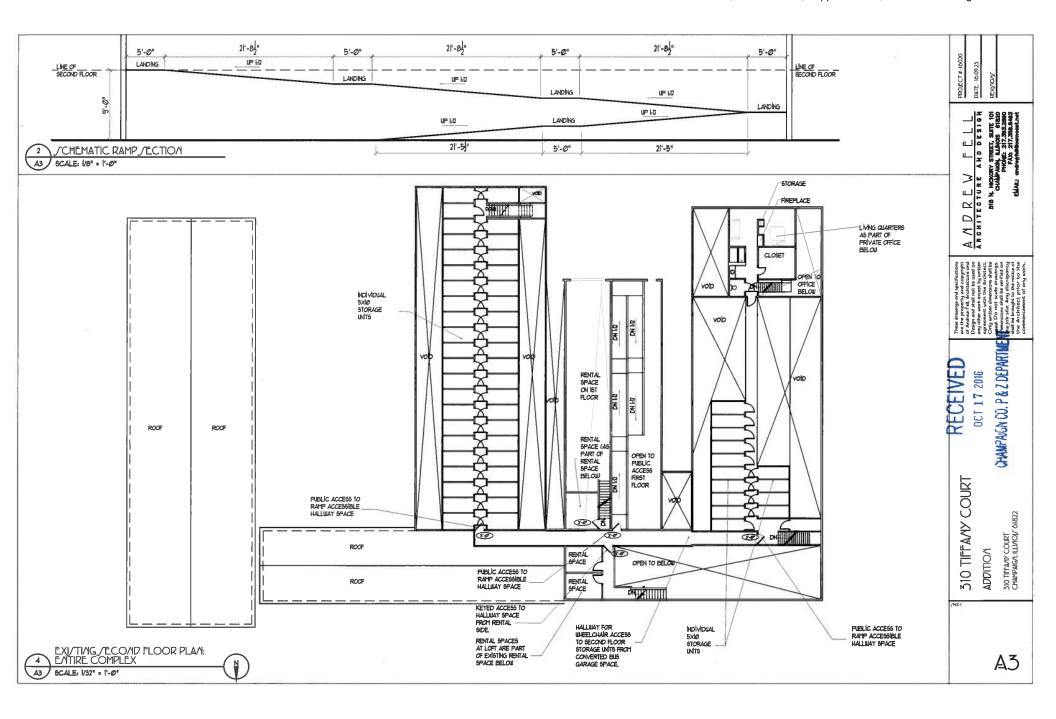
Cc: "John Hall" <jhall@co.champaign.il.us>
Sent: Thursday, October 6, 2016 4:05:02 PM
Subject: Frazier revised site plan received 9/27/16

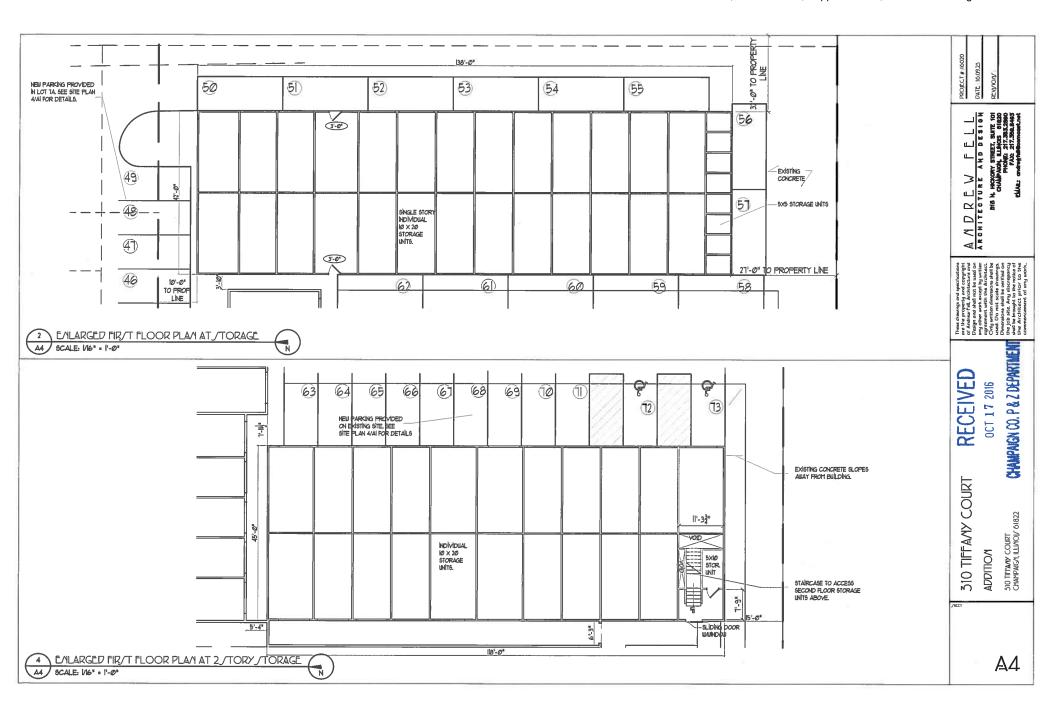
Thank you for the most recent site plans and the attention given to separating out the details for the ZBA. Could you please respond to the items below?

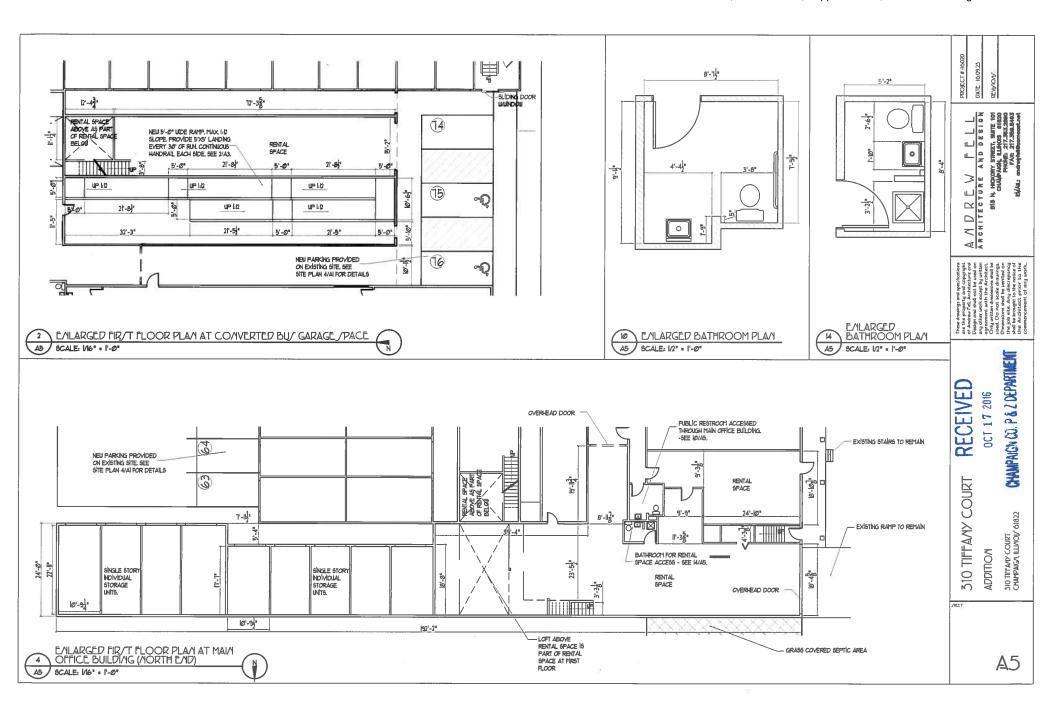
- 1. On Sheet A1, the width of the corridor on the north side (east corner) is shown as 10 feet. The same corridor is shown as 15 feet on sheet A2. The width shown on the east end is 32' on sheet A1 and as 48' on sheet A2. Could you please confirm the correct measurements?
- 2. Minimum parking space size is 9' x 20' without a variance. I will go ahead and include this in the re-advertisement due tomorrow so that we are covered if the ZBA decides not to accept the City of Champaign measurements you just emailed me this afternoon.
 - On sheet A1, parking spaces on the east side of the middle building measure 8'9" x 16'3"; spaces on east side of bus garage are 8'9" x 20'; spaces in Lot 1A measure 8'9" x 18'9"
- 3. Regarding number of required parking spaces:
 - The 9/27/16 site plan once again changes the calculations for minimum parking requirements.
 - Since you added in rental space in the bus garage where before you had actual parking spaces, we have to add 10 spaces to the 57 we quoted back in June.
 - In addition, on this site plan you did not decommission the 2nd floor storage area for the middle building and some of the west building as we had discussed for accessibility reasons in June. Those storage units will add 22 more spaces to what we quoted back in June.

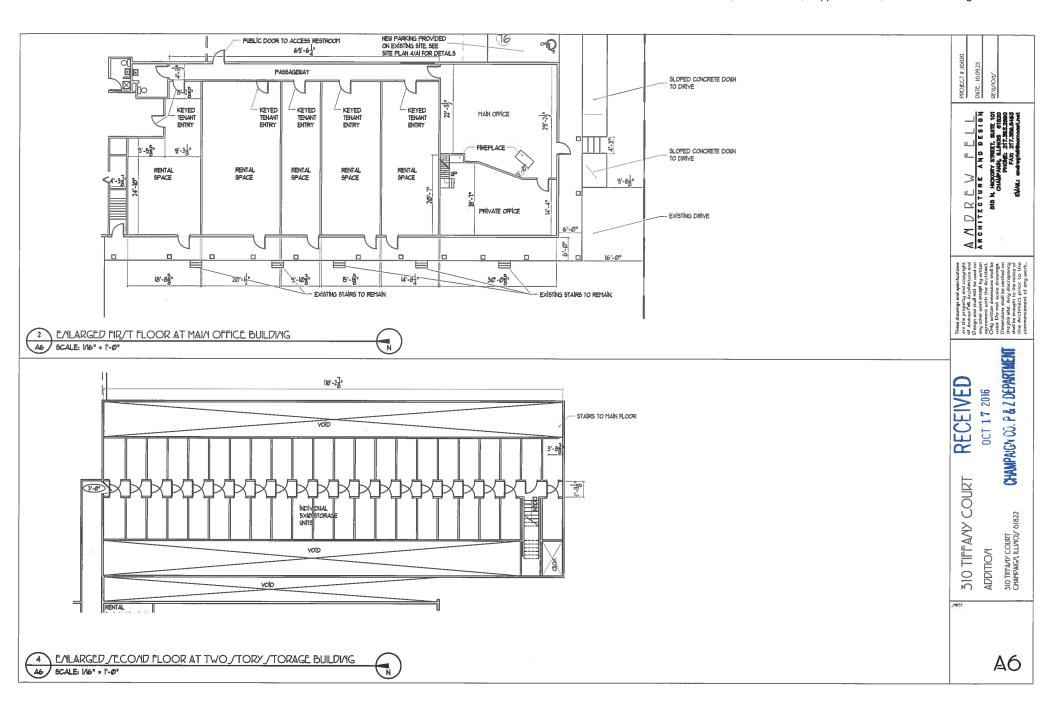


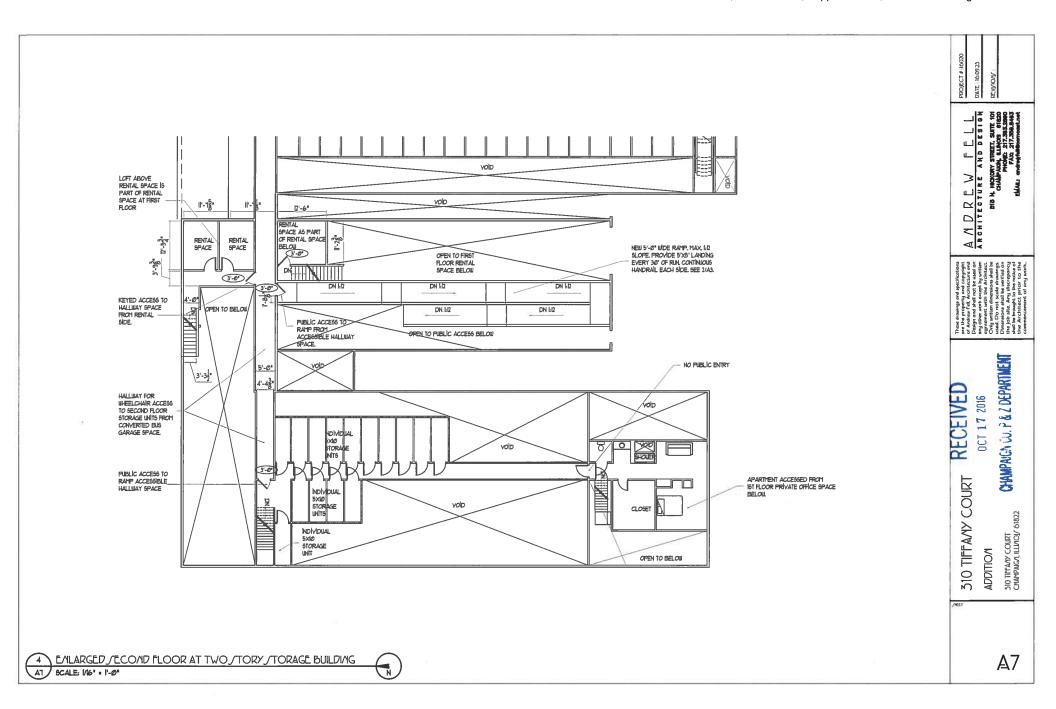












From: Susan Chavarria

Sent: Thursday, October 06, 2016 4:05 PM
To: Frazier, R; andrewfell@comcast.net

Cc: John Hall

Subject: Frazier revised site plan received 9/27/16



Thank you for the most recent site plans and the attention given to separating out the details for the ZBA. Could you please respond to the items below?

- 1. On Sheet A1, the width of the corridor on the north side (east corner) is shown as 10 feet. The same corridor is shown as 15 feet on sheet A2. The width shown on the east end is 32' on sheet A1 and as 48' on sheet A2. Could you please confirm the correct measurements?
- Minimum parking space size is 9' x 20' without a variance. I will go ahead and include this in the re-advertisement
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 just emailed me this afternoon.
 - On sheet A1, parking spaces on the east side of the middle building measure 8'9" x 16'3"; spaces on east side of bus garage are 8'9" x 20'; spaces in Lot 1A measure 8'9" x 18'9"
- 3. Regarding number of required parking spaces:
 - The 9/27/16 site plan once again changes the calculations for minimum parking requirements.
 - Since you added in rental space in the bus garage where before you had actual parking spaces, we have to add 10 spaces to the 57 we quoted back in June.
 - o In addition, on this site plan you did not decommission the 2nd floor storage area for the middle building and some of the west building as we had discussed for accessibility reasons in June. Those storage units will add 22 more spaces to what we quoted back in June.
 - Your updated TOTAL required parking spaces based on September 27, 2016 site plan: 89 spaces.
 - If ZBA accepts the 15% City provision, you would need 76 spaces. Either way, this number of spaces is
 greater than what the original legal description for the case showed for the total number of spaces. I am
 going to go ahead and readvertise to include a variance for 27 spaces (89 required spaces 62 proposed
 spaces = 27, a 30% variance).
- 4. Accessible parking space 25 might not meet the intent of paragraph 400.130(c)(2) of the IAC it would be better to relocate this accessible space to space 57.
- 5. These plans do not indicate any required parking areas on the west side of the building. If there will be no "required" parking on the west side of the building, the ramp does not have to be removed nor do the existing stairs need to be removed.
- 6. Regarding the proposed ramp to the second floor, the slopes and horizontal runs appear to comply with the Illinois Accessibility Code (IAC) but the total rise and total run of the ramp appear to accommodate only about 6.3 feet of vertical difference and there has to be more difference than that between the first and second floors. We will need a dimensioned and drawn to scale section drawing that illustrates the vertical difference.
- 7. Is it possible to create an accessible path to the second floor storage areas of the middle building using the same proposed ramp you have to the second floor area of the west building?
- 8. The former Silver Barrel gym space is indicated as "rental space" but it includes a stairway to 3 upstairs rental spaces. Is this the actual proposed rental space or is Mr. Frazier intending to subdivide it further? These plans need

to include the exact spaces that will be rented and this space cannot be subdivided in the future unless there is a note on the floor plan that makes that explicit.

9. Although this is not a site plan topic per se, the ZBA is very focused on the curb replacement. I have not received any drawings for its replacement nor have I heard an update.

Thanks, Susan

Susan Chavarria, AICP, PCED

Senior Planner Champaign County Planning and Zoning 1776 East Washington Street Urbana, IL 61802 217-819-4086 www.co.champaign.il.us

From:

Susan Chavarria

Sent:

Friday, October 07, 2016 9:40 AM

To:

'andrewfell@comcast.net'

Subject:

RE: quick question

Let's keep them as-is and I will readvertise the case with the smaller dimensions shown on the site plan.

Thanks, Susan

From: andrewfell@comcast.net [mailto:andrewfell@comcast.net]

Sent: Thursday, October 06, 2016 3:53 PM

To: Susan Chavarria <schavarr@co.champaign.il.us>

Cc: Frazier, R <lexillini@gmail.com>

Subject: Re: quick question

We used the City of Champaign measurements. Under those regulations, the spaces can be 8'-6" x 18'-6"

We can change them - if you need them to be 9×20 . We don't want to add anything else to the issues at hand.

OCT **0 6** 2016

CHAMPAIGN CO. P & 2 DEPARTMENT

Thanks - Andrew

From: "Susan Chavarria" < schavarr@co.champaign.il.us >

To: andrewfell@comcast.net

Cc: "R Frazier" < lexillini@gmail.com>

Sent: Thursday, October 6, 2016 2:55:26 PM

Subject: quick question

The parking spaces shown on the September 27, 2016 site plan appear to be smaller than the minimum allowed 9 feet by 20 feet. If you want to maintain those measurements, we'll have to add to the variance legal description. I have to re-advertise for a change to another part of the variance (total number of required parking spaces has increased based on the 9/27 site plan), so I can add this in. Please let me know as soon as possible, as the deadline for the legal ad is tomorrow.

Thanks, Susan

Susan Chavarria, AICP, PCED

Senior Planner
Champaign County Planning and Zoning
1776 East Washington Street
Urbana, IL 61802
217-819-4086
www.co.champaign.il.us

THE NEWS GAZETTE, INC. PO BOX 677 CHAMPAIGN IL 61824-0677 (217)351-5288

ORDER CONFIRMATION (CONTINUED)

Salesperson: KAREN CLAYBORN Printed at 10/10/16 14:56 by kclaybor

Acct #: 2047 Ad #: 1331213 Status: N

.....

NOTICE OF A PUBLIC HEARING REGARDING A VARIANCE UNDER THE PROVISIONS OF THE CHAMPAIGN COUNTY ZONING ORDINANCE CASE: 792-V-14 REACTIVATED

Robert Frazier, 3909 Farmington, Champaign has filed a petition for a Variance under the provisions of the Champaign County Zoning Ordinance on property in unincorporated Champaign County. The petition is on file in the office of the Champaign County Department of Planning and Zoning, 1776 East Washington Street, Urbana, IL.

A public hearing will be held **Thursday**, **October 27**, **2016 at 7:00 p.m.** prevailing time in the John Dimit Meeting Room, Brookens Administrative Center, 1776 East Washington Street, Urbana, IL, at which time and place the Champaign County Zoning Board of Appeals will consider a petition for the following:

Authorize the following Variance from the Champaign County Zoning Ordinance in the I-1 Light Industry Zoning District on the subject property described below:

Part A. Variance for 62 parking spaces in fieu of the minimum required 89 parking spaces as required by Section 7.4.1 of the Zoning Ordinance.

Part B. Variance for 16 on-site parking spaces in lieu of the minimum required 89 parking spaces as required by Section 7.4 of the Zoning Ordinance.

Part C. Variance for allowing 46 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served, as required by Section 7.4.1 of the Zoning Ordinance.

Part D. Variance for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet as required by Section 5.3 of the Zoning Ordinance.

Part E. Variance for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet as per Section 7.4.1.B. of the Zoning Ordinance.

The subject property is the following: Lot 4 of the Stahly Subdivision in the Southeast Quarter of Section 8 of Champaign Township and commonly known as the former LEX building located at 310 Tiffany Court, Champaign.

All persons interested are invited to attend said hearing and be heard. The hearing may be continued and reconvened at a later time.

Eric Thorsland, Chair Champaign County Zoning Board of Appeals

1331213 10/12

RECEIVED

OCT 1 1 2016

CHAMPAIGN CO. P & Z DEPARTMENT

10/27/16 REVISED DRAFT

792-V-14 REACTIVATED

SUMMARY OF EVIDENCE, FINDING OF FACT AND FINAL DETERMINATION

of

Champaign County Zoning Board of Appeals

Final

Determination:

{GRANTED/ GRANTED WITH SPECIAL CONDITIONS/ DENIED}

Date: { October 27, 2016 }

Petitioner: Robert Frazier

Request: Authorize the following Variance from the Champaign County Zoning Ordinance in the I-1

Light Industry Zoning District on the subject property described below:

Part A. Variance for 6276 parking spaces in lieu of the minimum required 89 parking spaces as required by Section 7.4.1 of the Zoning Ordinance.

Part B. Variance for 28-27 on-site parking spaces in lieu of the minimum required 58-89 parking spaces as required by Section 7.4 of the Zoning Ordinance.

Part C. Variance for allowing at least 19 49 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served, as required by Section 7.4.1 of the Zoning Ordinance.

Part C. Variance for parking 0 feet from the front property line in lieu of the minimum required 10 feet from the front property line as required by section 7.4.1 of the Zoning Ordinance.

Part D. Variance for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Drive in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet as required by Section 5.3 of the Zoning Ordinance.

Part E. Variance for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet as per Section 7.4.1.B. of the Zoning Ordinance.

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SUMMARY OF EVIDENCE

From the documents of record and the testimony and exhibits received at the public hearing conducted on February 12, 2015, May 14, 2015, September 10, 2015, October 29, 2015, March 24, 2016, June 30, 2016, and October 27, 2016, the Zoning Board of Appeals of Champaign County finds that:

- 1. The petitioner, Robert Frazier, owns the subject property.
- 2. The subject property is a 1.19 acre tract of land on Lot 4 of the Stahly Subdivision in the Southeast Quarter of Section 8 of Champaign Township and commonly known as the former LEX building located at 310 Tiffany Court, Champaign.
- 3. Regarding municipal extraterritorial jurisdiction and township planning jurisdiction:
 - A. The subject property is located within the one and one-half mile extraterritorial jurisdiction of the City of Champaign, a municipality with zoning.
 - (1) As discussed in Supplemental Memorandum #3 dated October 22, 2015, the Petitioner seeks to annex the subject property into the City of Champaign. He has been informed by the City and the County that the property must be in compliance with Champaign County ordinances before it can be annexed to the City.
 - (2) In an email received July 18, 2016, Mr. Andrew Fell, architect contracted by Mr. Frazier, stated "At this point I also believe that Mr. Frazier will not elect to be annexed into the City, so discussions and approval from the City Planning Department is not being pursued at this time".
 - B. The subject property is located within Champaign Township, which does not have a Planning Commission.

GENERALLY REGARDING LAND USE AND ZONING IN THE IMMEDIATE VICINITY

- 4. Land use and zoning on the subject property and in the vicinity are as follows:
 - A. The subject property is a 1.19 acre tract and is currently zoned I-1 Light Industry. Land use is a combination of storage facilities and multi-tenant offices.
 - B. Land to the south and west of the subject property is zoned I-1 Light Industry and is industrial in use.
 - C. Land to the north is zoned I-1 Light Industry and is industrial in use.
 - D. Land to the east is zoned AG-2 Agriculture and B-4 General Business and is commercial in use.

GENERALLY REGARDING THE PROPOSED SITE PLAN

- 5. Regarding the site plan of the subject site:
 - A. Previous Zoning Use Permits on the subject property are as follows:
 - (1) Zoning Use Permit # 219-86-02 issued on August 7, 1986 authorized construction of mini warehouse facilities.

Item 5.A. - continued

- (2) Zoning Use Permit # 166-96-01 issued on June 17, 1996 authorized construction of an addition to an existing mini-warehouse building.
- (3) Zoning Use Permit # 280-99-01 issued on October 8, 1999 authorized placement of a wall sign on an existing building.
- (4) Zoning Use Permit # 351-02-03 issued on January 10, 2003 authorized construction of an office/sales area for Bright Ideas and warehouse addition to an existing mini-warehouse building.
- (5) A Zoning Use Permit Application to authorize the construction of a bus garage, installation of new signs, and installation of new fuel tanks and fuel dispensing equipment for the LEX Lincolnland Express operations on the subject property and the adjacent lot to the south (a total area of approximately 73,300 square feet) was received on March 23, 2011. The Zoning Administrator replied with a letter dated April 14, 2011 in which continued operation of LEX was allowed but additional information was required prior to issuance of a conditional Zoning Compliance Certificate. No additional information was received and LEX Lincolnland Express eventually went out of business by March 2013. A subsequent company, Illini Express, also closed in the summer of 2013.
- B. The Petitioner, without required Zoning Use Permits, has made the following changes to the property, as indicated in a letter from John Hall, Zoning Director, to the Petitioner dated June 26, 2014:
 - (1) Modifying the existing office area that was formerly the offices of LEX by subdividing the interior space into at least four different spaces with their own exterior entrances; renting the new office spaces to various uses including a photographer, a musician, a painter, and a gymnasium (including converting storage area into the gymnasium);
 - (2) Adding a wrap-around covered porch to provide covering for the exterior entrances;
 - (3) Removing a portion of a bus maintenance garage.
 - (4) These changes are in addition to the change in lot area due to the fact that the adjacent lot (PIN 03-20-08-476-005) is no longer part of the property.
 - (5) It has also been reported that the Petitioner removed the curb along Tiffany Court without prior authorization from the Champaign Township Highway Commissioner.
- C. The Petitioner's Site Plan, received July 17, 2014, is a partial modification of the site (and building) plan from Zoning Use Permit #351-02-03 and therefore it does not accurately reflect the new uses on the subject property. An Annotated Site Plan has been prepared by staff to highlight relevant evidence and discrepancies on the Site Plan received July 17, 2014. The Annotated Site Plan indicates the following:
 - (1) Regarding the building on the subject property:
 - a. The building addition authorized in Zoning Use Permit #351-02-03 on January 10, 2003 is indicated with hatching (diagonal lines) and labeled

10/27/16 REVISED DRAFT

"NEW OFFICES- SALES ROOM" (totaling 4,950 square feet in area) that is still used as offices and "NEW STORAGE" (totaling 2,375 square feet in area) that has been converted to a gymnasium.

Item 5.C.(1) - continued

- b. Note that a covered porch that is five feet deep has been added to the west and south sides of the building addition authorized in Zoning Use Permit #351-02-03. The addition of this covered porch was not authorized by Zoning Use Permit.
- c. A portion of the building indicated as "warehouse" is attached to the east and south sides of the building addition authorized in Zoning Use Permit #351-02-03. The "warehouse" is a bus garage that was added for the former LEX use and it has never been authorized by Zoning Use Permit. The "warehouse" is 2,664 square feet in area. The "warehouse" occupies land area that was previously used for a loading berth and six parking spaces.
- d. The middle portion of the building is indicated as "EXIST'G STOR" and was authorized in Zoning Use Permit # 166-96-01 on June 17, 1996 and is 45 feet by 118 feet and totals 7,734 square feet in area. The original Zoning Use Permit application indicated 31 self-storage units in this portion of the building.
- e. The eastern-most portion of the building was authorized in Zoning Use Permit # 219-86-02 on August 7, 1986. This portion is 42 feet by 138 feet and totals 5,796 square feet and reportedly contains 22 self-storage units.
- (2) Regarding parking areas on the subject property:
 - a. The site (and building) plan from Zoning Use Permit #351-02-03 included a total of 40 parking spaces but there are areas where an additional 15 parking spaces could have been located for a total of 55 possible parking spaces.
 - b. The Site Plan received July 17, 2014, indicates a proposed 15 new parking spaces and 5 relocated parking spaces in addition to 28 existing parking spaces for a total of 48 parking spaces and no additional parking spaces could be located on the subject property.
- D. A Revised Site Plan, received March 30, 2015, indicates the following uses and proposed parking spaces:
 - (1) 29 parking spaces around the eastern "Existing Storage" area, including 2 handicap accessible spaces;
 - (2) Existing upstairs storage, 1,500 square feet, in middle existing storage building;
 - (3) 10 inside parking spaces in "New Garage", 2,805 square feet;
 - (4) 1 handicap accessible parking space south of the "New Garage";
 - (5) Upstairs executive office for President of Frazier Properties 300 square feet;

- (6) New 5 feet wide concrete handicap access to front offices;
- (7) 9 parking spaces on west side of west offices building;
- (8) Storm Sewer near Tiffany Court entrance;
- (9) 32 additional parking spaces on the property to the north of subject property, as per lease with property owner;
- (10) More detailed floor plan of west office building, including measurements, uses, and number of employees for each establishment;
- (11) Cross-section of accessible parking for west offices.
- E. Staff received a preliminary site plan from Andrew Fell Architecture on March 7, 2016. Upon review, staff identified approximately 20 items that would need to be verified, revised, and/or expanded upon in order for the site plan to meet the requirements established by the ZBA at the September 10, 2015 hearing. Staff provided the list of required revisions to Mr. Frazier and Mr. Fell via email on March 8, 2016. The revised Site Plan indicates the following uses and proposed parking spaces:
 - (1) Existing west office building, no uses or interior measurements provided;
 - (2) Upstairs executive office for President of Frazier Properties approximately 300 square feet;
 - (3) Existing middle building, no uses or interior measurements provided;
 - (4) Existing upstairs storage in middle existing storage building -1,500 square feet;
 - a. This revised site plan shows 11 ten feet by ten feet self-storage units connected by a 32 inch wide interior corridor on the west side. It is unclear if these units have been constructed or if they are proposed.
 - (5) Existing east building, no uses or interior measurements provided;
 - (6) 47 proposed parking spaces, including 2 handicap accessible spaces; note that this revised site plan includes many parking spaces that staff considers infeasible and staff requested that the consultant review and revise the site plan to show only feasible parking.
 - (7) 9 parking spaces in the former bus garage, 2,805 square feet;
 - (8) 2 handicap accessible parking spaces east of the middle building; note that 1 accessible parking space east of the office building was on the March 30, 2015 site plan but is not shown on this revised site plan.
 - (9) 6 parallel parking spaces on west side of the west offices building;

Item 5.E. - continued

- (10) Existing 5 feet wide concrete access to front offices with one ramp (accessibility compliance not verified by petitioner);
- (11) "Sewer System" (septic) located on the north side of the west offices;
- (12) Storm Sewer near Tiffany Court entrance; and
- (13) Two access drives on west end of building, 20 feet wide each.
- (14) Because of the deficiencies with the revised Site Plan received March 7, 2016, staff cannot determine how many parking spaces the subject property can feasibly contain, and thus cannot determine if 34 additional parking spaces in the proposed north lot will be sufficient to comply with minimum parking requirements.
- (15) On March 8, 2016, Mr. Frazier responded to staff's list of Site Plan deficiencies via email with the following: "I want to keep garage and move Bud's Tree Service inside garage, which is big enough to hold his vehicles. We have not done this, we await your approval."
- F. The proposed north parking lot site plan created by Eric Hewitt/Phoenix Consulting Engineers, received March 8, 2016, indicates the following:
 - (1) Lot 7A (orange area) is 12,487 square feet and has 34 available parking spaces directly north of the subject property.
 - (2) Lot 7A provides a 26 feet wide temporary easement for Lot 7B.
 - a. In an email from Eric Hewitt received March 8, 2016, Mr. Hewitt clarifies that a temporary easement means "if and when Lot 7B is leveled and completely redeveloped the easements would no longer be available."
 - (3) Lot 7B contains a "temporary parking lot easement for the benefit of Lot 7A" which contains 3 of the 34 proposed parking spaces.
 - (4) The proposed north lot is located within the City of Champaign. In expectation of annexing the subject property to become one lot with the north parking lot, the City of Champaign has reviewed this preliminary lot for conformance with their Ordinances and found that it meets their requirements as per the email received from Eric Hewitt on March 8, 2016.
- G. In an email received July 18, 2016, from Andrew Fell Architecture, Mr. Fell provided the following information:
 - (1) We are working on addressing the items in your letter of July 6.
 - (2) The intent will be to install a ramp and walkway connecting the two upper floor areas to make the second floor accessible.
 - (3) Additionally, as far as I know the CDB does not review drawings for private projects. They will review certain accessibility questions, but that is all. I am not sure how I get any approval documentation from them for the building/parking. etc.

Item 5.G. - continued

- (4) Mr. Frazier is working on an additional access easement to gain some additional parking area.
- (5) At this point I also believe that Mr. Frazier will not elect to be annexed into the City, so discussions and approval from the City Planning Department is not being pursued at this time.
- H. The structures on the subject property were constructed after the Zoning Ordinance was adopted by Champaign County on October 10, 1973.
- I. Regarding how the petitioner has carried out this variance case:
 - (1) The original variance application was received on July 17, 2014, and the public hearing opened on February 12, 2015, and was continued to May 14, 2015. Several neighboring property owners attended the February 12, 2015. At that meeting Mr. Frazier stated there was a second floor in the building but John Hall, the Zoning Administrator, stated that none of the plans that had been submitted for the building indicated a second floor. The Zoning Board of Appeals advised Mr. Frazier to provide a very accurate site plan for all levels of the building at the next hearing and the Zoning Administrator suggested that the plan be prepared by an architect so that issues related to accessibility could be addressed.
 - (2) Several neighboring property owners attended the May 14, 2015, public hearing but the petitioner failed to appear. The Zoning Board of Appeals dismissed the case in conformance with Section 7.14 of the Champaign County Zoning Board of Appeals Bylaws.
 - (3) The Zoning Administrator mailed the petitioner a Notice of Dismissal on May 15, 2015, as required by the Bylaws.
 - (4) The petitioner reactivated the variance case on May 30, 2015, in conformance with Section 7.14 of the Champaign County Zoning Board of Appeals Bylaws.
 - (5) The reactivated case opened at the September 10, 2015, public hearing. Several neighboring property owners attended the September 10, 2015, meeting. Mr. Frazier stated during cross examination that a lease under which he had secured additional off-site parking on an adjacent property had been canceled. The canceling of the lease had not previously been disclosed by Mr. Frazier. The Zoning Board of Appeals also again advised Mr. Frazier to acquire the services of an architect to prepare a very accurate site and floor plan for the property. The case was continued to October 29, 2015.
 - (6) At the October 29, 2015 ZBA meeting, several neighboring property owners attended the meeting but the Petitioner did not attend and provided none of the information the ZBA had previously requested that he provide for this meeting. The ZBA members discussed dismissing the case, but instead continued the case to the January 28, 2016 meeting.

Item 5.I.(6) – continued

- a. Mr. Hall stated that the Petitioner has made contact with an engineer for the preparation of the plat. He said that that engineering firm is Hartke Engineering & Surveying.
- b. There were 4 people in attendance who desired to provide testimony; without the Petitioner, no testimony could be accepted and they were asked to provide comments to staff during office hours and/or attend the next hearing.
- (7) Following the October 29, 2015, public hearing staff contacted all parties in attendance at previous hearings for this case and it was determined that a hearing on January 28th would not work. Staff requested availability from the same parties, and all indicated that March 24, 2016 would be feasible.
- (8) A revised site plan titled "310 Tiffany Court Addition" was received from Andrew Fell Architecture on March 7, 2016, and a later revision was received on March 21, 2016. The revised site plan received on March 21, 2016 is reviewed in greater detail elsewhere in this Summary of Evidence but some of the most significant problems revealed in that plan were the following:
 - a. The number of self-storage warehouse units is much greater than was previously understood due mainly to unauthorized second floor areas and therefore the minimum required number of parking spaces is much greater than previously estimated; and
 - b. The unauthorized or unpermitted second floor areas are not in compliance with the Illinois Accessibility Code which would normally require elevators to make the second floor areas accessible; and
 - c. The existing clearance on the west side of the west building is not adequate to allow parallel parking and a traffic aisle on this side of the building and the ramp on the northwest corner of the west building will also conflict with parallel parking and a traffic aisle.
- (9) A proposed north parking lot site plan with 34 proposed parking spaces created by Eric Hewitt of Phoenix Consulting Engineers was received on March 8, 2016.
- J. A revised site plan titled "310 Tiffany Court Addition" was received from Andrew Fell Architecture on March 21, 2016 that indicated the following:
 - (1) The building area on the subject property is not a single building as was required by Zoning Use Permit #166-96-01 on June 17, 1996 and had been shown on all other plans received to date. The plan received on March 21, 2016 indicates that the eastern portion of the building area is actually a separate building and is not connected to the remainder of the building area. The eastern building is all self-storage warehouse space and does not constitute a second principal building on the property.
 - (2) The number of existing self-storage warehouse units is much greater than was previously understood due mainly to unauthorized second floor areas and therefore the minimum required number of parking spaces is much greater than previously estimated:

Item 5.J.(2) - continued

- a. The south end of the eastern building is divided into eight small self-storage units rather than two units and therefore requires an additional two parking spaces.
- b. Previously, the second floor self-storage area in the middle of the property was thought to contain no more than 12 self-storage units which would have required a total of 4 parking spaces. However, the plan received on March 21, 2016 indicates there are 44 existing self-storage units on the second floor but one unit is proposed to be replaced by a proposed interior stair. The resulting 43 self-storage units on the second floor self-storage area in the middle of the complex require a total of 15 additional parking spaces rather than the previous estimate of 4 parking spaces.
- c. The second floor in the western portion of the main building is indicated as having 14 self-storage units which require a total of 5 additional parking spaces.
- d. The western portion of the main building also has a small mezzanine that appears to be less than 1,000 square feet in area and has two self-storage spaces and requires a total of one additional parking space.
- e. In total, the additional self-storage units that appear on the revised plan received March 21, 2016 require an additional 23 parking spaces in addition to the 58 required parking spaces that were previously identified in a letter sent by staff to the petitioner on September 17, 2015, for a total of 81 required parking spaces.
- f. The number of feasible parking spaces on the subject property appears to be less than previously thought. However, even if there are at least 32 feasible parking spaces on the subject property as previously thought, when combined with the 34 parking spaces proposed to be constructed on the additional land proposed to be purchased to the north, the resulting total number of parking spaces will only be 66 parking spaces, which is 15 spaces less than required.
- (3) Both the existing and the proposed site plan are not in compliance with the Illinois Accessibility Code for the following reasons:
 - a. The second floor self-storage area in the middle of the complex exceeds 1,000 square feet in area and appears to require an elevator to be compliant with the Illinois Accessibility Code. This portion of the building area was authorized as only a single story in Zoning Use Permit #166-96-01 on June 17, 1996 and the exterior stairway does not appear in aerial photographs of the property from 2002 and 2005.
 - b. The western portion of the building complex also has a second floor that is much larger than previously indicated in this public hearing and the second floor exceeds 1,000 square feet in area and appears to require an elevator to be compliant with the Illinois Accessibility Code. The western portion of

the building area was authorized in Zoning Use Permit #351-02-03 on January 10, 2003 and was authorized to be only a single story.

Item 5.J.(3) - continued

- c. The subject property has no accessible parking spaces and no accessible pathway and no accessible entrance.
- d. Note that the Illinois Accessibility Code requires 4 of the 81 parking spaces to be accessible.
- e. One restroom in the western portion of the building complex is proposed to be enlarged so as to be accessible; however, it is not clear that only one accessible restroom is all that is required.
- (4) On the Proposed Site Plan there is no mention of replacement of the street curb that was removed without authorization from the Champaign Township Highway Commissioner.
- (5) On the Proposed Site Plan there is no mention of the proposed adjacent parking to the north.
- (6) Regarding the feasibility of the parking areas indicated on both the existing and proposed site plan received March 21, 2016 (Note: This analysis is meant to assist or supplement the work by Andrew Fell Architecture.):
 - a. Regarding parking on the west side of the building:
 - (a) The proposed site plan indicates a clearance of 17 feet between the west property line and steps on the west side of the building. A minimum clearance of 19 feet would be required to accommodate the minimum required 9 feet width for a parking space and the generally accepted best practice minimum width of 10 feet for a one way traffic aisle. These steps were not yet constructed when the Zoning Administrator visited the property in June 2014. Removal of the steps would result in an overall clearance of 20 feet.
 - (b) The ramp on the northwest corner of the west building aligns with an existing curb cut but would conflict with a traffic aisle. The ramp appears to be a feature leftover from the previous use of the property for LEX transportation and the ramp does not appear to be necessary at this time.
 - (c) Removal of both the ramp and the steps on the west side of the building would allow up to seven parking spaces on the west side of the building.
 - (d) At the February 12, 2015 public hearing, the petitioner testified that since the building was built, the parking was as indicated in the photographs (perpendicular to the building) and not as in the plan (parallel with a traffic aisle). However, aerial photos from 2005 and 2008 clearly show parallel parking on the west side of the building.

Item 5.J.(6) - continued

- b. Regarding the courtyard space between the east building and the middle building:
 - (a) This space is 56 feet wide and the proposed site plan includes only one row of perpendicular parking with a total of 13 parking spaces and a walkway along the east building.
 - (b) However, if the east walkway were reduced to no more than 3 feet wide, a row of parallel parking spaces could be included that would allow up to a total of 5 additional parking spaces with a 21 feet wide traffic aisle.
 - (c) Six of the perpendicular parking spaces could be converted and improved into three accessible parking spaces.
 - (d) The above revisions could provide a possible total of 15 parking spaces in this courtyard.
- c. It may be possible to create at least one accessible parking space in the vicinity of the bus garage.
- d. The above changes, in addition to the 8 parking spaces indicated on the east and south of the east building on the proposed site plan, would result in a total of 31 parking spaces.
- e. It may be possible to add up to six additional parking spaces at the east edge of the subject property with the addition of required paving and a variance to allow parking next to the lot line.
- (7) Regarding the bus garage:
 - a. The petitioner stated in an email dated March 8, 2016 to Senior Planner Susan Chavarria that he wanted to keep the bus garage and move the arborist's vehicles into the garage which is big enough to hold the arborist's vehicles.
 - b. 2 to 3 of the former LEX buses still remain in the bus garage even though the petitioner testified at the February 12, 2015 public hearing that the buses would be sold and that he could remove the buses on February 13, 2015 if need be.
 - c. The arborist's vehicles consisting of a bucket truck, a stake truck with trailer mounted chipper, and a pickup with trailer currently occupy the courtyard space between the east building and the middle building. This space could otherwise accommodate up to 15 parking spaces.
 - d. As per an email received June 21, 2016, Mr. Fell stated that all buses have been removed from the property and the tree service tenant has moved to a different location.

Item 5.J. - continued

- (8) Regarding access to the dumpster and emergency vehicle access to the subject property:
 - a. Garbage truck access to the subject property has been discussed in the public hearing and was mentioned in the September 17, 2015 letter by Senior Planner Susan Chavarria.
 - b. The dumpster is located in the southeast corner of the property.
 - c. The site plan received on March 7, 2016 indicates that the south wall of the middle portion of the building is 13 feet 9 inches from the south lot line. Note that the exterior stair encroaches into that separation.
 - (1) At the June 30, 2016 public hearing, Mr. Frazier testified that he moved the steps inside, thus providing more access for vehicular traffic and the fire trucks.
 - d. The National Fire Protection Association recommends a minimum width of 20 feet for fire lanes to provide fire truck access and fire lanes are to be marked and kept clear of parked vehicles at all times.
 - e. A fire lane that is adequate for fire truck access should also provide adequate access for a garbage truck.
 - f. The subject property does not appear to provide adequate access for either a garbage truck or a fire truck.
 - g. Removal of the exterior stairway on the south side of the middle building will improve access but not provide the minimum recommended width of 20 feet. "No parking" signs may also help reduce obstructions by other vehicles.
- K. A revised site plan was received from Andrew Fell Architecture on May 25, 2016 that focused on accommodating the required number of parking spaces on the subject property and the proposed north parking lot property, and indicates the following:
 - (1) 40 spaces on the subject property, including:
 - a. 6 parallel spaces on the east end;
 - b. 2 parallel spaces on the south end of the east building directly in front of 8 mini-storage units;
 - c. 17 spaces (13 head-in, 4 parallel) in between east and middle buildings; this area is currently covered in wood chips;
 - d. 4 head-in spaces, including 1 handicap accessible space, on the south side of the bus garage directly in front of the bus garage area that is proposed to house the arborist's vehicles;
 - e. 6 parallel spaces along the currently unpaved north side of the building; and
 - f. 5 parallel spaces along the west side of the west building.

Item 5.K. - continued

- (2) 34 head-in spaces on the proposed new lot north of the subject property, including:
 - a. 10 spaces on the subject property's north property line; and
 - b. 24 spaces on the north side of an existing concrete driveway.
- (3) Staff provided the following comments and concerns to Mr. Fell and the Petitioner via email on June 6, 2016:
 - a. These comments relate only to the proposed parking spaces and traffic aisles on the revised site plan that was received May 25, 2016. An absence of comments should not infer a recommendation to approve.
 - b. Please provide accurate dimensions for all parking spaces and all traffic aisles in parking areas and overall dimensions for multiple parking spaces. Traffic aisles should not be less than 10 feet wide.
 - c. If the former LEX buses have been removed from the property please state on the drawing and if not, please indicate where the buses be parked.
 - d. Where will the parking for the arborist occur? If the arborist is to park in the bus garage there should be no other parking spaces in front of the garage. If not in the bus garage, then please indicate where the arborist equipment will be parked. If no parking is shown for the arborist's vehicles there will be a special condition of approval that prohibits the parking of oversized vehicles on the property.
 - e. The existing ramp at the northwest corner of the building (adjacent to the overhead door) must be removed for the proposed parking to be feasible. Add a note regarding removal of the ramp.
 - f. The steps on the west side of the west building must be removed so as to create a minimum 10 feet wide traffic aisle along the west side of the property. Add a note indicating that the steps will be removed.
 - g. Add a note specifying the removal of the remainder of the street curb that has already been partially removed and the installation of a replacement barrier-type curb subject to review, inspection, and approval by the Champaign County Township Highway Commissioner.
 - h. Please add notes to the effect that all parking spaces and traffic aisles will be Portland cement concrete and that wood chip surface will be replaced with Portland cement concrete and that concrete will be added on the east side of the east building to provide at least a 10 feet traffic aisle adjacent to proposed parking spaces 1 6.
 - i. Parking spaces 30 35 on the north side of the property are problematic due to the insufficient width of the traffic aisle and, even if a 9 feet wide aisle were acceptable there is no information regarding the proposed direction of travel and there is insufficient turning radius at the northeast corner of the

east building to allow access from the east. Without these six parking spaces there will be an insufficient number of parking spaces.

Item 5.K.(3) - continued

- j. There are an insufficient number of accessible parking spaces.
- k. If this drawing is supposed to be to scale, could you revise the scale to a bar format so that if we need to print in different sizes the scale can still be used?
- L. An email with attached revised site plan was received from Andrew Fell Architecture on June 21, 2016 and indicates the following:
 - (1) The proposed number of parking spaces (74) has not changed from the May 25, 2016 revised site plan.
 - There are now 2 accessible parking spaces on the south side of the bus garage area. This is less than the 3 spaces required by the Illinois Accessibility Code for parking lots with up to 75 spaces. Illinois Capital Development Board approval for this and other accessibility concerns will be required as a special condition.
 - (3) All concerns specified in staff's June 6, 2016 email to Mr. Fell and Mr. Frazier have been addressed, as follows:
 - a. Parallel spaces are 9 feet wide by 22 feet deep.
 - b. Lex buses have been removed.
 - c. The arborist has moved to a different location.
 - d. There is a notation that the ramp at the northwest corner of the building will be removed.
 - e. There is a notation that the stairs on the west side of the building will be removed.
 - f. There is a notation regarding the curb: "Remove existing street curb and install new barrier-type curb. Verify with Champaign County Township Highway Commissioner".
 - g. There is a notation regarding the wood chip area between the east and middle buildings: "Remove existing wood chips and pour Portland cement concrete".
 - h. There is a notation that "all parking spaces and traffic aisles will be Portland cement concrete".
 - i. The six parallel spaces on the north side of the middle building have a proposed one-way traffic aisle that begins with an access drive from the proposed north parking lot, runs east along the north side of the property, then along the east end of the property, then out to Tiffany Court along the south existing traffic aisle.

Item 5. - continued

- M. The second floor plans are not part of the Revised Site Plan received June 21, 2016. Mr. Fell provided the following information via email on June 22, 2016: "We are still considering all the options for the second floor. The State has determined that if the second floor is over 1,000 square feet it will need elevator access. This is cost prohibitive, so the current thought is to remove as much of the second floor space as necessary to bring it down to 1,000 square feet. In addition to this meaning that no elevator access is required, there will be a reduction in the parking requirements. At this stage, I cannot really give you exact numbers, etc. but this is the direction we are heading."
- N. A revised site plan was received from Andrew Fell Architecture on September 27, 2016, which shows the following updates:
 - (1) Sheet A1 shows the overall site plan for the subject property and the north lot.
 - a. 16 on-site and 46 off-site parking spaces are proposed, for a total of 62 spaces including 4 accessible parking spaces.
 - b. No parking is proposed for the west or east sides of the property.
 - c. A note states that existing stairs on the west side will be removed, and that the street curb will be constructed.
 - d. Additional area has been added to the north lot for spaces 34 through 46.
 - e. Emergency vehicle turning radii indicate sufficient room for larger vehicles when maneuvering around the southeast and northeast corners of the buildings.
 - f. A sidewalk is shown connecting the south side parking spaces with the west building entrance.
 - (2) Sheet A2 shows the existing first floor areas and dimensions.
 - a. The former bus garage has a proposed accessible ramp to the second floor of the west building; the rest of the garage has been annotated as rental space. No ramp connection is shown to the second floor of the middle building.
 - (3) Sheet A3 shows the existing second floor areas and dimensions.
 - a. 43 storage units are shown on the second floor of the middle building, with one staircase accessing that area on the south interior part of the building.
 - b. 15 storage units are shown on the second floor of the west building, with three possible means of egress: a set of stairs in the main office area (south end); a set of stairs in the former gym (north end); and a set of stairs adjacent to the storage units (west side).
 - c. The second floor loft above the former gym shows three rental spaces.
 - d. The second floor rental spaces and west building storage units are connected via an accessible corridor that leads to the accessible ramp in the former bus garage.

Item 5.N. - continued

- (4) Sheet A4 shows the first floor plan for the east and middle storage unit buildings.
- (5) Sheet A5 shows enlargements of the 2 bathrooms, the first floor former garage space, and the north end of the west building.
 - a. Part 2A5 indicates a 5 feet wide accessible ramp to the second floor, and rental space for the remainder of the former bus garage.
 - b. Part 4A5 shows the following:
 - (a) An overhead door east of the former bus garage that opens to the former gym in the west building.
 - (b) The ramp west of the overhead door on the west side of the west building has a note that it will be removed.
- (6) Sheet A6 includes Part 2A6, which shows an enlargement of the first floor of the west building and Part 4A6 which shows an enlargement of the second floor storage units in the middle building.
- (7) Sheet A7 shows an enlargement of the second floor west building.
- O. <u>In an email to Andrew Fell and Robert Frazier dated October 6, 2016, Susan Chavarria requested additional information about the revised Site Plan received September 27, 2016 regarding:</u>
 - (1) Verifying several measurements on Sheet A1;
 - (2) The requested variance based on this revised Site Plan would have to be amended to include smaller parking spaces;
 - (3) The changes to the revised Site Plan will require additional parking spaces;
 - (4) Relocation of accessible parking space #56 would be better than current proposed location;
 - (5) The existing ramp and stairs on the west side do not need to be removed if they are not proposing any required parking on the west side;
 - (6) The ramp calculations in the former bus garage appear to have an error;
 - (7) Whether the proposed accessible ramp could connect to the second floors of both buildings, not just the west building;
 - (8) Whether Mr. Frazier intends to further subdivide the former gym rental space;
 - (9) A reminder that the ZBA is very focused on the Tiffany Court curb replacement.
- P. <u>A revised Site Plan was received via email on October 17, 2016, with the following additional information:</u>
 - (1) Sheet A1 shows the overall site plan for the subject property and the north lot.
 - a. 27 on-site and 49 off-site parking spaces are proposed, for a total of 76 spaces, including 4 accessible parking spaces.

Item 5.P.(1) - continued

- b. 13 parallel parking spaces were added surrounding the easternmost building; and
- c. There are notes showing the existing stairs will remain on the west side of the office building.
- d. All handicap accessible parking spaces are now near entrances on the subject property; 1 space was previously located in Lot 1A, which was fairly distant from any entrance.
- (2) Sheet A2 shows the existing first floor areas and dimensions.
 - a. The former bus garage has a proposed accessible ramp to the second floor of the west building.
 - b. A ramp connection to the second floor of the middle building is now shown, making all second floor areas accessible.
 - c. The ramp elevations have been corrected.
 - d. One storage unit has been added next to the staircase in the middle building, for a total of 65 first floor storage units.
 - e. The area immediately west of the proposed ramp to the second floor is now shown as "public access" rather than "rental space".
- (3) Sheet A3 shows the existing second floor areas and dimensions.
 - a. The second floor loft above the former gym shows two rental spaces with a note "rental spaces at loft are part of existing rental space below". There is a third "rental space" on the second floor of the former bus garage with the note "rental space (as part of rental space below)".
 - b. The second floor rental spaces, west building storage units, and middle building storage units are connected via an accessible corridor that leads to the accessible ramp in the former bus garage.
 - c. The proposed ramp to the second floor has been corrected to indicate the proper ramp length; a cross section of the ramp is now provided on Sheet A3.
- (4) Sheets A4 through A7 show enlargements of parts of Sheet A1, with the same new details that are shown on Sheet A1 received October 17, 2016.
- Q. The required variance is as follows:
 - (1) Part A. Variance for 62 76 parking spaces in lieu of the minimum required 89 86 parking spaces as required by Section 7.4.1 of the Zoning Ordinance.
 - Part B. Variance for 28 27 on-site parking spaces in lieu of the minimum required 58 89 86 parking spaces as required by Section 7.4 of the Zoning Ordinance.

Item 5.Q. - continued

- (3) Part C. Variance for allowing at least 19 49 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served, as required by Section 7.4.1 of the Zoning Ordinance.
- (4) Part D. Variance for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Drive in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet as required by Section 5.3 of the Zoning Ordinance.
- (5) Part E. Variance for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet as per Section 7.4.1.B. of the Zoning Ordinance.

GENERALLY REGARDING SPECIFIC ORDINANCE REQUIREMENTS AND ZONING PROCEDURES

- 6. Regarding the proposed variance:
 - A. The following definitions from the *Zoning Ordinance* are especially relevant to the requested Variance (capitalized words are defined in the Ordinance):
 - (1) "BUILDING" is an enclosed STRUCTURE having a roof supported by columns, walls, arches, or other devices and used for the housing, shelter, or enclosure of persons, animal, and chattels.
 - (2) "CANOPY" is a non-retractable roof-like STRUCTURE of either a permanent or non-permanent nature which projects from the wall of a STRUCTURE, is supported above the surface of the ground by poles, posts, columns, beams, girders, or other similar framework attached to the ground, and overhangs or covers the public way or adjacent YARD or COURT.
 - (3) "COVERAGE" is the percentage of the LOT AREA covered by the BUILDING AREA.
 - (4) "FRONTAGE" is that portion of a LOT abutting a STREET or ALLEY.
 - (5) "LOT" is a designated parcel, tract or area of land established by PLAT, SUBDIVISION or as otherwise permitted by law, to be used, developed or built upon as a unit.
 - (6) "LOT LINE, FRONT" is a line dividing a LOT from a STREET or easement of ACCESS. On a CORNER LOT or a LOT otherwise abutting more than one STREET or easement of ACCESS only one such LOT LINE shall be deemed the FRONT LOT LINE.
 - (7) "LOT LINES" are the lines bounding a LOT.
 - (8) "PARKING GARAGE or LOT" is a LOT, COURT, YARD, or portion thereof used for the parking of vehicles containing one or more PARKING SPACES together with means of ACCESS to a public way.

Item 6. - continued

- (9) "PARKING SPACE" is a space ACCESSORY to a USE or STRUCTURE for the parking of one vehicle.
- (10) "SETBACK LINE" is the BUILDING RESTRICTION LINE nearest the front of and across a LOT establishing the minimum distance to be provided between a line of a STRUCTURE located on said LOT and the nearest STREET RIGHT -OF WAY line.
- (11) "STRUCTURE" is anything CONSTRUCTED or erected with a fixed location on the surface of the ground or affixed to something having a fixed location on the surface of the ground. Among other things, STRUCTURES include BUILDINGS, walls, fences, billboards, and SIGNS.
- (12) "STRUCTURE, MAIN or PRINCIPAL" is the STRUCTURE in or on which is conducted the main or principal USE of the LOT on which it is located.
- (13) "USE" is the specific purpose for which land, a STRUCTURE or PREMISES, is designed, arranged, intended, or for which it is or may be occupied or maintained. The term "permitted USE" or its equivalent shall not be deemed to include any NONCONFORMING USE.
- (14) "WAREHOUSE" is a BUILDING within which raw materials, goods, or equipment including vehicles, are kept and wherein no manufacturing, assembly, construction, repair, sales or other activity is performed except for the packaging of goods and materials for shipment.
- (15) "WAREHOUSE, SELF-STORAGE" is a BUILDING or BUILDINGS containing multiple, independently accessible spaces where raw materials, goods or equipment, or personal goods including personal vehicles, are kept and wherein no other commercial or industrial activity occurs.
- (16) "YARD" is an OPEN SPACE, other than a COURT, of uniform width or depth on the same LOT with a STRUCTURE, lying between the STRUCTURE and the nearest LOT LINE and which is unoccupied and unobstructed from the surface of the ground upward except as may be specifically provided by the regulations and standards herein.
- (17) "YARD, FRONT" is a YARD extending the full width of a LOT and situated between the FRONT LOT LINE and the nearest line of a PRINCIPAL STRUCTURE located on said LOT. Where a LOT is located such that its REAR and FRONT LOT LINES each but a STREET RIGHT-OF-WAY both such YARDS shall be classified as front YARDS.
- B. The I-1, Light Industry DISTRICT is established to provide for storage and manufacturing USES not normally creating a nuisance discernible beyond its PROPERTY lines.

Item 6. - continued

- C. Paragraph 9.1.9 D. of the *Zoning Ordinance* requires the ZBA to make the following findings for a variance:
 - (1) That the requirements of Paragraph 9.1.9 C. have been met and justify granting the variance. Paragraph 9.1.9 C. of the *Zoning Ordinance* states that a variance from the terms of the *Champaign County Zoning Ordinance* shall not be granted by the Board or the hearing officer unless a written application for a variance is submitted demonstrating all of the following:
 - a. That special conditions and circumstances exist which are peculiar to the land or structure involved which are not applicable to other similarly situated land or structures elsewhere in the same district.
 - b. That practical difficulties or hardships created by carrying out the strict letter of the regulations sought to be varied prevent reasonable and otherwise permitted use of the land or structures or construction on the lot.
 - c. That the special conditions, circumstances, hardships, or practical difficulties do not result from actions of the Applicant.
 - d. That the granting of the variance is in harmony with the general purpose and intent of the *Ordinance*.
 - e. That the granting of the variance will not be injurious to the neighborhood, or otherwise detrimental to the public health, safety, or welfare.
 - (2) That the variance is the minimum variation that will make possible the reasonable use of the land or structure, as required by subparagraph 9.1.9.D.2.
- D. Paragraph 7.4.1.C.2. requires that the number of PARKING SPACES for commercial establishments shall be the sum of the individual requirements of the various individual establishments computed separately in accordance with this section. Such PARKING SPACES for one such ESTABLISHMENT shall not be considered as providing the number of such PARKING SPACES for any other ESTABLISHMENT.
- E. Paragraph 7.4.1.C.3.b.ii. requires for outdoor areas, including non-permanent STRUCTURES, used for exhibit, educational, entertainment, recreational, or other purpose involving assemblage of patrons, one PARKING SPACE per three patrons based on the estimated number of patrons during peak attendance on a given day during said USE is in operation.
- F. Paragraph 7.4.1.C.3.e. requires ESTABLISHMENTS other than specified above: one such PARKING SPACE for every 200 square feet of floor area or portion thereof.
- G. Regarding the parking requirements for a self-storage warehouse:
 - (1) The Zoning Ordinance does not clearly establish parking requirements for self-storage warehouses. Parking requirements for "commercial ESTABLISHMENTS" are found in paragraph 7.4.1.C. of the Ordinance.
 - Self-storage warehouse is not listed in subparagraph 7.4.1.C.3. and therefore a self-storage warehouse could be considered as an "ESTABLISHMENTS other than

specified above" in subparagraph 7.4.1.C.3.e., in which case the requirement is one parking space for every 200 square feet of floor area.

Item 6.G. - continued

- (2) However, a self-storage warehouse is very similar to the warehouses found in modern office & light industry developments and previous Zoning Administrators have used the parking requirement for industrial uses that is found in paragraph 7.4.1.D. for those warehouses and also for self-storage warehouses. Paragraph 7.4.1.D. requires one parking space per each three employees based on the maximum number of employees during a work period. When applied to self-storage warehouses that standard that has been administered as "one space per three self-storage warehouse units" and that is the standard used to determine the required parking spaces for the self-storage warehouse portion of the subject property. The minimum required parking for the office portion is still 7.4.1.C.3.e., which is one parking space for every 200 square feet of floor area.
- H. Paragraph 7.4.1.D.1. requires for industrial uses that one space shall be provided for each three employees based upon the maximum number of persons employed during one work period during the day or night, plus one space for each VEHICLE used in the conduct of such USE. A minimum of one additional space shall be designated as a visitor PARKING SPACE.
- I. As per a letter sent by staff to Mr. Frazier on September 17, 2015, staff calculated the following 58 minimum required parking spaces based on the Revised Site Plan received March 30, 2015, which is a decrease from the 67 spaces staff originally estimated:
 - (1) Required parking spaces for 4,950 square feet of office space in the west wing (less 153 square feet for two restrooms as per ZUPA #351-02-03) at one parking space per 200 square feet (as per Zoning Ordinance 7.4.1 C.3.e.) equals 24 spaces.
 - (2) Required parking spaces for 53 self-storage units (all on ground floor) if required at one parking space per 3 self-storage units equals 18 spaces.
 - (3) Required parking spaces for company storage and garage spaces if required at one per each 3 employees (as per Zoning Ordinance 7.4.1D.1.) equals 1 space.
 - (4) Required parking spaces for visitors and company vehicles are assumed to be included in the parking for the office space.
 - (5) Required parking spaces for the 15' x 30' (450 square feet) upstairs Frazier properties executive office lounge at one parking space per 200 square feet (as per Zoning Ordinance 7.4.1 C.3.e.) equals 3 spaces.
 - (6) Required parking spaces for the 25' x 95' (2,375 square feet) Silver Back Barrel Club (strength conditioning and rehabilitation space) at one parking space per 200 square feet (as per Zoning Ordinance 7.4.1 C.3.b.i.) equals 12 spaces.
- J. Based on the revised Site Plan from Andrew Fell received March 7, 2016, there are 11 storage units upstairs in the middle building. It is not clear if these are existing or proposed, but this use will require 4 parking spaces in addition to the 58 calculated above.

Item 6. - continued

- K. In a letter received May 25, 2016, Andrew Fell requests a reduced minimum number of required parking spaces.
 - (1) Because the complex has multiple users, he feels it is appropriate to apply the 'Collective Parking Provision' as determined by the City of Champaign. Under this provision, the amount of parking required for each separate use is calculated and added together (in this case 82 total spaces). Then 85% of this amount is to be provided under the assumption that not all uses will be at maximum occupancy at any given time. In this case the revised total of required parking would be $82 \times .85 = 69.7 = 70$ spaces.
 - (2) The Zoning Administrator agreed that was reasonable but reaffirmed that the final decision rested with the Zoning Board of Appeals.
- L. Based on the revised Site Plan from Andrew Fell received October 17, 2016, staff calculated the following 86 minimum required parking spaces, an increase from the 58 spaces calculated based on the March 30, 2016 revised site plan:
 - (1) 45 spaces for all office space and proposed "rental space", and
 - (2) 41 spaces for 123 storage units.
- M. All required off-street parking spaces must be located on the same lot or tract of land as the use served according to section 7.4.1.B of the Zoning Ordinance.
- N. Minimum FRONT SETBACK in the I-1 Light Industry District is established in Section 5.3 of the Zoning Ordinance as 55 feet.
- O. Minimum FRONT YARD in the I-1 Light Industry District is established in Section 5.3 of the Zoning Ordinance as 25 feet.
- P. Minimum dimensions of a parking space are 9 feet by 20 feet as per Section 7.4.1 of the Zoning Ordinance.
- N. Minimum parking from the front property line in the I-1 Light Industry District is established in section 7.4.1 of the Zoning Ordinance as 10 feet.

GENERALLY REGARDING SPECIAL CONDITIONS THAT MAY BE PRESENT

- 7. Generally regarding the Zoning Ordinance requirement of a finding that special conditions and circumstances exist which are peculiar to the land or structure involved which are not applicable to other similarly situated land or structures elsewhere in the same district:
 - A. The Petitioner has testified on the application, "Original plans do not allow but two 5 foot by 10 foot slabs thus limiting HCP and general accessibility to various entry and exit points. Covered porch protects sidewalk and entry points from environmental elements that could cause them to be hazardous, while improving esthetic view of the neighborhood."
 - B. Regarding Parts A, B and C of the Variance, for 48 76 parking spaces in lieu of the minimum required 58 86 parking spaces, with 27 provided onsite and 49 provided on an adjacent lot to be purchased by the petitioner:

Item 7.B. - continued

- (1) There appears to be no additional area on the subject property for more parking spaces. The area surrounding the existing buildings is not adequate to accommodate any significant parking because of the minimum separation requirement between the property line and a parking space. A Variance from the minimum separation could be requested, but it would still not add enough parking on-site.
- (2) Based on the Site Plan dated July 17, 2014, the 2,664 square feet "warehouse" is a bus garage that was added for the former LEX use and it has never been authorized by Zoning Use Permit.
 - a. The "warehouse" occupies land area that was previously used for a loading berth and six parking spaces.
 - b. The Revised Site Plan received on March 30, 2015 indicates this area as a "garage" that totals 2,805 square feet.
 - c. The revised Site Plan received on March 8, 2016 indicates this area as 9 parking spaces with 12 feet of clearance to access those spaces.
 - d. On March 8, 2016, Mr. Frazier responded via email with the following: "I want to keep garage and move Bud's Tree Service inside garage, which is big enough to hold his vehicles. We have not done this, we await your approval."
 - e. The Revised Site Plan received on October 17, 2016, indicates the former bus garage will become a mix of "rental space" and "public access" instead of a parking area.
- (3) Testimony by adjacent landowners and one business owner who rents space in the subject building indicates that not all parking spaces on the subject property are reliably available for parking due primarily to inadequate access that is quite often blocked (see Section 11.F. of the revised Summary of Evidence dated June 24, 2016).
- (4) Adjacent landowners have testified that vehicles parking on the west side of the subject property quite often park over the public sidewalk (see Section 11.F. of the revised Summary of Evidence dated June 24, 2016).
 - a. The Revised Site Plan received on October 17, 2016 indicates that parking will be removed from the west side.
- (5) Mr. Frazier seeks to purchase approximately .3 acres from the property owner to the north in order to provide 34-49 additional parking spaces. That proposed lot is within the City of Champaign and the parking design has received preliminary approval from the City. He plans to annex the subject property to the City of Champaign.
 - a. Susan Chavarria sent Mr. Frazier an email on October 13, 2015 which specified recommendations regarding the purchase of the additional parking area (see Attachment H to Supplemental Memo #4).

Item 7.B.(5) - continued

- b. Susan Chavarria sent Mr. Frazier an email on October 20, 2015 which specified next steps required before the purchase and possible annexation to the City could occur (see Attachment H to Supplemental Memo #4).
- c. Supplemental Memo #3 dated October 22, 2015 was prepared for the October 29, 2015 ZBA meeting and provided a status update about parking requirements, the potential purchase of additional parking area north of the subject property, and next steps the petitioner would need to take (see Attachment I to Supplemental Memo #4).
- (6) Because of the deficiencies with the revised Site Plan received March 7, 2016, staff cannot determine how many parking spaces the subject property can feasibly contain, and thus cannot determine if 34 additional parking spaces will be sufficient to comply with minimum parking requirements.
- (7) At the March 24, 2016 public hearing:
 - a. Mr. Passalacqua stated that the City of Champaign had a conditional approval if everything else was brought into compliance. He said that the City of Champaign would not approve anything that Mr. Frazier is proposing unless he had compliance with the Champaign County Zoning Board of Appeals.
- (8) In a letter received May 25, 2016, Andrew Fell requested a reduced minimum number of required parking spaces.
 - a. Because the complex has multiple users, he feels it is appropriate to apply the 'Collective Parking Provision' as determined by the City of Champaign. Under this provision, the amount of parking required for each separate use is calculated and added together (in this case 82 total spaces). Then 85% of this amount is to be provided under the assumption that not all uses will be at maximum occupancy at any given time. In this case the revised total of required parking would be $82 \times .85 = 69.7 = 70$ spaces.
 - b. The Zoning Administrator agreed that was reasonable but reaffirmed that the final decision rested with the Zoning Board of Appeals.
- (9) Based on the revised Site Plan received May 25, 2016, staff still cannot determine how many parking spaces the subject property can feasibly contain, and thus cannot determine if 34 additional parking spaces will be sufficient to comply with minimum parking requirements.
 - a. On June 6, 2016, staff sent the petitioner and Mr. Fell comments and requested a revised site plan regarding the May 25, 2016 site plan via email.
- (10) Based on the revised Site Plan received June 21, 2016, the Petitioner proposes 40 parking spaces on the subject property and 34 spaces on the proposed north lot. This is 4 more than the minimum required if the ZBA accepts the 70 spaces calculated in Item 7.B.(8)a.

- (11) Based on the revised Site Plan received October 17, 2016, the Petitioner proposes a total of 76 parking spaces, with 27 of them provided onsite and 49 provided in an adjacent lot.
 - a. If the ZBA approves the use of City of Champaign's 'Collective Parking Provision' for this case, the petitioner would require 74 spaces rather than 86 spaces.
- C. Regarding Part B-D of the Variance, for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet:
 - (1) The Petitioner, without a Zoning Use Permit, constructed a five foot wide covered porch over a sidewalk on the west side of the existing offices and sales room. Without this covered porch, the front yard would be 25 feet and the setback from the street centerline would be 55 feet, both compliant with the Zoning Ordinance.
- D. Regarding Part C of the Variance as originally advertised, for parking 0 feet from the front property line in lieu of the minimum required 10 feet:
 - (1) The revised Site Plan received October 17, 2016, shows all parking spaces removed from the west side of the subject property. If the ZBA approves this revised Site Plan, Variance Part C is no longer necessary. Items 7.D(2) and 7.D.(3) below are based on previous versions of the Site Plan.
 - The existing parking lot on the west side of the offices was constructed in a manner different from the approved site plan from Zoning Use Permit #351-02-03. That approved site plan included five parallel spaces adjacent to the offices, with no 5 foot covered walkway between them. Had they been constructed as per the approved site plan and without the walkway, there would have been 15 feet of space between the parallel parking and the front property line, thus requiring no variance.
 - (2) At the September 10, 2015 ZBA meeting:
 - a. Regarding the curb on Tiffany Court that Mr. Frazier removed without permission:
 - (a) Mr. Keith Padgett stated that Champaign Township needs the curb replaced and he hopes that this is involved in the Board's final decision. He said that the curb has been cut and people drive across it all day long. He said that he does wonder what damages are being done to utilities in this area that do not have a concrete surface over the top for protection. He said that no damage may be occurring, but if there is damage, who will be held responsible for that damage.
 - (b) Mr. Frazier said that he admits that he did cut the curb and if the rules indicate that the curbs must be replaced and the original parallel parking scheme has to be followed then he will obviously do that. He said that a better alternative for parking would be if he purchased that area rather than leasing it but he must know if purchasing that property is acceptable by the Board.
 - (3) At the March 24, 2016 public hearing:
 - a. Mr. Hall stated the following:

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Item 7.D.(3) - continued

- (a) The street curb has not yet been replaced. He stated that there is no single drawing that shows the entire property that is proposed. He believes this Board should require a single site plan with both the existing lot and the existing land that is proposed for purchase.
- (b) There should be no curb replaced until there is a drawing showing what is going to be done. The drawing has to be reviewed by the Champaign Township Highway Commissioner and approved, preferably in writing. He stated that when that curbing is replaced, there should be extensive coordination with the Champaign Township Highway Commissioner to allow him to see the construction as it is occurring. He stated that at the end, Champaign Township Highway Commissioner gets to accept or reject that curb.
- (b) He did not realize that there had been steps constructed on the west side; those steps, small though they are, reduce the clearance between the front of the building and the property line. With the steps that are currently there, you cannot fit the parallel parking and a traffic aisle on the west side. He recommends that the Board have those steps removed. He said that at the north end of the proposed parallel parking and traffic aisle there is a ramp from the days when it was LEX. That ramp is going to encroach into the traffic aisle and into the parking; he believes the Board should have that ramp removed.
- (c). To be fair, the Zoning Ordinance does not specify the minimum width of traffic aisles, but he recommends that the Board not accept the traffic aisle as proposed at 8 feet 6 inches wide.
- b. Mr. Keith Padgett, Champaign Township Highway Commissioner, stated that his jurisdiction only goes from sidewalk to sidewalk but part of that area is gone without permission, a permit, or a request. He said that when the curb is replaced he would like to know about it. He said that his engineering comes from Champaign County and everything has to be built to the specifications that the Champaign County engineer requires, which is also what the state requires.
- c. Mr. Thorsland asked Mr. Frazier if he took out the curb himself or did he hire someone to do it. Mr. Frazier stated that he hired someone to take out the curb. Mr. Thorsland asked Mr. Frazier if he had a record of that service that could be entered as evidence. Mr. Frazier stated he can check. Mr. Thorsland asked Mr. Frazier if he checked with the township when he had the curb removed. Mr. Frazier stated no, because he did not realize that he had to but he understands that it is a poor excuse for breaking the law. Mr. Thorsland stated that the Board will require that the curb be replaced meeting today's requirements.
- (6) The revised Site Plan received May 25, 2016 regarding west end parking is the same as the revised plan received March 21, 2016, except the newer plan does not have two proposed parking spaces on the ramp in front of the overhead door.

Item 7.D. - continued

- (7) The revised Site Plan received June 21, 2016 shows a travel aisle that is 10 feet wide next to 5 proposed parallel parking spaces. If the ZBA approves this travel aisle width, they could determine that Variance Part C is no longer necessary.
- E. Regarding Part D-C of the Variance, for allowing at least 19-49 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served:
 - (1) The subject property does not have sufficient area for the required minimum parking spaces.
 - On March 1, 2015, Mr. Frazier leased parking space from Isaacs Properties on adjacent property 306 Tiffany Court. The gravel area on the southwest corner of the Isaacs property holds 32 vehicles according to Mr. Frazier. The contract ends on February 28, 2016, but can be extended at Mr. Frazier's option until February 28, 2018.
 - The leased parking is within the City of Champaign corporate limits. Champaign (3) Planning Department was consulted to see if a long-term parking lease on a property within the City of Champaign would require subdivision approval by the City in addition to any applicable County regulations. Rob Kowalski, Assistant Director of Planning and Development for the City of Champaign, responded in an email received May 1, 2015 that City subdivision approval would not be necessary if Mr. Frazier decides to lease spaces from his neighbor; however, the neighbor would still have to meet City regulations for parking (see Attachment F from Supplemental Memo 1 dated May 6, 2015). Rob Kowalski sent a follow-up email on June 2, 2015 (Attachment B of this memo) indicating that the owner to the north has sufficient parking for their own use in addition to what they are leasing to Mr. Frazier. He recommended adding a Special Condition that any required parking provided off-site and in the City shall be in compliance with the requirements of the City of Champaign Zoning Ordinance for off-street parking, including parking on an improved surface. Staff has added this proposed Special Condition to this revised Summary of Evidence.
 - (4) At the September 10, 2015 ZBA meeting:
 - a. Regarding parking spaces for the existing and proposed uses on the subject property:
 - (a) Mr. Steve Koester testified that his business address is located at the Stahly Industrial Park at 305 Tiffany Court and he jointly owns 314 Tiffany Court which is located on the south side of Mr. Frazier's property. He said that he did have a discussion with Mr. Isaacs who is the person who leased Mr. Frazier the 19 spaces that were previously discussed at the hearing and Mr. Isaacs indicated that he did cancel the lease on the 19 parking spaces.
 - (b) Mr. Frazier testified that the lease is good for six months and the check has already been approved and paid for in cash therefore the lease is enforced for six months. He said that if after six months the landlord decides to not renew the lease then that is his decision. He stated that the payments are made for six months as he has the

Item 7.E.(4) - continued

option of a six month or yearly lease. He said that he paid for a six month lease in full and Mr. Hall probably has record of that.

- (c) Mr. Hall stated that the lease agreement states the following: "The Lessee agrees to pay as rent for said premises the sum of \$1,500 per year beginning on the 1st day of March, 2015 to the 28th day of February, 2016." He asked Mr. Frazier if there is another agreement which allows him to pay for this lease in six month terms.
- (d) Ms. Griest stated that the lease does state that it begins on March 1, 2015 and today's date is September 10th therefore the lease is currently in default.
- (e) Mr. Frazier said that it is possible to make the north area accessible and he can talk to the architect about that possibility. Mr. Frazier stated that there are cases when there have been vehicles parked there and as far as access through the neighbor's property then the answer would be yes. Mr. Frazier stated that he is willing to work with an architect to make sure that the property is in compliance with the rules.
- (f) Regarding the unpermitted bus garage that may be removed in order to reduce required the parking minimum, Mr. Frazier stated that he had built a garage for LEX buses for when LEX was in business and that garage is currently vacant. He said that he has already taken half of the garage down and it is not closed in due to the pending decision that this Board will make. He said that he is comfortable taking the rest of the building down and going back to the original building that was granted over 20 years ago by Champaign County. He said that if we are talking about a simple wooden structure with some metal on the roof then he is willing to remove it.
- (5) The proposed north parking lot site plan created by Eric Hewitt/Phoenix Consulting Engineers, received March 8, 2016 indicated 34 parking spaces on the proposed north parking lot.
 - a. The parking plan came with an email that stated "Lot 7A is the land Mr. Frazier is looking at acquiring. The plan has a parking lot containing 34 spaces and has preliminary staff approval by the City of Champaign.
- (6) At the March 24, 2016 public hearing, the following evidence was provided regarding parking spaces for the existing and proposed uses on the subject property:
 - a. Mr. Hall stated that on the east side of the property, there is room for some parking spaces but there also needs to be a traffic aisle and all of that needs to be paved.
- (7) The revised site plans received May 25, 2016, and June 21, 2016 indicate 40 spaces on the subject property and 34 parking spaces on the proposed north parking lot.

Item 7.E.(7) - continued

- a. Should ZBA approve of 40 on-site spaces and 34 off-site spaces, Part D of the Variance would state the need for at least 30 off-site spaces instead of the 19 listed in the legal advertisement for this case.
- (8) The revised Site Plans received September 27, 2016, indicates 16 spaces on the subject property and 46 spaces on the proposed north parking lot. The required variance description was revised and re-advertised on October 12, 2016.
- (9) The revised site plans received October 17, 2016, indicates 27 spaces on the subject property and 49 spaces on the proposed north parking lot.
- F. Regarding Part E of the proposed variance, for parking spaces that are smaller than the minimum required by the Zoning Ordinance:
 - (1) In an email received October 6, 2016, Andrew Fell states that the revised Site Plan received September 27, 2016 uses City of Champaign minimum parking space requirements, which are 8 feet 6 inches by 18 feet six inches. Should the ZBA decide that meeting Champaign's dimensional requirements is acceptable, the revised Site Plan received September 27, 2016 shows adequate parking space dimensions.
 - (2) The revised Site Plan received October 17, 2016, from Architect Andrew Fell shows that parking on the subject property reflect improvement toward compliance with Zoning Ordinance requirements and recommendations by the Scott Fire Protection District.

GENERALLY REGARDING ANY PRACTICAL DIFFICULTIES OR HARDSHIPS RELATED TO CARRYING OUT THE STRICT LETTER OF THE ORDINANCE

- 8. Generally regarding the Zoning Ordinance requirement of a finding that practical difficulties or hardships related to carrying out the strict letter of the regulations sought to be varied prevent reasonable and otherwise permitted use of the land or structures or construction on the lot:
 - A. The Petitioner has testified on the application, "Adhering to strict letter of provision could limit gainful earnings of rental space, by limiting accessibility of patrons of Frazier Properties. Without upgrading and maintaining property could affect property value for entire subdivision."
 - B. Regarding Part A of the Variance, for 48-76 parking spaces in lieu of the minimum required 58-86 parking spaces:
 - (1) Without the proposed Variance, the Petitioner would have to <u>provide 27 10</u> additional parking spaces, which is equivalent to decommissioning 30 of the 123 storage units, or demolishing 2,000 square feet of office/rental space, or a <u>combination of these two approaches</u>.
 - C. Regarding Part B of the Variance, for 28 27 on-site parking spaces in lieu of the minimum required 86 parking spaces:
 - (1) Without the proposed Variance, the property would have insufficient on-site parking for the current tenants and uses. Tenants and clients would be required to park illegally on Tiffany Court or park without permission on adjacent lots.

Item 8. - continued

- D. Regarding Part C of the Variance, for parking 0 feet from the front property line in lieu of the minimum required 10 feet:
 - (1) Without the proposed Variance, the Petitioner would have to either provide no adjacent parking for the office tenants and their clients or reconfigure the parking to provide fewer spaces than what is currently available.
 - (2) if ZBA approves of the Revised Site Plan received June 21, 2016 which provides a 10 feet wide travel aisle between the west property line and the proposed parallel parking on the west side of the west building, they could determine that Part C of the Variance is no longer necessary.
- D. Regarding Part D C of the Variance, for allowing at least 49 34 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served:
 - (1) Without the proposed Variance, the property would have insufficient on-site parking for the current tenants and uses. Tenants and clients would be required to park illegally on Tiffany Court or park without permission on adjacent lots.
- E. Regarding Part B-D of the Variance, for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet:
 - (1) Without the proposed Variance, the Petitioner would have to demolish the existing porch to meet the setback and front yard requirements., and that would not provide enough area for the required parking spaces.
- F. Regarding Part E of the Variance, for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet:
 - (1) Without the proposed variance, the Petitioner would not be able to fit the number of parking spaces shown on the revised Site Plan received October 17, 2016, which would increase the required variance for number of parking spaces provided.
- **G**. The Zoning Ordinance does not clearly establish parking requirements for self-storage warehouses.

Parking requirements for "commercial ESTABLISHMENTS" are found in paragraph 7.4.1.C. of the Ordinance. Self-storage warehouse is not listed in subparagraph 7.4.1C.3. and therefore a self-storage warehouse could be considered as an "ESTABLISHMENTS other than specified above" in subparagraph 7.4.1.C.3.e., in which case the requirement is one parking space for every 200 square feet of floor area.

However, a self-storage warehouse is very similar to the warehouses found in modern office & light industry developments and previous Zoning Administrators have used the parking requirement for industrial uses that is found in paragraph 7.4.1.D. for those warehouses and also for self-storage warehouses. Paragraph 7.4.1.D. requires one parking space per each three employees based on the maximum number of employees during a work period. When applied to self-storage warehouses that standard that has been administered as "one space per three self-storage warehouse units" and that is the standard used to determine the required parking spaces for the self-storage warehouse portion of the subject property. The minimum required parking for the office portion is still 7.4.1.C.3.e., which is one parking space for every 200 square feet of floor area.

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Item 8. - continued

- <u>H</u>. At the March 24, 2016 public hearing:
 - (1) Mr. Hall believes this Board should see a copy of the signed contract, have that in the file, and the signed contract should have a condition to make the Board aware if the contract is void at any time within a 72 hour period of it being voided.
 - Mr. Hall recommended that the Board should not take action until we see the actual plat document that has been verified by City of Champaign staff to be complete, and in fact received before the application of the subdivision plat approval so that the Board absolutely knows there has been an application for plat approval. He stated that City staff is willing to hold that application for up to 12 months, which tells him that this thing is going to be finished within 12 months.
- <u>I</u>. In a letter received May 25, 2016, Andrew Fell requested a reduced minimum number of required parking spaces.
 - (1) Because the complex has multiple users, he feels it is appropriate to apply the 'Collective Parking Provision' as determined by the City of Champaign. Under this provision, the amount of parking required for each separate use is calculated and added together (in this case 82 total spaces). Then 85% of this amount is to be provided under the assumption that not all uses will be at maximum occupancy at any given time. In this case the revised total of required parking would be $82 \times .85 = 69.7 = 70$ spaces.
 - (2) The Zoning Administrator agreed that was reasonable but reaffirmed that the final decision rested with the Zoning Board of Appeals.

GENERALLY PERTAINING TO WHETHER OR NOT THE PRACTICAL DIFFICULTIES OR HARDSHIPS RESULT FROM THE ACTIONS OF THE APPLICANT

- 9. Generally regarding the Zoning Ordinance requirement for a finding that the special conditions, circumstances, hardships, or practical difficulties do not result from the actions of the Applicant:
 - A. The Petitioner has testified on the application, "With the upgrades, I would say that I have not caused any difficulties or hardships to other properties or myself."
 - B. The nearest building on neighboring property is approximately 125 feet from the shared property line to the south.
 - C. At the October 29, 2015 ZBA meeting, the Petitioner did not attend and provided none of the information the ZBA had previously requested that he provide for this meeting. The ZBA members discussed dismissing the case, but instead continued the case to the January 28, 2016 meeting.
 - (1) Mr. Hall stated that the Petitioner has made contact with an engineer for the preparation of the plat. He said that that engineering firm is Hartke Engineering & Surveying.
 - (2) There were 4 people in attendance who desired to provide testimony; without the Petitioner, no testimony could be accepted and they were asked to provide comments to staff during office hours and/or attend the next hearing.

Item 9. - continued

- D. At the March 24, 2016 public hearing:
 - (1) Mr. Hall stated that what especially concerns him is that we have extensive second floor construction in complete violation of the Illinois Accessibility Code. He stated that Mr. Frazier will not get a permit from the Zoning Department until the Capital Development Board has signed off completely on this. He added that if Mr. Frazier can come to some agreement with the Capital Development Board allowing the second floor rental areas to remain, he could add the necessary parking by acquiring more land from Isaacs going on the south edge of the property all the way back and hopefully tying in with the parking that is already on the east side. This would provide space for at least smaller vehicles a way to circumnavigate the whole property; he believes 14 spaces can fit in there. Mr. Hall stated that he would like to see this Board require the minimum number of parking spaces, and that would require this to be expanded.
- E. At the June 30, 2016 public hearing, Mr. Frazier submitted a signed contract between Isaacs Properties and Frazier Properties for the purchase of a portion of the property located north of the subject property.
 - (1) The contract states that Mr. Frazier will have a survey prepared by an Illinois licensed surveyor for the agreed property which is the subject of this sale.
 - a. The cover letter for the contract signed by Attorney Brian T. Schurter of
 Tummelson Bryan and Knox LLP states that it is Mr. Schurter's
 understanding that the matter would be closed within 30 days of receipt of
 the survey obtained by Robert Frazier.
 - b. To date, there is no recorded survey at the Champaign County Recorder of Deeds.
 - (2) After the June 30, 2016 public hearing for this case, staff sent the petitioner a letter dated July 6, 2016, outlining what items would be necessary for the ZBA to be able to make a decision on the proposed variance.
 - (3) On July 18, 2016, Andrew Fell, the architect contracted by the petitioner, sent an email in response to the July 6, 2016 letter.
 - (4) On September 8, 2016, staff sent a reminder email to the petitioner and Mr. Fell that the next hearing would be on September 29, 2016 and that the petitioner needed to send the requested information. No response has been received to date.
 - (5) A revised Site Plan was received from Andrew Fell on September 27, 2016, which showed significant progress in providing sufficient information for the ZBA to make a decision on this case.
 - (6) A revised Site Plan was received from Andrew Fell on October 17, 2016, which showed additional progress in providing sufficient information for the ZBA to make a decision on this case.
 - (7) Regarding compliance with the Illinois Accessibility Code:

Item 9.E. - continued

- a. In an email received September 23, 2016, Architect Andrew Fell stated that he double-checked with the Capital Development Board the morning of September 23, 2016, and they told him that they do not review drawings for private projects.
- b. In an email to Andrew Fell dated September 23, 2016, Susan Chavarria responded that the subject property is still subject to the Illinois
 Accessibility Code and Environmental Barriers Act. She asked Mr. Fell, as a licensed architect in Illinois, if he would be willing to sign and seal a Statement of Compliance regarding accessibility.
- c. In an email received September 23, 2016, Andrew Fell responded that he can add such a statement to any new construction documents, adding that what the ZBA has for review are "Design Development" drawings, which do not have enough information on them to place the compliance statement. Further, he cannot provide that statement for existing work for the entire property. A more exhaustive survey of the property would be necessary, and such a process falls outside the scope of work for which he was contracted.
- d. The revised Site Plan received October 17, 2016, shows all second floor areas to be accessible via the proposed ramp in the former bus garage.

GENERALLY PERTAINING TO WHETHER OR NOT THE VARIANCE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ORDINANCE

- 10. Generally regarding the Zoning Ordinance requirement for a finding that the granting of the variance is in harmony with the general purpose and intent of the Ordinance:
 - A. The Petitioner has testified on the application, "By granting this variance and permitting upgrades, it will be the final face of construction in the west yard. With the exception of preventive maintenance will be no more need to improve property in that area."
 - B. Regarding the requested Variance:
 - (1) Regarding Part A of the Variance, for 48-76 parking spaces in lieu of the minimum required 58-86 parking spaces: the requested variance provides 10-10 fewer parking spaces, equivalent to 82 88% of the minimum required, for a variance of 1812%.
 - (2) Regarding Part B of the Variance, for 27 on-site parking spaces in lieu of the minimum required 86 parking spaces: the requested variance provides 31% of the minimum required spaces, for a variance of 69%.
 - (3) Regarding Part C of the Variance, for parking 0 feet from the front property line in lieu of the minimum required 10 feet: the requested variance is 100%.
 - (3) Regarding Part C of the Variance, for allowing 49 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served: the requested variance is 57%.

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- (4) Regarding Part BD of the Variance, for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet: the requested variance for the setback is 5 feet less, or 91% of the minimum required, for a variance of 9%; the front yard is 5 feet less, or 80% of the minimum required, for a variance of 20%.
- (5) Regarding Part E of the Variance, for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet: the requested width is 94% of the minimum required, for a variance of 6%, and the requested length is 93% of the minimum required, for a variance of 7%.

C. Regarding Part A of the Variance:

- (1) The Zoning Ordinance does not clearly state the considerations that underlie the parking requirements. Presumably the parking space requirements are intended to ensure that employees, customers, and deliverers of goods and services have ample room to park safely in consideration of pedestrians and other roadway users.
- (2) In a memo to the Petitioner dated December 15, 2014, John Hall indicated that "if there are more or less than 3 company vehicles, the number of required spaces will change and if any company vehicles are parked indoors the number of required spaces would be reduced accordingly."
- (3) 18 41 of the 58 86 required parking spaces are for use by patrons of the self-storage units. One can reasonably assume that all patrons would rarely enter the property at the same time, which would result in less demand for the available parking spaces.
- (4) In a letter received May 25, 2016, Andrew Fell requested a reduced minimum number of required parking spaces.
 - a. Because the complex has multiple users, he feels it is appropriate to apply the 'Collective Parking Provision' as determined by the City of Champaign. Under this provision, the amount of parking required for each separate use is calculated and added together (in this case 82 total spaces). Then 85% of this amount is to be provided under the assumption that not all uses will be at maximum occupancy at any given time. In this case the revised total of required parking would be 82 x .85 = 69.7 = 70 spaces.
 - b. The Zoning Administrator agreed that was reasonable but reaffirmed that the final decision rested with the Zoning Board of Appeals.

D. Regarding Parts D-B and C of the Variance:

(1) The Zoning Ordinance does not clearly state the considerations that underlie required on-site parking. Presumably the parking regulation is intended to ensure that there is a clear distinction for each property's parking requirements, and to lessen and avoid congestion in the street by the provision of a minimum number of onsite parking spaces.

Item 10. - continued

E. Regarding Part C of the Variance:

- The Zoning Ordinance does not clearly state the considerations that underlie prohibiting parking within 10 feet of the front property line. Presumably the parking regulation is intended to ensure the following:
 - a. Safer access to and from the property for both road users and clients;
 - b. Adequate room for infrastructure maintenance and expansion.
 - e. At the September 10, 2015 ZBA meeting, neighbor Lloyd Allen distributed photos showing how congested Tiffany Court and the subject property can be with clients, business vehicles, and other traffic (see Attachment F to Supplemental Memo #4). He stated that the buses were there for a good period of time and people are always parking in the driveway so anyone else has to use the entrance on the property to the south to travel to the back of the property. He said that the landscaper tenant parks in front of the one building every day and night and he literally has to drive into the drive from the parking lot to the south. He said that someone is always parked on the concrete.

E. Regarding Part B-D of the Variance:

- (1) The Zoning Ordinance does not clearly state the considerations that underlie the front setback and front yard requirements. Presumably the front setback and front yard are intended to ensure the following:
 - a. Adequate separation from roads.
 - b. Allow adequate area for road expansion and right-of-way acquisition.
 - c. Parking, where applicable.
- (2) The subject property is on a cul-de-sac with generally lower traffic volumes and speed limits than other minor roads. No further right-of-way acquisition is anticipated.

F. Regarding Part E of the Variance:

- (1) The Zoning Ordinance does not clearly state the considerations that underlie the minimum parking space size requirements. Presumably the minimum width and length of a parking space are intended to ensure the following:
 - a. Sufficient area for vehicles to maneuver and park safely.
 - b. A standardized measurement that can be a baseline for compliance.
- (2) Zoning Case 89-AT-75 was approved on May 20, 1975, which added the specific measurements of 9 feet by 20 feet for parking spaces. While there was no reason given for the change in the case file, it was noted that these measurements would meet or exceed what the City of Champaign and City of Urbana had established as their minimum requirements.
- (3) In an email received October 6, 2016, Andrew Fell states that the revised Site Plan received September 27, 2016 uses City of Champaign minimum parking space requirements, which are 8 feet 6 inches by 18 feet six inches. Should the ZBA decide that meeting Champaign's dimensional requirements is acceptable, the revised Site Plan received September 27, 2016 shows adequate parking space dimensions.

Item 10. - continued

G. The requested variance is not prohibited by the *Zoning Ordinance*.

GENERALLY PERTAINING TO THE EFFECTS OF THE REQUESTED VARIANCE ON THE NEIGHBORHOOD AND THE PUBLIC HEALTH, SAFETY, AND WELFARE

- 11. Generally regarding the Zoning Ordinance requirement for a finding that the granting of the variance will not be injurious to the neighborhood, or otherwise detrimental to the public health, safety, or welfare:
 - A. The Petitioner has testified on the application: "Factors that tend to insure that variance will not be injurious to the neighborhood or otherwise to the public health safety or welfare are: 1) We will not be asking for parking spaces to change or impede into public roadway, just move them 5 feet to the west (that still maintains 300 sq. ft. as required and 10 foot setback requirement) and 2) 5 feet dedicated to covered porch will insure safe HCP, general public and patrons accessibility to Frazier Properties."
 - B. The Township Highway Commissioner has been notified of this variance and had the following comments:
 - (1) At the February 12, 2015 public hearing, Mr. Keith Padgett, Champaign Township Highway Commissioner, stated that from sidewalk to sidewalk is the jurisdiction of Champaign Township. He is concerned that there has been approximately 100 feet of the barrier curb removed without permission, notice of removal, or granting of permit therefore Champaign Township has lost about 100 feet of barrier curb.
 - (2) In an email received April 30, 2015, Mr. Padgett indicated the following:
 - a. Champaign Township Road District has no problem with parking spaces on Mr. Frazier's property as long as they do not extend over the pedestrian sidewalk.
 - b. The missing curb and the driving over unprotected utilities in the area between the sidewalk and the street is still an issue. He suggested that six inches of concrete poured in this area would be acceptable.
 - c. He would like to see the Township reimbursed for the replacement of the curb at some time since the Township Road District did not remove it nor did they approve its removal.
 - (3) At the September 10, 2015 public hearing, Mr. Padgett stated that the downfall has been cut off of the curb but the base and the flag are still there. In order to replace the curb, everything has to be torn out so that one solid unit can exist so that when he plows snow the top of the curb isn't broken off.
 - (4) At the June 30, 2016 public hearing, Mr. Padgett testified that he had not heard from Mr. Frazier regarding replacement of the curb on Tiffany Court.
 - C. The Scott Fire Protection District has been notified of this variance but no comments have been received.

Item 11. - continued

- D. City of Champaign Planning Department was consulted to see if a long-term parking lease on a property within the City of Champaign would require subdivision approval by the city in addition to any applicable County regulations. Rob Kowalski, Assistant Director of Planning and Development for the City of Champaign, responded in an email received May 1, 2015 that city subdivision approval would not be necessary if Mr. Frazier decides to lease spaces from his neighbor; however, the neighbor would still have to meet city regulations for parking (see Supplemental Memo 1, Attachment F).
- E. The nearest building on neighboring property is approximately 125 feet from the shared property line.
- F. Several adjacent business owners testified at the February 12, 2015 public hearing:
 - (1) Mr. Lloyd Allen owns the property at 4400 West Springfield Avenue, beside Mr. Frazier's property. He is opposed to approving the variances because of parking concerns, Mr. Frazier cutting sidewalk and curbs out, and removing "No Parking" signs. Mr. Allen submitted photos of parking issues at the hearing, which can be found in Attachment E.
 - (2) Mr. Steve Koester owns 305 Tiffany Court, north of Mr. Frazier's property, and also owns the property along the south side of Mr. Frazier's property with Mr. Caleb Burton. He stated concerns about access to his own property by emergency vehicles, delivery trucks and employees. He also stated that Mr. Frazier's customers who park on the west side of the property cover the sidewalk and sometimes park in the cul-de-sac, which is a no parking zone. He stated that Mr. Frazier does not have enough land to support what he has going on there. Mr. Koester stated that he has had many cases of people parking on his south lot, south of Mr. Frazier's property, to go to the mini-warehouses and Mr. Frazier's garbage service parks on Mr. Koester's property to dump Mr. Frazier's dumpster. Mr. Koester stated that he just acquired the property to the south of Mr. Frazier's building and the property was really cheap. Mr. Koester stated that the reason why he was able to purchase the property at such a low price was due to the history of Mr. Frazier's property but the property was also available for Mr. Frazier's purchase so that he could expand. Mr. Koester stated that the closing price for the property was \$125,000 and Mr. Frazier's best move would have been to have purchased the property to the south so that he could run the kind of operation that Mr. Frazier proposes because it would have given him adequate area to meet the County's parking requirements and would not need the requested variances. Mr. Koester stated that he will not lease the property to Mr. Frazier.
 - (3) Mr. Caleb Burton, whose business is located at 314 Tiffany Court, has concerns about the 10 foot drive Mr. Frazier has for his property. He stated that he has seen vehicles blocking the front yard, making Mr. Frazier's property inaccessible and that Mr. Frazier's clients use Mr. Burton's service entrance daily. Mr. Burton is also concerned about how Mr. Frazier poured concrete that drains south and nothing was done to taper the drainage or direct it to the street therefore it drains onto Mr. Burton's property.

Item 10.F. - continued

(4) Mr. Andrew Tunstall operates a chiropractic, exercise and rehabilitation facility in one of the offices at the west end of Mr. Frazier's property. He stated that his clients have complained about the parking. His clients cannot access the area Mr. Frazier identified as overflow parking back by the mini storage units.

His actual gym site is 2,375 square feet in area and he has two additional therapy rooms and a reception area that take up an additional 1,025 square feet. On a typical slow night between 3 and 6 PM he will see 4 to 6 people but on a busy night he may see up to 16 people; he has the operation set up to accommodate up to 24 people at one time.

- a. Mr. Tunstall is no longer a tenant at 310 Tiffany Court; his former space is advertised for rent as of March 8, 2016. This will not impact the parking space requirement because the minimum is based on a calculation of office square footage that is not specific to his business type.
- G. At the September 10, 2015 public hearing, Mr. Koester, owner of the property south of the subject property and co-owner of the property north of the subject property, stated that he has been frustrated by the use of his property as access for the tenants traveling to the rear of Mr. Frazier's property and he has had discussions with Mr. Frazier about this issue. He said that they have discussed the relocation of the buses and the last time that he knew there were still buses on the property, although Mr. Frazier testified at the previous meeting that the buses would be gone within two weeks. Mr. Koester stated he would like to build a fence but the property owner to the north built a very nice fence, which Mr. Koester constructed, and it has been destroyed by Mr. Frazier's tenants, therefore he is sure that any improvements that he makes on that side would suffer the same consequences.
- H. Several adjacent business owners testified at the March 24, 2016 public hearing:
 - (1) Mr. Lloyd Allen, 4400 West Springfield Avenue, owns the building across the street from 310 Tiffany Court. He stated that he has been involved in this from day one, and still does not think this should be allowed. You have someone who repeatedly adds on, builds on, without checking to see if it is even legal. Mr. Allen referred to the fire trucks discussion, and commented that not only do the fire trucks not have access to Mr. Frazier's property; his customers cannot access his property. He stated that he saw someone try to get in there about 3 weeks ago and they could not get in, back in, to unload without driving on the property to the south. He stated that just as Mr. Frazier's buses cannot get out of the property without driving on the property to the south, his own tenant does not have enough access on the south side to get to the space he uses.
 - (2) Mr. Steve Koester owns 305 Tiffany Court, north of Mr. Frazier's property, and also owns the property along the south side of Mr. Frazier's property with Mr. Caleb Burton. He stated that there have been no changes or improvements to the subject property and the frustration level is getting to its peak as Mr. Koester is still dealing with Mr. Frazier's tenants parking on Mr. Koester's property. He said that Mr. Frazier's tenants are dumping their garbage in Mr. Koester's dumpsters. He said that if you have ever heard of having a bad neighbor, well he has one. Mr. Koester stated that he is going to install a fence down the property line and hopefully the buses will be relocated before the fence is constructed. He said that

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he does realize that there will probably be damage and run over and that type of thing but he is willing to put with that so that the buses are out of there. He said that typically Mr. Frazier's employees and tenants will pull beside the paved area and park out in the street on Mr. Koester's property along the north side of his lot.

Item 10.H. - continued

- (3) He said that anytime a vehicle is parked on the south side of the building no one can get in or out of the property. He said that they are installing a fence along the south property to keep Mr. Frazier's tenants and employees from crossing over onto Mr. Burton's property. Mr. Burton stated that he has a dumpster located at the rear of his property and it is not unusual for Mr. Frazier's tenants to use that dumpster. He stated that if he installs a fence along his property and there was a fire on the Frazier property the fire truck would either have to sit on his property and spray over the fence or they would need to drag vehicles out of the way to access the Frazier property.
- I. At the March 24, 2016 public hearing, Mr. Hall recommended that the Board require the dumpster to be moved up to the west side of the middle portion of the building. Mr. Hall intends to contact the fire protection district to make sure they know the access limitations on this property.
 - (1) Staff contacted the Bondville Fire Department on April 5, 2016. Bondville Fire operates under contract with Scott FPD to serve 310 Tiffany Court. In a phone call received April 7, 2016, Bondville Fire Chief Adam Shaw indicated that they need at least 12 feet of access width for their trucks.

GENERALLY REGARDING ANY OTHER JUSTIFICATION FOR THE VARIANCE

- 12. Generally regarding and other circumstances which justify the Variance:
 - A. The Petitioner has testified on the application: "Upgrades and allowing of variance will provide strong and ensured growth to Stahly subdivision by providing a safe and inviting place for small business to grow and contribute to the local economy."

GENERALLY REGARDING PROPOSED SPECIAL CONDITIONS OF APPROVAL

- 13. Regarding proposed special conditions of approval:
 - A. The Petitioner shall continuously provide the required number of parking spaces as follows:
 - (1) The Petitioner shall maintain the required <u>76 62</u> parking spaces in accord with the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 unless the Zoning Administrator determines that a different number of spaces are required.
 - (2) The Petitioner shall notify the Zoning Administrator within three business days in the event that the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 becomes void for any reason whether by fault of the petitioner or by fault of the owner of the adjacent land.
 - (3) The Petitioner shall coordinate with the owner of the adjacent land so as to receive subdivision plat approval from the City of Champaign in Plat Review Case No. __ and immediately thereafter the petitioner shall complete the purchase of adjacent land necessary for the required number of parking

spaces as indicated in the approved site plan for this Case 792-V-14, all within 12 months of the Final Determination in this Case 792-V-14.

Item 13.A. - continued

(4) Failure to comply with this special condition or failure to maintain the Purchase Agreement or failure to comply with any other special condition of approval in this Case 792-V-14 shall result in enforcement action so long as the subject property remains subject to the Champaign County Zoning Ordinance.

The special condition stated above is to ensure the following:

To ensure that adequate parking is continuously provided for the subject property in conformance with the Zoning Ordinance.

B. No vehicles may park on the west side of the subject property such that the vehicles must back onto Tiffany Court except as may be required in emergencies.

The special condition stated above is to ensure the following:

To ensure that safety is a priority in designing parking for the subject property.

C. Within six months of the Final Determination in this Case 792-V-14, the petitioner must reconstruct the Tiffany Court curb that was removed and the reconstruction must be in conformance with the approved Engineering Drawings in this Case 792-V-14 and the petitioner shall submit a signed acceptance of the reconstructed curb by the Champaign Township Highway Commissioner.

The special condition stated above is to ensure the following:

To ensure that the curb is restored so that the street right of way functions according to its original design.

D. A Change of Use Permit must be approved for each change of use on the subject property.

The special condition stated above is to ensure the following:

To ensure that only those uses authorized in the I-1 Light Industry District can be located on the subject property.

E. Any required parking provided in the City of Champaign shall be in compliance with the requirements of the City of Champaign Zoning Ordinance for off-street parking, including parking on an improved surface.

The special condition stated above is to ensure the following:

To ensure that the property is in compliance with either City or County Ordinances, whichever is relevant.

F. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the property until the petitioner has demonstrated that the property complies with the Illinois Accessibility Code.

The special condition stated above is necessary to ensure the following:

That the proposed uses meet applicable state requirements for accessibility.

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Item 13. – continued

G. The Petitioner will not allow on-street parking on Tiffany Court.

The special condition stated above is necessary to ensure the following:

That local parking regulations are obeyed.

H. The Site Plan received on <DATE> is the official site plan for approval in Case 792-V-14.

The above special condition is necessary to ensure the following:

That it is clear which version of the Site Plan submitted by the petitioner is the approved Site Plan.

DOCUMENTS OF RECORD

- 1. Variance Application received on July 17, 2014, with attachments:
 - A Site Plan
- 2. Preliminary Memorandum dated January 22, 2015 with attachments:
 - A Case Maps (Location, Land Use, Zoning)
 - B Approved Site Plan for ZUPA # 351-02-03
 - C Site Plan received July 17, 2014
 - D Annotated Site Plan
 - E Images packet dated December 30, 2014
 - F Draft Summary of Evidence, Finding of Fact, and Final Determination
- 3. Photos submitted during February 12, 2015 ZBA hearing from Lloyd Allen and Steve Koester
- 4. Email from Robert Frazier received March 18, 2015, with attachments:
 - A Signed lease for parking spaces
 - B Image of parking area
- 5. Revised Site Plan received March 30, 2015
- 6. Email from Keith Padgett, Champaign Township Highway Commissioner received April 30, 2015
- 7. Email from Rob Kowalski, City of Champaign, received May 1, 2015
- 8. Paving Plan and Profile for Stahly Subdivision, received August 12, 1986
- 9. Supplemental Memorandum #1 dated May 6, 2015, with attachments:
 - A Email from Robert Frazier received March 18, 2015, with attachments
 - B Revised Site Plan received March 30, 2015
 - C Email from Keith Padgett, Champaign Township Highway Commissioner, received April 30, 2015
 - D Approved minutes from February 12, 2015 ZBA hearing
 - E Photos submitted during February 12, 2015 ZBA hearing from Lloyd Allen and Steve Koester
 - F Email from Rob Kowalski, City of Champaign, received May 1, 2015
 - G Paving Plan and Profile for Stahly Subdivision, received August 12, 1986
 - H Revised Draft Summary of Evidence dated May 6, 2015
- 10. Supplemental Memorandum #2 dated July 8, 2015, with attachments:
 - A Revised annotated Summary of Evidence dated July 8, 2015
 - B Email from Rob Kowalski, City of Champaign, received June 2, 2015
 - C Revised Site Plan received March 30, 2015
 - D Annotated Diagram of West Parking Area dated July 8, 2015
 - E Site Plan received July 17, 2014
- 11. Memo regarding September 2, 2015 ZBA meeting dated September 2, 2015
- 12. Photographs handed out by neighbor Lloyd Allen received at the September 10, 2015 hearing

Documents of Record. - continued

- 13. Handout of the revised site plan received March 30, 2015
- 14. Approved minutes from September 10, 2015
- 15. September 17, 2015 letter to petitioner from Susan Chavarria
- 16. October 13, 2015 and October 20, 2015 emails to petitioner from Susan Chavarria
- 17. Supplemental Memo #3 dated October 22, 2015
- 18. Approved minutes from October 29, 2015
- 19. Revised site plan created by Andrew Fell Architecture and Design, received March 7, 2016
- 20. Email from Eric Hewitt with attachment: Proposed north parking lot site plan created by Eric Hewitt/Phoenix Consulting Engineers received March 8, 2016
- 21. Second email from Eric Hewitt regarding proposed north parking lot received March 8, 2016
- 22. Email from Robert Frazier received March 8, 2016
- 23. Revised Summary of Evidence dated March 16, 2016
- 24. Supplemental Memo #4 dated March 16, 2016, with attachments:
 - A Revised site plan created by Andrew Fell Architecture and Design, received March 7, 2016
 - B Email from Eric Hewitt with attachment: Proposed north parking lot site plan created by Eric Hewitt/Phoenix Consulting Engineers received March 8, 2016
 - C Second email from Eric Hewitt regarding proposed north parking lot received March 8, 2016
 - D Email from Robert Frazier received March 8, 2016
 - E Approved minutes from September 10, 2015
 - F Approved minutes from October 29, 2015
 - G Photographs handed out by neighbor Lloyd Allen received at the September 10, 2015 hearing
 - H September 17, 2015 letter to petitioner from Susan Chavarria
 - I October 13, 2015 and October 20, 2015 emails to petitioner from Susan Chavarria
 - J Supplemental memo #3 dated October 22, 2015
 - K Revised Summary of Evidence dated March 16, 2016
- 25. Supplemental Memo #5 dated March 18, 2016
- 26. Revised Site Plan Sheets A1 and A2 by Andrew Fell Architecture received March 21, 2016
- 27. Supplemental Memo #6 dated March 22, 2016, with Attachment:
 - A Revised Site Plan Sheets A1 and A2 by Andrew Fell Architecture received March 21, 2016
- 28. A handout of 14 staff photographs of subject property dated March 8, 2016 distributed at the March 24, 2016 public hearing
- 29. Draft minutes from March 24, 2016
- 30. Letter to Mr. Frazier dated April 1, 2016

Documents of Record - continued

- 31. Email #1 from Andrew Fell Architecture received April 1, 2016
- 32. Email #2 from Andrew Fell Architecture received April 1, 2016
- 33. Curb and gutter design received April 4, 2016 from Keith Padgett, Champaign Township Highway Commissioner
- 34. Letter and revised Site Plan from Andrew Fell Architecture received May 25, 2016
- 35. Email to Mr. Frazier and Mr. Fell sent June 6, 2016
- 36. Email and revised Site Plan from Andrew Fell Architecture received June 21, 2016
- 37. Email from Andrew Fell received June 22, 2016
- 38. Supplemental Memo #7 dated June 24, 2016, with Attachments:
 - A Letter to Mr. Frazier dated April 1, 2016
 - B Letter and revised Site Plan from Andrew Fell Architecture received May 25, 2016
 - C Email to Mr. Frazier and Mr. Fell sent June 6, 2016
 - D Email and revised Site Plan from Andrew Fell Architecture received June 21, 2016
 - E Email from Andrew Fell received June 22, 2016
 - F Draft minutes from March 24, 2016
 - G Email #1 from Andrew Fell Architecture received April 1, 2016
 - H Email #2 from Andrew Fell Architecture received April 1, 2016
 - I Curb and gutter design received April 4, 2016 from Keith Padgett, Champaign Township Highway Commissioner
 - J Revised Summary of Evidence dated June 24, 2016
- 39. <u>Contract between Isaacs Properties and Frazier Properties for purchase of the north lot dated June</u> 8, 2016 and received June 30, 2016
- 40. Supplemental Memo #8 dated September 21, 2016, with attachments:
 - A Letter to Mr. Frazier dated July 6, 2016
 - B Email from Andrew Fell Architecture received July 18, 2016
 - C Email to Mr. Frazier and Mr. Fell sent September 8, 2016
 - D Contract between Isaacs Properties and Frazier Properties for purchase of the north lot dated June 8, 2016 and received June 30, 2016
 - E Approved minutes from June 30, 2016 ZBA hearing
 - F Revised Summary of Evidence dated September 28, 2016
- 41. Supplemental Memo #9 dated October 20, 2016, with attachments:
 - A Email string between Architect Andrew Fell and Susan Chavarria, September 22-27, 2016
 - B Revised Site Plan received September 27, 2016
 - C Revised Site Plan received October 17, 2016
 - D Email to Andrew Fell and Robert Frazier from Susan Chavarria, dated October 6, 2016
 - E Email string between Andrew Fell and Susan Chavarria, October 6-7, 2016
 - F Legal advertisement (revised) printed in the October 12, 2016 News Gazette
 - G Revised Summary of Evidence dated October 27, 2016

FINDINGS OF FACT

From the documents of record and the testimony and exhibits received at the public hearing for zoning case 792-V-14 held on February 12, 2015, May 14, 2015, September 10, 2015, October 29, 2015, March 24, 2016, June 30, 2016, and October 27, 2016, the Zoning Board of Appeals of Champaign County finds that:

1.	Special conditions and circumstances {DO / DO NOT} exist which are peculiar to the land or structure involved, which are not applicable to other similarly situated land and structures elsewhere in the same district because:
2.	Practical difficulties or hardships created by carrying out the strict letter of the regulations sought to be varied {WILL / WILL NOT} prevent reasonable or otherwise permitted use of the land or structure or construction because:
3.	The special conditions, circumstances, hardships, or practical difficulties {DO / DO NOT} result from actions of the applicant because:
4.	The requested variance {SUBJECT TO THE PROPOSED CONDITION} {IS / IS NOT} in harmony with the general purpose and intent of the Ordinance because:
5.	The requested variance {SUBJECT TO THE PROPOSED CONDITION} {WILL / WILL NOT} be injurious to the neighborhood or otherwise detrimental to the public health, safety, or welfare because:
6.	The requested variance {SUBJECT TO THE PROPOSED CONDITION} {IS / IS NOT} the minimum variation that will make possible the reasonable use of the land/structure because:

- 7. {NO SPECIAL CONDITIONS ARE HEREBY IMPOSED / THE SPECIAL CONDITIONS IMPOSED HEREIN ARE REQUIRED FOR THE PARTICULAR PURPOSES DESCRIBED BELOW:}
 - A. The Petitioner shall continuously provide the required number of parking spaces as follows:
 - (1) The Petitioner shall maintain the required <u>76</u> 62-parking spaces in accord with the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 unless the Zoning Administrator determines that a different number of spaces are required.
 - (2) The Petitioner shall notify the Zoning Administrator within three business days in the event that the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 becomes void for any reason whether by fault of the petitioner or by fault of the owner of the adjacent land.
 - (3) The Petitioner shall coordinate with the owner of the adjacent land so as to receive subdivision plat approval from the City of Champaign in Plat Review Case No. __ and immediately thereafter the petitioner shall complete the purchase of adjacent land necessary for the required number of parking spaces as indicated in the approved site plan for this Case 792-V-14, all within 12 months of the Final Determination in this Case 792-V-14.

(4) Failure to comply with this special condition or failure to maintain the Purchase Agreement or failure to comply with any other special condition of approval in this Case 792-V-14 shall result in enforcement action so long as the subject property remains subject to the Champaign County Zoning Ordinance.

The special condition stated above is to ensure the following:

To ensure that adequate parking is continuously provided for the subject property in conformance with the Zoning Ordinance.

B. No vehicles may park on the west side of the subject property such that the vehicles must back onto Tiffany Court except as may be required in emergencies.

The special condition stated above is to ensure the following:

To ensure that safety is a priority in designing parking for the subject property.

C. Within six months of the Final Determination in this Case 792-V-14, the petitioner must reconstruct the Tiffany Court curb that was removed and the reconstruction must be in conformance with the approved Engineering Drawings in this Case 792-V-14 and the petitioner shall submit a signed acceptance of the reconstructed curb by the Champaign Township Highway Commissioner.

The special condition stated above is to ensure the following:

To ensure that the curb is restored so that the street right of way functions according to its original design.

D. A Change of Use Permit must be approved for each change of use on the subject property.

The special condition stated above is to ensure the following:

To ensure that only those uses authorized in the I-1 Light Industry District can be located on the subject property.

E. Any required parking provided in the City of Champaign shall be in compliance with the requirements of the City of Champaign Zoning Ordinance for off-street parking, including parking on an improved surface.

The special condition stated above is to ensure the following:

To ensure that the property is in compliance with either City or County Ordinances, whichever is relevant.

F. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the property until the petitioner has demonstrated that the property complies with the Illinois Accessibility Code.

The special condition stated above is necessary to ensure the following:

That the proposed uses meet applicable state requirements for accessibility.

G. The Petitioner will not allow on-street parking on Tiffany Court.

The special condition stated above is necessary to ensure the following:

That local parking regulations are obeyed.

The Site Plan received on <DATE> is the official site plan for approval in Case 792-<u>V-14.</u>

The above special condition is necessary to ensure the following:

That it is clear which version of the Site Plan submitted by the petitioner is the approved Site Plan.

FINAL DETERMINATION

The Champaign County Zoning Board of Appeals finds that, based upon the application, testimony, and other evidence received in this case, that the requirements for approval in Section 9.1.9.C {HAVE/HAVE NOT} been met, and pursuant to the authority granted by Section 9.1.6.B of the Champaign County Zoning Ordinance, the Zoning Board of Appeals of Champaign County determines that:

The Variance requested in Case **792-V-14** is hereby *{GRANTED / GRANTED WITH CONDITIONS/ DENIED}* to the petitioner **Robert Frazier** to authorize the following variances in the I-1 Light Industry Zoning District:

- Part A. Variance for 76 parking spaces in lieu of the minimum required 86 parking spaces as required by Section 7.4.1 of the Zoning Ordinance.
- Part B. Variance for 27 on-site parking spaces in lieu of the minimum required 86 parking spaces as required by Section 7.4 of the Zoning Ordinance.
- Part C. Variance for allowing 49 off-street parking spaces on an adjacent lot in lieu of requiring all off-street parking spaces to be located on the same lot or tract of land as the use served, as required by Section 7.4.1 of the Zoning Ordinance.
- Part D. Variance for a setback of 50 feet and a front yard of 20 feet between the principal building and Tiffany Court in lieu of the minimum required setback of 55 feet and the minimum required front yard of 25 feet as required by Section 5.3 of the Zoning Ordinance.
- Part E. Variance for parking spaces that are at least 8 feet 6 inches by 18 feet 6 inches in lieu of the minimum required 9 feet by 20 feet as per Section 7.4.1.B. of the Zoning Ordinance.

{SUBJECT TO THE FOLLOWING CONDITION(S):}

- A. The Petitioner shall continuously provide the required number of parking spaces as follows:
 - (1) The Petitioner shall maintain the required 62-76 parking spaces in accord with the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 unless the Zoning Administrator determines that a different number of spaces are required.
 - (2) The Petitioner shall notify the Zoning Administrator within three business days in the event that the Purchase Contract (agreement) for adjacent land that was approved in this Case 792-V-14 becomes void for any reason whether by fault of the petitioner or by fault of the owner of the adjacent land.
 - (3) The Petitioner shall coordinate with the owner of the adjacent land so as to receive subdivision plat approval from the City of Champaign in Plat Review Case No. __ and immediately thereafter the petitioner shall complete the purchase of adjacent land necessary for the required number of parking spaces as indicated in the approved site plan for this Case 792-V-14, all within 12 months of the Final Determination in this Case 792-V-14.

- **(4)** Failure to comply with this special condition or failure to maintain the Purchase Agreement or failure to comply with any other special condition of approval in this Case 792-V-14 shall result in enforcement action so long as the subject property remains subject to the Champaign County Zoning Ordinance.
- B. No vehicles may park on the west side of the subject property such that the vehicles must back onto Tiffany Court except as may be required in emergencies.
- C. Within six months of the Final Determination in this Case 792-V-14, the petitioner must reconstruct the Tiffany Court curb that was removed and the reconstruction must be in conformance with the approved Engineering Drawings in this Case 792-V-14 and the petitioner shall submit a signed acceptance of the reconstructed curb by the Champaign Township Highway Commissioner.
- D. A Change of Use Permit must be approved for each change of use on the subject property.
- E. Any required parking provided in the City of Champaign shall be in compliance with the requirements of the City of Champaign Zoning Ordinance for off-street parking, including parking on an improved surface.
- F. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the property until the petitioner has demonstrated that the property complies with the Illinois Accessibility Code.
- G. The Petitioner will not allow on-street parking on Tiffany Court.
- The Site Plan received on <DATE> is the official site plan for approval in Case 792-V-14.

The foregoing is an accurate and complete record of the Findings and Determination of the Zoning Board of Appeals of Champaign County.

SIGNED:

Eric Thorsland, Chair Champaign County Zoning Board of Appeals

ATTEST:

Secretary to the Zoning Board of Appeals Date