# CHAMPAIGN COUNTY ZONING BOARD OF APPEALS NOTICE OF REGULAR MEETING

Date: August 15, 2013

Time: 7:00 P.M.

Place: Lyle Shields Meeting Room

**Brookens Administrative Center** 

1776 E. Washington Street

Urbana, IL 61802

Note: NO ENTRANCE TO BUILDING FROM WASHINGTON STREET PARKING LOT AFTER 4:30 PM.

Use Northeast parking lot via Lierman Ave. and enter building through Northeast

Note: The full ZBA packet is now available

on-line at: www.co.champaign.il.us.

If you require special accommodations please notify the Department of Planning & Zoning at (217) 384-3708

#### EVERYONE MUST SIGN THE ATTENDANCE SHEET – ANYONE GIVING TESTIMONY MUST SIGN THE WITNESS FORM

## **AGENDA**

- 1. Call to Order
- 2. Roll Call and Declaration of Quorum
- 3. Correspondence
- 4. Approval of Minutes (May 16, 2013 and June 13, 2013)
- 5. Continued Public Hearings

Case 685-AT-11 Petitioner:

Zoning Administrator

Request:

Amend the Champaign County Zoning Ordinance by revising Section 6.1 by adding standard conditions required for any County Board approved special use permit for a Rural Residential Development in the Rural Residential Overlay district as follows:

- (1) Require that each proposed residential lot shall have an area equal to the minimum required lot area in the zoning district that is not in the Special Flood Hazard
- (2) Require a new public street to serve the proposed lots in any proposed RRO with more than two proposed lots that are each less than five acres in area or any RRO that does not comply with the standard condition for minimum driveway separation;
- (3) Require a minimum driveway separation between driveways in the same development;
- (4) Require minimum driveway standards for any residential lot on which a dwelling may be more than 140 feet from a public street;
- (5) Require for any proposed residential lot not served by a public water supply system and that is located in an area of limited groundwater availability or over a shallow sand and gravel aquifer other than the Mahomet Aquifer, that the petitioner shall conduct groundwater investigations and contract the services of the Illinois State Water Survey (ISWS) to conduct or provide a review of the results;
- (6) Require for any proposed RRO in a high probability area as defined in the Illinois State Historic Preservation Agency (ISHPA) about the proposed RRO development undertaking and provide a copy of the ISHPA response;
- (7) Require that for any proposed RRO that the petitioner shall contact the Endangered Species Program of the Illinois Department of Natural Resources and provide a copy of the agency response.

\*Case 731-S-12

Petitioner:

Warner Brothers, Inc, with owners Joseph H. Warner and Gerald Warner and shareholder/officers Kristi Pflugmacher, Kathy McBride, Denise Foster, Angela Warner

Request:

Authorize the storage and dispensing of agriculture fertilizer as a "Farm Chemicals and Fertilizer Sales including incidental storage and mixing of blended fertilizer" facility as a Special Use in the AG-1 Agriculture Zoning District.

Location:

A .96 acre (41,817.6 square feet) portion of a 38.55 acre tract in the East One-Half of the Southeast Quarter of Section 18 of Rantoul Township and commonly known as the farm field adjacent to the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

# CHAMPAIGN COUNTY ZONING BOARD OF APPEALS NOTICE OF REGULAR MEETING AUGUST 15, 2013

Case 732-AT-12 Petitioner: Zoning Administrator

Request: Amend the Champaign County Zoning Ordinance as follows:

Part A. Revise paragraph 7.1.2B. as follows:

- (1) Strike "non-family" and replace with "non-resident".
- (2) Revise subparagraph 7.1.2B.i. to strike "five acres" and replace with "two acres in area"; and renumber the subparagraph to 7.1.2B.(1).(3) Revise subparagraph 7.1.2B.ii. to strike "five acres" and replace with "that
- (3) Revise subparagraph 7.1.2B.ii. to strike "five acres" and replace with "that are two acres in area"; add the phrase "and provided that"; and renumber the subparagraph to 7.1.2B.(2).
- (4) Add new subparagraph 7.1.2B.(3) to authorize that all employees may be present and working on the premises for no more than 5 days with any 30 day period due to inclement weather or as necessitated by other business considerations.
- (5) Add new subparagraph 7.1.2B.(4) to authorize that family members who are residents of the property when the HOME OCCUPATION is operating but who subsequently move from the premises may remain active in the HOME OCCUPATION and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.

## Part B. Revise paragraph 7.1.2E. as follows:

- (1) Strike "Second Division vehicle as defined by the Illinois Vehicle Code" and replace with "MOTOR VEHICLES"; and add the phrase "and parked at".
- (2) Add new subparagraph 7.1.2E.(1) to require that the number of MOTOR VEHICLES and licensed trailers displaying the name of the RURAL HOME OCCUPATION or used in any way for the RURAL HOME OCCUPATION shall be within the limits established.
- (3) Renumber subparagraph 7.1.2E.i.to be 7.1.2E.(2) and strike "vehicles over 8,000 lbs. gross weight" and replace with "MOTOR VEHICLES that are either a truck tractor and/or a MOTOR VEHICLE with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq)"; and add the phrase "and all MOTOR VEHICLE loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111)".
- (4) Renumber subparagraph 7.1.2E.ii. to be 7.1.2E.(3) and strike "vehicles" and replace with "MOTOR VEHICLES"; and strike "vehicles under 8,000 lbs. gross vehicle weight"; and insert "licensed"; and strike "and off-road vehicles"; and insert the phrase "or owner".
- (5) Renumber subparagraph 7.1.2E.iii. to be 7.1.2E.(4) and strike "Second Division vehicles" and replace with "MOTOR VEHICLES and licensed trailers"; and strike "indoors" and replace with "in an enclosed building"; and add "outdoors subject to the following minimum separations for outdoor parking:"; and add the following subparagraphs:
  - (a) Add subparagraph 7.1.2E.(4)(a) to require that no more than 1 motor vehicle may be parked outdoors less than five feet from a side rear property line or less than 10 feet from a front property line.
  - (b) Add subparagraph 7.1.2E.(4)(b) to require that outdoor parking for more than one motor vehicle shall be no less than 50 feet from any lot line and no less than 100 feet from any offsite dwelling.
  - (c) Add subparagraph 7.1.2E.(4)(c) to require that outdoor parking for more than one motor vehicle that does not meet certain requirements shall be at least 10 feet from any lot line and be screened.
- (6) Add subparagraph 7.1.2E.(5) to require that paragraphs 7.1.2E. and 7.1.2F. apply to all new RURAL HOME OCCUPATION and to any expansion of a RURAL HOME OCCUPATION that is filed after September 1, 2012.
- (7) Add subparagraph 7.1.2E.(6) (a) and (b) to require the following:
  - (a) Any MOTOR VEHICLE or licensed trailer or piece of equipment that was included on an application for a RURAL HOME OCCUPATION that was received before September 1, 2012, may continue to be used provided that the total number of vehicles are not more than 10 and no more than 3 may be truck tractors or MOTOR VEHICLES with tandem axles as defined by the Illinois Vehicle Code.
  - (b) Any RURAL HOME OCCUPATION that complies with 7.1.2E.(6) shall be authorized to have the same number of motor vehicles or licensed trailers or pieces of equipment as long as it continues in business at that location and any MOTOR VEHICLE or licensed trailer or piece of equipment may be replaced with a similar motor vehicle or licensed trailer or piece of equipment.

## Part C. Add new paragraph 7.1.2F. as follows:

- (1) Limit the number of motorized or non-motorized complete pieces of non-farm equipment in outdoor storage to 10 complete pieces, provided that the number of pieces of equipment that may be in outdoor storage shall be reduced by the number of MOTOR VEHICLES and licensed trailers that are also parked outdoors.
- (2) Require that equipment in outdoor storage meet the same separations required for MOTOR VEHICLES in 7.1.2E.(4)(b) and 7.1.2E.(4)(c).

# CHAMPAIGN COUNTY ZONING BOARD OF APPEALS NOTICE OF REGULAR MEETING AUGUST 15, 2013

#### Case 732-AT-12 cont:

Part D. Revise paragraph 7.1.2H. to require that more than four vehicles for patrons and onsite employees shall be screened; and also provide that loading berths are not required for RURAL HOME OCCUPATIONS.

Part E. Revise paragraph 7.1.2K. as follows:

- Add the phrase "for other than equipment used in any RURAL HOME OCCUPATION"; and strike the phrase "screened as provided by Section **(1)** 7.6, and replace with the phrase "shall be provided as follows:"
- Add subparagraph 7.1.2K.(1) to require that no outdoor storage be located **(2)** in any required off street parking spaces.
- Add subparagraph 7.1.2K.(2) to require screening if outdoor storage occurs (3) in any yard within 1,000 feet of certain specified uses of surrounding property.

Case 747-AM-13

Petitioner:

Warner Farm Equipment, Inc. with owners Joseph H. Warner and Gerald E.

Warner

Request:

Amend the Zoning Map to change the zoning district designation from the AG-1 Agriculture Zoning District to the B-1 Rural Trade Center Zoning District to bring

an existing Farm Equipment Sales and Service business into compliance.

Location:

A 5.17 acre tract in the Southwest Quarter of the Southwest Quarter of the Southeast Quarter and in the Southeast Quarter of the Southeast Quarter of the Southwest Quarter of Section 18 of Rantoul Township and commonly known as the

Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

Case 756-AT-13

Petitioner:

**Champaign County Zoning Administrator** 

Request:

Amend the Champaign County Zoning Ordinance as follows:

Amend Paragraph 7.1.2K. to add a requirement that any new RURAL HOME OCCUPATION with any outdoor storage area or outdoor operations area that is lighted or any wholly new outdoor storage area or wholly new outdoor operations area that is lighted that is added to any existing RURAL HOME OCCUPATION, shall have exterior lighting that is full-cutoff type lighting fixtures with limited light

output and other relevant restrictions.

6. New Public Hearings

Case 761-AT-13

Petitioner:

**Champaign County Zoning Administrator** 

Request:

Amend the Champaign County Zoning Ordinance by amending the Champaign County Land Evaluation and Site Assessment (LESA) System that is referred to in Section 3;

and Footnote 13 in Section 5.3; and subsection 5.4, as follows:

Part A. Revise Table A in Appendix A of the Champaign County LESA System to correct certain non-best prime farmland soil data and reclassify those soils to

appropriate Agriculture Value Groups as necessary.

Part B. Revise Table A in Appendix A of the Champaign County LESA System to revise the Farmland Classification category to be consistent with the USDA Natural

Resource Conservation Service "Farmland Classification" categories.

- 7. Staff Report
- 8. Other Business

A. Review of Docket

- 9. Audience Participation with respect to matters other than cases pending before the Board
- 10. Adjournment

<sup>\*</sup> Administrative Hearing. Cross Examination allowed.

sign the witness register for that public hearing. He reminded the audience that when they sign the

witness register they are signing an oath.

39 3. Correspondence

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2 4. Approval of Minutes (March 28, 2013)

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4 Mr. Courson moved, seconded by Mr. Palmgren to approve the March 28, 2013, minutes as 5 submitted. The motion carried by voice vote.

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## 5. Continued Public Hearing

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Case 685-AT-11 Petitioner: Champaign County Zoning Administrator. Request to amend the Champaign County Zoning Ordinance by revising Section 6.1 by adding standard conditions required for any County Board approved special use permit for a Rural Residential Development in the Rural Residential Overlay district as follows: (1) require that each proposed residential lot shall have an area equal to the minimum required lot area in the zoning district that is not in the Special Flood Hazard Area; (2) require a new public street to serve the proposed lots in any proposed RRO with more than two proposed lots that are each less than five acres in area or any RRO that does not comply with the standard condition for minimum driveway separation; (3) require a minimum driveway separation between driveways in the same development; (4) require minimum driveway standards for any residential lot on which a dwelling may be more than 140 feet from a public street; (5) require for any proposed residential lot not served by a public water supply system and that is located in an area of limited groundwater availability or over a shallow sand and gravel aquifer other than the Mahomet Aquifer, that the petitioner shall conduct groundwater investigations and contract the services of the Illinois State Water Survey (ISWS) to conduct or provide a review of the results; (6) require for any proposed RRO in a high probability area as defined in the Illinois State Historic Preservation Agency (ISHPA) about the proposed RRO development undertaking and provide a copy of the ISHPA response; (7) require that for any proposed RRO that the petitioner shall contact the Endangered Species Program of the Illinois Department of Natural Resources and provide a copy of the agency response.

2 Mr. Thorsland stated that the Zoning Administrator has requested that Case 685-AT-11 be continued to the

3 May 30, 2013, meeting.

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5 Mr. Thorsland entertained a motion to continue Case 685-AT-11 to the May 30, 2013, meeting.

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7 Mr. Palmgren moved, seconded by Mr. Courson to continue Case 685-AT-11 to the May 30, 2013,

8 meeting. The motion carried by voice vote.

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10 Case 731-S-12 Petitioner: Warner Brothers, Inc, with owners Joseph H. Warner and Gerald Warner

11 and shareholder/officers Kristi Pflugmacher, Kathy McBride, Denise Foster, Angela Warner Request:

12 Authorize the storage and dispensing of agriculture fertilizer as a "Farm Chemicals and Fertilizer

13 Sales including incidental storage and mixing of blended fertilizer" facility as a Special Use in the AG-

1 Agriculture Zoning District. Location: A .96 acre (41,817.6 square feet) portion of a 38.55 acre tract

in the East One-Half of the Southeast Quarter of Section 18 of Rantoul Township and commonly

16 known as the farm field adjacent to the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

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18 Case 747-AM-13 Petitioner: Warner Farm Equipment, Inc. with owners Joseph H., Warner and

19 Gerald E. Warner Request: Amend the Zoning Map to change the zoning district designation from

the AG-1 Agriculture Zoning District to the B-1 Rural Trade Center zoning District to bring an

21 existing Farm Equipment Sales and Service business into compliance. Location: A 3.8 acre tract in

the Southwest Quarter of the Southwest Quarter of the Southeast Quarter and in the Southeast

Quarter of the Southeast Quarter of the Southwest Quarter of Section 18 of Rantoul Township and

commonly known as the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

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Mr. Thorsland called Cases 731-S-12 and 747-AM-13 concurrently.

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Mr. Thorsland informed the audience that Case 731-S-12 is an Administrative Case and as such the County

# ZBA DRAFT SUBJECT TO APPROVAL DRAFT 5/16/13

allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new testimony is to be given during the cross examination. He said that attorneys who have complied with Article 7.6 of the ZBA By-Laws are

7 exempt from cross examination.

Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must sign the witness register for that public hearing. He reminded the audience that when they sign the witness register they are signing an oath.

Mr. Thorsland asked the petitioners if they desired to make a statement outlining the nature of their request.

Mr. Paul Cole, attorney for the petitioners, stated that he had little to add tonight because he will be requesting that the cases be continued to the May 30, 2013, meeting. He said that the reason for the continuance request is because they have been in the process of compiling documents and information at the request of staff and they are not finished with this process.

Mr. Cole stated that there are new materials currently before the Board which may be useful. He said that one of the new documents is a summary of deliveries of material into the tank in question. He said that amongst the questions that were raised six weeks ago about the use and capacity of the tank in question, which is for the storage of liquid fertilizer, was the tank's capacity, which is approximately 750,000 gallons. He said that at the last meeting the petitioners were asked when the tank was first used for the storage of the 28% fertilizer and how much fertilizer has been stored and is currently being stored. He said that the documents which were presented to staff today are summarized in tonight's Supplemental Memorandum.

Mr. Cole stated that the tank has never been at capacity and is now only at two-thirds capacity and that is all that it is going to be for this year. He said that there was a question as to if there has been any commercial use of the tank and the answer is no. He said that at the last meeting there were concerns voiced by the township regarding the impact on the local township roads due to additional truck traffic that might occur with deliveries to the tank. He said that some information was provided to the Board concerning the capacity of the tank and the capacity of each truck that would service the tank and an informal determination was made to the number of truck trips that might be required up and down the highway. He said that Mr. Follmer suggested that 160 truck trips might be required to service the tank. Mr. Cole stated that the concern regarding the roads was heightened by the fact that the Rantoul Township Highway Commissioner attended the last meeting and provided some information, not objections to the special use case, as to how the additional traffic for the use will affect the road. Mr. Cole stated that the township has obtained a report from an entity known as Applied Research Associates (ARA), Inc. and a representative for ARA is present tonight to answer any questions that the Board may have regarding the report. Mr. Cole stated that in summary the report indicates that assuming a standard of 500 trips, the impact on the road would be represented by a maintenance cost of \$16,700 over the foreseeable future. He said that he has been in discussions with counsel for the township highway commissioner and no answer has been achieved regarding the road but the petitioners are willing to do something and it will be further discussed. He said that the need for these further discussions is the primary reason why a continuance will be requested. He said that if the road issue is not resolved then there is no reason why we should be doing all of this.

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Mr. Cole stated that staff has requested a complete site plan. He said that a site plan has been presented to staff but it does not include the detail that staff requires therefore it has been returned to the service provider and was quickly revised with further details and has been presented to the Board for review. He noted that the site plan before the Board tonight is useful but is not the final form. He said that he would like to receive comments from Mr. Hall's office and report any comments to the surveyor/engineer to finalize the site plan.

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Mr. Thorsland asked Mr. Cole if he wanted to continue the special use or both cases.

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1 Mr. Cole stated that both cases should be continued because they are closely related.

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3 Mr. Thorsland asked the Board if there were any questions for Mr. Cole and there were none.

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5 Mr. Thorsland asked if staff had any questions for Mr. Cole and there were none.

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7 Mr. Thorsland called John Hall to testify.

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- 9 Mr. John Hall, Zoning Administrator, distributed a new Supplemental Memorandum dated May 16, 2013, to
- 10 the Board for review. He said that the memorandum includes a Summary of Findings of Life-Cycle Cost
- Analysis conducted by Applied Research Associates, Inc., received May 15, 2013. He said that it is his
- understanding that a full report will be submitted and tonight the Board can ask the representative when that
- 13 might happen. He said that also attached to the Supplemental Memorandum is new evidence that is
- proposed based on new information received although staff has not distributed a new Draft Summary of
- 15 Evidence to the Board. He said that also attached to the new memorandum are letters from Gene Warner,
- received May 16, 2013; and Warner Brothers, Inc., Monthly Product Inventory Reports received May 15,
- 17 2013; and Invoices from Crop Production Services; and a more detailed drainage map.

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Mr. Thorsland asked the Board if there were any questions for Mr. Hall.

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21 Mr. Passalacqua asked Mr. Hall if any of the proposed lighting poses a problem under the dark sky stuff.

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- Mr. Hall stated that the lighting that is on the property is not a part of the special use permit and there is no
- 24 lighting proposed pursuant to any of this.

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26 Mr. Passalacqua asked if it was all good.

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Mr. Hall stated yes, it may be a bit bright but it is all good security lighting.

2 Mr. Thorsland asked the Board if there were any further questions for Mr. Hall and there were none.

4 Mr. Thorsland called Kent Follmer to testify.

Mr. Kent Follmer, attorney for Kenneth and Victoria Warner, distributed exhibit photographs to the Board for review. Mr. Follmer stated that regretfully, Kenneth and Victoria Warner are unable to attend tonight's meeting. Mr. Follmer stated that Exhibit #1 is the original Plat of Survey submitted by the petitioner and the Kenneth and Victoria Warner property is highlighted in yellow with the following note: not all improvements shown here on. He said that the purpose of the submitted photographs is to show the Board what improvements are located within that square. He said that the plat indicates the location of the fertilizer tank and some of the photographs will indicate some additional improvements which are adjacent and near the tank that are not on the plat. He said that Exhibit #2 is a GIS printout and gives a brief overview of the Kenneth and Victoria Warner tract, which is highlighted in yellow. He said that underneath 400-012 is the Warner residence and four outbuildings are apparent on the tract. He said that vehicles are indicated in the upper right hand corner and those vehicles belong to the petitioner and not Kenneth and Victoria Warner.

Mr. Follmer stated that Exhibit #3 is a photograph of the front of Kenneth and Victoria Warner's home. He said that the home is the original homestead that Kenneth Warner grew up in and has resided there for over 43 years and in 1997 Kenneth purchased the home through his parent's estate. He said that Exhibits #4 and #5 are photographs of the home at different angles and Exhibits #6 and #7 are photographs of the back of the home looking southeast. He said that Exhibit #8 indicates the backyard and the beautiful landscaping that exists on the Kenneth Warner property. He said that the purpose of the photographs is to inform the Board as to what is immediately adjacent to what will possibly be subject to daily extensive tanker traffic on a gravel pavement. He said that Exhibit #9 is a photograph of a large metal shed that has a large sign indicating Harold Warner Farms. He said that Exhibits #10, #11, #12, and #13 are photographs of sheds which are located on the Kenneth Warner tract. He said that Exhibits #14, #15, #16, #17, and #18 are photographs of the landscaping on the Kenneth Warner tract. He said that when he shot the photograph for

Exhibit #18 he was standing along the east property line on CR 2700N and this location will be more significant in the following photographs. Mr. Follmer stated that Exhibit #19 indicates a vehicle on a ramp which belongs to the petitioner but it is located on the Kenneth Warner tract. He said that Exhibit #20 indicates the patio behind the home and it is located within close proximity and in view of the operation that has been going on for over 20 years without proper zoning.

Mr. Follmer stated that Exhibit #21 is a photograph of CR 2700N looking west with the residence on the right. He said that Exhibit #22 indicates CR 2700N looking east with the farm equipment business on the left. He said that Exhibit #23 is a photograph looking south along the east boundary with the concrete marker noted by the arrow. He said that the concrete marker is the east boundary of the property line and there are some trees to the left which provide a natural buffer between the existing business and the Kenneth Warner home. He said that if the map amendment and special use are approved there will be a different scenario along the east side of the property and Kenneth Warner would hate to see those mature trees removed to allow for additional gravel. He said that Exhibits #23 and #24 also indicate a view of the mature trees on the eastern boundary and Kenneth and Victoria Warner are very concerned that if the petitioners receive approval of their requests that the trees will be removed and the grass will become gravel and the dust and noise would be even worse than it would be if the trees remain.

Mr. Follmer stated that Exhibit #25 is a photograph of the rear of the Kenneth Warner property looking east and Exhibit #26 is a photograph of the rear of the Kenneth Warner property looking northwest. He said that Exhibit #27 indicates the extensive amount of gravel on the petitioner's property which could be an area for a berm or fencing and some type of analysis should be completed by professionals. He said that Exhibit #29 indicates the rear of the Kenneth Warner property looking northeast towards the new fertilizer tank and the petitioner's property. He said that Exhibits #30 and #31 indicates the rear of the Kenneth Warner property and Kenneth Warner is standing near the property line. Mr. Follmer stated that Exhibit #32 is a photograph of three large fuel tanks that have been erected after the last hearing in April, 2013. He said that Kenneth Warner saw the tanks and Mr. Follmer contacted staff. He said that the fuel tanks are very large and are not depicted on any plats or drawings that have been submitted and Kenneth and Victoria Warner would like to

that we are all on the same page.

know what is or will be stored in these tanks and how they fit into the other businesses that the Warner Bros. are running. He said that these tanks would certainly hold more than enough fuel that the Warner Bros. would require for their farm operation. He said that Exhibits #32, #33, and #34 indicates newly poured concrete with rebar sticking up and a rusty water tank that are not depicted on any of the plats or drawings that have been submitted. He said that he is sure that there is a reasonable explanation for these additions and it is possible that they are secondary containments that the Department of Agriculture is requiring. He said that Kenneth and Victoria Warner do not appreciate new structures being built without staff or the Board being notified. He said that everyone should be notified of any additions or changes to the plans so

Mr. Follmer stated that Exhibit #36 is a photograph of the pipes that go from the tank and mixes the fertilizer with water and puts it into the metal shed where the mixing occurs. He said that he is sure that the case will be continued and he will have an opportunity to voice his client's concerns to the Board again. He said that the volume of traffic is a concern and the petitioners have indicated that the trucks that will be coming and going will primarily be for their own use. He said that if the map amendment and the special use permit are not allowed by this Board then the Warner Bros. will be able to continue use their property for their own farming operation including those farms which they crop share. He said that there is going to be a fair amount of traffic on the petitioner's property even if the cases are denied and then perhaps a status quo could be established. He said that Kenneth and Victoria Warner have not complained about the operation of the farm equipment business surrounding their property because he is a good brother but Joe and Gene Warner are taking the business a step further by constructing a \$1 million dollar tank without proper authorization and constructing three large fuel tanks. He said that Kenneth and Victoria Warner would like to know if Warner Bros. will be selling fuel to clients or will they be utilizing the tanks for their own farming operation.

Mr. Follmer stated that his clients are concerned about dust, hours of operation, noise and the impact on CR 2700N and would like to know what form of limitations will be practically placed if the map amendment and special use permit are approved. He said that he does not believe that the County will set up a booth to police the operation to determine how many trucks are going in and out of the facility. He said that just

1 because Warner Bros. built a \$1 million dollar tank doesn't mean that it has to stay or that it has to have a 2 commercial license to pursue their need. He said that the selling of leased space as opposed to gallons of 3 28% is confusing because he does not understand how someone can indicate in their petition that they want 4 to lease space in a tank as opposed to selling gallons of 28%. He said that he has not personally been 5 involved in farming operations but if the petitioners are going to be selling fertilizer and fuel then they should be up front and tell the Board and if the authorization from the Department of Agriculture allows 6 7 such activity then his clients would be able to anticipate it. He said that his clients are concerned where the 8 additional uses will stop if these requests are allowed.

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Mr. Thorsland asked the Board if there were any questions for Mr. Follmer and there were none.

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Mr. Thorsland asked if staff had any questions for Mr. Follmer and there were none.

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14 Mr. Thorsland called Joe Pitlick to testify.

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- Mr. Joe Pitlick, representative for Applied Research Associates, stated that he has been asked by Danny Sage, Rantoul Township Highway Commissioner, to present a Summary of Findings from their investigation of CR 2700N and the area of concern. He said that their life-cycle cost analysis was based on calculations of
- 19 what the projected truck volume on the road would be.

- Mr. Pitlick stated that they performed a brief field investigation between US 45 and the Warner operation and the two cores indicated that there was approximately 2 to 2-1/2 inches of chip seal on an aggregate base and they found that the aggregate base was still intact but varied in thickness from 6 12 inches effective which is typical. He said that the road is behaving well and it is a well built, light-duty township road which is typical of what would be found in the area and it is in very good shape and has been reconstructed not that far in the past and has been well maintained. He said that based on Rantoul Township's typical maintenance
  - far in the past and has been well maintained. He said that based on Rantoul Township's typical maintenance
- practices which is to chip-seal on average of every four years and based on the traffic that the road currently
- 28 receives the western portion of the road has a Illinois DOT/ADT of 75 vehicles and the eastern most limit

has 275 but it is closer to US 45. He said that two scenarios were written for those parts of the road and projected the traffic over a 12-year span with a 1% growth to account for an increase in traffic that would generally be seen across the state and that growth was applied to both scenarios so that if the growth does not occur it is equally weighted in both scenarios. He said that they estimated approximately 500 trucks per year, 250 to fill the tank and 250 to empty the tank. He said that they looked at taking Rantoul Township's typical chip-seal practice every four years and set traffic thresholds at those therefore they summed up the traffic over each year and came up with a cumulative number. He said that the value that is indicated in the report is an EASL, Equivalent Axle Single Load, and they have assigned 1.8 M.U. for multiple units for semi-trucks and a 1% S.U. for single units and this would indicate the damage factor or how much life of the road that a vehicle consumes. He said that for reference a car is about .0004 because cars do not have much impact on the road and the real damage is caused by the trucks. He said that cars will not be an incremental factor for this operation. He said that using these thresholds they projected when Rantoul Township, on an EASL count, would have done their chip-seals and then looked at it with the additional truck traffic when this would have occurred and they added 10% for patching and summed those up over time. He said that overall, they determined a \$16,700 increase over a twelve year life span using life cycle cost analysis they credited back the remaining life of the road at the end of that life period so that the timing occurs right at the end of the year and is not partially credited either for or against the township. He said that they came up with a uniform cost of approximately of \$1,467 per year to account for the additional maintenance.

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Mr. Thorsland asked the Board if there were any questions for Mr. Pitlik and there were none.

21

22 Mr. Thorsland asked if staff had any questions for Mr. Pitlik.

23

Mr. Hall asked Mr. Pitlik if their study found that after year 12 the additional truck traffic did not result in any additional cost.

26

Mr. Pitlik stated that the road is behaving well today and the amount of trucks is not an obscene number and the hope is that the road is in good enough shape and their investigation shows that therefore, accomplete

reconstruction of the road will not be necessary because of this proposed use. He said that Rantoul 1 2 Township practices a fairly aggressive chip-seal schedule which starts to build up the existing structure over 3 time therefore, provided that they continue to follow this aggressive chip-seal schedule and they do the 4 corrective measures for patching, the base will continue to build. He said that over time, if the truck traffic 5 stays constant and the road gets thicker the additional costs should normalize out over time. He said that as 6 background traffic starts to get higher in their analysis therefore the 500 trucks per year that are constant for the Warner operation will start to blend into the background. He said that their hope is that after the 12 years 7 8 it is not a significant factor otherwise they will consume the entire life of the road because the chip-seal will 9 only last so long to where you have to actually go in and reconstruct the base in a fashion that will allow for 10 the additional truck traffic at that time. He said that the cost to complete that work is on the order of what

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Mr. Hall asked Mr. Pitlik if the Board will receive a more robust copy of the analysis.

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Mr. Pitlik stated that the field summary and photographs of the site will be submitted along with the final report which should be received by next week.

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18 Mr. Hall asked Mr. Pitlik if the township paid for this research.

they would be if they had to do a reconstruction.

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Mr. Pitlik stated yes. He said that their contract is with the Rantoul Township Highway Commissioner.

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22 Mr. Hall asked if one could consider the cost of this study as another cost for this facility.

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Mr. Pitlik stated absolutely. He said that in similar situations, such as the wind farm roads, they are hired by the developer to investigate the current conditions of the road and to come up with an upgrade strategy and design strategy for those roads for a 20-year life cycle. He said that this situation is more of a light duty approach because the tank is already up.

1 Mr. Hall asked Mr. Pitlik if the size of the equipment at the implement dealership would cause any identifiable wear and tear on the road.

Mr. Pitlik stated that it would depend on the volume of how many pieces of equipment are being sold. He said that he would guess, in comparison to other implement dealers in Champaign County that it isn't a huge dealership and those trucks will not be any heavier than any other trucks that are out there. He said that during the last traffic count this particular business was in operation therefore to some extent that was factored into the traffic count. He said that if the traffic count was performed over a limited window it may have not captured much of the traffic there but the load limit in Illinois is 80,000 pounds unless the township highway commissioner or the County posts the load limit down but that was not the case when the road was built because it was built when the limit was 72,500 pounds.

Mr. Thorsland stated that seasonally, fertilizer is taken out in early spring. He asked if there is a seasonally difference in a chipped road during the different seasons.

Mr. Pitlik stated that the road is not seasonally posted but that does not mean that it is not susceptible to increased damage. He said that that there is a seasonal adjustment for traffic factors, and the most single damaging time is during the spring thaw when the ground goes from frozen conditions to saturated wet conditions. He said that it is not uncommon for roads to be posted in the spring until such time as the highway commissioner deems the roads can support the heavier traffic. Mr. Pitlik noted that it is up to the highway commissioner's discretion when to post the roads. He said that posting the roads is an option, however, that is an unknown factor at this time.

24 Mr. Thorsland asked whether there were any cross examination questions for Mr. Pitlik.

Mr. Cole stated that he would like to cross-examine the witness, however, before he did that, he would like to ask the Chair a few general questions.

- 1 Mr. Cole stated that it was his understanding that the Zoning Board of Appeals did not represent the
- 2 Township Road Commissioner, nor do they approve or negotiate contracts with petitioners on behalf of the
- 3 Township Road Commissioner, nor do they have interplay with the Township or the Township's consultants.
- 4 Mr. Cole said that there were a number of questions raised that seem to indicate that the ZBA is going to
- 5 approve or disapprove whatever the Road Commissioner decides to do. Mr. Cole said that he wanted to
- 6 make sure the ZBA was aware of their role which does not include entering into negotiations between the
- 7 Warner's and the Road Commissioner.

9 Mr. Thorsland said that he also had questions based on Mr. Pitlik's testimony.

10

- Mr. Cole asked Mr. Pitlik whether it was accurate that his study indicated that it would take 250 truck loads
- to fill the tank. Mr. Pitlik said that they used 500 truck trips, which were 250 trucks in, 250 trucks out. Mr.
- Pitlik said that the number of trucks was based on the volume of the tank as well as the additional 120,000
- 14 gallon storage capacity.

15

- Mr. Cole asked whether Mr. Pitlik's opinion of the cost should be based upon a more accurate number. Mr.
- 17 Pitlik said that if a final number is agreed upon by all parties, that number would be used to modify the
- 18 report.

19

- Mr. Follmer asked Mr. Pitlik where he came up with the number 500. Mr. Pitlik said that it is based upon
- 21 the 750,000 gallon capacity during discussions with the Road Commissioners. He noted that during those
- discussions, it was stated that there was an additional 120,000 gallons of storage. Mr. Pitlik said that, using
- a conservative assumption that the tank would be cycled once annually, so 500 truck trips was a safe number
- 24 to use during their analysis.

- 26 Mr. Follmer asked whether 500 truck trips is a low number. He also asked whether the truck trips in the
- 27 spring when the roads are susceptible to more damage was taken into consideration when producing the
- 28 report. Mr. Pitlik said that the analysis is routine and could be revised once a range of numbers is pinned

Mr. Hall stated that he would doubt that the real estate taxes will make up for the road damage.

Mr. Courson stated that when he built his commercial building his real estate taxes went up.

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5 Mr. Rusk stated that if this was assessed at \$1 million dollars then the real estate taxes would approximately

6 be \$27,000 per year and schools would receive about \$19,000 of that.

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8 Mr. Thorsland requested that Mr. Rusk sign the witness register so that he can present testimony.

9

10 Mr. Thorsland called Jim Rusk to testify.

11

- 12 Mr. Jim Rusk, Rantoul Township Supervisor, stated that he contacted the Rantoul Township Assessor
- regarding the real estate taxes generated for the commercial use. Mr. Rusk stated that the Rantoul Township
- Assessor stated that if it is considered commercial and valued at \$1 million dollars then it would generate
- approximately \$27,000 in real estate taxes for the township. He said that percentages would be taken out of
- the \$27,000 for the schools and other taxing bodies. He said that the township would probably end up with a
- 17 couple thousand dollars per year from the operation.

18

19 Mr. Passalacqua asked Mr. Rusk what would be the difference if the operation was taxed as agriculture.

20

21 Mr. Rusk stated that he cannot answer that question.

22

23 Mr. Thorsland asked the Board if there were any additional questions for Mr. Rusk and there were none.

24

25 Mr. Thorsland asked if staff had any questions for Mr. Rusk and there were none.

26

27 Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Rusk and there was no one.

1 Mr. Thorsland asked the audience if anyone desired to sign the witness register at this time to present

testimony regarding these cases and there was no one.

3

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4 Mr. Thorsland asked the Board if they would like to continue these cases at this time.

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6 Mr. Cole, attorney for the petitioners, stated that the date May 30<sup>th</sup> is a critical date for Warner Brothers

because they are already well into the season and they need to know what they can do. He said that the

8 Board has raised some very interesting questions and the tax issue is fascinating and he will be reviewing

that issue very closely. He said that if the May 30th date is not met and the Board's docket is full in June

then the cases will be continued to July or further which is not desirable because Warner Brothers need to

make some important commercial or non-commercial decisions. He said that he would hate to see this thing

not to come to decision at all and fizzle and go away. He said that it wouldn't be fatal to the Warners if that

were the case but it would be a shame for everyone else to have missed the opportunity.

14

Mr. Passalacqua stated that perhaps Warner Brothers should have worked this out before the tank was built.

16 He said that the Board understands Mr. Cole's concerns but this started out backwards.

17

18 Mr. Courson agreed with Mr. Passalacqua. He said that Warner Brothers should have had all of their ducks

in order before they worried about the business end of the project.

20

22

19

21 Mr. Passalacqua stated that staff knows the reality of getting the documents in and preparing them for review

by the Board prior to the meeting therefore he will take staff's guidance for a continuance date. He asked if

23 May 30<sup>th</sup> is a possible continuance date for these cases.

24

25 Mr. Hall stated that the only thing that the Board should expect on May 30<sup>th</sup> is a more robust traffic analysis

and a more complete site plan and up-dated Summary of Evidence and Finding of Fact. He asked if the

Board wants staff to complete any analysis at all on the tax question. He said that the reason why Case 685-

AT-11 never moves ahead is because there is always something else that is more important therefore if this

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both heavily filled with facts and data.

Mr. Thorsland stated that already the May 30<sup>th</sup> meeting appears to be very busy. He asked the Board if they desire to squeeze these two cases in for the May 30<sup>th</sup> meeting or continue them to the June 13<sup>th</sup> meeting.

Mr. Hall stated that Cases 685-AT-11 and 732-AT-12 are completely independent from each other and are

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meeting.

Mr. Thorsland entertained a motion to continue Cases 731-S-12 and 747-AM-13 to the June 13, 2013,

agreements in place and submitted to staff for review by the Board prior to the next meeting.

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years.

He said that the petitioners would like to request that the Preliminary Memorandum dated May 8, 2013, from the Champaign County Department of Planning and Zoning be included into the record for tonight's proceedings and that the aerial attachment also be included. He said that the aerial attachment proves that a picture is worth a thousand words. He said that the existing Mobil/Super Pantry is noted on the exhibit and

started and there is no building to contend with other than the one that has been in existence for a number of

• Objective 4.2 requiring discretionary development to not interfere with agriculture

(see Item 14.A.(2)).

34 35

because it will **HELP ACHIEVE** the following:

- Policy 4.2.1 requiring a proposed business in a rural area to support agriculture or provide a service that is better provided in the rural area (see Item 14.B.(1)).
- Policy 4.2.2 requiring discretionary development in a rural area to not interfere with agriculture or negatively affect rural infrastructure (see Item 14.B.(2)).
- Objective 4.3 requiring any discretionary development to be on a suitable site because it will HELP ACHIEVE the following:
- Policy 4.3.1 requiring a discretionary development on other than best prime farmland to be suited overall (see Item 14.C.(1)).
- Policy 4.3.3 requiring existing public services be adequate to support the proposed development effectively and safely without undue public expense (see Item 14.C.(2)).
- Policy 4.3.4 requiring existing public infrastructure be adequate to support the proposed development effectively and safely without undue public expense (see Item 14.C.(3)).

Goal 5 Urban Land Use because while it will either not impede or is not relevant to the other Objectives and Policies under this goal, it will HELP ACHIEVE the following:

- Objective 5.1 ensure that the population growth and economic development is accommodated by new urban development in or adjacent to existing population centers because it will HELP ACHIEVE the following:
- Policy 5.1.3 consider municipal ETJ areas that are served or that are planned to be served by sanitary sewer as contiguous urban growth areas (Item 15.A.(1)).
- Objective 5.3 requiring the County to oppose new urban development unless adequate utilities infrastructure, and public services are provided because it will HELP ACHIEVE the following:
- Policy 5.3.1 require new urban development in unincorporated areas to be sufficiently served by available public services without undue public expense and encouraging other jurisdictions to do the same (Item 15.B.(1)).
- Policy 5.3.2 require new urban development to be adequately served by public infrastructure without undue public expense and encouraging other jurisdictions to do the same (Item 15.B.(2)).

Goal 8 Natural Resources because while it will either not impede or is not relevant to the other Objectives and Policies under this goal, it will HELP ACHIEVE the following:

• Objective 8.2 requiring the County to conserve its soil resources because it will HELP

SUBJECT TO APPROVAL

DRAFT

5/16/13

ZBA

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38

carried by voice vote.

DRAFT

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	5/16/13	
1	Mr. Thorsla	and stated that the	re are no new Documents of Records			
3	Mr. Thorsla	nd entertained a n	notion to adopt the Summary of Evide	ence. Documents of	Record and Finding	
4	of Fact as a				Troota and I mame	
5						
6	Mr. Course	on moved, second	ed by Ms. Capel to adopt the Summ	ary of Evidence, D	ocuments of Record	
7	and Findin	g of Fact as ame	nded. The motion carried by voice	vote.		
8						
9	Mr. Thorsla	nd entertained a r	notion to move the Final Determinati	ion for Case 746-A	M-13.	
10						
11	Mr. Palmg	ren moved, secoi	nded by Mr. Courson to move to th	ne Final Determin	ation for Case 746-	
12	AM-13. The motion carried by voice vote.					
13						
14 15 16 17	Mr. Thorsland informed the petitioners that a full Board is not present at this time due to absence of one Board member and one vacant seat therefore it is at their discretion whether to move to a final determination with the present Board or continue the case until the vacant seat is filled.					
18 19	Mr. Fitzgerald requested that the current Board proceed to the Final Determination.					
20	Mr. Thorsland read the proposed special condition for Case 746-AM-13 as follows:					
21						
22	<b>A.</b>	A Zoning Use	Permit Application shall not be app	proved for constru	ction on the subject	
23		property unt	il the applicant has submitted a s	stormwater drain:	age plan that is in	
24		compliance v	vith the Champaign County Stor	mwater Managen	nent Policy or the	
25		equivalent re	quirements of the Village of Mahor	met.		
26						
27		The above spe	cial condition is required to ensure th	ne following:		
28		That the prop	osed development of the subject pro	perty is in complia	nce with applicable	
29		stormwater n	nanagement policies.			

	ZBA	DRAFT S	SUBJECT TO APPRO	VAL	DRAFT	5/16/13
1						
2	Mr. Thorsland asked Mr. Fitzgerald if he agreed to the proposed special condition.					
3						
4	Mr. Fitzgerald	stated that he did ag	gree to the proposed spec	ial conditi	ion.	
5						
6	Mr. Thorsland	stated that the Boar	d will take a five minute	break.		
7						
8	The Board re	cessed at 8:15 p.m.				
9	The Board resumed at 8:18 p.m.					
10						
11	Mr. Thorsland	entertained a motio	n to approve the propose	d special	condition.	
12						
13	Mr. Courson moved, seconded by Ms. Capel to approve the proposed special condition. The motion					
14	carried by voice vote.					
15						
16	Final Determination for Case 746-AM-13:					
17						
18	Mr. Passalacqua moved, seconded by Ms. Capel that pursuant to the authority granted by Section 9.2					
19	of the Champaign County Zoning Ordinance, the Zoning Board of Appeals of Champaign County					
20	determines that the Zoning Ordinance Amendment requested in Case 746-AM-13 should BE					
21	ENACTED by the County Board in the form attached hereto.					
22						
23	Mr. Thorsland requested a roll call vote.					
24						
25	The roll was called:					
26		Constant	Adul - P	n.i		
27		Courson-yes	Miller-absent	Palmgre	•	
28		Passalacqua-yes	Capel-yes	Thorsla	nd-yes	

1					
2	Mr. Hall informed the petitioner that they have received a recommendation for approval therefore this case				
3	will be forwarded to the June 6, 2013, Environment and Land Use Committee meeting.				
4					
5	7.	Staff l	Report		
6					
7	None				
8					
9	8.	Other	Business		
10		A.	Review of Docket		
11					
12	None				
13		В.	March 2013 Monthly Report		
14					
15	None				
16					
17	Mr. Kass stated that two new cases have been received and docketed since the last meeting.				
18					
19	9.	Audie	nce Participation with respect to matters other than cases pending before the Board		
20					
21	None				
22					
23	10.	Adjou	rnment		
24					
25	Mr. Th	orsland	l entertained a motion to adjourn the meeting.		
26					
27	Mr. Pa	assalac	qua moved, seconded by Mr. Courson to adjourn the meeting at 8:20 p.m. The motion		
28	carried by voice vote.				

DRAFT SUBJECT TO APPROVAL DRAFT

5/16/13

ZBA

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	5/16/13
1					
2	Respectfully s	submitted			
3					
4					
5					
6					
7	Secretary of Z	Coning Board of A	ppeals		
8					
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21					
22					
23 24 25 26 27 28 29 30					

DR	AFT	ases And Disposition:  Cases 731-S-12 & 747-AM-13 (pages 2 to 17; continued to July 25, 2013)  Case 732-AT-12 (pages 17 to 24; continued to August 15, 2013)  Cases 750-S-13 & 751-V-13 (pages 24 to 47; Final Action)  Case 756-AT-13 (pages 47 & 48; continued to August 15, 2013)
MINUTES OF REGULAR CHAMPAIGN COUNTY 7	MEETING ZONING BOARD OF APPEAL	· · ·
1776 E. Washington Street Urbana, IL 61802		
DATE: June 13, 2013	PLACE	Lyle Shields Meeting Room 1776 East Washington Street
ТІМЕ: 7:00 р.m.		Urbana, IL 61802
MEMBERS PRESENT:	Catherine Capel, Thomas Cour Passalacqua	rson, Eric Thorsland, Paul Palmgren, Brad
MEMBERS ABSENT :	Roger Miller	
STAFF PRESENT :	Connie Berry, John Hall, Andre	ew Kass
OTHERS PRESENT :	Daniel Ray, Dane Ehler, Kerry Danny Sage, Paul Cole	Gifford, Michael Buzicky, Brian Schurter,
1. Call to Order		
The meeting was called to or	der at 7:02 p.m.	
Roll Call and Declar	ration of Quorum	
The roll was called and a quo	orum declared present with one E	Board member absent and one vacant Board
Mr. Thorsland informed the	audience that anyone wishing to	testify for any public hearing tonight must

43

Correspondence 3.

witness register they are signing an oath.

46 47 48

None

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ZBA DRAFT SUBJECT TO APPROVAL DRAFT	T 6/13/13
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## 4. Approval of Minutes (April 25, 2013)

Mr. Thorsland entertained a motion to approve the April 25, 2013, minutes as submitted.

Mr. Passalacqua moved, seconded by Mr. Palmgren to approve the April 25, 2013, minutes as submitted.

Mr. Thorsland asked the Board if there were any additions or corrections required to the April 25, 2013, minutes and there were none.

### The motion carried by voice vote.

Mr. Thorsland entertained a motion to rearrange the agenda and hear the cases in the following order: 1. Cases 731-S-12 and 747-AM-13; and 2. Cases 750-S-13 and 751-V-13; and 3. Case 732-AT-12; and 4. Case 756-AT-13.

Ms. Capel moved, seconded by Mr. Passalacqua to rearrange the agenda and hear the cases in the following order: 1. Cases 731-S-12 and 747-AM-13; and 2. Cases 750-S-13 and 751-V-13; and 3. Case 732-AT-12; and 4. Case 756-AT-13. The motion carried by voice vote.

# 5. <u>Continued Public Hearing</u>

Case 731-S-12 Petitioner: Warner Brothers, Inc, with owners Joseph H. Warner and Gerald Warner and shareholder/officers Kristi Pflugmacher, Kathy McBride, Denise Foster, Angela Warner Request: Authorize the storage and dispensing of agriculture fertilizer as a "Farm Chemicals and Fertilizer Sales including incidental storage and mixing of blended fertilizer" facility as a Special Use in the AG-1 Agriculture Zoning District. Location: A .96 acre (41,817.6 square feet) portion of a 38.55 acre tract in the East One-Half of the Southeast Quarter of Section 18 of Rantoul Township and commonly known as the farm field adjacent to the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

Mr. Thorsland informed the audience that this is an Administrative Case and as such the County allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	testimony is to	be given during	the cross examination. He said that	attorneys who	have complied with	
2	Article 7.6 of the ZBA By-Laws are exempt from cross examination.					
3						
4	Mr. Thorsland	l informed the aud	dience that anyone wishing to testify	for any public	hearing tonight must	
5	sign the witness register for that public hearing. He reminded the audience that when they sign the					
6	witness registe	witness register they are signing an oath.				
7						
8	Mr. Thorsland	asked the petitio	ners if they desired to make a staten	nent outlining th	he nature of their	
9	request.					
10						
11			petitioners, stated that in summary V			
12	Use Permit be	cause they have a	750,000 gallon liquid fertilizer stor	age tank on a p	roperty that is zoned	
13	AG-1. He said that not only is the Special Use Permit required for the Warner Brothers private uses but					
14	also for the po	tential storage of	fertilizer for other users.			
15						
16	Mr. Cole state	d that the discuss	ion at the last meeting raised a coup	le of interesting	g points. He said that	
17	the Board indi	cated that the pet	itioners should have their ducks in a	row by now an	nd his response to the	
18	Board is that there are always more and more ducks. He said that at the last meeting the Board discussed					
19	the consequen	ces of the real est	tate taxes for the proposed use and s	ince that meetin	ng he has been	
20	completing so	me investigations	s about this issue. He said that at the	e last meeting th	nere were issues	
21	concerning the	e impact that the S	Special Use Permit may have on an	adjacent proper	ty and Kent Follmer,	
22	attorney for K	enneth and Victor	ria Warner, submitted a very nice ph	oto presentatio	n to the Board. He	
23	said that the p	hotographs indica	ate a lovely property with a home, ov	wned by Kennet	th and Victoria	
24	Warner, that w	when purchased al	lready existed beside an existing bus	siness that had b	peen there for 20 to 25	
25	years. He said	that the photogra	phs indicate a well coordinated inte	raction between	the two properties	
26	and how well	they co-habits tog	gether. He said that the house prope	rty and the busi	ness property do not	
27	interfere with	each other and the	e issue that brought us all to this hea	aring is the ferti	lizer tank. He said	

that Exhibit #19 was taken at the rear of the Kenneth Warner property looking northeast towards the

# ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13

1 location of the fertilizer tank and it is obvious that the tank cannot be seen. He said that Exhibit #29 was 2 taken at the rear of the Kenneth Warner property also looking northeast towards the new tank and the 3 photograph verily indicates that top of the tank across the parking lot which is presumably 250 feet away 4 from the rear of the property. He said that he is going to assume that there really are no objections on the 5 part of Kenneth and Victoria Warner because no previous objections had been voiced only a request for 6 what might happen on the Warner Brothers property. He said that staff has done a good job outlining the 7 issues that would have to be addressed in allowing the Special Use Permit and there are certain restraints 8 and conditions that will be imposed that would be appropriate and applied easily. He said that he does 9 not know that there are any other true objections that he has heard other than a request by the Rantoul 10 Township Highway Commissioner about what impact might occur on the road if the Special Use Permit 11 is approved and they have submitted evidence in the form of expert opinion presented by Applied 12 Research Associates (ARA). Mr. Cole stated that ARA's report contains information which indicates 13 numbers and costs involved in maintaining the road over the next 12 to 15 years. He said that the 14 Rantoul Township Supervisor has presented a statement of taxes that would be collected as a 15 consequence of the development of this tank and the related building which indicates a certain amount of 16 revenue for road and bridge dedication and the township. He said that the extra revenue would 17 presumably be available for the maintenance of that road and would be consistent with the amount of 18 money, as described by the township's hired experts, which would be necessary to maintain the road. 19 20 Mr. Cole stated that he believes that he has addressed and outlined everything that he can and will wait 21 for further presentations. He noted that Dane Ehler, an adjacent landowner, and Daniel Ray, a regulatory 22 consultant, were present tonight to present testimony in support of the requests.

23

Mr. Thorsland asked the Board if there were any questions for Mr. Cole and there were none.

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26 Mr. Thorsland asked if staff had any questions for Mr. Cole and there were none.

27

28 Mr. Thorsland called John Hall to testify.

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13
1					
2	Mr. John Hall, Z	Zoning Administra	tor, distributed a new Supplementa	l Memorandum	dated June 13,
3	2013, to the Boa	ard for review. He	said that that the new Supplement	al Memorandum	contains a
4	photocopy of inf	formation provided	d by Jim Rusk, Rantoul Township	Supervisor. Mr.	Hall stated that the
5	information prov	vided assumes a \$	l million market value of the storag	ge tank and they	broke it down into
6	taxing bodies of	interest to this cas	se. He said that three taxing bodies	which seemed	to be of the most
7	interest were Ra	ntoul Township, F	Rantoul Road and Bridge, and Rant	oul Permanent R	load. He said that
8	he is not sure ho	w these three fund	ls relate to each other and what the	y are for but he v	would take the view
9	that the Permane	ent Road fund wou	ald not see the kind of value that the	e expert analysis	predicted. He said
10	that the Road an	d Bridge fund are	for bridges and he is pretty sure that	at there are no br	ridges on the
11	preferred route of	of the fertilizer true	cks. He said that Brian Schurter, R	antoul Township	p attorney, is
12	present tonight t	o present commen	ts regarding the project.		
13					
14	Mr. Thorsland a	sked the Board if	here were any questions for Mr. Ha	all.	
15					
16	Mr. Thorsland a	sked Mr. Hall if st	aff has received a copy of the full r	oad report.	
17					
18	Mr. Hall stated r	10.			
19					
20	Mr. Thorsland c	alled Daniel Ray to	o testify.		
21					
22	Mr. Daniel Ray,	who resides at 10	01 S. Center St., Mahomet, stated t	hat he is a Board	1 Certified
23	Regulatory Com	pliance Consultan	t specializing in environmental safe	ety compliance o	consulting. He said
24	that he was cont	acted by Warner E	Brothers after the first of the year wi	hen they were lo	oking at changing
25	their permit from on-farm storage, which is permitted by the Illinois Department of Agriculture, for the				
26	facility that is ur	nder construction a	t the time. He said that in consulta	tion with the De	epartment of
27	Agriculture in Springfield they requested that the facility be re-permitted under the Illinois Department				

ZBA

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of Agriculture Part 255 rules and regulations as a commercial facility due to the volume of fertilizer that

# ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13

1 will be stored. He said that he is seeing more and more fertilizer on-farm storage in one million to one-

2 half million gallon capacity all over Illinois and the current rules and regulations allow farmers a lot of

3 leniency as to how the equipment is stored and maintained and the process in which they are handled.

4 He said that the he spoke with the Illinois Department of Agriculture and they decided that the best thing

to do was to construct it and operate it as if it were a commercial facility therefore applying and

6 obtaining all of the appropriate permits under the Illinois Department of Agriculture requirement Part

255 and the Illinois Environmental Protection Agency as it relates to water and air pollution for that

facility as it is permitted as a commercial agriculture facility. He said that that the tank is a state of the

art tank and is probably the most expensive type of tank that can be installed because it has a secondary

liner and bladder, and all stainless steel piping. He said that the tank is designed to protect the

environment and prevent a leak or spill release from the facility. He said that the petitioners have gone

100% over board in comparison to some of the Illinois farm facilities that he works with and from his

standpoint they are checking every box on the list to be good citizens in the community to make sure that

they do not have spills or releases or damage the environment. He said that he has written their standard

operating procedures and outlined them with them and will continue to train and evaluate. He said that

the facility will be inspected by the Illinois Department of Agriculture annually and the requirements for

a commercial facility are more stringent than for a farm storage facility.

Mr. Thorsland asked the Board if there were any questions for Mr. Ray and there were none.

21 Mr. Thorsland asked if staff had any questions for Mr. Ray.

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Mr. Hall asked Mr. Ray if the permit from the Illinois Department of Agriculture is renewed annually.

Mr. Ray stated that the Warner permit will be an experimental permit because of the tank and bladder combination and the permit will be reviewed and renewed every two years for the first four years and then it will move to a five year cycle.

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	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13
1	Mr. Thorsland ca	alled Dane Ehler to	o testify.		
2					
3	Mr. Dane Ehler,	who resides at 11	85 CR 2700N, Rantoul, stated that	he lives one mil	e west and has
4	lived there for ov	ver 20 years. He s	aid that he is a farmer and he appre	eciates what Joe	and Gene Warner
5	have done in con	structing a state o	f the art tank and he believes that i	t will help him o	out. He said that
6	currently he has	to travel to Cissna	Park or Danville to obtain 28% or	a wholesale ma	nner. He said that
7	he does have son	ne neighbors who	store five to ten thousand gallons of	of 28% and their	tanks do not have
8	dikes or bladders	s and are not certif	ied and this will help eliminate sor	ne of that where	a guy would be
9	able to take the p	product to a certific	ed facility and not take the risk of h	naving it on his o	own farm where it
10	could spring a leak. He said that he believes that there will be a lot of farmers who will be able to use				
11	this tank and it w	vill benefit the con	nmunity.		
12					
13	Mr. Thorsland as	sked the Board if t	here were any questions for Mr. El	nler and there we	ere none.
14					
15	Mr. Thorsland as	sked if staff had ar	ny questions for Mr. Ehler and there	e were none.	
16					
17	Mr. Thorsland as	sked the audience	if anyone desired to cross examine	Mr. Ehler and the	here was no one.
18					
19	Mr. Thorsland ca	alled Brian Schurt	er to testify.		
20					
21	Mr. Brian Schurt	ter stated that he w	vas the attorney for Rantoul Towns	hip and was acco	ompanied by the
22	Township Road	Commissioner. H	le said that they were not opposed t	to the project how	wever they were
23	concerned about	the impact that th	e project is going to have on the ro	ads. Mr. Schurt	ter said that,
24	currently, it costs	s approximately \$9	9,000 to oil and chip one mile of ro	ad. He said that	the proposed
25	Special Use is located approximately 2 miles from U.S. Route 45. He noted that oil and chipping of				
26	roads is to be do	ne every three year	rs instead of on a four year cycle, a	nd the amount o	f tax dollars that
27	will go towards maintaining the roads will not be enough to maintain the roads with the proposed				

be borne by the other citizens of the Township but that the business that is creating the impact will be 1 2 bearing the cost. 3 4 Mr. Thorsland asked whether Mr. Schurter had the complete road report from the consultants. Mr. 5 Schurter said that the report has been completed however he did not have it with him. He noted that he 6 would provide that to staff. 7 8 Mr. Thorsland asked whether the Township had been working with the Warner's on an agreement for 9 the cost deferral. Mr. Schurter said that they have had discussions with the Warner's however they have 10 been unable to reach an agreement. 11 12 Mr. Thorsland asked whether Mr. Schurter had a time frame in which an agreement could be met. Mr. 13 Schurter said that the Township would like to reach an agreement with the Warner's however at this 14 time there is a disagreement over what the cost of the road maintenance should be and who should bear 15 those costs. 16 17 Mr. Hall asked Mr. Schurter whether the negotiations are on-going or if they are at a standstill. Mr. 18 Schurter said that he would characterize the agreement as the Warner's would like to pay a flat amount 19 upfront and the Township has proposed an ongoing rate that would essentially be a surcharge for the use 20 above what is a personal use of the property. 21 22 Mr. Hall asked whether the reason the Township favored an ongoing relationship was in case of unforeseen road damage in the future that is beyond the expert analysis. Mr. Schurter stated that that 23 24 was correct. 25 26 Mr. Hall asked whether the one-time fee, which is apparently favored by the Warner's, would provide 27 for the ongoing maintenance. Mr. Schurter said that that has also been part of their discussions.

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1	Mr. Courson ask	ted whether the To	wnship has pursued the	possibility	of placing a per	truck fee in the
2	agreement. Mr. S	Schurter said that t	he Mr. Warner has indic	cated his p	ersonal use woul	d be 250,000
3	gallons per year.	He said that the	Township proposed a sm	nall charge	that went above	the 250,000 gallon
4	personal use. He	e said that they hav	ve been trying to come u	ıp with a w	ay that would m	ake it easier on
5	everyone to keep	track of and it see	ems like the easiest way	would be	to have the Warr	ner's provide their
6	records indicatin	ig how many gallo	ns were hauled in above	their pers	onal use.	-
7						
8	Mr. Thorsland st	tated that testimon	y had been received that	t others ma	y be using the fe	ertilizer tank for
9	storage above th	e amount that the	Warner's would use for	their own	fields. He said t	hat his concern is
10	that there may ac	ctually be more tru	ck traffic because the pe	eople leasii	ng space may ha	ve deliveries made
11	or product remov	ved by truck that n	nay not have been accou	inted for in	the road report.	
12						
13	Mr. Schurter said	d that that goes ba	ck to the 250,000 gallon	personal u	ise that the Warr	ner's propose to
14	use. He said that	if other people are	e ordering more chemica	als that are	being delivered	to the subject
15	location, the Tov	wnship's view is th	nat those loads would be	reflected	in the records the	e Warner's would
16	need to submit to	o the Township at	the end of the year. He	said that th	ne concern is in 1	naintaining the 2
17	miles of road to	the highway. He	said that there are only s	o many far	m acres that are	going to have
18	nitrogen or other	chemicals applied	d so there will only be a	certain nu	mber of trucks, r	no matter who will
19	be supplying the	product, going ac	ross the road. He reitera	ated that th	e main concern i	s maintaining those
20	2 miles and ensu	ring the Township	has enough funds to do	that.		
21						
22	Mr. Cole said th	at additional tax m	onies will be collected	as a consec	quence of this fac	cility being located
23	on the subject pr	operty. He noted	that one of the entities th	hat will be	receiving tax me	onies from this
24	project is the Ra	ntoul Road and Br	idge fund. He noted tha	at there is a	n overpass that i	must be crossed to
25	get to this proper	rty so he is assumi	ng that the Road and Br	idge fund	would apply. M	r. Cole said while
26	Mr. Schurter has	not cross-examin	ed him, Mr. Schurter ha	s indicated	that the Road ar	nd Bridge monies
27	are not available	for this project ho	wever the Rantoul Pern	nanent Roa	d fund does hav	e monies available
28	to maintain the s	subject road. Mr. (	Cole said that at the last	meeting, tl	here was a staten	nent provided in the

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1	professional stu	dy that the cost to	maintain this particular stretch of	road would be §	S16,700 over the
2	course of a twel	ve year period usii	ng current costs, or annually, \$1,40	67. Mr. Cole sa	id that that estimate
3	is based upon tr	affic and, quote: a	ddition of the constant 500 trucks	per year. Mr. C	cole said that it takes
4	160 trucks to fil	l the tank to full ca	apacity. He noted that 160 trucks	with an 80,000 j	pound capacity when
5	filled would go	to the subject prop	perty and then leave empty. Mr. Co	ole said that usir	ng simple arithmetic
6	that would be or	ne-third of the stud	ly standard which should equal on	e-third of the ar	nnual cost. He said
7	that rounding th	e annual maintena	nce cost to \$1,500 per year, one-th	nird would be \$5	500. The tax revenue
8	currently collect	ted per year from t	he subject property is \$678 per ye	ar. Mr. Cole sai	id that no matter
9	whether the Wa	rner's drive on this	s road or not, the Rantoul Townsh	ip Permanent R	oad fund will receive
10	\$678 per year.	He said that the W	arner's are going to drive on it and	d fill the tank up	<b>)</b> .
11					
12	Mr. Cole said th	nat they did have a	meeting at the Rantoul Township	Office on May	21, 2013. Mr.
13	Schurter confirm	ned that that date	was correct. Mr. Cole said that th	ey discussed ho	w the Warner's
14	would be assure	ed that the 2 mile p	ortion of the road would be maint	ained. He noted	I that the trucks that
15	were not tanker	trucks did not cou	nt. He said that the Warner's wou	ald be willing to	pay more to ensure
16	that the road is	properly maintaine	ed. Mr. Cole said that if you assum	ne that 250,000	gallons is for private
17	use and assume	that the rest of the	material in the tank is stored by o	ther individuals	s, then it makes sense
18	to charge a price	e per gallon fee for	those gallons above those used by	y the Warner's.	Mr. Cole said that
19	all parties agree	d that that was a ra	ational approach. He said that the	next step was to	determine what the
20	price per gallon	fee should be.			
21					
22	Mr. Cole said th	nat Mr. Schurter co	ontacted him after the meeting and	suggested a fair	r rate would be 2
23	cents per gallon	for any product or	ver the 250,000 gallon private use	. Mr. Cole said	that if the tank were
24	filled to capacity once during the year, the amount paid to the Township would be \$10,000 for that year.				
25	He said that he	was quite surprise	ed by that figure because using the	professional stu	dy which indicated
26	\$500 would be	needed per year to	maintain the road and the amount	of \$678 that are	e going to be
27	assessed no ma	tter how many gall	ons are in the tank, the need for th	e 2 cent per gall	lon surcharge is

confusing.

Mr. Cole said that he asked Mr. Schurter how the Township could tell an individual property owner that they must pay more than what the tax numbers indicate as fair. Mr. Cole said that Mr. Schurter told him that there is no statutory authority that regulates the taxing bodies and, since approval is required from the Zoning Board of Appeals for the proposed use, the Township was going to ask for \$10,000 per year on maximum capacity. He said that at least he finally received an honest answer even though \$10,000 per year is contradictory to the Township's expert's report that the 12 year present value of maintenance on the subject road would be \$12,000. Mr. Cole stated that at a two cent per gallon rate, the Warner's would be subsidizing the rest of the Township, which doesn't seem right.

Mr. Cole stated that when someone asks whether there has been progress in the negotiations or if they are at an impasse, then define progress, define impasse. He asked whether the Zoning Board of Appeals should be put in the position to negotiate contracts between government bodies and petitioners. Mr. Cole said that despite the apparent heat of his comments, his client, the petitioners are happy to pay a fee, in addition to the taxes, because the road benefits them as it does everyone who uses the road. He said that it would seem unnecessary for the Board to become involved in this matter. He said that he and his clients ask that the Special Use Permit be granted without regard whether there is an understanding with the Township because the Township can hold their feet to the fire in other ways such as posting weight limits on the road or by not maintaining the road. Mr. Cole said that the ZBA has the power to grant or deny requests however, the Township can protect itself. He noted that putting the ZBA in the position of mediator is not fair.

Mr. Thorsland said that Mr. Cole's statement with respect to his clients not being opposed to paying more is clear. He noted that it is not unusual to request that the petitioners in Special Use Permit requests where the use seems to be above the average daily traffic counts to enter into an agreement with the appropriate road district. He said that, personally, he would be happier if there was an agreement, even if it is private, to be reflected in the Summary of Evidence. He noted that the Board does not want to be involved in negotiations. Mr. Thorsland said that he would like to see a copy of the final road

#### 6/13/13 1 Mr. Courson noted that to approve the Special Use Permit, the Findings must all be affirmative. He 2 noted that at this point, there is nothing that indicates the use will or will not be injurious to the district 3 without the road agreement. 4 5 Mr. Thorsland stated that the Board has made it clear that there is still some work that needs to be 6 completed on the petitioner's part prior to taking final action. 7 8 Ms. Capel moved, seconded by Mr. Palmgren to continue Case 731-S-12 to July 25, 2013. The 9 motion carried by voice vote. 10 11 Case 747-AM-13 Petitioner: Warner Farm Equipment, Inc. with owners Joseph H., Warner and 12 Gerald E. Warner Request: Amend the Zoning Map to change the zoning district designation 13 from the AG-1 Agriculture Zoning District to the B-1 Rural Trade Center zoning District to bring 14 an existing Farm Equipment Sales and Service business into compliance. Location: A 3.8 acre 15 tract in the Southwest Quarter of the Southwest Quarter of the Southeast Quarter and in the 16 Southeast Quarter of the Southeast Quarter of the Southwest Quarter of Section 18 of Rantoul 17 Township and commonly known as the Kinze farm equipment dealership at 1254 CR 2700N, 18 Rantoul. 19 20 Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must 21 sign the witness register for that public hearing. He reminded the audience that when they sign the 22 witness register they are signing an oath. 23 24 Mr. Thorsland asked the petitioners if they desired to make a statement outlining the nature of their 25 request. 26 27 Mr. Cole stated that the Map Amendment has been requested because Staff believes it would be a good 28 idea to clean up what has been a business use for forty years, however, on the Zoning Map the subject 29 property is not indicated as a business use. He said that his clients are happy to go along with the 30 request.

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1	Mr. Hall asked whether the business had been operating for forty years. Mr. Cole said that if the
2	business had been operating for forty years, the Map Amendment would not be necessary. He said that it
3	has been in operation for 39 years.
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5	Mr. Hall commented that the only new item is the memorandum that went out in the mailing with a
6	revised draft Finding of Fact.
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8	Mr. Thorsland noted that on Page 20 of 25 staff has provided a Summary Finding of Fact. Mr. Thorsland
9	stated that he had no difference of opinion with any of the Findings with respect to the LRMP.
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11	Mr. Passalacqua stated that he agreed with Mr. Thorsland to enter the Summary Finding of Fact into
12	evidence.
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14	Mr. Thorsland noted that there is one Special Condition of Approval which states that a Change of Use
15	Permit shall be applied for within 30 days of approval of Case 747-AM-13 by the Champaign County
16	Board which will ensure that the establishment of the proposed use shall be properly documented as
17	required by the Champaign County Zoning Ordinance.
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19	Mr. Cole stated that the petitioner would be agreeable to that condition.
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21	Ms. Capel moved, seconded by Mr. Palmgren to approve the following condition: 'A Change of
22	Use Permit shall be applied for within 30 days of the approval of Case 747-AM-13 by the
23	Champaign County Board.' The motion carried by voice vote.
24	
25	Mr. Hall stated that he would like the Board to be comfortable in determining that the Finding of Fact on
26	the Map Amendment adequately addresses any outstanding issues from the proposed Special Use
27	Permit. Mr. Hall noted that he was not aware of any issues however, as the Zoning Administrator he
28	hoped that there was a full representation of the interrelationship between the Map Amendment and the

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## 1 Special Use Permit. He noted that the Map Amendment is the only case that will go before the County 2 Board. Mr. Hall said that on the surface, the cases seem to be interrelated however the only case that the 3 County Board will make a decision on is the Map Amendment. He stated that if the ZBA was satisfied 4 that the Map Amendment has addressed all of the apparent issues and is completely separate from the 5 Special Use Permit, then final action should be taken so the case can continue on to the County Board. 6 He said that, in reality, the two cases are not completely separate because the proposed use that requires 7 Special Use approval will be using the same driveway that the Kinze dealership uses, which can be 8 viewed as a good thing. 9 10 Mr. Thorsland said that Objective 4.3.3 discusses public services. He asked whether forwarding the Map 11 Amendment to the County Board prior to the decision on the Special Use case could be misinterpreted in 12 light of the on-going discussions between the petitioner and the Township. 13 14 Mr. Hall noted that he did not have, nor was he proposing any automatic changes to the Findings. 15 16 Mr. Passalacqua commented that the uses are very separate. He said that the Kinze dealership is not 17 necessarily directly related to the tank. Mr. Hall said that the Kinze dealership has been operating for at 18 least 39 years however there will be a shared drive for the Kinze dealership and traffic going to and from 19 the tank. 20 21 Mr. Passalacqua said that he read the case description and memorandum as bringing the Kinze 22 dealership into compliance. Mr. Hall said that that was correct, however, if the Board takes final action 23 on the Map Amendment they must be certain that all of the connection between these two cases have 24 been addressed. 25 26 Ms. Capel asked whether the tank was allowed by right in the B-1 zoning district. Mr. Hall said that the

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tank location will not be allowed in B-1.

#### ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13 1 Mr. Thorsland asked whether the tank was authorized by right if it were only used by the Warner's to 2 store product for their personal use. Mr. Hall said that that was correct, however, leasing space for 3 others to store product in is only authorized by Special Use. 4 5 Mr. Thorsland noted that regardless of what happens with the tank, the Kinze dealership needs to be 6 brought into compliance. 7 8 Mr. Passalacqua noted that the tank and dealership are on two separate parcels of land. Mr. Hall said 9 that that was correct, however, the uses on the parcels are meshed together. 10 11 Mr. Thorsland said that it appears that Staff has some concerns therefore, it may be best to continue this 12 case to the same date that the Special Use case was continued to. He noted that that will allow staff to 13 propose conditions which will address any overlap of the uses. 14 15 Ms. Capel moved, seconded by Mr. Palmgren to continue Case 747-AM-13 to July 25, 2013. The 16 motion carried by voice vote. 17 18 Mr. Thorsland stated that the Board will now hear Cases 750-S-13 and 751-V-13. 19 20 Case 732-AT-12 Petitioner: Zoning Administrator Request to amend the Champaign County 21 Zoning Ordinance as follows: Part A. Revise paragraph 7.1.2B. as follows: (1) Strike "non-22 family" and replace with "non-resident"; and (2) Revise subparagraph 7.1.2B.i. to strike "five 23 acres" and replace with "two acres in area"; and renumber the subparagraph to 7.1.2B.(1); and 24 (3) Revise subparagraph 7.1.2B.ii to strike "five acres" and replace with "that are two acres in 25 area"; add the phrase "and provided that"; and renumber the subparagraph to 7.1.2B.(2); and (4) 26 Add new subparagraph 7.1.2B.(3) to authorized that all employees may be present and working 27 on the premises for no more than 5 days with any 30 day period due to inclement weather or as 28 necessitated by other business considerations; and (5) Add new subparagraph 7.1.sB.(4) to 29 authorize that family members who are residents of the property when the HOME

OCCUPATION is operating but who subsequently move from the premises may remain active in

the HOME OCCUPATION and shall not be counted as a non-resident employee as long as their

participation in the HOME OCCUPATION continues. Part B. Revise paragraph 7.1.2E. as

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1 follows: (1) Strike "Second Division vehicle as defined by the Illinois Vehicle Code" and replace 2 with "MOTOR VEHICLES"; and add the phrase "and parked at". (2) Add new subparagraph 3 7.1.2E(1) to require that the number of MOTOR VEHICLES and licensed trailers displaying the 4 name of the RURAL HOME OCCUPATION or used in any way for the RURAL HOME 5 OCCUPATION shall be within the limits established. (3) Renumber subparagraph 7.1.2E.i.to be 6 7.1.2E.(2) and strike "vehicles over 8,000 gross weight" and replace with "MOTOR VEHICLES 7 that are either a truck tractor and/or a MOTOR VEHICLE with tandem axles, both as defined by 8 the Illinois Vehicle Code (625 ILCS 5/1 et seq)"; and add the phrase "and all MOTOR VEHICLE 9 loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111)". (4) Renumber 10 subparagraph 7.1.2E.ii. to be 7.1.2E.(3) and strike "vehicles" and replace with "MOTOR 11 VEHICLES"; and strike "vehicles under 8,000 lbs. gross vehicle weight"; and insert "licensed"; 12 and strike "and off-road vehicles"; and insert the phrase "or owner". (5) Renumber 13 subparagraph 7.1.2E.(4)(a) to require that no more than 1 motor vehicle may be parked outdoors 14 less than five feet from a side or rear property line or less than 10 feet from a front property line; 15 and (b) Add subparagraph 7.1.2E(4)(b) to require that outdoor parking for more than one motor 16 vehicle shall be no less than 50 feet from any lot line and no less than 100 feet from any offsite 17 dwelling; and (c) Add subparagraph 7.1.2E.(4)(c) to require that outdoor parking for more than 18 one motor vehicle that does not meet certain requirements shall be at least 10 feet from any lot line 19 and be screened. (6) Add subparagraph 7.1.2E.(5) to require that paragraphs 7.1.2E. and 7.1.2F. 20 apply to all new RURAL HOME OCCUPATION and to any expansion of a RURAL HOME 21 OCCUPATION that is filed after September 1, 2012. (7) Add subparagraph 7.1.2E.(6)(a) and (b) to require the following: (a) Any MOTOR VEHICLE or licensed trailer or piece of equipment 22 23 that was included on an application for a RURAL HOME OCCUPATION that was received 24 before September 1, 2012, may continue to be used provided that the total number of vehicles are 25 not more than 10 and no more than 3 may be truck tractors or MOTOR VEHICLES with tandem 26 axles as defined by the Illinois Vehicle Code; (b) Any RURAL HOME OCCUPATION that 27 complies with 7.1.2E.(6) shall be authorized to have the same number of motor vehicles or licensed 28 trailers or pieces of equipment as long as it continues in business at that location and any MOTOR 29 VEHICLE or licensed trailer or piece of equipment may be replaced with a similar motor vehicle 30 or licensed trailer or piece of equipment. Part C. Add new paragraph 7.1.2F. as follows: (1) Limit 31 the number of motorized or non-motorized complete pieces of non-farm equipment in outdoor 32 storage to 10 complete pieces, provided that the number of pieces of equipment that may be in 33 outdoor storage shall be reduced by the number of MOTOR VEHICLES and licensed trailers that 34 are also parked outdoors; and (2) Require that equipment in outdoor storage meet the same 35 separations required for MOTOR VEHICLES in 7.1.2E.(4)(b) and 7.1.2E.(4)(c). Part D. Revise 36 paragraph 7.1.2H. to require that more than four vehicles for patrons and onsite employees shall 37 be screened; and also provide that loading berths are not required for RURAL HOME 38 OCCUPATIONS. Part E. Revise paragraph 7.1.2K. as follows: (1) Add the phrase "for other 39 than equipment used in any RURAL HOME OCCUPATION"; and strike the phrase "screened as 40 provided by Section 7.6, and replace with the phrase "shall be provided as follows:" (2) Add subparagraph 7.1.2K.(1) to require that no outdoor storage be located in any required off street 41

4 Mr. Thorsland asked the petitioner if he desired to make a statement outlining the nature of his request.

Mr. Hall, Zoning Administrator, distributed a yellow handout titled, "RHO-Rural Home Occupation" to the Board for review. He said that based on the current text amendment he would propose that the distributed yellow handout is the one that should be used. He said that the current RHO handout consists of two pages and is literally a verbatim restatement of what the Ordinance requirements are but with the Ordinance requirements included in the this text amendment a verbatim handout will consist of six pages. He said that he worked on an annotated version of this handout but he was unable to have it completed prior to tonight's meeting.

Mr. Hall stated that the handout is only a summary of the Zoning Ordinance regulations. He said that in regards to motor vehicles, paragraph F. in the handout provides the definition of a motor vehicle and points out the limit on the number of vehicles and prohibits parking in the street right of way and discusses the requirement for parking areas. He said that off-street parking must be indicated on the site plan and must conform to all Zoning Ordinance requirements and discusses the limit of 10 motor vehicles and/or equipment. He said that the handout gives a citation back to the subparagraph so that a citizen who is reviewing this handout can go to the Zoning Ordinance to get a full understanding. He said that the paragraph F. discusses the limits on how close parking may occur to the property boundary and that parking areas need to be screened in some instances.

Mr. Hall stated that Section 7.1.2. of the Zoning Ordinance, the section on motor vehicles, included in the Supplemental Memorandum dated June 7, 2013, is one and one-half pages in the Ordinance. He said that paragraph G. of the handout is the discussion regarding equipment and is not as complicated and is much shorter and everything else is verbatim. He said that paragraph K. discusses exterior lighting which will be discussed during review of Case 756-AT-13. He said that whatever the Board's

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recommendation is will be what the information in the handout will be based upon. He said that many times many people obtain these handouts to evaluate what they see their neighbor doing and it is important to let them know that the RHO regulations have been amended over time therefore what you see occurring may actually be an older RHO and not a new one.

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Mr. Hall stated that he realized that the handout for the RHO should include the standards for screens therefore the four different types of screens were included. He said that the last page of the handout includes an example site plan. He said that staff has been receiving calls lately requesting that more illustrations be included with all of the amendments and with most amendments an illustration is somewhat difficult to do because generally you are not talking about any whole thing but on the RHO regulations it is a good idea to use illustrations. He said that for tonight he only has two example site plans for the Board's review and both examples are on lots which are less than two acres therefore there could only be two non-resident employees and a limit of 10 vehicles. He said that site plan "B" indicates a Truck Tractor RHO with three cabs and seven trailers squeezed onto a one acre lot with no accessory building. He said that if there are dwellings on adjacent properties and RHO parking is less than 100 feet from the Building Restriction Line all of the RHO, the vehicles must be screened and it is up to the applicant to determine what that screening is. He said that he has one additional example that he did not get copied for the Board's review tonight which shows a one acre lot with ten parking spaces, two employee spaces, accessible space, and a building and that is almost one full acre of development. He said that the third example is to show a prospective applicant how complicated these site plans can become. He said that he has decided to always indicate the accessible parking space because it is not the County's regulation and staff cannot tell someone when one is required. He said that staff can only tell the applicant that one may be required and give the applicant the contact information for the Illinois Capital Development Board, which is included on the example site plan and will be included on the handout. He said that nowhere in the Zoning Ordinance does it mention accessibility but the handouts are intended to be more useful than the Ordinance therefore it is important to include the contact information for the Capital Development Board, particularly with the Rural Home Occupation. He said that if someone is building everything new then, based on what has been seen in the past, accessible

Mr. Passalacqua stated that if the truck becomes disconnected to the trailer then the two are considered

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13
1	as separate veh	icles.			
2					
3	Mr. Hall stated	yes. He said that	the when you have this type of ass	semblage then i	it will certainly weigh
4	more than 15,0	00 pounds therefo	ore if they are sitting on the propert	y they need to	be screened as vehicles
5	that weigh mor	e than 15,000 pou	ands. He said that if someone is just	st hooking up t	he truck and loaded
6	trailers then the	e screening is not	required. He said that the only way	y to not have th	is added complication
7	is to add a clau	se into the Ordina	nce. He said that a neighbor would	d probably call	and indicate that the
8	assemblage we	ighs more than 15	,000 pounds therefore it should be	screened.	
9					
10	Mr. Passalacqu	a stated that the a	ssemblage is less attractive than ju	st a truck being	g parked on the
11	property therefore	ore screening show	uld be required.		
12					
13	Mr. Hall stated	that there is some	e logic to it as long as it is made ex	plicit so that it	is as clear as it can be.
14					
15	Mr. Passalacqu	a stated that this v	will give someone some flexibility	because if it is	hooked together as a
16	unit there could	l be possibly be 30	0 pieces of equipment stored outside	de.	
17					
18	Mr. Hall stated	that this will prov	vide more flexibility to RHO's and	doesn't increa	se the number overall
19	and makes it cl	ear as to what is b	eing regulated. He said that exam	ple site plans w	vill be helpful to future
20	RHO applicant	s.			
21					
22	Mr. Passalacqu	a stated that it wo	ould be helpful if an aerial is given	to the applican	t at application so that
23	they can indica	te their measurem	ents and what they are adding.		
24					
25	Mr. Hall stated	that it is common	practice for staff to print past and	current aerials	of properties at
26	application. He	e said that the GIS	S aerial is not as accurate as physical	al measuremen	ts of the property.
27					
28	Mr. Passalacqu	a stated that the a	pplicant can be sent back home wi	th the aerial ph	otograph so that thev

ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13 1 can then put in the specifications on the site plan. He said that this would give staff some uniformity as 2 well. 3 4 Mr. Thorsland asked the Board if there were any additional items that they would like to see at the next 5 meeting regarding this case. 6 7 Mr. Hall asked the Board if the example site plans properly represent what they expected one acre lots 8 could become with an RHO. 9 10 Ms. Capel stated no. She said that seems like a rural nightmare. 11 12 Mr. Hall stated that staff does not normally see RHO's with the level of development indicated on the 13 example site plans and most RHO's are much simpler. He said that one thing that he would not do on 14 the example site plans is indicate multiple driveways because that goes against all of the County's 15 standards. He said that there are no rules against multiple driveways but he is certainly not going to 16 encourage it either. 17 18 Ms. Capel stated that she likes the handout and examples. 19 20 Mr. Thorsland asked Mr. Hall if he has an approximate number of truck/tractor RHO's that exist in 21 unincorporated Champaign County currently. 22 23 Mr. Hall stated that there are a lot of very small ones and they have existed for a very long time and are 24 nonconforming. 25 26 Mr. Capel asked why the example site plan only includes one acre and have we always allowed 10

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vehicles.

### ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13 1 Mr. Hall stated yes. He said that 10 vehicles are allowed in total and three that the weight class applied 2 to but now instead of a weight class it is classified as a semi-truck or tandem axle. He said that one site 3 plan would need to indicate exterior lighting, if Case 756-AT-13 is adopted. He said that when we go up 4 to more than 2 acres the site plan would only change by the addition of three more parking spaces 5 therefore he does not know if there is any real benefit in taking the time to complete it. He said that with 6 the given examples the screening wraps around on three sides of the property and if someone had a lot 7 that was deep enough it is possible that not as much screening would be required because they might be 8 able to position their vehicles so that they could not be seen from a nearby house. He said that a larger 9 lot would probably require less screening overall. 10 11 Mr. Thorsland entertained a motion to continue Case 732-AT-12. 12 13 Mr. Hall recommended that the case be continued to the August 15<sup>th</sup> meeting. 14 15 Ms. Capel moved, seconded by Mr. Passalacqua to continue Case 732-AT-12 to the August 15, 16 2013, meeting. The motion carried by voice vote. 17 18 Mr. Thorsland stated that the Board will now hear Case 756-AT-13. 19 20 6. **New Public Hearings**

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22 Case 750-S-13 Petitioner: Sangamon Valley Public Water District and Kerry Gifford, Manager. 23 Request to authorize a water storage tank and water pumping station as a Special Use with 24 waivers of standard conditions and requested variance in related Case 751-V-13 as a "Water 25 Treatment Plant" in the AG-2 Agriculture Zoning District. Location: An approximate .75 acre 26 tract located in the Southeast Quarter of the Southeast Quarter of the Northeast Quarter of the 27

Northeast Quarter of Section 10 of Mahomet Township and commonly known as the property

28 located immediately east of the Living Word Omega Message Church at 2272 CR 350E, Mahomet. 29

30 Case 751-V-13 Petitioner: Sangamon Valley Public Water District and Kerry Gifford, Manager.

Request to authorize the following for the construction of a storage tank and pumping station

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Mr. Thorsland called Cases 750-S-13 and 751-V-13 concurrently.

Article 7.6 of the ZBA By-Laws are exempt from cross examination.

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Mr. Thorsland informed the audience that these are an Administrative Cases and as such the County allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new testimony is to be given during the cross examination. He said that attorneys who have complied with

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Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must sign the witness register for that public hearing. He reminded the audience that when they sign the witness register they are signing an oath.

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Mr. Thorsland asked the petitioners if they desired to make a statement outlining the nature of their request.

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Mr. Kerry Gifford, General Manager for Sangamon Valley Public Water District, stated that he is present tonight to discuss the very necessary water treatment tank that the water district needs. He said that the

# 1 water tank is proposed to be built in a very strategic place because of the high growth area of the 2 Thornwood Subdivision and the water district has received complaints regarding the lack of water 3 pressure. He said that it is anticipated that the area around Thornwood Subdivision will continue to 4 grow therefore he is before this Board tonight to request that the requested Special Use Permit and 5 Variance, along with any proposed conditions, be approved tonight. 6 Mr. Thorsland asked the Board if there were any questions for Mr. Gifford and there were none. 7 8 9 Mr. Thorsland asked if staff had any questions for Mr. Gifford and there were none. 10 11 Mr. Thorsland called John Hall to testify. 12 13 Mr. John Hall, Zoning Administrator, distributed a new Supplemental Memorandum dated June 13, 14 2013, for Cases 750-S-13 and 751-V-13 to the Board for review. He said that attached to the new 15 memorandum is an e-mail from Doug Gamble, Accessibility Specialist, Illinois Capital Development 16 Board. He said that Mr. Gamble has determined that the 16' x 12' pump station building must be 17 accessible and that an accessible parking space, accessible route to the building and accessible entry and 18 exit to and from the building must be provided. Mr. Hall stated that this requirement will affect the 19 submitted site plan therefore a special condition to ensure compliance will be necessary. Mr. Hall stated 20 that even without a special condition this is a requirement of State law and if the cases are continued to a 21 later date staff will propose a special condition to assure that the requirement is not overlooked but if the 22 Board is inclined to take action tonight on these cases then he will guarantee that the requirement will 23 not be overlooked. 24 25 Mr. Thorsland asked the Board if there were any questions for Mr. Hall and there were none. 26

SUBJECT TO APPROVAL

DRAFT

6/13/13

ZBA

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DRAFT

Mr. Thorsland called Michael Buzicky to testify.

# ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13

1 Mr. Michael Buzicky, engineer for Fehr Graham Engineering, stated that he has been representing his 2 firm for the site plan for Sangamon Valley Public Water District and his firm has followed the Special 3 Use Permit section of the Ordinance. He said that his firm has tried to put a condensed or compact 4 aesthetic type site for the project's location and the neighbors and other property owners have been open 5 to the project and have worked with SVPWD. He said that there is already an entrance road through the 6 church property and SVPWD is connecting to the existing road. He said that the property is already 7 zoned AG-2 therefore no rezoning request is required. He said that SVPWD is trying to be a good 8 neighbor and the storage tank needs to be placed somewhere immediately near the existing water system 9 for adequate flow and pressure and it would be more costly to the water district if the tank was placed at 10 a different location. He said that in regards to the accessibility requirement, SVPWD will meet the 11 requirement and the notes on the first page of the submitted site plan indicates one handicap parking

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Mr. Buzicky stated that security requirements will be met because they are proposing to have a fence by code that will be locked and gated and the building will be locked and any access to the tank will be locked. He said that the tank will be located next to the tree line and screening is already in effect. He said that the owners elected not to install an elevated tank because they wanted a tank that no one could see. He said that the tank is a ground storage tank with a maximum height of 30 feet.

space and two visitor parking spaces. He said that he can make the site plan clearer if required regarding

accessibility and any accessibility up to and in to the building will meet the code.

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21

Mr. Thorsland asked the Board if there were any questions for Mr. Buzicky and there were none.

22

23 Mr. Thorsland asked if staff had any questions for Mr. Buzicky.

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Mr. Hall stated that he recalls a previous case where there was an area general plan that was very old and the plan that was proposed accommodated that area general plan perfectly. He asked Mr. Buzicky if there is an area general plan for this location.

## ZBA DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13 1 Mr. Buzicky stated that it is his understanding that there is not an area general plan for this location but 2 he does know that the area has been subdivided by the County Board previously. He said that personally 3 he has not worked with Mahomet on an area general plan for this specific area. 4 5 Mr. Hall asked Mr. Kass if he has contacted the Village of Mahomet regarding an area general plan for 6 this location. 7 8 Mr. Kass stated no. 9 10 Mr. Hall stated that he would like to know specifically if there had or hadn't been an area general plan 11 when anticipating the text amendment will provide a means for this project to move ahead if there is not subdivision approval by the Village. He said that one thing that will come up in that case is the issue of 12 13 conformance with an area general plan and this staff has not asked specifically whether or not there is 14 one in existence or not. 15 16 Mr. Thorsland asked Mr. Hall if this would be a difficult question to answer. 17 18 Mr. Hall stated no. 19 20 Mr. Passalacqua asked if the Village of Mahomet has responded to any notice because they were quick 21 to respond to the last SVPWD case. 22 23 Mr. Hall stated that staff did send a notice to the Village. He said that staff has been coordinating with 24 the Village of Mahomet on other issues but it is staff's responsibility to ask if an area general plan exists 25 for this location. 26 27 Mr. Passalacqua asked Mr. Hall if the Board should continue these cases until a response is received

28

from the Village of Mahomet.

ZBA

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	Mr. Kass stated	d that text should be	e added to Case 750-S-13 item #7	regarding whethe	er the special use is	
2	necessary for th	ne public convenier	nce at this location. He said that M	Ir. Buzicky testif	ied that going	
3	further out with	n the project would	cost the water district more and th	e proposed locati	ion is in close	
4	proximity to th	e existing water su	pply.			
5						
6	Mr. Thorsland	stated that several	items in the Summary of Evidence	indicate that evid	dence will be	
7	added. He said	l items #13.B and 1	5.B could include testimony that v	vas received at to	night's public	
8	hearing from M	like Buzicky indica	ating that the petitioners are contin	uing the existing	access owned by	
9	the adjacent lan	ndowner and that th	ney intend to be good neighbors. H	Ie said that the su	ıbmitted site plan	
10	indicates the co	ontinued access. H	e said that items#13.D, 14.C(1), 15	5.C and 15.D cou	ld include Mr.	
11	Buzicky's testi	mony regarding the	e location of the tank along the tree	line and the peti	tioner's intent to	
12	keep the tank a	s a ground storage	tank with a maximum height of 30	feet therefore ca	using less impact	
13	on the neighbo	rs.				
14						
15	Mr. Thorsland	asked the Board if	they desired to move forward to th	e Finding of Fact	t and the Board	
16	indicated yes.					
17						
18	Findings of Fa	act for Case 750-S	<u>-13:</u>			
19						
20	From the document	ments of record and	I the testimony and exhibits receiv	ed at the public h	earing for zoning	
21	case 750-S-13	held on June 13, 20	013, the Zoning Board of Appeals	of Champaign Co	ounty finds that:	
22						
23	1.	The requested Sp	ecial Use Permit IS necessary for	the public conv	enience at this	
24		location.				
25						
26	Mr. Courson stated that the requested Special Use Permit IS necessary for the public convenience at this					
27	location because other subdivisions near the proposed location are having trouble with water flow and					

	ZBA	DF	KAF I	SUBJECT TO APPRO	VAL	DRAFI	6/13/13
1	and screene	d from t	he neighbor	s' view. The tank will be con	nected	to the existin	g system therefore
2	there will b	e no nee	d for additio	onal pipes to run across open	land to	access the tan	ık.
3							
4	Mr. Kass re	ad the B	oard's findi	ings as follows:			
5							
6	•	Near	by subdivi	sions have issues with water	press	ure and this v	will help alleviate
7		those	e issues.				
8	•	The	tank will b	e low and screened			
9	•	The	location is	in close proximity to the exi	sting v	vater system	
10	•						
11	The Board	agreed.					
12							
13	2.	The	requested S	Special Use Permit is so desi	igned,	located, and p	proposed to be
14		oper	ated so tha	t it WILL NOT be injurious	s to the	e district in w	hich it is located o
15		othe	rwise detri	mental to the public health,	safety	, and welfare	
16							
17		a.	The stre	et has ADEQUATE traffic	capaci	ty and the en	trance location has
18			ADEQU	JATE visibility.			
19							
20	Mr. Courso	n stated	that the stre	eet has ADEQUATE traffic ca	apacity	and the entrar	nce location has
21	ADEQUAT	TE visibi	lity.				
22							
23		b.	Emerge	ncy service availability is AI	DEQU.	ATE.	
24							
25	Mr. Passala	icqua sta	ted that em	ergency service availability is	ADEC	QUATE.	
26							
27		c.	The Spe	cial Use will be designed to	CONF	ORM to all r	elevant County
28			ordinan	ces and codes.			

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13
1					
2	Mr. Palmgren st	ated that the Spec	ial Use will be designed to CONF	ORM to all relev	ant County
3	ordinances and o	codes.			
4					
5	d	. The Specia	l Use WILL be compatible with	adjacent uses.	
6					
7	Mr. Passalacqua	stated that the Sp	ecial Use WILL be compatible wi	th adjacent uses.	
8					
9	e	. Surface an	d subsurface drainage will be A	DEQUATE.	
10					
11	Mr. Courson sta	ted that surface ar	nd subsurface drainage will be AD	EQUATE.	
12					
13	f.	Public safe	ty will be ADEQUATE.		
14					
15	Mr. Courson sta	ted that public saf	ety will be ADEQUATE.		
16					
17	g	. The provis	ions for parking will be ADEQU	JATE.	
18	Mr. Common stor	4-141-441	dens Constaline (111 - ADDOLLA	A TTC	
19 20	Mr. Courson sta	ted that the provis	ions for parking will be ADEQUA	ME.	
21	h	The muone	IC CHITED OVED AT I	41	
22	П	. The prope	rty IS SUITED OVERALL with	tne proposea ir	nprovements.
23	Mr Thorsland s	tated that the prop	erty IS SUITED OVERALL with	the proposed im	nrovement
24	ivii. Thorstand s	iated that the prop	ony is soffed overall with	the proposed mig	provement.
25	j.	Existing n	ıblic services ARE available to s	unnort the pror	nasad Special Usa
26	J'		due public expense.	apport the prop	osed Special Ose
27		William Control			
28	Ms. Capel stated	I that existing pub	lic services ARE available to supp	ort the proposed	Special Use

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13
1	without undu	ie public expense.			
2					
3		k. Existing	public infrastructure together wit	h the propos	ed development IS
4		adequate	to support the proposed develop	ment effective	ely and safely without
5		undue pı	ıblic expense.		
6					
7	Ms. Capel sta	ated that existing po	ablic infrastructure together with the	e proposed dev	velopment IS adequate
8	to support the	e proposed develop	ment effectively and safely without	undue public	expense.
9					
10	Ms. Capel sta	ated that the reques	ted Special Use Permit is so designed	ed, located, an	d proposed to be
11	operated so the	hat it WILL NOT b	e injurious to the district in which it	is located or	otherwise detrimental
12	to the public	health, safety, and	welfare.		
13					
14	3a.	The requested S	pecial Use Permit DOES conform	to the applic	eable regulations and
15		standards of the	DISTRICT in which it is located	•	
16					
17	Mr. Courson	stated that the requ	ested Special Use Permit DOES con	nform to the a	pplicable regulations
18	and standard	s of the DISTRICT	in which it is located.		
19					
20	3b.	The requested S	pecial Use Permit DOES preserve	the essential	character of the
21		DISTRICT in w	hich it is located because:		
22					
23		a. The Spec	ial Use will be designed to CONF	ORM to all r	elevant County
24		ordinanc	es and codes.		
25					
26	Ms. Capel sta	ated that the Specia	l Use will be designed to CONFOR	M to all releva	ant County ordinances
27	and codes.				
28					

	ZDA	DF	KAFI	SUBJECT TO APPROVAL	DRAFI	6/13/13
1		b.	The Sp	ecial Use WILL be compatible with	adjacent us	ses.
2						
3	Ms. Capel st	ated tha	t the Spec	ial Use WILL be compatible with adja	cent uses.	
4						
5		c.	Public s	safety will be ADEQUATE.		
6						
7	Mr. Courson	stated t	hat public	safety will be ADEQUATE.		
8						
9	Mr. Thorslan	d stated	that the r	requested Special Use Permit DOES pr	eserve the e	essential character of the
10	DISTRICT i	n which	it is loca	ted.		
11						
12	4.	The r	equested	Special Use Permit IS in harmony v	vith the gen	eral purpose and
13		inten	t of the O	rdinance because:		
14						
15		a.	The Spe	ecial Use is authorized in the Distric	t.	
16		b.	The req	quested Special Use Permit IS necess	ary for the	public convenience at
17			this loca	ation.		
18						
19	Mr. Courson	stated t	hat the rec	quested Special Use Permit IS necessar	ry for the pu	blic convenience at this
20	location.					
21						
22		c.	The req	quested Special Use Permit is so design	gned, locate	ed, and proposed to be
23			operate	d so that it WILL NOT be injurious	to the dist	rict in which it shall be
24			located	or otherwise detrimental to the pub	olic health,	safety, and welfare.
25						
26				ested Special Use Permit is so designed		
27				be injurious to the district in which it	shall be loca	ated or otherwise
28	detrimental t	to the pu	ıblic healt	h, safety, and welfare.		

	ZBA	DRAFI	SUBJECT TO APPROVAL DRAFT 6/13/13
1			
2		d. The	requested Special Use Permit DOES preserve the essential character of
3		the D	ISTRICT in which it is located.
4			
5	Mr. Coursor	stated that the	requested Special Use Permit DOES preserve the essential character of the
6	DSTRICT in	n which it is loc	ated.
7			
8	Mr. Thorslan	nd stated that th	e requested Special Use Permit IS in harmony with the general purpose and
9	intent of the	Ordinance.	
10			
11	5.	The request	ed Special Use IS NOT an existing nonconforming use.
12			
13	6.	Regarding r	necessary waivers of standard conditions:
14			
15		A. Rega	rding the requested waiver of the standard condition in Section 6.1.3 for
16		a wa	ter treatment plant for a lot area of .075 in lieu of the minimum required
17		5 acr	es:
18			
19		(1)	The waiver IS in accordance with the general purpose and intent of
20			the Zoning Ordinance and WILL NOT be injurious to the
21			neighborhood or the public health, safety and welfare.
22			
23	Ms. Capel s	tated that the wa	niver IS in accordance with the general purpose and intent of the Zoning
24	Ordinance a	nd WILL NOT	be injurious to the neighborhood or the public health, safety and welfare.
25			
26		(2)	Special conditions and circumstances DO exist which are peculiar to
27			the land or structure involved, which are not applicable to other
28			similarly situated land and structures elsewhere in the same district.
			36

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1							
2	Mr. Courso	n stated that spec	cial conditions and circumstances DO ex	xist which are	peculiar to the		
3	land or structure involved, which are not applicable to other similarly situated land and structures						
4	elsewhere in the same district.						
5							
6		(3)	Practical difficulties or hardships c	reated by car	rying out the strict		
7			letter of the regulations sought to b	e varied WIL	L prevent reasonable		
8			or otherwise permitted use of the la	nd or structu	re or construction.		
9							
10	Mr. Palmgren stated that practical difficulties or hardships created by carrying out the strict letter of the						
11	regulations sought to be varied WILL prevent reasonable or otherwise permitted use of the land or						
12	structure or	construction.					
13							
14		(4)	The special conditions, circumstance	es, hardships	s, or practical		
15			difficulties DO NOT result from ac	tions of the a	pplicant.		
16							
17	Mr. Courson stated that the special conditions, circumstances, hardships, or practical difficulties DO						
18	NOT result from actions of the applicant.						
19							
20		(5)	The requested waiver IS the minim				
21			possible the reasonable use of the la	ınd/structure	•		
22							
23	Mr. Courson stated that the requested waiver IS the minimum variation that will make possible the						
24	reasonable	use of the land/st	ructure.				
25		70 11 (1		11.1			
26	В.	0 0	he requested waiver of the standard o				
27		water treatn	nent plant for a front yard of 15 feet i	n lieu of the i	minimum 55 feet:		
28							

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1	(1	) The waive	er IS in accordance with the gene	ral purpose	and intent of		
2	the Zoning Ordinance and WILL NOT be injurious to the neighborhood or						
3	to the public health, safety and welfare.						
4							
5	Mr. Courson stated that the waiver IS in accordance with the general purpose and intent of						
6	the Zoning Ordinance and WILL NOT be injurious to the neighborhood or to the public health,						
7	safety and welfar	e.					
8							
9	(2)	) Special co	nditions and circumstances DO e	exist which a	re peculiar to the land		
10		or structu	re involved, which are not applic	able to other	r similarly situated		
11		land and s	tructures elsewhere in the same	district.			
12							
13	Mr. Courson stated that Special conditions and circumstances DO exist which are peculiar to the						
14	land or structure involved, which are not applicable to other similarly situated land and structures						
15	elsewhere in the same district.						
16							
17	(3)	) Practical o	lifficulties or hardships created k	by carrying o	out the strict letter of		
18		the regula	ations sought to be varied WILL	prevent reas	sonable or otherwise		
19		permitted	use of the land or structure or co	onstruction.			
20							
21	Mr. Passalacqua stated that practical difficulties or hardships created by carrying out the strict						
22	letter of the regulations sought to be varied WILL prevent reasonable or otherwise permitted use						
23	of the land or structure or construction.						
24							
25	(4)	The specia	l conditions, circumstances, hard	dships, or pr	actical difficulties DO		
26		NOT resul	It from actions of the applicant.				
27							
28	Mr. Passalacqua	stated that the sp	pecial conditions, circumstances, ha	ardships, or p	ractical difficulties DO		

	ZBA	DF	RAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1	NOT result from actions of the applicant.							
2								
3		(5)	The requ	uested waiver IS the minimum var	iation that w	ill make possible the		
4			reasona	ble use of the land/structure.				
5								
6	Mr. Courson stated that the requested waiver IS the minimum variation that will make possible the							
7	reasonable use of the land/structure.							
8								
9	C.	Rega	rding the 1	requested waiver of the standard c	ondition in S	ection 6.1.3 for a		
10		wate	r treatmen	t plant for a side yard of 15 feet in	lieu of the m	inimum required 50		
11		feet:						
12								
13		(1)	The wai	ver IS in accordance with the gene	eral purpose a	and intent of the		
14			Zoning	Ordinance and WILL NOT be inju	urious to the	neighborhood or to		
15			the publ	ic health, safety, and welfare.				
16								
17	Mr. Courson stated that the waiver IS in accordance with the general purpose and intent of the Zoning							
18	Ordinance a	nd WIL	L NOT be i	njurious to the neighborhood or to the	ne public healt	th, safety, and welfare.		
19								
20		(2)	Special o	conditions and circumstances DO	exist which a	re peculiar to the land		
21				ture involved, which are not applic		similarly situated		
22			land and	l structures elsewhere in the same	district.			
23								
24	-		-	onditions and circumstances DO exis	•			
25	***							
26	elsewhere in	the san	ne district.					
27								
28		(3)	Practica	l difficulties or hardships created	by carrying o	ut the strict letter of		

	ZBA	DR	AFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1			the regulat	ions sought to be varied WILI	prevent reason	able or otherwise		
2	permitted use of the land or structure or construction.							
3								
4	Mr. Passalacqua stated that practical difficulties or hardships created by carrying out the strict							
5	letter of the regulations sought to be varied WILL prevent reasonable or otherwise permitted use							
6	of the land or structure or construction.							
7								
8		(4)	The specia	l conditions, circumstances, ha	rdships, or prac	tical difficulties DO		
9			NOT resul	t from actions of the applicant.	,			
10								
11	Mr. Palmgren stated that the special conditions, circumstances, hardships, or practical difficulties DO							
12	NOT result from actions of the applicant.							
13								
14		(5)	The reques	sted waiver IS the minimum va	riation that will	make possible the		
15			reasonable	use of the land/structure.				
16								
17	Ms. Capel stated that the requested waiver IS the minimum variation that will make possible the							
18	reasonable us	e of the	land/structur	e.				
19								
20	D.	_		uested waiver of the standard				
21			treatment p	lant for a rear yard of 35 feet i	n lieu of the mir	nimum required 50		
22		feet:						
23								
24		(1)		r IS in accordance with the gen				
25			_	dinance and WILL NOT be in	jurious to the ne	eighborhood or to		
26			the public	health, safety and welfare.				
27	N/ C 1		,g					
28	Ms. Capel sta	ted that	the waiver Is	S in accordance with the general	purpose and inter	nt of the		

	ZBA DI	RAFI	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	Zoning Ordinance a	nd WILL NO	OT be injurious to the neighborhood	l or to the pub	olic health,	
2	safety and welfare.			_	·	
3						
4	(2)	Special co	onditions and circumstances DO e	exist which a	re peculiar to the land	
5		or structu	are involved, which are not applic	able to other	similarly situated	
6		land and	structures elsewhere in the same	district.	•	
7						
8	Mr. Passalacqua sta	ted that spec	ial conditions and circumstances DO	O exist which	are peculiar to the	
9	land or structure inv	olved, which	n are not applicable to other similarl	y situated lan	d and structures	
10	elsewhere in the san	ne district.				
11						
12	(3)	Practical	difficulties or hardships created b	by carrying o	out the strict letter of	
13		the regula	ations sought to be varied WILL <sub>l</sub>	prevent reaso	onable or otherwise	
14		permitted	l use of the land or structure or co	onstruction.		
15						
16	Mr. Passalacqua sta	ted that pract	tical difficulties or hardships created	d by carrying	out the strict	
17	letter of the regulations sought to be varied WILL prevent reasonable or otherwise permitted use					
18	of the land or struct	are or constru	uction.			
19						
20	(4)	The speci	al conditions, circumstances, hard	dships, or pr	actical difficulties DO	
21		NOT res	ult from actions of the applicant.			
22						
23	Mr. Passalacqua sta	ted that the s	pecial conditions, circumstances, ha	ardships, or pi	ractical difficulties DO	
24	NOT result from ac	tions of the a	pplicant.			
25						
26	(5)	The requ	ested waiver IS the minimum vari	iation that w	ill make possible the	
27		reasonab	le use of the land/structure.			
28						

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	Ms. Capel st	ated that the reque	sted waiver IS the minimum variatio	n that will ma	ke possible the	
2	reasonable use of the land/structure.					
3						
4	7.	No special cond	litions are hereby imposed.			
5						
6	Finding of I	Fact for Case 751-	<u>V-13:</u>			
7						
8	From the do	cuments of record	and the testimony and exhibits receive	ed at the publ	ic hearing for zoning	
9	case 751-V-	13 held on June 13	, 20132, the Zoning Board of Appeal	ls of Champai	gn County finds that:	
0						
1	1.	Special condition	ons and circumstances DO exist wl	hich are pecu	liar to the land or	
2		structure invol	ved which are not applicable to oth	ner similarly	situated land and	
3		structures elsev	vhere in the same district.			
4						
5	Mr. Passalac	equa stated that spe	cial conditions and circumstances De	O exist which	are peculiar to the land	
6	or structure involved which are not applicable to other similarly situated land and structures elsewhere in					
7	the same district because the available parcel is small and screened and is in a convenient location.					
8						
9	Mr. Courson	stated that it will l	be located in an area with water press	sure and flow	issues.	
20						
21	Mr. Kass rea	d the Board's find	ings as follows:			
22						
23	•	They have an a	vailable parcel that is small and is	screened tha	t is in a convenient	
24		location.				
25	•	It will be locate	d in an area that lacks water press	sure and flow	•	
26						
27	The Board a	greed.				

	ZBA	DRAFI	SUBJECT TO APPROVAL	DRAFT	6/13/13
1	2.	Practical diffic	culties or hardships created by carr	ying out the	strict letter of the
2		regulations so	ight to be varied WILL prevent rea	sonable or p	ermitted use of the
3		land or structu	re or construction.		
4					
5	Mr. Courson	stated that practic	cal difficulties or hardships created by	carrying out	the strict letter of the
6	regulations s	ought to be varied	WILL prevent reasonable or permitte	ed use of the l	and or structure or
7	construction	because finding a	n alternative location will take time, p	olanning and r	noney and the area
8	needs the im	provements now.			
9					
10	Ms. Capel st	ated that finding a	different location will create addition	nal expense ar	nd the tank is located on
11	the existing s	system so there are	e no new water lines required.		
12	Mr. Kass rea	d the Board's find	lings as follows:		
13					
14	•	Finding anoth	er location will create additional ex	pense.	
15	•	The tank is loc	eated on the existing system so there	is no additio	onal need for water
16		lines.			
17	•	Finding an alt	ernative location will cost more tim	e, planning a	nd money, and the
18		improvements	are necessary now.		
19					
20	The Board ag	greed.			
21					
22	3.	The special co	nditions, circumstances, hardships,	or practical	difficulties DO NOT
23		result from ac	tions of the applicant.		
24					
25	Mr. Passalac	qua stated that the	e special conditions, circumstances, ha	ardships, or pi	ractical difficulties DO
26	NOT result from actions of the applicant because this is necessary due to the increase in demand.				
27					
28	Mr. Thorsland stated that surrounding development was in place with the potential for future				

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	developmen	t in the surroundin	g area thus requiring the increased de	emand for serv	ices.	
2						
3	Mr. Kass rea	ad the Board's find	lings as follows:			
4						
5	•	This is necessa	ry because of an increase in demar	ıd		
6	•	The surroundi	ng development was in place and t	here is potent	ial for future	
7		development i	the surrounding area.			
8						
9	The Board a	greed.				
10						
11	4.	The requested	variance IS in harmony with the g	eneral purpos	e and intent of the	
12		Ordinance.				
13						
14	Mr. Palmgre	en stated that the re	equested variance IS in harmony with	the general pu	rpose and intent of the	
15	Ordinance because the smaller lot that they are using is perfectly suitable for the desired tank and the					
16	booster pump that they plan to install. The project is located near the main water line therefore it is					
17	available to	serve the public ne	eed without running additional pipe the	nrough the cou	ntryside.	
18						
19	Mr. Thorsla	nd stated that the a	vailable small lot is well suited and v	vell located to	serve the public needs	
20						
21	Mr. Kass rea	ad the Board's find	lings:			
22						
23	•	The location is	well suited for the proposed use an	nd well located	d in terms of	
24		providing pub	lic services.			
25						
26	5.	The requested	variance WILL NOT be injurious	to the neighb	orhood or otherwise	
27		detrimental to	the public health, safety, or welfar	e.		
28						

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13	
1	Mr. Passalacqu	a stated that the requ	uested variance WILL NOT be inj	urious to the nei	ghborhood or	
2	otherwise detri	mental to the public	health, safety, or welfare because	it will improve j	public health, safety	
3	and welfare.					
4						
5	Mr. Kass read t	he Board's finding:				
6						
7	• "	The proposed use v	will improve public health, safet	y, and welfare.		
8						
9	The Board agre	ed.				
10						
11	6.	The requested vari	ance IS the minimum variation	that will make	possible the	
12	1	reasonable use of t	he land/structure.			
13						
14			variance IS the minimum variation	on that will make	possible the	
15	reasonable use of the land/structure.					
16						
17	<b>7.</b> 1	No special conditio	ons are hereby imposed.			
18						
19	Mr. Thorsland	entertained a motion	n to adopt the Summary of Eviden	ce, Documents o	f Record and	
20	Findings of Fact for Cases 750-S-13 and 751-V-13 as amended.					
21						
22	Mr. Passalacqua moved, seconded by Mr. Courson to adopt the Summary of Evidence, Documents					
23	of Record and Findings of Fact for Cases 750-S-13 and 751-V-13 as amended. The motion carried					
24	by voice vote.					
25						
26		entertained a motion	n to move to the final determination	on for Cases 750-	·S-13 and 751-V-	
27	13.					

	ZBA	DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1	Mr. Palmgren moved, seconded by Ms. Capel to move to the final determination for Cases 750-S-						
2	13 and 751-V-13. The motion carried by voice vote.						
3							
4 5			oners that a full Board is not pro therefore it is at their discretion				
6 7			e the case until the vacant seat is		o a final determination		
8 9	Mr. Gifford red	quested that the curr	rent Board proceed to the Final l	Determination.			
. 10	Final Determi	ination for Case 75	0-S-13:				
11							
12	Ms. Capel mo	ved, seconded by I	Mr. Courson that the Champa	ign County Zoni	ng Board of		
13	Appeals finds	that, based upon t	he application, testimony, and	l other evidence 1	received in this case,		
14	that the requirements for approval of Section 9.1.11B. HAVE been met, and pursuant to the						
15	authority granted by Section 9.1.6B. of the Champaign County Zoning Ordinance determines that						
16	the Special Use requested in Case 750-S-13 is hereby GRANTED to the petitioner Sangamon						
17	Valley Public Water District to authorize a water storage tank and water pumping station as a						
18	Special Use with waivers of standard conditions and requested variance in related Case 751-V-13						
19	as a "Water Treatment Plant" in the AG-2 Agriculture Zoning District.						
20							
21	Mr. Thorsland	requested a roll call	l vote.				
22							
23	The roll was called:						
24							
25		Palmgren-yes	Passalacqua-yes	Miller-absent			
26		Capel-yes	Courson-yes	Thorsland-yes			
27							
28	Final Determination for Case 751-V-13:						
29							

Mr. Courson moved, seconded by Ms. Capel that the Champaign County Zoning Board of

1 Appeals finds that, based upon the application, testimony, and other evidence received in this case, 2 that the requirements for approval in Section 9.1.9.C HAVE been met, and pursuant to the 3 authority granted by Section 9.1.6.B of the Champaign County Zoning Ordinance, the Zoning 4 Board of Appeals of Champaign County determines that the Variance requested in Case 751-V-13 5 is hereby GRANTED to the petitioner Sangamon Valley Public Water District to authorize: Part A. Variance to authorize access by private easement in lieu of the requirement that a lot have 6 7 access to a public street right of way or abut a private accessway as required by Zoning Ordinance 8 paragraph 4.2.1H.; and Part B. Variance for a front yard of 15 feet for a proposed water storage 9 tank in lieu of the minimum required 20 feet; and Part C. Variance for a front yard of 16 feet for a 10 proposed pump station in lieu of the minimum required 20 feet; and Part D. Waiver (variance) of 11 standard conditions for a lot area of .75 acres in lieu of the required 5 acres; a front yard of 15 feet 12 in lieu of the minimum required 55 feet; a side yard of 15 feet in lieu of the minimum required 50 13 feet; a rear yard of 35 feet in lieu of the minimum required 50 feet. 14 15 Mr. Thorsland requested a roll call vote. 16 17 The roll was called: 18 19 Palmgren-yes Passalacqua-ves Capel-yes 20 Courson-yes Miller-absent Thorsland-ves 21 22 Mr. Thorsland stated that the Board will take a short recess. 23 24 The Board recessed at 8:52 p.m. 25 The Board resumed at 9:00 p.m. 26

SUBJECT TO APPROVAL

DRAFT

6/13/13

ZBA

27

28

DRAFT

Mr. Thorsland stated that the Board will now hear Case 732-AT-12.

Mr. Hall stated that he does not anticipate action on this case tonight because he would prefer that it

Mr. Thorsland asked the Board if there were any questions for Mr. Hall and there were none.

coincides with the approval for Case 732-AT-12.

27

28

29

	ZBA		DRAFT	SUBJECT TO APPROVAL	DRAFT	6/13/13		
1								
2	Mr. Tl	Mr. Thorsland entertained a motion to continue Case 756-AT-13 to the August 15 <sup>th</sup> meeting.						
3								
4	Ms. C	apel m	oved, seconded by	Mr. Passalacqua to continue Cas	se 756-AT-13	to the August 15,		
5	2013, meeting. The motion carried by voice vote.							
6								
7 8	7.	Staff	Report					
9								
10 11	None							
12 13	8.	Other A.	Business Review of Docke	•				
14								
15	Mr. K	ass note	ed that the month o	f July will be a very month and the	August 15 <sup>th</sup> m	eeting appears to be		
16	busy as well. He said that he will be out of the office during the week of the mailing for the September							
17	12 <sup>th</sup> m	eeting t	herefore staff is re-	questing that the Board consider car	ncelling the Se	eptember 12 <sup>th</sup> meeting.		
18								
19 20 21	None	В.	April and May 2	2013 Monthly Reports				
22		C.	Zoning Case Wi	ap-Up Report				
23 24	None							
25						5		
26	Mr. Co	ourson	informed the Board	d that the July 11 <sup>th</sup> meeting could po	ssibly be his l	ast meeting as a ZBA		
27	memb	er. He	said that if all goes	well he and his family are moving	to Nevada.			
28								
29	Mr. H	all state	d that an application	on has been submitted to fill the one	vacant ZBA	seat and it is hopeful		
30	that th	e applio	cant will be approv	ed. He said that the applicant does	live in a towns	ship that does not have		
31	a curre	ent ZBA	member and they	do not sit on a Board which would	prevent them	from being a ZBA		
32	memb	er.						
33								

1	9.	Audience Participation with respect to matters other than cases pending before the Board
	•	Tradicated I at helpation with respect to matters other than cases pending before the Board
2 3	None	
4 5 6	10.	Adjournment
7 8	Mr. Th	norsland entertained a motion to adjourn the meeting.
9		assalacqua moved, seconded by Ms. Capel to adjourn the meeting at 9:30 p.m. The motion d by voice vote.
11 12		
13 14 15	The m	eeting adjourned at 9:30 p.m.
16 17 18	Respe	ctfully submitted
19 20		
21 22 23 24	Secret	ary of Zoning Board of Appeals

DRAFT SUBJECT TO APPROVAL DRAFT 6/13/13

ZBA

CASE NO. 731-S-12

SUPPLEMENTAL MEMORANDUM August 9. 2013

Petitioners: Warner Brothers, Inc.

Champaign County Department of



Brookens Administrative Center 1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708

Site Area: .96 acre (38.55 acre parcel)

Time Schedule for Development: Under Construction

Prepared by: Andy Kass

Associate Planner

John Hall

Zoning Administrator

Request: Authorize the storage and dispensing of 28% urea ammonium nitrate fertilizer solution as a "Farm Chemicals and Fertilizer Sales including incidental storage and mixing of blended fertilizer" facility as a Special Use in the AG-1 Agriculture Zoning District.

Location: A .96 acre (41,817.6 square feet) portion of a 38.55 acre tract in the East One-Half of the Southeast Quarter of Section 18 of Rantoul Township and commonly known as the farm field adjacent to the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

## **STATUS**

This case is continued from the July 25, 2013, public hearing. Revisions to existing special conditions and new conditions are proposed below. A revised Summary of Evidence is also attached. Draft minutes from the May 16, 2013, and June 13, 2013, ZBA meetings are included separately.

#### ROAD AGREEMENT

A copy of the road agreement between the petitioner and Rantoul Township was attached to the Supplemental Memorandum for Case 731-S-12 that was distributed at the July 25, 2013, public hearing. After further review of the agreement it is not clear to Staff at what point the commercial use of the tank will begin and the petitioner will be subject to the payments it must make to the Township. Staff has proposed a revision to an existing special condition to make a clear threshold if questions in the future arise as to when the commercial use of the tank begins.

## PROPOSED SPECIAL CONDITIONS

C. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the proposed Special Use until the petitioner has demonstrated that the proposed Special Use complies with the Illinois Accessibility Code.

The special condition stated above is necessary to ensure the following:

That the proposed Special Use meets applicable state requirements for accessibility.

- D. The Special Use shall be void if the owner/operator fails to comply with the road agreement with Rantoul Township regarding an annual road maintenance fee that shall be paid to Rantoul Township for each gallon of liquid fertilizer that is delivered to the Special Use Permit for commercial use, provided as follows:
  - 1. The road agreement shall not apply to liquid fertilizer used by the petitioner in the course of their own farming activities.
  - 2. The amount of liquid fertilizer used by the petitioner in the course of their own farming activities will vary depending upon many different considerations but testimony indicates that in a typical year the petitioner applies 60 to 65 gallons per acre on a total of 2,900 acres of corn, unless the parties to the road agreement agree that a different amount of fertilizer shall have been used by the petitioner in the course of their own farming activities during the preceding calendar year and the petitioner may also store multiple years worth of liquid fertilizer for use in their own farming activities.
  - This condition applies to the Agreement With Rantoul Township Road Commissioner received July 25, 2013, or to any subsequent road agreement between the petitioner and Rantoul Township, provided however that if a subsequent road agreement includes a specific provision for determining the amount of fertilizer that shall have been used by the petitioner in the course of their own farming activities during the preceding calendar year, then the requirement of subparagraph 2. shall not apply, and further provided that a fully executed Agreement shall be filed with the Zoning Administrator.

The special condition stated above is required to ensure the following:

That the truck traffic generated by the proposed Special Use does not damage other Rantoul Township maintained roads.

That any additional highway maintenance due to the truck traffic generated by the proposed Special Use is reimbursed by the petitioner.

D. All inbound and outbound trucks delivering 28% liquid fertilizer and any other associated product to the proposed Special Use shall use the route specified in the Life-Cycle Cost Analysis (U.S. 45 to subject property utilizing CR 2700N) conducted by Applied Research Associates, Inc.

The special condition stated above is required to ensure the following:

That the truck traffic generated by the proposed Special Use does not damage other Rantoul Township maintained roads.

G. The development of the site must be substantially the same as indicated on the Plat of Survey submitted on August 8, 2013, and the building plans for the mixing building received on March 21, 2013, and the CST Storage Tank Technical Drawings and Specifications received September 5, 2012.

Warner Brothers, Inc. August 9, 2013

The special condition stated above is required to ensure the following:

That the development of the site is the same as described in the public hearing.

H. The diesel fuel tanks indicated on the Plat of Survey received August 8, 2013, shall only be used for the sole purposes of the petitioner, and not for commercial (i.e. resale to others) storage or distribution.

The special condition stated above is required to ensure the following:

That these tanks are not used for commercial (i.e. resale to others) because that cannot be authorized in the AG-1 District.

## **ATTACHMENTS**

- A Draft May 16, 2013, ZBA minutes (included separately)
- B Draft June 13, 2013, ZBA Minutes (included separately)
- C Revised Summary of Evidence, Finding of Fact, and Final Determination (included separately)

## REVISED DRAFT 8/9/13

## 731-S-12

# SUMMARY OF EVIDENCE, FINDING OF FACT AND FINAL DETERMINATION

οf

## **Champaign County Zoning Board of Appeals**

Final Determination: {GRANTED/ GRANTED WITH SPECIAL CONDITIONS/ DENIED}

Date: August 15, 2013

Petitioners: Warner Brothers, Inc.

Request: Authorize the storage and dispensing of agricultural fertilizer as a "Farm Chemicals

and Fertilizer Sales including incidental storage and mixing of blended fertilizer"

facility as a Special Use in the AG-1 Agriculture Zoning District.

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## REVISED DRAFT 8/9/13

## **SUMMARY OF EVIDENCE**

From the documents of record and the testimony and exhibits received at the public hearing conducted on March 28, 2013, May 16, 2013, June 13, 2013, July 25, 2013, and August 15, 2013, the Zoning Board of Appeals of Champaign County finds that:

- 1. The petitioner Warner Brothers, Inc., with owners Joseph H. Warner and Gerald E. Warner, 1254 CR 2700N, Rantoul, and shareholders/officers Kristi Pflugmacher, 203 West Shelly Drive, Thomasboro, Kathy McBride, 620 Garver Place, Rantoul, Denise Foster 105 Weldon Springs Road, Monticello, and Angela Warner, 105 E. Meade Street, White Heath, own the subject property.
- 2. The subject property is a .96 acre (41,817.6 square feet) portion of a 38.55 acre tract in the East One-Half of the Southeast Quarter of Section 18 of Rantoul Township and commonly known as the farm field adjacent to the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.
- 3. The subject property is not located within the one and one-half mile extraterritorial jurisdiction of a municipality with zoning but Rantoul Township does have a plan commission. Generally regarding comments from Rantoul Township:
  - (1) At the March 28, 2013, public hearing James Rusk, Rantoul Township Supervisor, submitted a letter from Danny Sage, Rantoul Township Road Commissioner, stating that Mr. Sage has concerns with the volume of heavy traffic over Township roads. Mr. Rusk also testified that the road is a ten inch gravel base road with oil chip over it, and the Township has concerns regarding the number of 80,000 pound vehicles that will travel the road if the Special Use Permit is approved.
  - (2) At the June 13, 2013, public hearing Brian Schurter, Attorney for Rantoul Township, testified as follows:
    - (a) The Township is not opposed to the project, however, they are concerned about the impact that it will have on the roads.
    - (b) It costs approximately \$9,000 to oil and chip one mile of road.
    - (c) The Township wants to ensure that the impact that will be caused will not be borne by the other citizens of the Township, but that the business creating the impact will be bearing the cost.
  - (3) The petitioner's have reached an agreement with Rantoul Township to assist with maintenance costs of the roads. The agreement does not specify which roads the petitioner's are to use. The amount the petitioner's will pay to the Township is based upon how many gallons of commercial product are stored per year. The agreement was finalized on July 25, 2013.

#### GENERALLY REGARDING LAND USE AND ZONING IN THE IMMEDIATE VICINITY

- 4. Land use and zoning on the subject property and in the vicinity are as follows:
  - A. The subject property is currently zoned AG-1 Agriculture and is in agricultural production, except for the portion that the proposed use occupies.
  - B. Land on the north, south, east, and west of the subject property is zoned and is in use as follows:
    - (1) Land on the north is zoned AG-1 Agriculture and is in agricultural production.
    - (2) Land on the south is zoned AG-1 Agriculture and is in commercial use, but is the subject of Case 747-AM-13 and is proposed to be rezoned to the B-1 Rural Trade Center Zoning District. There is a nearby home to the south that is owned by Kenneth Warner.
    - (3) Land east of the subject property is zoned AG-1 Agriculture and is in agricultural production.
    - (4) Land west of the subject property is zoned AG-1 Agriculture and is in agricultural production.

### GENERALLY REGARDING THE PROPOSED SPECIAL USE

- 5. Regarding the site plan and operations of the proposed Special Use:
  - \*A. The Plat of Survey prepared by Nicholas P. McCabe and Robert A. Moore received March 1, 2013, and revised on March 6, 2013, March 22, 2013, May 15, 2013, May 23, 2013, June 4, 2013, and August 1, 2013, with the final Plat received on August 8, 2013, indicates the following:
    - (1) The location of the existing 750,000 765, 818 gallon indicated capacity storage tank that is approximately 48 46 feet in height, not including a ladder cage. This tank is proposed to be utilized to store 28% urea ammonium nitrate fertilizer solution for the petitioner's agricultural operation as well as providing bulk storage space to lease. Note that the tank storage capacity and tank height are from the CST Storage Tank Technical Drawings and Specifications received September 5, 2012.
    - (2) The location of a  $54' \times 72'$  sheet metal building where the mixing, loading and unloading of the fertilizer will occur.
    - (3) The edge of the existing crushed stone.
    - (4) A large sheet metal building that houses a Kinze farm equipment dealership on an adjacent property that is subject of related Case 747-AM-13.

## Case 731-S-12 Page 4 of 39

#### REVISED DRAFT 8/9/13

- (5) An 80' × 400' sheet metal building on an adjacent property that is utilized for farm storage and storage for the Kinze farm equipment dealership that is the subject of related Case 747-AM-13.
- (6) The general area of employee parking.
- (7) The general area of where farm equipment is displayed on the east side of the property.
- (8) The location of a tower that is 120 feet in height.
- (9) The general locations of the septic tank and leach field.
- (10) The location of a 5' diameter concrete pedestal supporting crane.
- (11) The location of an existing sign for the Kinze business and a handicap sign on the front of the main business building.
- (12) The location of a propane tank and water well.
- (13) A 40'  $\times$  16' load-out concrete pad.
- (14) A 41'× 41' sunken tank enclosure.
- (15) A 30' × 30' concrete footing with 3 diesel fuel tanks that each have a 10,000 gallon indicated capacity. Note that as of August 9, 2013, there appeared to be more than 3 of these tanks on the subject property.
- (16) An indication that the proposed special use land area is 0.8 acre.
- (17) An indication that the new hard cover (impervious) area is 0.4 acre.
- (18) The location of the house, 4 outbuildings, the driveway, and trees and shrubs on the Kenneth and Victoria Warner property that is a adjacent.
- (19) The entire 3.8 5.17 acre area proposed to be rezoned in Case 747-AM-13 to the B-1 Rural Trade Center Zoning District.
- (20) The path for fertilizer tankers on the east side of the Kinze farm equipment dealership.

<sup>\*</sup>Identical to evidence in Case 747-AM-13

- B. The floor plan of the  $54' \times 72'$  sheet metal building received March 21, 2013, indicates the following:
  - (1) A tank containment area (8 feet deep) with four 2,500 gallon tanks with pit.
  - (2) A  $69\frac{1}{2}$ ' × 22' transfer containment area with pit (loading and unloading area) with a 14 inch slope.
  - (3) A mini bulk containment area with a 3 inch slope and a pit.
  - (4) Three  $18' \times 18'$  overhead doors.
  - (5) An 8 feet wide raised concrete walkway and raised fill platform.
  - (6) A pump.
- C. The petitioner intends to utilize the storage tank and mixing building for the storage and mixing of 28% urea ammonium nitrate fertilizer solution for their farm operations. In addition, the petitioner intends to lease excess storage space in the tank to farmers and agricultural business. The subject property will be accessed from the property that is the subject of Case 747-AM-13.
- D. The subject property is considered BEST PRIME FARMLAND with a Land Evaluation (LE) rating of 97. The subject property consists of Drummer (152A), Raub (481A), Clare (663B), and Dana (56B) soils. The proposed Special Use will take a minimal amount of land out of production (less than 1 acre).
- E. At the March 28, 2013, public hearing Gene Warner, co-petitioner, testified in regards to traffic, the storage tanks, and the operations of the tank as follows:
  - (1) Trucks normally enter along the east side of the Kinze dealership.
  - (2) The tank will be used for storage for Warner Brothers and that he understood that construction of the tank was perfectly legal.
  - (3) For Warner Brothers use the increase in traffic would be very little in relation to the amount of traffic that goes in and out of the Kinze dealership on a daily basis and that it may increase 10%.
  - (4) The increase in traffic will be seasonal particularly in the spring when the product is being delivered and hauled out. The product will be delivered in January or February and hauled out in April. He believes the weight limit for the road is 80,000 pounds and the delivery trucks will not weigh more than a standard semitruck that hauls grain off of the farm during harvest.
  - (5) The tank could be filled for Warner Brothers to use during multiple seasons.

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- (6) On average the truck traffic would be the same because more than likely the tank will be filled once in early spring.
- (7) The tank has been filled with ten train car loads and that there are eight rings on the tank and only two of the rings that have fertilizer in it.
- (8) During cross examination at the March 28, 2013, public hearing Gene Warner, copetitioner indicated the following while answering questions from Attorney, Kent Follmer:
  - (a) The tank was filled approximately 5 weeks ago.
  - (b) None of the product has been sold because it is all for Warner Brothers use.
  - (c) Crop Production Services orders the product for Warner Brothers.
- F. On May 16, 2013, the petitioner's attorney, Paul Cole, submitted a letter signed by Gene Warner and that letter is summarized as follows:
  - (1) Regarding lighting:
    - (a) A 1,000 watt light and a light for the flag pole are located on the front of the main office/sales building.
    - (b) A pole light is located 5 feet from the southeast corner of the chemical building.
    - (c) The large storage building has 16, 250 watt lights and a 400 watt security light.
  - (2) A handicap parking sign has been posted on the front of the office/sales building.
  - (3) A sign directing trucks to enter and exit through the east drive has been posted and if necessary vegetable oil will be used to control dust if needed.
  - (4) Regarding product in the tank:
    - (a) On March 28, 2013, they actually had 104,876.38 gallons of 28% in the tank, not 500,000 gallons.
    - (b) As of May there are 467,968.88 gallons of 28% in the tank.
  - (5) The large tank was built because it is more cost effective long term. The tank will also allow them to be independent by applying product when needed, provide lower

costs by buying in large quantities, and anticipate future growth and/or changes in farming.

- (6) Regarding the chemical building and commercial use of the tank:
  - (a) The building was just a shell in January and was not finished until April.
  - (b) There was no product in the building until April or any in the tank until the last part of January for their use.
  - (c) They are not selling any chemicals. All products in the building are for Warner Brother's use only.
- G. On May 16, 2013, the petitioner's attorney, Paul Cole, submitted a letter signed by Gene Warner and that letter is summarized as follows:
  - (1) Local companies such as fertilizer companies and grain elevators use the township roads which have 80,000 pound limits to truck various products throughout the year.
  - (2) Local elevators haul for farmers from fields to the elevators. They also haul to and from the elevator to load rail cars.
  - (3) Farmers haul grain to grain bins sites and later on take it to the elevators.
  - (4) They have been farming and in business together since around 1972. They built the shop and started to grow.
- H. Monthly Product Inventory Reports (January 2013 May 2013) for the storage tank were submitted on May 16, 2013, and are summarized as follows:
  - (1) The January 2013, report indicates that the tank was empty at the beginning of the month, but by the end of the month there was 559.51 tons of 28% in the tank.
  - (2) The February 2013, report indicates that the tank was not filled with any additional product and had 559.51 tons of 28% in the tank.
  - (3) The March 2013, report indicates that at the beginning of the month there was 559.51 tons of 28% in the tank. An addition of 440.484 tons of 28% was added to the tank in March. By the end of the month there was 999.99 tons of 28% in the tank.
  - (4) The April 2013, report indicates that at the beginning of the month there was 999.99 tons of 28% in the tank. An addition of 1496.61 tons of 28% was added to the tank in April. By the end of the month there was 2496.60 tons of 28% in the tank.

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- (5) The May 2013, report indicates that at the beginning of the month there was 2496.60 tons of 28% in the tank. The report does not indicate if any additions have been made in May 2013.
- I. Three invoices from Crop Production Services were submitted on May 16, 2013, and are summarized as follows:
  - (1) An invoice dated 02/01/13 indicates a quantity of 559.5155 tons of 28% was sold to Warner Brothers.
  - (2) An invoice dated 04/03/13 indicates a quantity of 440.4840 tons of 28% was sold to Warner Brothers.
  - (3) An invoice dated 4/16/13 indicates a quantity of 1496.6145 tons of 28% was sold to Warner Brothers.

### GENERALLY REGARDING SPECIFIC ORDINANCE REQUIREMENTS

- 6. Regarding authorization for Farm Chemicals and Fertilizer Sales including incidental storage and mixing blended fertilizer as a Special Use in the AG-1 Agriculture Zoning District in the *Zoning Ordinance*:
  - A. Section 5.2 authorizes Farm Chemicals and Fertilizer Sales including incidental storage and mixing blended fertilizer as a Special Use in the AG-1 Agricultural and AG-2 Agriculture Zoning District.
  - B. Subsection 6.1 contains standard conditions that apply to all SPECIAL USES, standard conditions that may apply to all SPECIAL USES, and standard conditions for specific types of SPECIAL USES. Relevant requirements from Subsection 6.1 are as follows:
    - (1) Paragraph 6.1.2 A. indicates that all Special Use Permits with exterior lighting shall be required to minimize glare on adjacent properties and roadways by the following means:
      - (a) All exterior light fixtures shall be full-cutoff type lighting fixtures and shall be located and installed so as to minimize glare and light trespass. Full cutoff means that the lighting fixture emits no light above the horizontal plane.
      - (b) No lamp shall be greater than 250 watts and the Board may require smaller lamps when necessary.
      - (c) Locations and numbers of fixtures shall be indicated on the site plan (including floor plans and building elevations) approved by the Board.

- (d) The Board may also require conditions regarding the hours of operation and other conditions for outdoor recreational uses and other large outdoor lighting installations.
- (e) The Zoning Administrator shall not approve a Zoning Use Permit without the manufacturer's documentation of the full-cutoff feature for all exterior light fixtures.
- C. The following definitions from the *Zoning Ordinance* are especially relevant to the requested Special Use Permit (capitalized words are defined in the Ordinance):
  - (1) "ACCESS" is the way MOTOR VEHICLES move between a STREET or ALLEY and the principal USE or STRUCTURE on a LOT abutting such STREET or ALLEY.
  - (2) "AGRICULTURE" is the growing, harvesting and storing of crops including legumes, hay, grain, fruit and truck or vegetable crops, floriculture, horticulture, mushroom growing, orchards, forestry and the keeping, raising and feeding of livestock or poultry, including dairying, poultry, swine, sheep, beef cattle, pony and horse production, fur farms, and fish and wildlife farms; farm BUILDINGS used for growing, harvesting and preparing crop products for market, or for use on the farm; roadside stands, farm BUILDINGS for storing and protecting farm machinery and equipment from the elements, for housing livestock or poultry and for preparing livestock or poultry products for market; farm DWELLINGS occupied by farm OWNERS, operators, tenants or seasonal or year-round hired farm workers. It is intended by this definition to include within the definition of AGRICULTURE all types of agricultural operations, but to exclude therefrom industrial operations such as a grain elevator, canning or slaughterhouse, wherein agricultural products produced primarily by others are stored or processed. Agricultural purposes include, without limitation, the growing, developing, processing, conditioning, or selling of hybrid seed corn, seed beans, seed oats, or other farm seeds.
  - (3) "BERTH, LOADING" is a stall of dimensions herein specified, adjacent to a LOADING DOCK for the maneuvering and parking of a vehicle for loading and unloading purposes.
  - (4) "BEST PRIME FARMLAND" is Prime Farmland Soils identified in the Champaign County Land Evaluation and Site Assessment (LESA) System that under optimum management have 91% to 100% of the highest soil productivities in Champaign County, on average, as reported in the *Bulletin 811 Optimum Crop Productivity Ratings for Illinois Soils*. Best Prime Farmland consists of the following:
    - a. Soils identified as Agriculture Value Groups 1, 2, 3 and/or 4 in the Champaign County LESA system;

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- b. Soils that, in combination on a subject site, have an average LE of 91 or higher, as determined by the Champaign County LESA system;
- c. Any development site that includes a significant amount (10% or more of the area proposed to be developed) of Agriculture Value Groups 1, 2, 3 and/or 4 soils as determined by the Champaign County LESA system.
- (5) "BUILDING" is an enclosed STRUCTURE having a roof supported by columns, walls, arches, or other devices and used for the housing, shelter, or enclosure of persons, animal, and chattels.
- (6) "BUILDING, MAIN or PRINCIPAL" is the BUILDING in which is conducted the main or principal USE of the LOT on which it is located.
- (7) "ESTABLISHMENT" is a business, retail, office, or commercial USE. When used in the singular this term shall be construed to mean a single USE, BUILDING, STRUCTUREE, or PREMISES of one of the types here noted.
- (8) "PARKING SPACE" is a space ACCESSORY to a USE or STRUCTURE for the parking of one vehicle.
- (9) "SPECIAL CONDITION" is a condition for the establishment of a SPECIAL USE.
- (10) "SPECIAL USE" is a USE which may be permitted in a DISTRICT pursuant to, and in compliance with, procedures specified herein.
- (11) "STRUCTURE" is anything CONSTRUCTED or erected with a fixed location on the surface of the ground or affixed to something having a fixed location on the surface of the ground. Among other things, STRUCTURES include BUILDINGS, walls, fences, billboards, and SIGNS.
- (12) "STRUCTURE, MAIN or PRINCIPAL" is the STRUCTURE in or on which is conducted the main or principal USE of the LOT on which it is located.
- (13) "SUITED OVERALL" is a discretionary review performance standard to describe the site on which a development is proposed. A site may be found to be SUITED OVERALL if the site meets these criteria:
  - a. The site features or site location will not detract from the proposed use;
  - b. The site will not create a risk to health, safety, or property of the occupants, the neighbors or the general public.
  - c. The site is not clearly inadequate in one respect even if it is acceptable in other respects;
  - d. Necessary infrastructure is in place or provided by the proposed development; and

- e. Available public services are adequate to support the proposed development effectively and safely.
- (14) "USE" is the specific purpose for which land, a STRUCTURE or PREMISES, is designed, arranged, intended, or for which it is or may be occupied or maintained. The term "permitted USE" or its equivalent shall not be deemed to include any NONCONFORMING USE.
- (15) "WELL SUITED OVERALL" is a discretionary review performance standard to describe the site on which a development is proposed. A site may be found WELL SUITED OVERALL if the site meets these criteria:
  - a. The site is one on which the proposed development can be safely and soundly accommodated using simple engineering and common, easily maintained construction methods with no unacceptable negative effects on neighbors or the general public; and
  - b. The site is reasonably well-suited in all respects and has no major defects.
- (16) "YARD" is an OPEN SPACE, other than a COURT, of uniform depth on the same LOT with a STRUCTURE, lying between the STRUCTURE and the nearest LOT LINE and which is unoccupied and unobstructed from the surface of the ground upward except as may be specifically provided by the regulations and standards herein.
- (17) "YARD, FRONT" is a YARD extending the full width of a LOT and situated between the FRONT LOT LINE and the nearest line of a PRINCIPAL STRUCTURE located on said LOT. Where a LOT is located such that its REAR and FRONT LOT LINES each abut a STREET RIGHT-OF-WAY both such YARDS shall be classified as FRONT YARDS.
- (18) "YARD, REAR" is a YARD extending the full width of a LOT and situated between the REAR LOT LINE and the nearest line of a PRINCIPAL STRUCTURE located on said LOT.
- (19) "YARD, SIDE" is a YARD situated between a side LOT LINE and the nearest line of a PRINCIPAL STRUCTURE located on said LOT and extending from the rear line of the required FRONT YARD to the front line of the required REAR YARD.
- D. Section 9.1.11 requires that a Special Use Permit shall not be granted by the Zoning Board of Appeals unless the public hearing record and written application demonstrate the following:
  - (1) That the Special Use is necessary for the public convenience at that location;
  - (2) That the Special Use is so designed, located, and proposed as to be operated so that it will not be injurious to the DISTRICT in which it shall be located or otherwise

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detrimental to the public welfare except that in the CR, AG-1, and AG-2 DISTRICTS the following additional criteria shall apply:

- (a) The property is either BEST PRIME FARMLAND and the property with proposed improvements in WELL SUITED OVERALL or the property is not BEST PRIME FARMLAND and the property with proposed improvements is SUITED OVERALL.
- (b) The existing public services are available to support the proposed SPECIAL USE effectively and safely without undue public expense.
- (c) The existing public infrastructure together with proposed improvements is adequate to support the proposed development effectively and safely without undue public expense.
- (3) That the Special Use conforms to the applicable regulations and standards of and preserves the essential character of the DISTRICT in which it shall be located, except where such regulations and standards are modified by Section 6.
- (4) That the Special Use is in harmony with the general purpose and intent of this ordinance.
- (5) That in the case of an existing NONCONFORMING USE, it will make such USE more compatible with its surroundings.
- E. Paragraph 9.1.11.D.1. states that a proposed Special Use that does not conform to the standard conditions requires only a waiver of that particular condition and does not require a variance. Regarding standard conditions:
  - (1) The Ordinance requires that a waiver of a standard condition requires the following findings:
    - (a) that the waiver is in accordance with the general purpose and intent of the ordinance; and
    - (b) that the waiver will not be injurious to the neighborhood or to the public health, safety, and welfare.
  - (2) However, a waiver of a standard condition is the same thing as a variance and Illinois law (55ILCS/ 5-12009) requires that a variance can only be granted in accordance with general or specific rules contained in the Zoning Ordinance and the VARIANCE criteria in paragraph 9.1.9 C. include the following in addition to criteria that are identical to those required for a waiver:
    - (a) Special conditions and circumstances exist which are peculiar to the land or structure involved, which are not applicable to other similarly situated land and structures elsewhere in the same district.

- (b) Practical difficulties or hardships created by carrying out the strict letter of the regulations sought to be varied will prevent reasonable or otherwise permitted use of the land or structure or construction
- (c) The special conditions, circumstances, hardships, or practical difficulties do not result from actions of the applicant.
- F. Paragraph 9.1.11.D.2. states that in granting any SPECIAL USE permit, the BOARD may prescribe SPECIAL CONDITIONS as to appropriate conditions and safeguards in conformity with the Ordinance. Violation of such SPECIAL CONDITIONS when made a party of the terms under which the SPECIAL USE permit is granted, shall be deemed a violation of this Ordinance and punishable under this Ordinance.

## GENERALLY REGARDING WHETHER THE SPECIAL USE IS NECESSARY FOR THE PUBLIC CONVENIENCE AT THIS LOCATION

- 7. Generally regarding the *Zoning Ordinance* requirement that the proposed Special Use is necessary for the public convenience at this location:
  - A. The Petitioner has testified on the application, "Additional storage capacity will be a benefit to the public during times of unusual need, and will provide a redundancy of facilities to anticipate casualty loss to other storage facilities."
  - B. A letter from Therese Wyman, Manager, Crop Production Services (CPS), received March 21, 2013, is summarized as follows:
    - (1) Issuing the permit to the Warner's would allow CPS to buy at a better price, receive the product in a timely manner, and have the product readily available to farmers in the spring time.
    - (2) Having the extra storage would allow CPS to purchase additional product early and would help prevent problems with transportation because the product would already be there.
    - (3) The location of the tank would be a short distance to haul product from and would eliminate a lot of waiting and telephone calls.
  - C. The subject property is approximately 2.5 miles from U.S. 45.
  - D. The petitioner's attorney, Paul Cole, testified at the March 28, 2013, public hearing that the larger tank is cost effective and will allow the opportunity to purchase additional product when the price is right and keep the product for multiple years to use on the petitioner's own land, and because the tank is on agricultural property there might be potential for other people to use the tank for excess storage capacity.

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- D. Regarding the storage capacity of the liquid fertilizer storage tank and whether or not the tank is an exempt agricultural use or a commercial use that requires a Special Use Permit:
  - (1) Co-petitioner Gene Warner testified as follows at the March 28, 2013, public hearing:
    - (a) Warner Brothers, Inc. farm a total of 5,800 acres and approximately one-half of that acreage is planted in corn.
    - (b) The liquid fertilizer is only applied to corn ground.
    - (c) Warner Brothers, Inc. would apply the liquid fertilizer at a rate of 60 to 65 gallons per acre.
    - (d) Warner Brothers, Inc. could fill the tank and use the liquid fertilizer for their own purposes over multiple seasons.
  - (2) Paul Cole, attorney for the petitioner, stated as follows at the March 28, 2013, public hearing:
    - (a) Things change from season to season and Warner Brothers, Inc. may need more or less chemical, depending upon which type of crops are grown each year.
    - (b) The larger tank is cost effective and will allow the opportunity to purchase additional product when the price is right and keep the product for multiple years to use on the petitioner's own land, and because the tank is on agricultural property there might be potential for other people to take advantage of the fact that there may be excess storage capacity.
    - (c) The liquid fertilizer storage tank could be devoted strictly to the Warner Brothers, Inc. operations but why should it be limited to only that if other uses need storage and the issues and concerns can be addressed.
- E. Based on the March 28, 2013, testimony of co-petitioner Gene Warner, Warner Brothers,

  Inc. would use about 174,000 to 188,500 gallons of liquid fertilizer for corn grown in a
  typical year with the current farming operation.
- F. Neighbor Kenneth Warner, 1254 CR 2700N, Rantoul, testified that he believes the use of the tank would result in a lot more truck traffic and if the petitioner has 5,000 acres of corn and they use 50 gallons of chemical per acre that is 250,000 gallons of chemical required for their operation not 780,000 gallons.

- G. On April 17, 2013, the Illinois Department of Agriculture approved Experimental permit (#AC13030985) for the storage tank and Permit (#AC13020954) for the operational containment structures and the secondary containment structures in the mixing building.
- H. In a letter to the ZBA received May 16, 2013, co-petitioner Gene Warner stated as follows:
  - (1) As of May there was 467,968.9 gallons of liquid fertilizer in the storage tank as indicated by the Monthly Product Inventories and invoices from Crop Production Services.
    - (2) A big tank is more cost effective in the long run because it allows lower prices per gallon; and allows Warner Brothers, Inc. to be independent and apply the product when needed; and lowers the cost by buying in larger quantities and at earlier times; and allows Warner Brothers, Inc. to anticipate future growth and or changes in farming.
- I. Dan Ray, 100 South Center Street, Mahomet, testified at the June 13, 2013, public hearing as follows:
  - (1) He is a Board Certified Regulatory Compliance Consultant specializing in environmental safety compliance consulting and he has written the standard operating procedures for the facility and will train the workers on the procedures.
  - (2) Because of the volume of fertilizer that will be stored the Illinois Department of Agriculture suggested that it should be permitted as a commercial facility.
  - (3) There are on-farm storage facilities of this size in Sangamon County, Winnebago County, and Stark County.
  - (4) The facility is state of the art and has been built to a much higher standard than most other on-farm storage facilities.
- E.J. Dane Ehler, 1185 CR 2700N, Rantoul, testified at the June 13, 2013, public hearing as follows:
  - (1) He has lived 1 mile west of the subject property for over 20 years.
  - (2) He is a farmer and appreciates what the Warner's have done in constructing a state of the art tank and he believes that it will help him out.
  - (3) Currently, he has to travel to Cissna Park or Danville to get 28% fertilizer on a wholesale manner.
  - (4) He said that he does have some neighbors who store five to ten thousand gallons of 28% and their tanks do not have dikes or bladders and are not certified. This will help eliminate some of that because a farmer will be able to take the product to a

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certified facility and not have the risk of having it on his farm where it could spring a leak.

## GENERALLY REGARDING WHETHER THE SPECIAL USE WILL BE INJURIOUS TO THE DISTRICT OR OTHERWISE INJURIOUS TO THE PUBLIC WELFARE

- 8. Generally regarding the *Zoning Ordinance* requirement that the proposed Special Use be designed, located, and operated so that it will not be injurious to the District in which it shall be located, or otherwise detrimental to the public welfare:
  - A. The Petitioner has testified on the application, "The Illinois Department of Agriculture has inspected and approved the facilities for the planned use. Such approval has included review by the Illinois EPA."
  - B. Regarding surface drainage; the subject property appears to drain to the east.
  - C. The subject property is accessed from CR 2700N on the south side of the property that is the subject of Case 747-AM-13. Regarding the general traffic conditions on CR 2700N at this location and the level of existing traffic and the likely increase from the proposed Special Use:
    - (1) The Annual Average Daily Traffic (AADT) for CR 2700N in front of the subject property is 75 AADT.
    - (2) CR 2700N is a MINOR STREET as indicated in the Champaign County Zoning Ordinance.
    - (3) Pavement width in front of the subject property is approximately 20 feet.
    - (4) The Township Highway Commissioner has been notified of this case.
    - (5) Regarding the proposed special use and the anticipated traffic impacts:
      - (a) At the March 28, 2013, public hearing James Rusk, Rantoul Township Supervisor, submitted a letter from Danny Sage, Rantoul Township Road Commissioner, stating that Mr. Sage has concerns with the volume of heavy traffic over Township roads. Mr. Rusk also testified that the road is a ten inch gravel base road with oil chip over it, and the Township has concerns regarding the number of 80,000 pound vehicles that will travel the road if the Special Use Permit is approved.
      - (b) At the March 28, 2013, public hearing co-petitioner, Gene Warner, testified that the increase in traffic will be seasonal particularly in the spring when the product is being delivered and hauled out. The product will be delivered in January or February and hauled out in April. He believes the weight limit for the road is 80,000 pounds and the delivery trucks will not weigh more than a standard semi-truck that hauls grain off of the farm during harvest.

- (c) At the March 28, 2013, public hearing Kent Follmer, Attorney for Kenneth and Victoria Warner, testified that if the subject tank is the biggest around there is reason to believe that there will be a huge increase in traffic for large tankers on this minor road that is only 20 feet wide. According to his research it would take 160 full size tankers to fill a tank of this size.
- (d) Refer to Item 8.K. for testimony from Kenneth Warner, adjacent landowner, given at the March 28, 2013, public hearing regarding traffic.
- (e) Applied Research Associates (ARA), Inc., was hired by Rantoul Township to conduct an analysis regarding the impact that the proposed Special Use Permit will have on Township maintained road. The full report of the study was received on July 15, 2013, and is summarized as follows:
  - i. This tank is expected to generate traffic for which this road was not intended to handle.
  - ii. It was assumed that the tank would generate 500 truck trips across the road per year based on the assumption that the tank would be cycled once per year, and approximately 250 truck trips are required to fill the tank. The ARA analysis apparently assumed approximately 3,000 gallons of liquid fertilizer solution per loaded tanked truck.
  - iii. The route was broken up into two segments, U.S. 45 to CR 1400E and CR 1400E to the subject property. During the inspection of these segments it was found that the road is currently in good condition.
  - *iv.* The life-cycle cost analysis for a 12 year period showed that the tank will cost the Township \$16,700 to maintain the road or \$1,467 per year.
- (f) At the June 13, 2013, public hearing Rantoul Township Attorney, Brian Schurter stated that a Draft road Agreement had been presented to the petitioners, but the petitioners did not sign the agreement and had not made a counter offer so there was no signed road agreement.
- (g) The petitioner's have reached an agreement with Rantoul Township to assist with maintenance costs of the roads. The agreement does not specify which roads the petitioner's are to use. The agreement was finalized on July 25, 2013. The amount the petitioner's will pay to the Township is based upon how many gallons of commercial product are stored per year. The

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agreement was finalized on July 25, 2013. Note that there is expected to be some amount of liquid fertilizer used on the petitioner's own farmland every year that will not be considered "commercial product" and for which the petitioner will not be obligated to pay towards the road agreement with the Township. The amount of liquid fertilizer used for the petitioners own farmland will probably not be a constant amount from year to year and the specific amount used for the petitioners own farmland must necessarily be considered in arriving at the actual amount of commercial product that is stored in any given year.

\*(h) Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

## \*Identical to evidence in Case 747-AM-13

- D. Regarding fire protection of the subject property, the subject property is within the protection area of the Thomasboro Fire Protection District and is located approximately 4.2 road miles from the fire station. The Fire Protection District Chief has been notified of this request, but no comments have been received at this time.
- E. No part of the subject property is located within the mapped floodplain.
- F. Regarding outdoor lighting on the subject property, no outdoor lighting has been indicated on the site plan or proposed.
- G. Regarding wastewater treatment and disposal on the subject property, there appears to be no proposed wastewater treatment facilities and no bathroom proposed.
- H. Regarding life safety considerations related to the proposed Special Use:
  - (1) Champaign County has not adopted a building code. Life safety considerations are considered to a limited extent in Champaign County land use regulation as follows:
    - (a) The Office of the State Fire Marshal has adopted the Code for Safety to Life from Fire in Buildings and Structures as published by the National Fire Protection Association (NFPA 101) 2000 edition, Life Safety Code, as the code for Fire Prevention and Safety as modified by the Fire Prevention and Safety Rules, 41 Ill. Adm Code 100, that applies to all localities in the State of Illinois.
    - (b) The Office of the State Fire Marshal is authorized to enforce the Fire Prevention and Safety Rules and the code for Fire Prevention and Safety

and will inspect buildings based upon requests of state and local government, complaints from the public, or other reasons stated in the Fire Prevention and Safety Rules, subject to available resources.

- (c) The Office of the State Fire Marshal currently provides a free building plan review process subject to available resources and subject to submission of plans prepared by a licensed architect, professional engineer, or professional designer that are accompanied by the proper Office of State Fire Marshal Plan Submittal Form.
- (d) Compliance with the code for Fire Prevention and Safety is mandatory for all relevant structures anywhere in the State of Illinois whether or not the Office of the State Fire Marshal reviews the specific building plans.
- (e) Compliance with the Office of the State Fire Marshal's code for Fire Prevention and Safety is not required as part of the review and approval of Zoning Use Permit Applications.
- (f) The Illinois Environmental Barriers Act (IEBA) requires the submittal of a set of building plans and certification by a licensed architect that the specific construction complies with the Illinois Accessibility Code for all construction projects worth \$50,000 or more and requires that compliance with the Illinois Accessibility Code be verified for all Zoning Use Permit Applications for those aspects of the construction for which the Zoning Use Permit is required.
- (g) The Illinois Accessibility Code incorporates building safety provisions very similar to those of the code for Fire Prevention and Safety.
- (h) The certification by an Illinois licensed architect that is required for all construction projects worth \$50,000 or more should include all aspects of compliance with the Illinois Accessibility Code including building safety provisions very similar to those of the code for Fire Prevention and Safety.
- (i) When there is no certification required by an Illinois licensed architect, the only aspects of construction that are reviewed for Zoning Use Permits and which relate to aspects of the Illinois Accessibility Code are the number and general location of required building exits.
- (j) Verification of compliance with the Illinois Accessibility Code applies only to exterior areas. With respect to interiors, it means simply checking that the required number of building exits is provided and that they have the required exterior configuration. This means that other aspects of building design and construction necessary to provide a safe means of egress from all parts of the building are not checked.

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- (2) Illinois Public Act 96-704 requires that in a non-building code jurisdiction no person shall occupy a newly constructed commercial building until a qualified individual certifies that the building meets compliance with the building codes adopted by the Board for non-building code jurisdictions based on the following:
  - (a) The 2006 or later editions of the following codes developed by the International Code Council:
    - i. International Building Code;
    - ii. International Existing Building Code; and
    - iii. International Property Maintenance Code
  - (b) The 2008 of later edition of the National Electrical Code NFPA 70.
- I. Regarding Compliance with Illinois Department of Agriculture (IDAG) requirements:
  - (1) On May 1, 2013, The Department of Planning and Zoning received a copy of the Experimental Permit (# AC13030985) issued by the Illinois Department of Agriculture for the storage tank.
  - (2) On May 1, 2013, The Department of Planning and Zoning received a copy of the Permit (# AC13020954) issued by the Illinois Department of Agriculture for the operational containment structures and the secondary containment structures in the mixing building.
- J. At the March 28, 2013, public hearing Kent Follmer, Attorney for Kenneth and Victoria Warner, testified as follows:
  - (1) The corner of his client's lot is 250 feet from the tank and their home is 500 feet from the tank.
  - (2) His clients would like to know that there are some reasonable safeguards for the protection of their property including the obvious reduction in property value because who would want to purchase a beautiful rural farmhouse when there is a fertilizer plant next door.
  - (3) After much discussion it appears that Warner Brothers wants to use the tank for their own farming operation but they have solicited and obtained a letter from Crop Production Services which is evidence of doing business with other businesses.

- K. At the March 28, 2013, public hearing adjacent property owner, Kenneth Warner, testified as follows:
  - (1) The subject property has housed a Kinze dealership for many years and there are a few semi-trucks which travel in and out but if they are going to load approximately 700,000 gallons of product to use during corn planting season it appears that there will be 320 semi-trucks traveling in and out of the property and he does not understand how there will not be a traffic issue.
  - (2) If there was information regarding the truck traffic then he and his wife could determine whether or not they were still concerned. If it takes 160 semi-trucks to fill the tank and they may haul 80 trucks one day and 80 the next.
  - (3) He would not have a problem with the tank if the petitioner would use it for their own farming operation.
  - (4) He believes that commercial use of the tank would result in a lot more traffic. If the petitioner has 5,000 acres of corn and they use 50 gallons of chemical per acre that is 250,000 gallons of chemical required for their operation not 780,000 gallons. Fifty semi-loads of product for the farming operation versus 320 loads for the commercial use is a big difference.
  - (5) He has observed 10 to 12 trucks come in and out of the property to deliver product to the tan which would approximately be 80,000 pounds.
- L. Dan Ray, 100 South Center Street, Mahomet, testified at the June 13, 2013, public hearing as follows:
  - (1) He is a Board Certified Regulatory Compliance Consultant specializing in environmental safety and compliance consulting.
  - (2) Because of the volume of fertilizer that will be stored the Illinois Department of Agriculture suggested that it should be permitted as a commercial facility.
  - (3) The applicants have all of the required State of Illinois permits for commercial storage of 28% ammonium.
  - (4) The facility is state of the art and has been built to a much higher standard than most on-farm storage facilities.
  - (5) The Warner's permit will be an experimental permit because of the tank and bladder combination and the permit will be reviewed and renewed every two years for the first four years and then it will move to a five year cycle.
  - (6) There are on-farm storage facilities of this size in Sangamon County, Winnebago County, and Stark County.

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- (7) He has written the standard operating procedures for the facility and will train the workers on the procedures.
- (8) The facility will be inspected by the Illinois Department of Agriculture annually and the requirements for a commercial facility are more stringent than for an onfarm storage facility.
- M. As briefly reviewed in Nitrogen Sources from the University of Nebraska Extension and the UAN Material Safety Data Sheet from terra, the safety concerns related to the storage and use of 28% urea ammonium nitrate fertilizer are not as significant as the safety concerns related to the storage and use of anhydrous ammonia fertilizer.
- N. Other than as reviewed elsewhere in this Summary of Evidence, there is no evidence to suggest that the proposed Special Use will generate either nuisance conditions such as odor, noise, vibration, glare, heat, dust, electromagnetic fields or public safety hazards such as fire, explosion, or toxic materials release, that are in excess of those lawfully permitted and customarily associated with other uses permitted in the zoning district.

## GENERALLY REGARDING WHETHER THE SPECIAL USE CONFORMS TO APPLICABLE REGULATIONS AND STANDARDS AND PRESERVES THE ESSENTIAL CHARACTER OF THE DISTRICT

- 9. Generally regarding the *Zoning Ordinance* requirement that the proposed Special Use conform to all applicable regulations and standards and preserve the essential character of the District in which it shall be located, except where such regulations and standards are modified by Section 6 of the Ordinance:
  - A. The Petitioner has testified on the application: "Yes, this is an agriculture use."
  - B. Regarding compliance with the *Zoning Ordinance*:
    - (1) Farm Chemicals and Fertilizer Sales including incidental storage and mixing blended fertilizer as a Special Use in the AG-1 Agricultural and AG-2 Agriculture Zoning District. Note that farm chemical and fertilizer storage and blending by a farmer for use on their own farmland is generally considered to be AGRICULTURE and does not require a Special Use Permit.
    - (2) All structures meet setback and front, side and rear yard requirements.
    - (3) Regarding parking on the subject property:
      - (a) Paragraph 7.4.1D.1. requires for industrial uses that one space shall be provided for each three employees based upon the maximum number of persons employed during one work period during the day or night, plus one space for each VEHICLE used in the conduct of such USE. A minimum of one additional space shall be designated as a visitor PARKING SPACE.

- (b) The petitioner has indicated that there is to be only one employee in the conduct of the operation of the proposed Special Use. There appears to be adequate are on the subject property to meet the minimum required parking areas.
- (4) Regarding loading berths on the subject property:
  - (a) Paragraph 7.4.2 C.5. requires one  $12^{\circ} \times 40^{\circ}$  loading berth for establishments establishing 1 9,999 square feet of floor area.
  - (b) A total of one loading berth is required. No loading berth has been indicated on the site plan, but there is adequate area available.
- C. Regarding compliance with the *Stormwater Management Policy*, the proposed special use is exempt from the *Stormwater Management Policy* because this development will not be 1 acre or more in impervious area.
- D. Regarding the Special Flood Hazard Areas Ordinance, no portion of the subject property is located within the mapped floodplain.
- E. Regarding the Subdivision Regulations, the subject property is located in the Champaign County subdivision jurisdiction and no subdivision is proposed or required.
- F. Regarding the requirement that the Special Use preserve the essential character of the AG-1 Agriculture Zoning District:
  - (1) Farm Chemicals and Fertilizer Sales including incidental storage and mixing blended fertilizer as a Special Use in the AG-1 Agricultural and AG-2 Agriculture Zoning District.
- G. The proposed Special Use may have to comply with the Illinois Accessibility Code which is not a County ordinance or policy and the County cannot provide any flexibility regarding that Code. A Zoning Use Permit cannot be issued for any part of the proposed Special Use until full compliance with the Illinois Accessibility Code has been indicated in drawings, if necessary.

## GENERALLY REGARDING WHETHER THE SPECIAL USE IS IN HARMONY WITH THE GENERAL PURPOSE AND INTENT OF THE ORDINANCE

- 10. Regarding the *Zoning Ordinance* requirement that the proposed Special Use is in harmony with the general intent and purpose of the Ordinance:
  - A. Farm Chemicals and Fertilizer Sales including incidental storage and mixing blended fertilizer as a Special Use in the AG-1 Agricultural and AG-2 Agriculture Zoning District.
  - B. Regarding whether the proposed Special Use Permit is in harmony with the general intent of the Zoning Ordinance:

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- (1) Subsection 5.1.14 of the Ordinance states the general intent of the AG-1 District and states as follows (capitalized words are defined in the Ordinance):
  - The AG-1, Agriculture DISTRICT is intended to protect the areas of the COUNTY where soil and topographic conditions are best adapted to the pursuit of AGRICULTURAL USES and to prevent the admixture of urban and rural USES which would contribute to the premature termination of AGRICULTURE pursuits.
- (2) The types of uses authorized in the AG-1 District are in fact the types of uses that have been determined to be acceptable in the AG-1 District. Uses authorized by Special Use Permit are acceptable uses in the district provided that they are determined by the ZBA to meet the criteria for Special Use Permits established in paragraph 9.1.11 B. of the Ordinance.
- C. Regarding whether the proposed Special Use Permit is in harmony with the general purpose of the Zoning Ordinance:
  - (1) Paragraph 2 .0 (a) of the Ordinance states that one purpose of the Ordinance is securing adequate light, pure air, and safety from fire and other dangers.
    - (a) This purpose is directly related to the limits on building coverage and the minimum yard requirements in the Ordinance and the proposed site plan appears to be in compliance with those requirements.
  - (2) Paragraph 2.0 (b) of the Ordinance states that one purpose of the Ordinance is conserving the value of land, BUILDINGS, and STRUCTURES throughout the COUNTY. In regards to the value of nearby properties:
    - (a) There is no evidence indicating that the requested Special Use Permit will have any negative effect on nearby properties.
  - (3) Paragraph 2.0 (c) of the Ordinance states that one purpose of the Ordinance is lessening and avoiding congestion in the public STREETS. In regards to congestion in the public STREETS:
    - \* (a) The Rantoul Township Highway Commissioner has a concern with the volume of heavy truck traffic that will take place over the township roads as a result of the proposed Special Use and even has concerns about heavy truck traffic if the storage tank is used for agricultural purposes only. Regarding these concerns about heavy truck traffic:
      - i. Rantoul Township hired Applied Research Associates (ARA) inc. to prepare a life cycle cost analysis of the impacts of the proposed Special Use on township roads.
      - ii. Rantoul Township has sought to enter into a road agreement with the petitioners regarding the impacts of the proposed Special Use on

township roads but to date there is no signed road agreement and therefore Rantoul Township is not assured of reimbursement for the added road maintenance that will result from use of the storage tank.

- The petitioner's have entered into an agreement with Rantoul
  Township to assist with maintenance costs of the roads. The
  agreement does not specify which roads the petitioner's are to use.
  The amount the petitioner's will pay to the Township is based upon
  how many gallons of commercial product are stored per year.
  Because the Special Use will also be used to store liquid fertilizer
  used on the petitioner's own farmland every year that will not be
  considered "commercial product" and for which the petitioner will
  not be obligated to pay towards the road agreement with the
  Township, the specific amount used for the petitioners own
  farmland must necessarily be considered in arriving at the actual
  amount of commercial product that is stored in any given year.
- iv. Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

#### \*Identical to evidence in Case 747-AM-13

- (b) At this time the petitioners have not entered into a road agreement with Rantoul Township and for that reason the use of the storage tank will add to congestion in the streets.
- (4) Paragraph 2.0 (d) of the Ordinance states that one purpose of the Ordinance is lessening and avoiding the hazards to persons and damage to PROPERTY resulting from the accumulation of runoff from storm or flood waters.
  - (a) Stormwater runoff from the property onto adjacent properties should not be an issue and the proposed Special Use complies with the *Stormwater Management Policy*.
- (5) Paragraph 2.0 (e) of the Ordinance states that one purpose of the Ordinance is promoting the public health, safety, comfort, morals, and general welfare.
  - (a) In regards to public safety, this purpose is similar to the purpose established in paragraph 2.0 (a) and is in harmony to the same degree.
  - (b) As reviewed in item 10.C.(3)(a), the Rantoul Township Highway

    Commissioner has a concern with the volume of heavy truck traffic that will

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take place over the township roads as a result of the proposed Special Use and the Township has tried to enter into a road agreement to provide for the added road maintenance that will result from use of the storage tank. At this time the petitioners have not entered into a road agreement with Rantoul Township and for that reason the use of the storage tank will have a detrimental effect on the general welfare of Rantoul Township.

(6) Paragraph 2.0 (f) states that one purpose of the Ordinance is regulating and limiting the height and bulk of BUILDINGS and STRUCTURES hereafter to be erected; and paragraph 2.0 (g) states that one purpose is establishing, regulating, and limiting the BUILDING or SETBACK lines on or along any STREET, trafficway, drive or parkway; and paragraph 2.0 (h) states that one purpose is regulating and limiting the intensity of the USE of LOT AREAS, and regulating and determining the area of OPEN SPACES within and surrounding BUILDINGS and STRUCTURES.

These three purposes are directly related to the limits on building height and building coverage and the minimum setback and yard requirements in the Ordinance and the proposed site plan appears to be in compliance with those limits.

(7) Paragraph 2.0 (i) of the Ordinance states that one purpose of the Ordinance is classifying, regulating, and restricting the location of trades and industries and the location of BUILDINGS, STRUCTURES, and land designed for specified industrial, residential, and other land USES; and paragraph 2.0 (j.) states that one purpose is dividing the entire COUNTY into DISTRICTS of such number, shape, area, and such different classes according to the USE of land, BUILDINGS, and STRUCTURES, intensity of the USE of LOT AREA, area of OPEN SPACES, and other classification as may be deemed best suited to carry out the purpose of the ordinance; and paragraph 2.0 (k) states that one purpose is fixing regulations and standards to which BUILDINGS, STRUCTURES, or USES therein shall conform; and paragraph 2.0 (l) states that one purpose is prohibiting USES, BUILDINGS, OR STRUCTURES incompatible with the character of such DISTRICT.

Harmony with these four purposes requires that the special conditions of approval sufficiently mitigate or minimize any incompatibilities between the proposed Special Use Permit and adjacent uses, and that the special conditions adequately mitigate nonconforming conditions. Regarding these four purposes:

(a) As reviewed in item 10.C.(3)(a), the Rantoul Township Highway Commissioner has a concern with the volume of heavy truck traffic that will take place over the township roads as a result of the proposed Special Use and the Township has tried to entered into a road agreement to provide for the added road maintenance that will result from use of the storage tank.

- (b) At this time the petitioners have not entered into a road agreement with Rantoul Township and for that reason the use of the storage tank is incompatible with the AG-1 District and will not achieve the purpose of the Ordinance.
- \*(b) It remains to be seen whether or not the road agreement will adequately mitigate damage to the roads given that the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

## \*Identical to evidence in Case 747-AM-13

- (8) Paragraph 2.0 (m) of the Ordinance states that one purpose of the Ordinance is preventing additions to and alteration or remodeling of existing BUILDINGS, STRUCTURES, or USES in such a way as to avoid the restrictions and limitations lawfully imposed under this ordinance.
  - \*(a) The petitioners have stated that they could use the storage tank for their own agricultural uses and don't necessarily need a Special Use Permit to authorize commercial use.
  - \*(b) The Rantoul Township Highway Commissioner has a concern with the volume of heavy truck traffic that will take place over the township roads as a result of use of the storage tank for private use of for the proposed Special Use and the Township has tried to entered into a road agreement to provide for the added road maintenance that will result from use of the storage tank. but the petitioners have not entered into a road agreement with Rantoul Township.
  - (c) The Zoning Administrator is greatly concerned about enforcement problems that will arise if the three-quarter million gallon storage tank is supposed to only be used for private agricultural use.
  - (d) If there is no Special Use Permit authorized the use of the storage tank will avoid the restrictions and limitations lawfully imposed under this ordinance.
  - \*(c) Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

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## \*Identical to evidence in Case 747-AM-13

- (9) Paragraph 2.0 (n) of the Ordinance states that one purpose of the Ordinance is protecting the most productive AGRICULTURAL lands from haphazard and unplanned intrusions of urban USES.
  - The proposed use will take a minimal area of land out of production, and is not an urban use and will serve agricultural uses.
- (10) Paragraph 2.0 (o) of the Ordinance states that one purpose of the Ordinance is protecting natural features such as forested areas and watercourses.
  - The subject property does not contain any natural features.
- (11) Paragraph 2.0 (p) of the Ordinance states that one purpose of the Ordinance is encouraging the compact development of urban areas to minimize the cost of development of public utilities and public transportation facilities.
  - The proposed use will not require the development of public utilities or transportation facilities.
- (12) Paragraph 2.0 (q) of the Ordinance states that one purpose of the Ordinance is encouraging the preservation of AGRICULTURAL belts surrounding urban areas, to retain the AGRICULTURAL nature of the COUNTY, and the individual character of existing communities.
  - The proposed use will take a minimal area of land out of production, and is not an urban use and will serve agricultural uses.
- (13) Paragraph 2.0 (r) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to provide for the safe and efficient development of renewable energy sources in those parts of the COUNTY that are most suited to their development.

The proposed use is not related to this purpose.

#### GENERALLY REGARDING WHETHER THE SPECIAL USE IS AN EXISTING NONCONFORMING USE

11. Regarding the *Zoning Ordinance* requirement that in the case of an existing NONCONFORMING USE the granting of the Special Use Permit will make the use more compatible with its surroundings:

A. The Petitioner has testified on the application: The petitioner did not provide a response to this question presumably because the proposed use is not a nonconforming use.

#### GENERALLY REGARDING PROPOSED SPECIAL CONDITIONS OF APPROVAL

- 12. Regarding proposed special conditions of approval:
  - A. A Change of Use Permit shall be applied for within 30 days of the approval of Case 731-S-12 by the Zoning Board of Appeals.

The above special condition is required to ensure the following:

The establishment of the proposed use shall be properly documented as required by the Zoning Ordinance.

B. The Zoning Administrator shall not authorize a Zoning Compliance Certificate for the proposed Special Use until the Zoning Administrator has received a certification of inspection from an Illinois Licensed Architect or other qualified inspector certifying that the new building complies with the following codes: (A) The 2006 or later edition of the International Building Code; (B) The 2008 or later edition of the National Electrical Code NFPA 70; and, (C) the Illinois Plumbing Code.

The special condition stated above is required to ensure the following:

That the proposed structures comply with Illinois Public Act 96-704.

C. The Zoning Administrator shall not issue a Zoning Compliance Certificate for the proposed Special Use until the petitioner has demonstrated that the proposed Special Use complies with the Illinois Accessibility Code.

The special condition stated above is necessary to ensure the following:

That the proposed Special Use meets applicable state requirements for accessibility.

- D. The Special Use shall be void if the owner/operator fails to comply with the road agreement with Rantoul Township regarding an annual road maintenance fee that shall be paid to Rantoul Township for each gallon of liquid fertilizer that is delivered to the Special Use Permit for commercial use, provided as follows:
  - 1. The road agreement shall not apply to liquid fertilizer used by the petitioner in the course of their own farming activities.
  - 2. The amount of liquid fertilizer used by the petitioner in the course of their own farming activities will vary depending upon many different considerations but testimony indicates that in a typical year the petitioner applies 60 to 65 gallons per acre on a total of 2,900 acres of corn, unless the parties to the road agreement agree that a different amount of fertilizer shall

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have been used by the petitioner in the course of their own farming activities during the preceding calendar year and the petitioner may also store multiple years worth of liquid fertilizer for use in their own farming activities.

3. This condition applies to the Agreement With Rantoul Township Road

Commissioner received July 25, 2013, or to any subsequent road agreement
between the petitioner and Rantoul Township, provided however that if a
subsequent road agreement includes a specific provision for determining the
amount of fertilizer that shall have been used by the petitioner in the course of
their own farming activities during the preceding calendar year, then the
requirement of subparagraph 2. shall not apply, and further provided that a
fully executed Agreement shall be filed with the Zoning Administrator.

The special condition stated above is required to ensure the following:

That the truck traffic generated by the proposed Special Use does not damage other Rantoul Township maintained roads.

That any additional highway maintenance due to the truck traffic generated by the proposed Special Use is reimbursed by the petitioner.

D. All inbound and outbound trucks delivering 28% liquid fertilizer and any other associated product to the proposed Special Use shall use the route specified in the Life-Cycle Cost Analysis (U.S. 45 to subject property utilizing CR 2700N) conducted by Applied Research Associates, Inc.

The special condition stated above is required to ensure the following:

That the truck traffic generated by the proposed Special Use does not damage other Rantoul Township maintained roads.

E. All inbound and outbound trucks delivering fertilizer and any other associated product to the proposed Special Use shall enter and exit the subject property on the east side of the Warner Farm Equipment building.

The special condition stated above is required to ensure the following:

To prevent nuisance issues on the adjacent property.

- F. Regarding the ongoing operation of the Special Use as authorized by the Illinois Department of Agriculture and Illinois Environmental protection Agency:
  - (1) The Special Use shall at all times be operated in conformance with Illinois Department of Agriculture and Illinois Environmental Protection Agency requirements, permits, and any special conditions thereof.

- (2) The owner/operator of the Special Use shall provide the Zoning Administrator with copies of all semi-annual testing of product piping that is required by the Illinois Department of Agriculture (IDAG) and Illinois Environmental protection Agency (IEPA) and the copies shall be provided to the Zoning Administrator concurrently with their submission to IDAG and IEPA.
- (3) The owner/operator of the Special Use shall make all inspection and maintenance records required by the Illinois Department of Agriculture (IDAG) and Illinois Environmental Protection Agency (IEPA) available to Champaign County upon request by the Zoning Administrator and shall cooperate with Champaign County in resolving any valid complaint or concern that is related to public safety and environmental protection.
- (4) The owner/operator of the Special Use shall provide the Zoning Administrator with copies of renewal permits over the lifetime of the Special Use for Illinois Department of Agriculture (IDAG) and Illinois Environmental Protection Agency (IEPA) Permit #AC13030985 that expires of April 17, 2015, or Permit #AC13020954 that expires on April 17, 2018.
- (5) The Special Use shall become void under any of the following situations:
  - (a) Failure to receive a renewal permit for with Illinois Department of Agriculture (IDAG) and Illinois Environmental Protection Agency (IEPA) Permit #AC13030985 that expires of April 17, 2015, or Permit #AC13020954 that expires on April 17, 2018, over the lifetime of the Special Use.
  - (b) if the experimental design approved by the Illinois Department of Agriculture (IDAG) and the Illinois Environmental Protection Agency (IEPA) in Permit #AC13030985 fails to provide adequate containment in which case the owner/operator of the Special Use shall provide notice to the Zoning Administrator upon a determination by either IDAG or IEPA that the experimental design fails to provide adequate containment.
  - (c) Failure of the owner/operator to comply with any part of the special conditions in Case 731-S-12.

The special conditions above are required to ensure the following:

To ensure that Champaign County is fully informed of any risks that arise for public safety and environmental protection.

G. The development of the site must be substantially the same as indicated in the Plat of Survey submitted on August 8, 2013, and the building plans for the mixing building

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received on March 21, 2013, and the CST Storage Tank Technical Drawings and Specifications received September 5, 2012.

The special condition stated above is required to ensure the following:

That the development of the site is the same as described in the public hearing.

H. The diesel fuel tanks indicated on the Plat of Survey received August 8, 2013, shall only be used for the sole purposes of the petitioner, and not for commercial (i.e. resale to others) storage or distribution.

The special condition stated above is required to ensure the following:

That these tanks are not used for commercial (i.e. resale to others) because that cannot be authorized in the AG-1 District.

#### DOCUMENTS OF RECORD

- 1. Special Use Permit application signed by Joseph Warner received August 31, 2012, with attachments:
  - A Site Plan
  - B Legal Description
  - C Plat Book Map
  - D Aerial Photo
- 2. Zoning Use Permit Application No. 244-12-01 received August 31, 2012
- 3 List of Owners and Officers of Warner Brothers, Inc. received September 5, 2012
- 4. CST Storage Tank Technical Drawings and Specifications received September 5, 2012
- 5. Copy of IDAG Application for Permit and Construction Approval for an On-Farm Storage Facility received September 14, 2012
- 6. Legal Description received January 2, 2013
- 7. Plat of Survey received February 6, 2013
- 8. Plat of Survey received February 12, 2013
- 9. Revised Special Use Permit Application signed by Joseph and Gerald Warner received March 1, 2013, with attachments:
  - A Plat of Survey
  - B Certificate of Inspection of Farm Storage Tank and Accessory Building, signed by James B. Clarage
  - C Documentation of Compliance with applicable building codes prepared by Municipal Consulting and Development Ltd.
  - D Map of Existing Drainage Tile
- 10. Application for Map Amendment received March 1, 2013, signed by Joseph and Gerald Warner with attachments:
  - A Legal Description
  - B Plat of Survey
- 11. Plat of Survey for Case 731-S-12 received March 21, 2013
- 12. Plat of Survey for Case 747-AM-13 received March 21, 2013
- 13. Building Plans for mixing building received March 21, 2013

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- 14. Letter from Therese Wyman received March 21, 2013
- 15. Preliminary Memorandum for Case 731-S-12 dated March 22, 2013, with attachments:
  - A Case Maps (Location, Land Use, Zoning)
  - B Plat of Survey received March 21, 2013
  - C Building Plans received March 21, 2013
  - D Excerpt of Map of Existing Drainage Tile received March 1, 2013
  - E Certificate of Inspection of Farm Storage Tank and Accessory Building, signed by James B. Clarage received March 1, 2013
  - F Documentation of Compliance with applicable building codes prepared by Municipal Consulting and Development Ltd. received March 1, 2013
  - G Letter from Therese Wyman received March 21, 2013
  - H Copy of IDAG Application for Permit and Construction Approval for an On-Farm Storage Facility received September 14, 2012
  - I CST Storage Tank Technical Drawings and Specifications received September 5, 2012
  - J Site Visit Photos
  - K Draft Summary of Evidence, Finding of Fact, and Final Determination
- 16. Preliminary Memorandum for Case 747-AM-13 dated March 22, 2013, with attachments:
  - A Case Maps (Location, Land Use, Zoning)
  - A Plat of Survey received March 21, 2013
  - B Site Visit Photos
  - C LRMP Land Use Goals, Objectives, and Policies & Appendix
  - D Draft Finding of Fact and Final Determination
- 17. Plat of Survey received March 26, 2013
- 18. Supplemental Memorandum for Case 747-AM-13 dated March 28, 2013, with attachments:
  - A Plat of Survey received March 26, 2013
  - B Revised Draft Finding of Fact and Final Determination
- 19. Letter from Danny Sage, Rantoul Township Road Commissioner, submitted at the March 28, 2013, public hearing by James Rusk
- 20. Entry of Appearance for Cases 731-S-12 and 747-AM-13 submitted by Kent Follmer at the March 28, 2013, public hearing
- 21. Supplemental Memorandum for Case 731-S-12 dated May 8, 2013, with attachments:
  - A Proposed Evidence and Revisions
  - B IDAG Experimental Permit for Agrichemical Containment Facility received May 1, 2013
  - C IDAG Permit Agrichemical Containment Facility received May 1, 2013
  - D Letter from Danny Sage, Rantoul Township Road Commissioner, submitted at the March

28, 2013,	public	hearin	g by	James	Rusk
Draft Mar	ch 28.	2013.	Meet	ing Mi	inutes

- 22. Supplemental Memorandum for Case 747-AM-13 dated May 8, 2013, with attachment: A Draft March 28, 2013, Meeting Minutes
- 23. Plat of Survey with annotations received May 15, 2013
- 24. Supplemental Memorandum for Case 731-S-12 dated May 16, 2013, with attachments:
  - A Proposed Evidence

E

- B Summary of Findings of Life-Cycle Cost Analysis conducted by Applied Research Associates, Inc., received May 15, 2013
- C Letters from Gene Warner received May 16, 2013
- D Warner Brothers, Inc., Monthly product Inventory Reports (January 2013 May 2013) received May 15, 2013
- E Invoices from Crop Production Services dated 2/1/13, 4/3/13, and 4/16/13, received May 15, 2013
- F Drainage Tile Map received May 16, 2013
- 25. Page of Photos received May 16, 2013
- 26. Folder of Photos submitted by Kent Follmer at the May 16, 2013, public hearing
- 27. Plat of Survey submitted by Paul Cole at the May 16, 2103, public hearing
- 28. Plat of Survey received May 23, 2013
- 29. Plat of Survey received June 5, 2013
- 30. Supplemental Memorandum for Case 731-S-12 dated June 7, 2013, with attachments:
  - A Plat of Survey received June 5, 2013
  - B Revised Draft Summary of Evidence, Finding of Fact, and Final Determination
- 31. Supplemental Memorandum for Case 747-AM-13 dated June 7, 2013, with attachment:
  - A Revised Draft Finding of Fact and Final Determination
- 32. Tax Assessment Information received June 10, 2013
- 33. Supplemental Memorandum for Case 731-S-12 dated June 13, 2013, with attachment:
  - A Tax Assessment Information received June 10, 2013
- 34. Revised Tax Assessment Information received July 15, 2013

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- 35. Report of Testing and Analysis for Impact of Large Storage Tank along 2700N prepared by Applied Research Associates (ARA), Inc. received July 15, 2013
- 36. Supplemental Memorandum fro Case 731-S-12 dated July 19, 2013, with attachments:
  - A Revised Tax Assessment Information received July 15, 2013
  - B Report of Testing and Analysis for Impact of Large Storage Tank along 2700N prepared by Applied Research Associates (ARA), Inc. received July 15, 2013
  - C Revised Summary of Evidence, Finding of Fact, and Final Determination
- 37. Supplemental Memorandum for Case 747-AM-13 dated July 19, 2013, with attachments:
  - A Revised Draft Finding of Fact and Final Determination
- 38. Supplemental Memorandum for Case 731-S-12 dated July 25, 2013, with attachments:
  - A Road Agreement received July 25, 2013
  - B Proposed Evidence and Revisions
  - C IDAG Experimental Permit for Agrichemical Containment Facility received May 1, 2013
  - D IDAG Permit Agrichemical Containment Facility received May 1, 2013
  - E UAN Material Safety Data Sheet, prepared by Terra Industries, Inc. revised September 25, 2006
  - F Nitrogen Sources, Tom Dorn, University of Nebraska –Lincoln Extension, accessed July 24, 2013
- 39. Plat of Survey received August 1, 2013
- 40. Plat of Survey received August 5, 2013
- 41. Plat of Survey received August 8, 2013
- 42. Supplemental Memorandum for Case 731-S-12 dated August 9, 2013, with attachments:
  - A Draft May 13, 2013, ZBA minutes
  - B Draft June 13, 2013, ZBA Minutes
  - C Revised Summary of Evidence, Finding of Fact, and Final Determination
- 43. Supplemental Memorandum for Case 747-AM-13 dated August 9, 2013, with attachments:
  - A Plat of Survey received August 8, 2013
  - B Draft Minutes from May 16, 2013
  - C Draft Minutes from June 13, 2013
  - D Revised Finding of Fact and Final Determination

### FINDINGS OF FACT

From the documents of record and the testimony and exhibits received at the public hearing for zoning case 731-S-12 held on March 28, 2013, May 16, 2013, June 13, 2013, July 25, 2013, and August 15, 2013, the Zoning Board of Appeals of Champaign County finds that:

	requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED REIN} is so designed, located, and proposed to be operated so that it {WILL NOT / WILL}
_	rious to the district in which it shall be located or otherwise detrimental to the public health, by, and welfare because:
a.	The street has {ADEQUATE / INADEQUATE} traffic capacity and the entrance location has {ADEQUATE / INADEQUATE} visibility.
b.	Emergency services availability is {ADEQUATE / INADEQUATE} {because*}:
c.	The Special Use {WILL / WILL NOT} be compatible with adjacent uses {because*}:
d.	Surface and subsurface drainage will be {ADEQUATE / INADEQUATE} {because*}:
e.	Public safety will be {ADEQUATE / INADEQUATE} {because*}:
f.	The provisions for parking will be {ADEQUATE / INADEQUATE} {because*}:
g.	The property is BEST PRIME FARMLAND and the property with the proposed improvements {IS/IS NOT} WELL SUITED OVERALL.
h.	The existing public services {ARE/ARE NOT} available to support the proposed special use effectively and safely without undue public expense.

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i. The only existing public infrastructure together with proposed improvements {ARE/ARE NOT} adequate to support the proposed development effectively and safely without undue public expense.

(Note the Board may include other relevant considerations as necessary or desirable in each case.)

- \*The Board may include additional justification if desired, but it is not required.
- 3a. The requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED HEREIN} {DOES / DOES NOT} conform to the applicable regulations and standards of the DISTRICT in which it is located.
- 3b. The requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED HEREIN} {DOES / DOES NOT} preserve the essential character of the DISTRICT in which it is located because:
  - a. The Special Use will be designed to {CONFORM / NOT CONFORM} to all relevant County ordinances and codes.
  - b. The Special Use {WILL / WILL NOT} be compatible with adjacent uses.
  - c. Public safety will be {ADEQUATE / INADEQUATE}.
- 4. The requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED HEREIN} {IS / IS NOT} in harmony with the general purpose and intent of the Ordinance because:
  - a. The Special Use is authorized in the District.
  - b. The requested Special Use Permit {IS/ IS NOT} necessary for the public convenience at this location.
  - c. The requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED HEREIN} is so designed, located, and proposed to be operated so that it {WILL / WILL NOT} be injurious to the district in which it shall be located or otherwise detrimental to the public health, safety, and welfare.
  - d. The requested Special Use Permit {SUBJECT TO THE SPECIAL CONDITIONS IMPOSED HEREIN} {DOES / DOES NOT} preserve the essential character of the DISTRICT in which it is located.
- 5. The requested Special Use {IS/ IS NOT} an existing nonconforming use.
- 6. {NO SPECIAL CONDITIONS ARE HEREBY IMPOSED / THE SPECIAL CONDITIONS IMPOSED HEREIN ARE REQUIRED TO ENSURE COMPLIANCE WITH THE CRITERIA FOR SPECIAL USE PERMITS AND FOR THE PARTICULAR PURPOSES DESCRIBED BELOW:}

#### FINAL DETERMINATION

The Champaign County Zoning Board of Appeals finds that, based upon the application, testimony, and other evidence received in this case, the requirements of Section 9.1.11B. for approval {HAVE/ HAVE NOT} been met, and pursuant to the authority granted by Section 9.1.6 B. of the Champaign County Zoning Ordinance, determines that:

The Special Use requested in Case 731-S-12 is hereby {GRANTED/ GRANTED WITH SPECIAL CONDITIONS/ DENIED } to the applicant to Warner Brothers, Inc. to authorize the storage and dispensing of agricultural fertilizer as a "Farm Chemicals and Fertilizer Sales including incidental storage and mixing of blended fertilizer" facility as a Special Use in the AG-1 Agriculture Zoning District.

# **{SUBJECT TO THE FOLLOWING SPECIAL CONDITIONS:}**

The foregoing is an accurate and complete record of the Findings and Determination of the Zoning Board of Appeals of Champaign County.

Eric Thorsland, Chair Champaign County Zoning Board of Appeals

ATTEST:

SIGNED:

Secretary to the Zoning Board of Appeals

Date

# CASE NO. 747-AM-13

SUPPLEMENTAL MEMORANDUM August 9, 2013

Petitioners: Warner Farm Equipment,

Inc.

County
Department of
PLANNING &

Champaign

PLANNING & ZONING

Brookens Administrative Center 1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708

Site Area: 5.17 acres

Time Schedule for Development: Existing

Prepared by: Andy Kass

Associate Planner

John Hall

Zoning Administrator

Request: Amend the Zoning
Map to change the zoning
district designation from the
AG-1 Agriculture Zoning
District to the B-1 Rural Trade
Center Zoning District to bring
an existing Farm Equipment
Sales and Service business into
compliance.

Location: A 5.17 acre tract in the Southwest Quarter of the Southwest Quarter of the Southeast Quarter and in the Southeast Quarter of the Southeast Quarter of Section 18 of Rantoul Township and commonly known as the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.

#### STATUS

This case is continued from the July 25, 2013, public hearing. A new Plat of Survey is attached. Revisions and additions have been made to the Finding of Fact (see Attachment D). Draft minutes from the May 16, 2013, and June 13, 2013, ZBA meetings are included separately.

### ADDITIONAL AREA PROPOSED TO BE REZONED

The petitioner has added an additional 1.37 acres to the proposed rezoning. These areas are indicated in red on the attached Plat of Survey (see Attachment A). The total area proposed to be rezoned is now 5.17 acres.

## **GOAL 4 - AGRICULTURE**

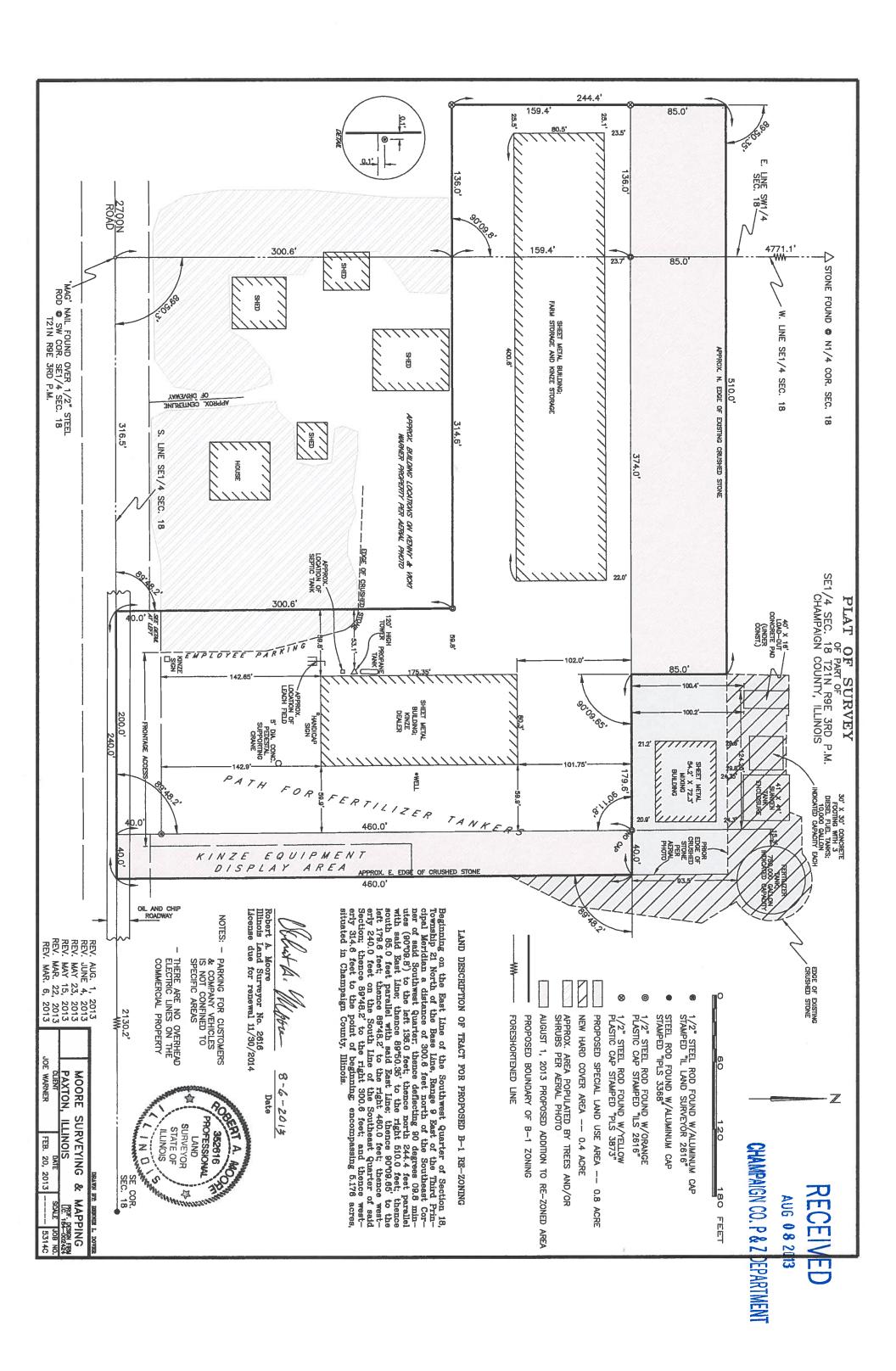
In the July 19, 2013, version of the Finding of Fact for Case 747-AM-13, Staff suggested that the proposed rezoning *WILL NOT HELP ACHIEVE* Goal 4, Objective 4.3, and Policy 4.3.4. Staff has revised that suggestion to be a decision point for the Board to determine whether the proposed rezoning *{WILL / WILL NOT} HELP ACHIEVE}* Goal 4, Objective 4.3, and Policy 4.3.4. Decision points have also been added to Objective 4.1 and Policy 4.1.6. The Summary Finding of Fact has also been revised to reflect these changes.

## PURPOSE OF THE ZONING ORDINANCE

Decision points for the Board to determine whether the proposed rezoning achieves the purpose of the zoning ordinance or not have been added to Items 23 and 23.C. The Summary Finding of Fact has also been revised to reflect these changes.

### **ATTACHMENTS**

- A Plat of Survey received August 8, 2013 (included separately)
- B Draft May 16, 2013, ZBA Minutes (included separately)
- C Draft June 13, 2013, ZBA Minutes (included separately)
- D Revised Finding of Fact and Final Determination (included separately)



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# FINDING OF FACT AND FINAL DETERMINATION

#### of

# **Champaign County Zoning Board of Appeals**

Final Determination: {RECOMMEND ENACTMENT/RECOMMEND DENIAL}

Date: August 15, 2013

Petitioners: Warner Farm Equipment, Inc.

Request: Amend the Zoning Map to change the zoning district designation from the AG-1

Agriculture Zoning District to the B-1 Rural Trade Center Zoning District to bring an existing Farm Equipment Sales and Service business into compliance.

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#### FINDING OF FACT

From the documents of record and the testimony and exhibits received at the public hearing conducted on March 28, 2013, May 16, 2013, June 13, 2013, July 25, 2013, and August 15, 2013, the Zoning Board of Appeals of Champaign County finds that:

- 1. The petitioner Warner Farm Equipment, Inc., with owners Joseph H. Warner and Gerald E. Warner, 1254 CR 2700N, Rantoul, owns the subject property.
- 2. The subject property is a 3-8 5.17 acre tract in the Southwest Quarter of the Southwest Quarter of the Southwest Quarter of the Southwest Quarter of Section 18 of Rantoul Township and commonly known as the Kinze farm equipment dealership at 1254 CR 2700N, Rantoul.
- 3. The subject property is not located within the one and one-half mile extraterritorial jurisdiction of a municipality with zoning, but Rantoul Township does have a plan commission. Townships with planning commissions are notified of such cases and do have protest rights on map amendment cases.
- 4. Regarding comments by petitioners, when asked on the petition what error in the present Ordinance is to be corrected by the proposed change, the petitioner has indicated:

"There is no error in the present map. Approval of this petition would now convert what has been a long-standing non-conforming use into a use conforming with the appropriate district."

5. Regarding comments by the petitioner when asked on the petition what other circumstances justify the rezoning the petitioner has indicated the following:

"The implement sales and service business located on the subject parcel has been operating for more than 20 years and serves a broad need in the agricultural community."

## GENERALLY REGARDING LAND USE AND ZONING IN THE IMMEDIATE VICINITY

- 6. Land use and zoning on the subject property and in the vicinity are as follows:
  - A. The subject property is currently zoned AG-1 Agriculture and is used for the operation of an existing farm implement sales and service business and personal agricultural storage.
  - B. Land on the north, south, east, and west of the subject property is also zoned AG-1 Agriculture and is in use as follows:
    - (1) Land on the north is in agricultural production and a small portion is proposed to be used for the agrichemical storage that is the subject of Case 731-S-12.
    - (2) Land on the south is in agricultural production.

- (3) Land west of the subject property is in residential use and agricultural production. The adjacent home is owned by Kenneth Warner.
- (4) Land east of the subject property is in agricultural production.
- 7. Previous zoning cases in the vicinity are the following:
  - A. There are no previous zoning cases in the vicinity.
- 8. Regarding the site plan and operations of the Farm Equipment Sales and Service Business:
  - \*A. The Plat of Survey prepared by Nicholas P. McCabe <u>and Robert A. Moore</u> received <u>March 1</u>, 2013, and revised on <u>March 6</u>, 2013, <u>March 22</u>, 2013, <u>May 15</u>, 2013, <u>May 23</u>, 2013, <u>June 4</u>, 2013, and <u>August 1</u>, 2013, with the final Plat received on <u>August 8</u>, 2013, indicates the following:
    - (1) The location of the existing 750,000 765, 818 gallon indicated capacity storage tank that is approximately 48 46 feet in height, not including a ladder cage. This tank is proposed to be utilized to store 28% urea ammonium nitrate fertilizer solution for the petitioner's agricultural operation as well as providing bulk storage space to lease. Note that the tank storage capacity and tank height are from the CST Storage Tank Technical Drawings and Specifications received September 5, 2012.
    - (2) The location of a  $54' \times 72'$  sheet metal building where the mixing, loading and unloading of the fertilizer will occur.
    - (3) The edge of the existing crushed stone.
    - (4) A large sheet metal building that houses a Kinze farm equipment dealership on an adjacent property that is subject of related Case 747-AM-13.
    - (5) An 80' × 400' sheet metal building on an adjacent property that is utilized for farm storage and storage for the Kinze farm equipment dealership that is the subject of related Case 747-AM-13.
    - (6) The general area of employee parking.
    - (7) The general area of where farm equipment is displayed on the east side of the property.
    - (8) The location of a tower that is 120 feet in height.
    - (9) The general locations of the septic tank and leach field.
    - (10) The location of a 5' diameter concrete pedestal supporting crane.
    - (11) The location of an existing sign for the Kinze business and a handicap sign on the front of the main business building.

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- (12) The location of a propane tank and water well.
- (13) A 40' × 16' load-out concrete pad.
- (14) A 41'× 41' sunken tank enclosure.
- (15) A 30' × 30' concrete footing with 3 diesel fuel tanks that each have a 10,000 gallon indicated capacity. Note that as of August 9, 2013, there appeared to be more than 3 of these tanks on the subject property.
- (16) An indication that the proposed special use land area is 0.8 acre.
- (17) An indication that the new hard cover (impervious) area is 0.4 acre.
- (18) The location of the house, 4 outbuildings, the driveway, and trees and shrubs on the Kenneth and Victoria Warner property that is a adjacent.
- (19) The entire 3.8 5.17 acre area proposed to be rezoned in Case 747-AM-13 to the B-1 Rural Trade Center Zoning District.
- (20) The path for fertilizer tankers on the east side of the Kinze farm equipment dealership.

#### \*Identical to evidence in Case 731-S-12

- B. The petitioners have been operating a farm equipment sales and service business at this location since the 1970s. Currently the business sells Kinze farm equipment and provides repair services.
- C. According to the website <u>www.warnerfarmequip.com</u> the business carries a full line of Kinze planters and grain wagons as well as equipment parts.
- D. The subject property is proposed to be used to access the proposed Special Use in Case 731-S-12

#### GENERALLY REGARDING THE EXISTING AND PROPOSED ZONING DISTRICTS

- 9. Regarding the existing and proposed zoning districts:
  - A. Regarding the general intent of zoning districts (capitalized words are defined in the Ordinance) as described in Section 5 of the Ordinance:
    - (1) The AG-1, Agriculture DISTRICT is intended to protect the areas of the COUNTY where soil and topographic conditions are best adapted to the pursuit of AGRICULTURAL USES and to prevent the admixture of urban and rural USES which would contribute to the premature termination of AGRICULTURAL pursuits.

- (2) The B-1, Rural Trade Center DISTRICT is intended to provide areas for AGRICULTURAL related business services to rural residents.
- B. Regarding the general locations of the existing and proposed zoning districts:
  - (1) The AG-1 District is generally located throughout the county in areas which have not been placed in any other Zoning Districts.
  - (2) The B-1 District is generally located in rural areas suitable for businesses operations to serve the needs of rural residents.
- C. Regarding the different uses that are authorized in the existing and proposed zoning districts by Section 5.2 of the Ordinance:
  - There are 11 types of uses authorized by right in the AG-1 District and there are 25 types of uses authorized by right in the B-1 District:
    - (a) The following 5 uses are authorized by right in the AG-1 District and are not authorized at all in the B- District:
      - Single family dwelling;
      - Roadside Stand operated by Farm Operator;
      - Plant Nursery;
      - Off-premises sign within 660 feet of interstate highway; and
      - Off-premises sign along federal highway except interstate highways;
    - (b) The following 6 uses are authorized by right in both the AG-1 District and B-1 District:
      - Subdivisions of three lots or less;
      - Agriculture;
      - Minor Rural Specialty Business;
      - Township Highway Maintenance Garage (must meet separations or SUP is required);
      - Christmas Tree Sales Lot;
      - Temporary Uses
    - (c) The following 9 uses are authorized by right in the B-1 District and not at all in the AG-1 District:
      - Parking garage or lot;
      - Telegraph Office;
      - Roadside Produce Stand;
      - Farm Equipment Sales and Service;
      - Feed and Grain (sales only);
      - Locker, Cold Storage for Individual Use;
      - Major Automobile Repair;
      - Minor Automobile Repair;

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- Antique Sales and Service;
- (d) The following 9 uses are authorized by right in the B-1 District but require a Special Use Permit in the AG-1 District:
  - Major Rural Specialty Business;
  - Municipal or Government Building;
  - Small Scale Metal Fabricating Shop
  - Telephone Exchange;
  - Farm Chemicals and Fertilizer Sales:
  - Grain Storage Elevators and Bins;
  - Police Station or Fire Station:
  - Library, Museum or Gallery;
  - Public park of recreational facility
- (2) There are 42 types of uses authorized by Special Use Permit (SUP) in the AG-1 District (including the 9 uses authorized by right in the B-1 District see above) and 10 types of uses authorized by SUP in the B-1 District:
  - (a) The following 5 uses may be authorized by SUP in the both the AG-1 District and B-1 District:
    - Adaptive Reuse of GOVERNMENT BUILDINGS for any USE Permitted by Right;
    - Electrical Substation;
    - HELIPORT-RESTRICTED LANDING AREAS;
    - Livestock Sales Facility and Stockyards:
    - Slaughter Houses;
  - (b) The following 27 uses may be authorized by Special Use Permit in the AG-1 District and not at all in the B-1 District:
    - Hotel with no more than 15 lodging units;
    - Residential PLANNED UNIT DEVELOPMENT;
    - Major RURAL SPECIALTY BUSINESS;
    - Artificial lake of 1 or more acres;
    - Mineral extraction, Quarrying, topsoil removal, and allied activities;
    - Elementary School, Junior High School, or High School;
    - Church, Temple or church related Temporary Uses on church Property;
    - Penal or correctional institution;
    - Sewage disposal plant or lagoon;
    - Private or commercial transmission and receiving tower (including antennas) over 100 feet in height;
    - Radio or Television Station;
    - RESIDENTIAL AIRPORTS;
    - RESTRICTED LANDING AREAS;

- Riding Stable;
- Commercial Fishing Lake;
- Cemetery or Crematory;
- Pet Cemetery;
- Kennel;
- Veterinary Hospital;
- Off-premises sign farther than 660 feet from an interstate highway;
- Contractors Facilities with no outdoor operations or storage;
- Contractors Facilities with outdoor operations and/or storage;
- Gas Turbine Peaker;
- BIG WIND TURBINE TOWER (1-3 turbines);
- WIND FARM (County Board SUP)
- Sawmills Planing Mills, and related activities; and
- Pre-Existing Industrial Uses (existing prior to October 10, 1973)
- (c) The following 5 uses may be authorized by SUP in the B-1 District and not at all in the AG-1 District:
  - Self-storage Warehouses, providing heat and utilities to individual units;
  - Self-storage Warehouses, not providing heat and utilities to individual units;
  - Gasoline and Volatile Oils Storage up to and including 80,000 gallons;
  - Gasoline and Volatile Oils Storage of greater than 80,000 gallons but no more than 175,000 gallons;
  - Liquefied Petroleum Gases Storage;

### GENERALLY REGARDING THE LRMP GOALS, OBJECTIVES, AND POLICIES

- 10. The Champaign County Land Resource Management Plan (LRMP) was adopted by the County Board on April 22, 2010. The LRMP Goals, Objectives, and Policies were drafted through an inclusive and public process that produced a set of ten goals, 42 objectives, and 100 policies, which are currently the only guidance for amendments to the Champaign County Zoning Ordinance, as follows:
  - A. The Purpose Statement of the LRMP Goals, Objectives, and Policies is as follows:

"It is the purpose of this plan to encourage municipalities and the County to protect the land, air, water, natural resources and environment of the County and to encourage the use of such resources in a manner which is socially and economically desirable. The Goals, Objectives and Policies necessary to achieve this purpose are as follows:"

- B. The LRMP defines Goals, Objectives, and Polices as follows:
  - (1) Goal: an ideal future condition to which the community aspires
  - (2) Objective: a tangible, measurable outcome leading to the achievement of a goal

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- (3) Policy: a statement of actions or requirements judged to be necessary to achieve goals and objectives
- C. The Background given with the LRMP Goals, Objectives, and Policies further states, "Three documents, the *County Land Use Goals and Policies* adopted in 1977, and two sets of *Land Use Regulatory Policies*, dated 2001 and 2005, were built upon, updated, and consolidated into the LRMP Goals, Objectives and Policies."

#### REGARDING LRMP GOALS & POLICIES

11. LRMP Goal 1 is entitled "Planning and Public Involvement" and states that as follows:

Champaign County will attain a system of land resource management planning built on broad public involvement that supports effective decision making by the County.

Goal 1 has 4 objectives and 4 policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 1.

(Note: bold italics typeface indicates staff's recommendation to the ZBA)

12. LRMP Goal 2 is entitled "Governmental Coordination" and states as follows:

Champaign County will collaboratively formulate land resource and development policy with other units of government in areas of overlapping land use planning jurisdiction.

Goal 2 has two objectives and three policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 2.

13. LRMP Goal 3 is entitled "Prosperity" and states as follows:

Champaign County will encourage economic growth and development to ensure prosperity for its residents and the region.

Goal 3 has three objectives and no policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 3.

14. LRMP Goal 4 is entitled "Agriculture" and states as follows:

Champaign County will protect the long term viability of agriculture in Champaign County and its land resource base.

Goal 4 has 9 objectives and 22 policies. The proposed amendment is will **[WILL / WILL NOT] HELP ACHIEVE** Goal 4 for the following reasons:

A. Objective 4.1 is entitled "Agricultural Land Fragmentation and Conservation" and states, "Champaign County will strive to minimize the fragmentation of the County's agricultural land base and conserve farmland, generally applying more stringent development standards on best prime farmland."

The proposed rezoning will [WILL / WILL NOT] HELP ACHIEVE Objective 4.1 because of the following:

- (1) Objective 4.1 includes nine subsidiary policies. The proposed rezoning will not impede the achievement of Policies 4.1.2, 4.1.3, 4.1.4, 4.1.5, 4.1.7, 4.1.8, and 4.1.9.
- (2) Policy 4.1.1 states, "Commercial agriculture is the highest and best use of land in the areas of Champaign County that are by virtue of topography, soil and drainage, suited to its pursuit. The County will not accommodate other land uses except under very restricted conditions or in areas of less productive soils."

The proposed rezoning will *HELP ACHIEVE* Policy 4.1.1 because the B-1 District is intended to provide agriculture related businesses to rural residents and the subject property has not been in agricultural production.

- (4) Policy 4.1.6 states, "Provided that the use, design, site and location are consistent with County policies regarding:
  - i. Suitability of the site for the proposed use;
  - ii. Adequacy of infrastructure and public services for the proposed use;
  - iii. Minimizing conflict with agriculture;
  - iv. Minimizing the conversion of farmland; and
  - v. Minimizing the disturbance of natural areas; then
    - a) On best prime farmland, the County may authorize discretionary residential development subject to a limit on total acres converted which is generally proportionate to tract size and is based on the January 1, 1998 configuration of tracts, with the total amount of acreage converted to residential use (inclusive of by-right development) not to exceed three acres plus three acres per each 40 acres (including any existing right-of-way), but not to exceed 12 acres in total; or
    - b) On best prime farmland, the County may authorize non-residential discretionary development; or
    - c) The County may authorize discretionary review development on tracts consisting of other than best prime farmland."

The proposed rezoning will **[DOES / DOES NOT] HELP ACHIEVE** conform with Policy 4.1.6 for the following reasons:

- (a) The soil on the subject property is best prime farmland and consists of Drummer silty clay, Raub silt loam, and Wyanet silt loam and would have an average LE of approximately 92.
- (b) The proposed rezoning will remove less than one acre of best prime farmland from production.
- (c) Conformance with Policy 4.1.6 requires achievement of related Objective 4.3 and Policy 4.3.4.
- B. Objective 4.2 is entitled "Development Conflicts with Agricultural Operations" and states, "Champaign County will require that each discretionary review development will not interfere with agricultural operations."

The proposed rezoning will *HELP ACHIEVE* Objective 4.2 because of the following:

(1) Policy 4.2.1 states, "The County may authorize a proposed business or other non-residential discretionary review development in a rural area if the proposed development supports agriculture or involves a product or service that is better provided in a rural area than in an urban area."

The proposed rezoning will **HELP ACHIEVE** Policy 4.2.1 for the following reason:

- (a) The B-1 District is intended to provide agriculture related businesses to rural residents.
- (2) Policy 4.2.2 states, "The County may authorize discretionary review development in a rural area if the proposed development:
  - a. is a type that does not negatively affect agricultural activities; or
  - b. is located and designed to minimize exposure to any negative affect caused by agricultural activities; and
  - c. will not interfere with agricultural activities or damage or negatively affect the operation of agricultural drainage systems, *rural* roads, or other agriculture-related infrastructure."

The proposed rezoning will *HELP ACHIEVE* Policy 4.2.2 for the following reasons:

- (a) The use of the subject property is a use which is directly related to agriculture and is neither affected by agricultural activities nor does it hinder agricultural activities.
- (b) The B-1 District is intended to provide agriculture related businesses to rural residents.

(3) Policy 4.2.3 states, "The County will require that each proposed discretionary development explicitly recognize and provide for the right of agricultural activities to continue on adjacent land."

The proposed rezoning will *HELP ACHIEVE* Policy 4.2.3 for the following reasons:

- (a) The Petitioner's understand that this is a rural area where agricultural activities take place and the petitioners business depends upon agricultural activities.
- (b) The B-1 District is intended to provide agriculture related businesses to rural residents.
- (4) Policy 4.2.4 states, "To reduce the occurrence of agricultural land use and non-agricultural land use nuisance conflicts, the County will require that all discretionary review consider whether a buffer between existing agricultural operations and the proposed development is necessary."

The proposed rezoning will *HELP ACHIEVE* Policy 4.2.4 for the following reason:

- (a) The use on the subject property is directly related to agricultural activities. A buffer between the use and nearby agriculture is not warranted.
- (b) The B-1 District is intended to provide agriculture related businesses to rural residents.
- C. Objective 4.3 is entitled "Site Suitability for Discretionary Review Development" and states, "Champaign County will require that each discretionary review development is located on a suitable site."

The proposed rezoning will **WILL / WILL NOT** HELP ACHIEVE Objective 4.3 because of the following:

(1) Policy 4.3.2 states, "On best prime farmland, the County may authorize a discretionary review development provided the site with proposed improvements is well-suited overall for the proposed land use.

The proposed rezoning will *HELP ACHIEVE* Policy 4.3.2 for the following reasons:

- (a) The soil on the subject property is best prime farmland and consists of Drummer silty clay, Raub silt loam, and Wyanet silt loam and would have an average LE of approximately 92.
- (b) The subject property has access to CR 2700N and U.S. 45 is approximately 2.5 miles from the subject property.
- (d) There is one nearby dwelling that is adjacent to the subject property and no complaint has ever been received about the existing business from the owner of the adjacent property.

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- (e) The B-1 District is intended to provide agriculture related businesses to rural residents.
- (f) The business on the subject property has existed since before Champaign County adopted the Stormwater Management Policy on December 17, 1991. However, it is unknown when the buildings were constructed or when additions were added and when the buildings stopped being agricultural buildings. The entire 3.8 acres is either building roof or gravel parking area (both of which are impervious) and if reviewed as a new development under the Stormwater Management Policy, stormwater detention would be required. At this time there is no evidence indicating an existing drainage problem that would benefit from requiring stormwater detention as a special condition.
- (2) Policy 4.3.3 states, "The County may authorize a discretionary review development provided that existing public services are adequate to support to the proposed development effectively and safely without undue public expense."

The proposed rezoning will *HELP ACHIEVE* Policy 4.3.3 for the following reason:

- (a) The subject property is located approximately 4.2 miles from the Thomasboro Fire Protection District Station. The fire protection district was notified of the case and no comments were received.
- (3) Policy 4.3.4 states, "The County may authorize a discretionary review development provided that existing public infrastructure, together with proposed improvements, is adequate to support the proposed development effectively and safely without undue public expense."

The proposed rezoning will **WILL / WILL NOT** HELP ACHIEVE Policy 4.3.4 for the following reason:

- (a) The subject property has access to CR 2700N and U.S. 45 is approximately 2.5 miles from the subject property.
- (b) The petitioner has proposed to access the proposed Special Use in related Case 731-S-12 across the east side of the subject property. Regarding related Case 731-S-12:
  - \*i. Applied Research Associates (ARA), Inc., was hired by Rantoul Township to conduct an analysis regarding the impact that the proposed Special Use Permit in related Case 731-S-12 will have on Township maintained road. The full report of the study was received on July 15, 2013, and is summarized as follows:
    - i. This tank is expected to generate traffic for which this road was not intended to handle.

- ii. It was assumed that the tank would generate 500 truck trips across the road per year based on the assumption that the tank would be cycled once per year, and approximately 250 truck trips are required to fill the tank.
- iii. The route was broken up into two segments, U.S. 45 to CR 1400E and CR 1400E to the subject property. During the inspection of these segments it was found that the road is currently in good condition.
- iv. The life-cycle cost analysis for a 12 year period showed that the tank will cost the Township \$16,700 to maintain the road or \$1,467 per year.
- \*Identical to evidence in Case 731-S-12
- ii. Access to the proposed Special Use across the subject property will not be a problem if a road agreement is reached in Case 731 S 12 between the petitioner and Rantoul Township.
- iii. At this time the petitioners have not signed a road agreement with Rantoul Township and the proposed development cannot be effectively and safely without undue public expense so long as the subject property is used for access to the 750,000 gallon storage tank.
- ii. The petitioner's have entered into an agreement with Rantoul Township to assist with maintenance costs of the roads. The agreement does not specify which roads the petitioner's are to use. The amount the petitioner's will pay to the Township is based upon how many gallons of commercial product are stored per year. Because the Special Use will also be used to store liquid fertilizer used on the petitioner's own farmland every year that will not be considered "commercial product" and for which the petitioner will not be obligated to pay towards the road agreement with the Township, the specific amount used for the petitioners own farmland must necessarily be considered in arriving at the actual amount of commercial product that is stored in any given year.
- iii. Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

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- (4) Policy 4.3.5 states, "On best prime farmland, the County will authorize a business or other non-residential use only if:
  - a. It also serves surrounding agricultural uses or an important public need; and cannot be located in an urban area or on a less productive site; or
  - b. the use is otherwise appropriate in a rural area and the site is very well suited to it."

The proposed rezoning will *HELP ACHIEVE* Policy 4.3.5 for the following reasons:

- (a) The proposed use serves surrounding agriculture and is an existing use.
- (b) The B-1 District is intended to provide agriculture related businesses to rural residents.
- 15. LRMP Goal 5 is entitled "Urban Land Use" and states as follows:

Champaign County will encourage urban development that is compact and contiguous to existing cities, villages, and existing unincorporated settlements.

Goal 5 has 3 objectives and 15 policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 5.

16. LRMP Goal 6 is entitled "Public Health and Safety" and states as follows:

Champaign County will ensure protection of the public health and public safety in land resource management decisions.

Goal 6 has 4 objectives and 7 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 6.

17. LRMP Goal 7 is entitled "Transportation" and states as follows:

Champaign County will coordinate land use decisions in the unincorporated area with the existing and planned transportation infrastructure and services.

Goal 7 has 2 objectives and 7 policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 7.

18. LRMP Goal 8 is entitled "Natural Resources" and states as follows:

Champaign County will strive to conserve and enhance the County's landscape and natural resources and ensure their sustainable use.

Goal 8 has 9 objectives and 36 policies. The proposed rezoning will *HELP ACHIEVE* Goal 8 for the following reasons:

A. Objective 8.2 states, "Champaign County will strive to conserve its soil resources to provide the greatest benefit to current and future generations."

The proposed rezoning will *HELP ACHIEVE* Objective 8.2 because of the following:

(1) Policy 8.2.1 states, "The County will strive to minimize the destruction of its soil resources by non-agricultural development and will give special consideration to the protection of best prime farmland. Best prime farmland is that comprised of soils that have a Relative Value of at least 85 and includes land parcels with mixed soils that have a Land Evaluation score of 85 or greater as defined in the LESA."

The proposed rezoning will *HELP ACHIEVE* Policy 8.2.1 for the following reasons:

- (a) The soil on the subject property is best prime farmland and consists of Drummer silty clay, Raub silt loam, and Wyanet silt loam and would have an average LE of approximately 92.
- (b) The proposed use will efficiently use best prime farmland, approximately .17 acre will be converted from agricultural production.
- B. The proposed amendment will not impede all other Objectives and Policies under Goal 8.
- 19. LRMP Goal 9 is entitled "Energy Conservation" and states as follows:

Champaign County will encourage energy conservation, efficiency, and the use of renewable energy sources.

Goal 9 has 5 objectives and 5 policies. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 9.

20. LRMP Goal 10 is entitled "Cultural Amenities" and states as follows:

Champaign County will promote the development and preservation of cultural amenities that contribute to a high quality of life for its citizens.

Goal 10 has 1 objective and 1 policy. The proposed rezoning will **NOT IMPEDE** the achievement of Goal 9.

#### GENERALLY REGARDING THE LaSalle Factors

21. In the case of LaSalle National Bank of Chicago v. County of Cook the Illinois Supreme Court reviewed previous cases and identified six factors that should be considered in determining the validity of any proposed rezoning. Those six factors are referred to as the LaSalle factors. Two other factors were added in later years from the case of Sinclair Pipe Line Co. v. Village of Richton Park. The Champaign County Zoning Ordinance does not require that map amendment cases be explicitly reviewed using all of the LaSalle factors but it is a reasonable consideration in controversial map amendments and any time

that conditional zoning is anticipated. The proposed map amendment compares to the *LaSalle* and *Sinclair* factors as follows:

## A. LaSalle factor: The existing uses and zoning of nearby property.

Table 1 below summarizes the land uses and zoning of the subject property and properties nearby.

Table 1: Land Use and Zoning Summary

Direction	Land Use	Zoning	
Onsite	Farm Equipment Sales and Service and farm storage	AG-1 Agriculture (proposed B-1)	
North	Agriculture	AG-1 Agriculture	
East	Agriculture	AG-1 Agriculture	
West	Residential (Home of Kenneth and Victoria Warner)Agriculture	AG-1 Agriculture	
South	Agriculture	AG-1 Agriculture	

# B. LaSalle factor: The extent to which property values are diminished by the particular zoning restrictions.

- (1) It is impossible to establish values without a formal real estate appraisal which has not been requested nor provided and so any discussion of values is necessarily general.
- (2) In regards to the value of nearby residential properties, it is not clear if the requested map amendment would have any effect.

# C. LaSalle factor: The extent to which the destruction of property values of the plaintiff promotes the health, safety, morals, and general welfare of the public.

There has been no evidence submitted regarding property values. The proposed rezoning should not have a negative effect on the public health, safety, and welfare.

# D. LaSalle factor: The relative gain to the public as compared to the hardship imposed on the individual property owner.

The proposed amendment will bring the existing business into compliance with the Zoning Ordinance, and will allow the petitioners to continue serving the agricultural community by providing the services they offer.

- E. LaSalle factor: The suitability of the subject property for the zoned purposes.

  The subject property is suitable for the zoned purposes. The subject property cannot be converted back to agricultural production and has been used for the existing business since the 1970s.
- F. LaSalle factor: The length of time the property has been vacant as zoned considered in the context of land development in the vicinity of the subject property.

  The AG-1 District was planned in 1973 and thus was intended to protect areas of the County where soil and topographic conditions are best adapted to the pursuit of agricultural uses. Currently, there are two buildings on the subject property.
- G. Sinclair factor: The need and demand for the use.

  The petitioners business provides a needed use to the agricultural community by providing farm equipment and repair services.
- H. Sinclair factor: The extent to which the use conforms to the municipality's comprehensive planning.
   The proposed use generally conforms to goals and policies of the Champaign County Land Resource Management Plan.

#### REGARDING RELEVANT TESTIMONY DURING THE PUBLIC HEARING

- 22. Relevant testimony at the public hearing can be summarized as follows:
  - A. At the March 28, 2013, public hearing the petitioner's attorney, Paul Cole, testified that the map amendment is being requested because the petitioner intends to cooperate with the County in connection with the Special Use Permit, and that the implement dealership has been in operation for nearly 40 years and if it had been 40 years or more we would not be here, but since it has only been 39 years the County has asked the petitioner to clean up the map.
  - B. At the March 28, 2013, public hearing Kent Follmer, attorney for Kenneth and Victoria Warner, testified that his clients have resided at their property for many years and they have not made any objections because the implement business is much different than what they are concerned about in the other case. Mr. Follmer also said that just because the business has existed for 20 years does not mean that it must remain and just because there has not been objections voiced before does not mean that there can't be any now.

#### REGARDING THE PURPOSE OF THE ZONING ORDINANCE

- 23. The proposed amendment will **[WILL / WILL NOT] HELP ACHIEVE** the purpose of the Zoning Ordinance as established in Section 2 of the Ordinance for the following reasons:
  - A. Paragraph 2.0 (a) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to secure adequate light, pure air, and safety from fire and other dangers.

The proposed amendment is not directly related to this purpose.

- B. Paragraph 2.0 (b) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to conserve the value of land, BUILDINGS, and STRUCTURES throughout the COUNTY.
  - The proposed amendment is not directly related to this purpose.
- C. Paragraph 2.0 (c) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to lessen and avoid congestion in the public streets.

Because the proposed Special Use in related Case 731-S-12, has access over the subject property, the proposed amendment {DOES/DOES NOT} lessen and avoid congestion in the public streets for the following reasons:

- \*(a) The Rantoul Township Highway Commissioner has a concern with the volume of heavy truck traffic that will take place over the township roads as a result of the proposed Special Use and even has concerns about heavy truck traffic if the storage tank is used for agricultural purposes only. Regarding these concerns about heavy truck traffic:
  - i. Rantoul Township hired Applied Research Associates (ARA) inc. to prepare a life cycle cost analysis of the impacts of the proposed Special Use on township roads.
  - ii. Rantoul Township has sought to enter into a road agreement with the petitioners regarding the impacts of the proposed Special Use on township roads but to date there is no signed road agreement and therefore Rantoul Township is not assured of reimbursement for the added road maintenance that will result from use of the storage tank.
  - with maintenance costs of the roads. The agreement with Rantoul Township to assist with maintenance costs of the roads. The agreement does not specify which roads the petitioner's are to use. The amount the petitioner's will pay to the Township is based upon how many gallons of commercial product are stored per year. Because the Special Use will also be used to store liquid fertilizer used on the petitioner's own farmland every year that will not be considered "commercial product" and for which the petitioner will not be obligated to pay towards the road agreement with the Township, the specific amount used for the petitioners own farmland must necessarily be considered in arriving at the actual amount of commercial product that is stored in any given year.
  - iii. Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple seasons.

## \*Identical to evidence in Case 731-S-12

- (b) At this time the petitioners have not entered into a road agreement with Rantoul Township and for that reason the use of the storage tank will add to congestion in the streets.
- D. Paragraph 2.0 (d) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to lessen and avoid hazards to persons and damage to property resulting from the accumulation of runoff of storm or flood waters.
  - (a) The business on the subject property has existed since before Champaign County adopted the Stormwater Management Policy on December 17, 1991. However, it is unknown when the buildings were constructed or when additions were added and when the buildings stopped being agricultural buildings. The entire 3.8-5.17 acres is either building roof or gravel parking area (both of which are impervious) and if reviewed as a new development under the Stormwater Management Policy, stormwater detention would be required. At this time there is no evidence indicating an existing drainage problem that would benefit from requiring stormwater detention as a special condition.
- E. Paragraph 2.0 (e) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to promote the public health, safety, comfort, morals, and general welfare.
  - The proposed amendment is not directly related to this purpose.
- F. Paragraph 2.0 (f) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to regulate and limit the height and bulk of buildings and structures hereafter to be erected.
  - The proposed amendment is not directly related to this purpose.
- G. Paragraph 2.0 (g) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to establish, regulate, and limit the building or setback lines on or along any street, trafficway, drive or parkway.
  - The proposed amendment is not directly related to this purpose.
- H. Paragraph 2.0 (h) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to regulate and limit the intensity of the use of lot areas, and regulating and determining the area of open spaces within and surrounding buildings and structures.
  - The proposed amendment is not directly related to this purpose.

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- I. Paragraph 2.0 (i) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to classify, regulate, and restrict the location of trades and industries and the location of buildings, structures, and land designed for specified industrial, residential, and other land uses.
  - The proposed amendment is directly related to this purpose because the existing business is currently not authorized in its current AG-1 District. The proposed B-1 District allows farm equipment sales and service by right and if rezoned the existing business will be in compliance with the Zoning Ordinance.
- J. Paragraph 2.0 (j) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to divide the entire County into districts of such number, shape, area, and such different classes according to the use of land, buildings, and structures, intensity of the use of lot area, area of open spaces, and other classification as may be deemed best suited to carry out the purpose of the ordinance.
  - The proposed amendment is not directly related to this purpose.
- K. Paragraph 2.0 (k) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to fix regulations and standards to which buildings, structures, or uses therein shall conform.
  - The proposed amendment is not directly related to this purpose.
- L. Paragraph 2.0 (l) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to prohibit uses, buildings, or structures incompatible with the character of such districts.
  - The proposed amendment is not directly related to this purpose.
- M. Paragraph 2.0 (m) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to prevent additions to and alteration or remodeling of existing buildings, structures, or uses in such a way as to avoid the restrictions and limitations lawfully imposed under this ordinance.
  - (a) The proposed amendment is directly related to this purpose because the existing structures were originally constructed as agricultural structures, but were then converted for business purposes.
  - \*(b) Generally regarding the proposed Special Use in related Case 731-S-12 which has road access over the subject property:
    - The petitioners have stated that they could use the storage tank for their own agricultural uses and don't necessarily need a Special Use Permit to authorize commercial use.

- ii. The Rantoul Township Highway Commissioner has a concern with the volume of heavy truck traffic that will take place over the township roads as a result of use of the storage tank for private use of for the proposed Special Use and the Township has entered into a road agreement to provide for the added road maintenance that will result from use of the storage tank.
- iii. Enforcement of the road agreement will be complicated because the agreement does not specify any limit on how much liquid fertilizer may be claimed to be used for the petitioners own farmland and given that the petitioners have stated an intent to buy in large quantity and store fertilizer for use on their own farmland over multiple years.

## \*Identical to evidence in Case 731-S-12

N. Paragraph 2.0 (n) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to protect the most productive agricultural lands from haphazard and unplanned intrusions of urban uses.

The proposed amendment is not directly related to this purpose.

O. Paragraph 2.0 (o) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to protect natural features such as forested areas and watercourses.

The proposed amendment is not directly related to this purpose.

P. Paragraph 2.0 (p) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to encourage the compact development of urban areas to minimize the cost of development of public utilities and public transportation facilities.

The proposed amendment is not directly related to this purpose.

Q. Paragraph 2.0 (q) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to encourage the preservation of agricultural belts surrounding urban areas, to retain the agricultural nature of the County, and the individual character of existing communities.

The proposed amendment is not directly related to this purpose.

R. Paragraph 2.0 (r) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to provide for the safe and efficient

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development of renewable energy sources in those parts of the COUNTY that are most suited to their development.

The proposed amendment is not directly related to this purpose.

## REGARDING SPECIAL CONDITIONS OF APPROVAL

- 24. Regarding proposed special conditions of approval:
  - A. A Change of Use Permit shall be applied for within 30 days of the approval of Case 747-AM-13 by the County Board.

The above special condition is required to ensure the following:

The establishment of the proposed use shall be properly documented as required by the Zoning Ordinance.

#### SUMMARY FINDING OF FACT

From the documents of record and the testimony and exhibits received at the public hearing conducted on March 28, 2013, May 16, 2013, and June 13, 2013, July 25, 2013, and August 15, 2013, the Zoning Board of Appeals of Champaign County finds that:

- 1. The proposed amendment will NOT HELP ACHIEVE the Land Resource Management Plan because of the following (objectives and policies are very briefly summarized):
  - A. The proposed amendment will NOT HELP ACHIEVE Goal 4 Agriculture because of the following:
- 1. The proposed amendment will-{WILL NOT} HELP ACHIEVE the Land Resource Management Plan because of the following (objectives and policies are very briefly summarized):
  - A. The proposed text map amendment will {WILL NOT} HELP ACHIEVE the following LRMP goals:

Goal 4 Agriculture because while it will either not impede or is not relevant to the other Objectives and Policies under this goal, it will [WILL / WILL NOT] HELP ACHIEVE the following:

- It {WILL / WILL NOT} HELP ACHIEVE Objective 4.1 requiring minimization of the fragmentation of farmland, conservation of farmland, and stringent development standards on best prime farmland because it will HELP ACHIEVE of the following:
  - <u>It will HELP ACHIEVE</u> Policy 4.1.1 requiring that other land uses only be accommodated under very restricted conditions or in areas of less productive soils (see Item 14.A.(2)).
  - It {DOES / DOES NOT} conform with Policy 4.1.6 requiring that the use, design, site and location are consistent with policies regarding suitability, adequacy of infrastructure and public services, conflict with agriculture, conversion of farmland, and disturbance of natural areas (see Item 14.A.(3)).
- It will *HELP ACHIEVE* Objective **4.2 requiring discretionary development to not interfere with agriculture** because it will *HELP ACHIEVE* the following:
  - Policy 4.2.1 requiring a proposed business in a rural area to support agriculture or provide a service that is better provided in the rural area (see Item 14.B.(1)).
  - Policy 4.2.2 requiring discretionary development in a rural area to not interfere with agriculture or negatively affect rural infrastructure (see Item 14.B.(2)).
  - Policy 4.2.3 requiring discretionary development recognize and provide for the right of agricultural activities to continue on adjacent land (see Item 14.B.(3)).
  - Policy 4.2.4 requiring consideration of whether a buffer between proposed development and agricultural activities is necessary (see Item 14.B.(4)).
- It will {WILL / WILL NOT} HELP ACHIEVE Objective 4.3 requiring any discretionary development to be on a suitable site because it will NOT HELP ACHIEVE of the following:
  - It will HELP ACHIEVE Policy 4.3.2 requiring a discretionary development on best prime farmland to be well-suited overall (see Item 14.C.(2)).

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- It will HELP ACHIEVE Policy 4.3.3 requiring existing public services be adequate to support the proposed development effectively and safely without undue public expense (see Item 14.C.(3)).
- It {WILL / WILL NOT} HELP ACHIEVE Policy 4.3.4 requiring existing public infrastructure be adequate to support the proposed development effectively and safely without undue public expense (see Item 14.C.(4)).
- It will HELP ACHIEVE Policy 4.3.5 requiring that a business or non-residential use on best prime farmland only if it serves surrounding agriculture and is appropriate in a rural area (see Item 14.C.(5)).
- **B.** Goal 8 Natural Resources because while it will either not impede or is not relevant to the other Objectives and Policies under this goal, it will *HELP ACHIEVE* the following:

The proposed amendment will *HELP ACHIEVE* Goal 8 Natural Resources because while it will either not impede or is not relevant to the other Objectives and Policies under this goal, it will *HELP ACHIEVE* the following:

- Objective **8.2 requiring the County to conserve its soil resources** because it will *HELP ACHIEVE* the following:
  - Policy 8.2.1 requiring to County to minimize the conversion of farmland to non-agricultural development.
- C. The proposed amendment will **NOT IMPEDE** the following LRMP goal(s):
  - Goal 1 Planning and Public Involvement
  - Goal 2 Governmental Coordination
  - Goal 3 Prosperity
  - Goal 5 Urban Land Use
  - Goal 6 Public Health and Public Safety
  - Goal 7 Transportation
  - Goal 9 Energy Conservation
  - Goal 10 Cultural Amenities
- 2. The proposed Zoning Ordinance map amendment *IS* consistent with the *LaSalle* and *Sinclair* factors because of the following:
  - The amendment will allow the petitioners to continue to provide the needed products and services they offer to the agricultural community.
  - The subject property is suitable for the business and cannot be converted back to agricultural production.
- 3. The proposed Zoning Ordinance map amendment will [WILL / WILL NOT] HELP ACHIEVE the purpose of the Zoning Ordinance because:
  - Establishing the B-1 District at this location {DOES / DOES NOT} lessen and avoid congestion in the public streets (Purpose 2.0 (c) see Item 23.C.).

- Establishing the B-1 District at this location will help classify, regulate, and restrict the location of the uses authorized in the B-1 District (Purpose 2.0 (i) see Item 23.I.).
- Establishing the B-1 District at this location will help make the existing buildings, structures, and uses conform to those authorized in the B-1 District (Purpose 2.0 (m) see Item 23.M.).
- 4. Regarding the error in the present Ordinance that is to be corrected by the proposed change:
  - Approval of the amendment would bring the existing business into compliance with the Zoning Ordinance.

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## **DOCUMENTS OF RECORD**

- 1. Special Use Permit application signed by Joseph Warner received August 31, 2012, with attachments:
  - A Site Plan
  - B Legal Description
  - C Plat Book Map
  - D Aerial Photo
- 2. Zoning Use Permit Application No. 244-12-01 received August 31, 2012
- 3 List of Owners and Officers of Warner Brothers, Inc. received September 5, 2012
- 4. CST Storage Tank Technical Drawings and Specifications received September 5, 2012
- 5. Copy of IDAG Application for Permit and Construction Approval for an On-Farm Storage Facility received September 14, 2012
- 6. Legal Description received January 2, 2013
- 7. Plat of Survey received February 6, 2013
- 8. Plat of Survey received February 12, 2013
- 9. Revised Special Use Permit Application signed by Joseph and Gerald Warner received March 1, 2013, with attachments:
  - A Plat of Survey
  - B Certificate of Inspection of Farm Storage Tank and Accessory Building, signed by James B. Clarage
  - C Documentation of Compliance with applicable building codes prepared by Municipal Consulting and Development Ltd.
  - D Map of Existing Drainage Tile
- 10. Application for Map Amendment received March 1, 2013, signed by Joseph and Gerald Warner with attachments:
  - A Legal Description
  - B Plat of Survey
- 11. Plat of Survey for Case 731-S-12 received March 21, 2013
- 12. Plat of Survey for Case 747-AM-13 received March 21, 2013
- 13. Building Plans for mixing building received March 21, 2013
- 14. Letter from Therese Wyman received March 21, 2013

- 15. Preliminary Memorandum for Case 731-S-12 dated March 22, 2013, with attachments:
  - A Case Maps (Location, Land Use, Zoning)
  - B Plat of Survey received March 21, 2013
  - C Building Plans received March 21, 2013
  - D Excerpt of Map of Existing Drainage Tile received March 1, 2013
  - E Certificate of Inspection of Farm Storage Tank and Accessory Building, signed by James B. Clarage received March 1, 2013
  - F Documentation of Compliance with applicable building codes prepared by Municipal Consulting and Development Ltd. received March 1, 2013
  - G Letter from Therese Wyman received March 21, 2013
  - H Copy of IDAG Application for Permit and Construction Approval for an On-Farm Storage Facility received September 14, 2012
  - I CST Storage Tank Technical Drawings and Specifications received September 5, 2012
  - J Site Visit Photos
  - K Draft Summary of Evidence, Finding of Fact, and Final Determination
- 16. Preliminary Memorandum for Case 747-AM-13 dated March 22, 2013, with attachments:
  - A Case Maps (Location, Land Use, Zoning)
  - B Plat of Survey received March 21, 2013
  - C Site Visit Photos
  - D LRMP Land Use Goals, Objectives, and Policies & Appendix
  - E Draft Finding of Fact and Final Determination
- 17. Plat of Survey received March 26, 2013
- 18. Supplemental Memorandum for Case 747-AM-13 dated March 28, 2013, with attachments:
  - A Plat of Survey received March 26, 2013
  - B Revised Draft Finding of Fact and Final Determination
- 19. Letter from Danny Sage, Rantoul Township Road Commissioner, submitted at the March 28, 2013, public hearing by James Rusk
- 20. Entry of Appearance for Cases 731-S-12 and 747-AM-13 submitted by Kent Follmer at the March 28, 2013, public hearing
- 21. Supplemental Memorandum for Case 731-S-12 dated May 8, 2013, with attachments:
  - A Proposed Evidence and Revisions
  - B IDAG Experimental Permit for Agrichemical Containment Facility received May 1, 2013
  - C IDAG Permit Agrichemical Containment Facility received May 1, 2013
  - D Letter from Danny Sage, Rantoul Township Road Commissioner, submitted at the March 28, 2013, public hearing by James Rusk
  - E Draft March 289, 2013, Meeting Minutes

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- 22. Supplemental Memorandum for Case 747-AM-13 dated May 8, 2013, with attachment: A Draft March 28, 2013, Meeting Minutes
- 23. Plat of Survey with annotations received May 15, 2013
- 24. Supplemental Memorandum for Case 731-S-12 dated May 16, 2013, with attachments:
  - A Proposed Evidence
  - B Summary of Findings of Life-Cycle Cost Analysis conducted by Applied Research Associates, Inc., received May 15, 2013
  - C Letters from gene Warner received May 16, 2013
  - D Warner Brothers, Inc., Monthly product Inventory Reports (January 2013 May 2013) received May 15, 2013
  - E invoices from Crop Production Services dated 2/1/13, 4/3/13, and 4/16/13, received May 15, 2013
  - F Drainage Tile Map received May 16, 2013
- 25. Page of Photos received May 16, 2013
- 26. Folder of Photos submitted by Kent Follmer at the May 16, 2013, public hearing
- 27. Plat of Survey submitted by Paul Cole at the May 16, 2103, public hearing
- 28. Plat of Survey received May 23, 2013
- 29. Plat of Survey received June 5, 2013
- 30. Supplemental Memorandum for Case 731-S-12 dated June 7, 2013, with attachments:
  - A Plat of Survey received June 5, 2013
  - B Revised Draft Summary of Evidence, Finding of Fact, and Final Determination
- 31. Supplemental Memorandum for Case 747-AM-13 dated June 7, 2013, with attachment:
  - A Revised Draft Finding of Fact and Final Determination
- 32. Tax Assessment Information received June 10, 2013
- 33. Supplemental Memorandum for Case 731-S-12 dated June 13, 2013, with attachment:
  - A Tax Assessment Information received June 10, 2013
- 34. Revised Tax Assessment Information received July 15, 2013
- 35. Report of Testing and Analysis for Impact of Large Storage Tank along 2700N prepared by Applied Research Associates (ARA), Inc. received July 15, 2013

- 36. Supplemental Memorandum fro Case 731-S-12 dated July 19, 2013, with attachments:
  - A Revised Tax Assessment Information received July 15, 2013
  - B Report of Testing and Analysis for Impact of Large Storage Tank along 2700N prepared by Applied Research Associates (ARA), Inc. received July 15, 2013
  - C Revised Summary of Evidence, Finding of Fact, and Final Determination
- 37. Supplemental Memorandum for Case 747-AM-13 dated July 19, 2013, with attachments:
  - A Revised Draft Finding of Fact and Final Determination
- 38. Supplemental Memorandum for Case 731-S-12 dated July 25, 2013, with attachments:
  - A Road Agreement received July 25, 2013
  - B Proposed Evidence and Revisions
  - C IDAG Experimental Permit for Agrichemical Containment Facility received May 1, 2013
  - D IDAG Permit Agrichemical Containment Facility received May 1, 2013
  - E UAN Material Safety Data Sheet, prepared by Terra Industries, Inc. revised September 25, 2006
  - F Nitrogen Sources, Tom Dorn, University of Nebraska –Lincoln Extension, accessed July 24, 2013
- 39. Plat of Survey received August 1, 2013
- 40. Plat of Survey received August 5, 2013
- 41. Plat of Survey received August 8, 2013
- 42. Supplemental Memorandum for Case 731-S-12 dated August 9, 2013, with attachments:
  - A Draft May 16, 2013, ZBA minutes
  - B Draft June 13, 2013, ZBA Minutes
  - C Revised Summary of Evidence, Finding of Fact, and Final Determination
- 43. Supplemental Memorandum for Case 747-AM-13 dated August 9, 2013, with attachments:
  - A Plat of Survey received August 8, 2013
  - B Draft May 16, 2013, ZBA Minutes
  - C Draft June 13, 2013, ZBA Minutes
  - D Revised Finding of Fact and Final Determination

## **REVISED DRAFT 8-9-13**

# FINAL DETERMINATION

Pursuant to the authority granted by Section 9.2 of the Champaign County Zoning Ordinance, the Zoning Board of Appeals of Champaign County determines that:

The Zoning Ordinance Amendment requested in Case 747-AM-13 should {BE ENACTED / NOT BE ENACTED} by the County Board in the form attached hereto.

The foregoing is an accurate and complete record of the Findings and Determination of the Zoning Board of Appeals of Champaign County.

Appeals of Champaign County.
SIGNED:
Eric Thorsland, Chair Champaign County Zoning Board of Appeals
ATTEST:
Secretary to the Zoning Board of Appeals
Date

# CASE NO. 732-AT-12

SUPPLEMENTAL MEMORANDUM August 9, 2013

Petitioner: Zoning Administrator

Champaign County
Department of

PLANNING & ZONING

#### Brookens Administrative Center 1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708 zoningdept@co.champaign.il.us www.co.champaign.il.us/zoning Andy Kass, Associate Planner

Request: Amend the Champaign County Zoning Ordinance as follows:

#### Part A. Revise paragraph 7.1.2B. as follows:

- (1) Strike "non-family" and replace with "non-resident".
- (2) Revise subparagraph 7.1.2B.i. to strike "five acres" and replace with "two acres in area"; and renumber the subparagraph to 7.1.2B.(1).

Prepared by:

John Hall, Zoning Administrator

- (3) Revise subparagraph 7.1.2B.ii. to strike "five acres" and replace with "that are two acres in area"; add the phrase "and provided that"; and renumber the subparagraph to 7.1.2B.(2).
- (4) Add new subparagraph 7.1.2B.(3) to authorize that all employees may be present and working on the premises for no more than 5 days with any 30 day period due to inclement weather or as necessitated by other business considerations.
- (5) Add new subparagraph 7.1.2B.(4) to authorize that family members who are residents of the property when the HOME OCCUPATION is operating but who subsequently move from the premises may remain active in the HOME OCCUPATION and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.

#### Part B. Revise paragraph 7.1.2E. as follows:

- (1) Strike "Second Division vehicle as defined by the Illinois Vehicle Code" and replace with "MOTOR VEHICLES"; and add the phrase "and parked at".
- (2) Add new subparagraph 7.1.2E.(1) to require that the number of MOTOR VEHICLES and licensed trailers displaying the name of the RURAL HOME OCCUPATION or used in any way for the RURAL HOME OCCUPATION shall be within the limits established.
- (3) Renumber subparagraph 7.1.2E.i.to be 7.1.2E.(2) and strike "vehicles over 8,000 lbs. gross weight" and replace with "MOTOR VEHICLES that are either a truck tractor and/or a MOTOR VEHICLE with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq)"; and add the phrase "and all MOTOR VEHOCLE loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111)".
- (4) Renumber subparagraph 7.1.2E.ii. to be 7.1.2E.(3) and strike "vehicles" and replace with "MOTOR VEHICLES"; and strike "vehicles under 8,000 lbs. gross vehicle weight"; and insert "licensed"; and strike "and off-road vehicles"; and insert the phrase "or owner".
- (5) Renumber subparagraph 7.1.2E.iii. to be 7.1.2E.(4) and strike "Second Division vehicles" and replace with "MOTOR VEHICLES and licensed trailers"; and strike "indoors" and replace with "in an enclosed building"; and add "outdoors subject to the following minimum separations for outdoor parking:"; and add the following subparagraphs:
  - (a) Add subparagraph 7.1.2E.(4)(a) to require that no more than 1 motor vehicle may be parked outdoors less than five feet from a side rear property line or less than 10 feet from a front property line.
  - (b) Add subparagraph 7.1.2E.(4)(b) to require that outdoor parking for more than one motor vehicle shall be no less than 50 feet from any lot line and no less than 100 feet from any offsite dwelling.

- (c) Add subparagraph 7.1.2E.(4)(c) to require that outdoor parking for more than one motor vehicle that does not meet certain requirements shall be at least 10 feet from any lot line and be screened.
- (6) Add subparagraph 7.1.2E.(5) to require that paragraphs 7.1.2E. and 7.1.2F. apply to all new RURAL HOME OCCUPATION and to any expansion of a RURAL HOME OCCUPATION that is filed after September 1, 2012.
- (7) Add subparagraph 7.1.2E.(6) (a) and (b) to require the following:
  - (a) Any MOTOR VEHICLE or licensed trailer or piece of equipment that was included on an application for a RURAL HOME OCCUPATION that was received before September 1, 2012, may continue to be used provided that the total number of vehicles are not more than 10 and no more than 3 may be truck tractors or MOTOR VEHICLES with tandem axles as defined by the Illinois Vehicle Code.
  - (b) Any RURAL HOME OCCUPATION that complies with 7.1.2E.(6) shall be authorized to have the same number of motor vehicles or licensed trailers or pieces of equipment as long as it continues in business at that location and any MOTOR VEHICLE or licensed trailer or piece of equipment may be replaced with a similar motor vehicle or licensed trailer or piece of equipment.

### Part C. Add new paragraph 7.1.2F. as follows:

- (1) Limit the number of motorized or non-motorized complete pieces of non-farm equipment in outdoor storage to 10 complete pieces, provided that the number of pieces of equipment that may be in outdoor storage shall be reduced by the number of MOTOR VEHICLES and licensed trailers that are also parked outdoors.
- (2) Require that equipment in outdoor storage meet the same separations required for MOTOR VEHICLES in 7.1.2E.(4)(b) and 7.1.2E.(4)(c).
- Part D. Revise paragraph 7.1.2H. to rquire that more than four vehicles for patrons and onsite employees shall be screened; and also provide that loading berths are not required for RURAL HOME OCCUPATIONS.

#### Part E. Revise paragraph 7.1.2K. as follows:

- Add the phrase "for other than equipment used in any RURAL HOME OCCUPATION"; and strike the phrase "screened as provided by Section 7.6, and replace with the phrase "shall be provided as follows:".
- (2) Add subparagraph 7.1.2K.(1) to require that no outdoor storage be located in any required off street parking spaces.
- (3) Add subparagraph 7.1.2K.(2) to require screening if outdoor storage occurs in any yard within 1,000 feet of certain specified uses of surrounding property.

## **STATUS**

This case is continued from the June 13, 2013, meeting. No substantive changes have been made to the proposed amendment since June 13 although a few typos have been corrected and are indicated with shading in Attachment A. Attachment D is a comparison of the existing Ordinance to the proposed amendment. An updated Finding of Fact will be available at the meeting in addition to a completed revised RHO Application and handout. Hopefully, final action can be taken at the meeting.

## **ATTACHMENTS**

- A Revised Draft Amendment (ANNOTATED) to Sec. 7.1.2 Rural Home Occupations
- B Revised Draft Amendment (NON-ANNOTATED) to Sec. 7.1.2 Rural Home Occupations
- C Amended Section 7.1.2
- D Table Comparing Existing Ordinance Requirements for Rural Home Occupation To Proposed in Case 732-AT-12

Note: The indications for proposed changes are as follows:

- Changes proposed at the Committee of the Whole on September 25, 2012, are indicated in single strike out if deleted and single underlining for new text.
- Changes made during the ZBA public hearing are indicated in double strike out if deleted and double underlining for new text.
- Deletions and additions since the last ZBA meeting are highlighted.)
- 1. Revise existing paragraph 7.1.2E. and merge with a revised existing paragraph 7.1.2 H. (and reletter as required) to read as follows:
  - E. Non-farm, Second Division vehicles as defined by the Illinois Vehicle Code MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers; used in and parked at any RURAL HOME OCCUPATION shall be limited as follows:
    - 1. The number of MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers displaying the name of the RURAL HOME

      OCCUPATION and/ or used in any way for the at any RURAL HOME
      OCCUPATION shall be within the limits established in this paragraph.
    - i.2. No more than three self propelled vehicles over 8,000 lbs. gross weight MOTOR VEHICLES that are either a truck tractor and/ or a MOTOR VEHICLE with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq), shall be permitted authorized and all MOTOR VEHICLE loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111).
    - ii.3. No more than 10 -vehicles MOTOR VEHICLES in total, including vehicles under 8,000 lbs. gross vehicle weight, and/ or licensed semitrailers and/ or licensed pole trailers off-road vehicle in total shall be permitted authorized excluding patron or employee or owner personal vehicles MOTOR VEHICLES.
    - <u>iii.</u>4. All <u>Second Division vehicles MOTOR VEHICLES</u> and licensed semitrailers and licensed pole trailers shall be stored indoors in an enclosed <u>BUILDING</u> or parked <u>outdoors subject to the following minimum separations for outdoor parking:</u>
      - a. No more than one MOTOR VEHICLE that conforms to paragraph

        7.1.1 K. may be parked outdoors no less than five feet from a SIDE

        or REAR LOT LINE nor less than 10 feet from a FRONT LOT

        LINE; and
      - b. Outdoor parking for more than one MOTOR VEHICLE and any licensed semitrailer and any licensed pole trailer shall be no less than 50 feet from any lot line and no less than 100 feet from any off-site existing-DWELLING conforming as to USE; or

- iii. if less than 50 feet from any lot line and/or less than 100 feet from any off-site existing DWELLING conforming as to USE, outdoor parking for more than one MOTOR VEHICLE shall be at least 10 feet from any LOT LINE; and
- <u>C.</u> Off-street parking spaces shall be provided as-follows-In addition to parking spaces for MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers that are parked outdoors at a RURAL HOME OCCUPATION, off-street parking spaces shall also be provided in the minimum size and number required by Section 7.4 for all <u>onsite</u> employees and <u>onsite</u> patrons, and all parking shall be <u>subject to the following:</u>
  - (1) No parking shall occur in the STREET RIGHT OF WAY.
  - (2) Parking spaces shall be provided subject to the provisions of in the minimum size and number required by Section 7.4 for all onsite employees and onsite patrons. The requirements of Section 7.4 notwithstanding, all off-street parking and outside STORAGE of MOTOR VEHICLES and/or any licensed semitrailer and/or any licensed pole trailer that is visible from and located within 100 feet from either a residential DISTRICT or the BUILDING RESTRICTION LINE of a lot containing a DWELLING conforming to USE, shall be subject to the following SCREEN requirements:
    - (a) Any required SCREEN shall meet the requirements of paragraph 4.3.3 H.
    - (b) More than four MOTOR VEHICLES of no more than 15,000 pounds each shall be screened by a Type A SCREEN except that a Type B SCREEN may be erected along the REAR LOT LINE.
    - one MOTOR VEHICLE that weighs more than 15,000 pounds gross vehicle weight or a combination of MOTOR VEHICLE and connected trailer that weighs more than 15,000 pounds gross vehicle weight or four or more licensed semitrailers and/ or licensed pole trailers.
  - (43) The requirements of Section 7.4 notwithstanding, loading berths are not required for Rural Home Occupations.

# 2. Insert new paragraph 7.1.2F. (and renumber as required) to read as follows:

- F. Non-farm equipment and supplemental equipment attachments that may be stored and/ or used at any RURAL HOME OCCUPATION shall be limited as follows:
  - 1. The number of complete pieces of equipment that are motorized or non-motorized and/ or the number of supplemental equipment attachments and used in any way for that may be stored and/ or used outdoors at in any way for the a RURAL HOME OCCUPATION shall be within the limits established in this paragraph and subject to the following:
    - a. Complete pieces of Equipment shall include, but not be limited to, any motorized or non-motorized device or implement; trailers, except for licensed semitrailers and licensed pole trailers; bucket leaders; road graders; bulldozers; trenchers; backhoes; riding lawn mowers; devices mounted on trailers; and any agricultural equipment used for non-agricultural uses.
    - b. Equipment does not include MOTOR VEHICLES or licensed semitrailers or licensed pole trailers; hand tools or bench tools or tools mounted on a table or wheel barrows or similar tools.
    - c. A supplemental equipment attachment is any specialized device that attaches to equipment such as any device that attaches to a tractor by a 3-point hitch; or an extra loader bucket; or a snow blade attachment; or any similar device that attaches to either equipment or to a MOTORIZED VEHICLE.
    - d. There is no limit to the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept stored inside or used inside a BUILDING but at no time may the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept in outdoor STORAGE and/ or used outdoors exceed the limits of paragraphs 7.1.2 F.2. and 3.
    - e. All equipment and supplemental equipment attachments kept in outdoor STORAGE or used outdoors must be operable.
  - No more than 10 complete pieces of equipment may be kept in outdoor <u>STORAGE</u> and/ or used outdoors provided however, that subject to the following:
    - a. The number of complete pieces of equipment that may be kept in outdoor STORAGE and/ or used outdoors shall be reduced by the number of MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers also parked or used outdoors and all other

- complete pieces of equipment must be kept in an enclosed BUILDING. This limit shall apply to each individual piece of equipment provided
- b. When a piece of equipment is on a trailer other than a semitrailer or pole trailer, the trailer is not and all equipment on the trailer are all counted as only one a piece of equipment. Each piece of equipment that is on a semitrailer or pole trailer shall be considered as one piece of equipment.
- c. When equipment is on a trailer other than a semitrailer or pole trailer, and the trailer is connected to a MOTOR VEHICLE the entire unit shall be considered to be only one MOTOR VEHICLE.
- d. Each piece of equipment that is on a semitrailer or pole trailer shall be considered as one piece of equipment in addition to the semitrailer or pole trailer whether or not the semitrailer or pole trailer is connected to a MOTOR VEHICLE.
- Supplemental equipment attachments may also be kept in outdoor
   STORAGE and/ or used outdoors subject to the following:
  - a. The maximum number of supplemental equipment attachments
    that may be kept in outdoor STORAGE and/ or used-outdoors is 15
    but that limit shall be reduced by the number of MOTOR
    VEHICLES and/ or licensed semitrailers and/ or licensed pole
    trailers and/ or complete pieces of equipment that are also parked
    or used outdoors.
  - b. Supplemental equipment attachments that are attached to equipment shall not be counted separately from that piece of equipment.
  - e. When supplemental equipment attachments are on a trailer other
    than a semitrailer or pole trailer, the trailer and all supplemental
    equipment attachments on the trailer are all counted as only one
    piece of equipment and when the trailer is connected to a MOTOR
    VEHICLE the entire unit shall be considered to be only one
    MOTOR VEHICLE.
- 4. Complete pieces of equipment and supplemental equipment attachments
  kept in outdoor STORAGE and/ or used outdoors must meet the following
  minimum separations for outdoor STORAGE of equipment:
  i. Equipment in outdoor STORAGE shall be no less than 50 feet
  from any lot line and no less than 100 feet from any off-site
  existing DWELLING conforming as to USE; or

- ii. if less than 50 feet from any let line and/or less than 100 feet from any off-site existing DWELLING conforming as to USE, equipment stored outdoors shall be stored or used at least 10 feet from any LOT LINE and screened by a Type A D SCREEN. as required by paragraph 7.1.2 . except for equipment and any supplemental equipment attachment carried on a MOTOR VEHICLE or on a trailer connected to a MOTOR VEHICLE in which case the required SCREEN shall be as required in paragraph 7.1.2 E.
- 3. Insert new paragraph 7.1.2 M. (and renumber as required) to read as follows:
  - M. Applicability and nonconformities.
    - 41. The above requirements of paragraphs 7.1.2E. and F. shall apply to any RURAL HOME OCCUPATION for which an application is received after May September 1, 2012, and to the expansion of any RURAL HOME OCCUPATION for which an application had been received on or before September 1, 2012.
    - <u>\$2.</u> The above requirements of paragraph 7.1.2E. and F. and the requirements of Section 8 notwithstanding:
      - a. Any MOTOR VEHICLE or licensed trailer or piece of equipment that was included in any application for, or present and noted in any inspection thereof by the Zoning Administrator or designee, or included in any authorization of a Zoning Compliance Certificate for any RURAL HOME OCCUPATION for which an application had been received by the Zoning Administrator on or before May September 1, 2012, and which would have, if considered in total, exceeded the applicable limits for MOTOR VEHICLES and equipment at that time may continue to be used in at that RURAL HOME OCCUPATION provided that the total number of MOTOR VEHICLES in the RURAL HOME OCCUPATION are not more than 10 and further provided that no more than 3 such MOTOR VEHICLES are truck tractors or MOTOR VEHICLES with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq).
      - b. Any RURAL HOME OCCUPATION that complies with subparagraph 7.1.2EF.105 M.2.a. shall be authorized to have that same number and type of MOTOR VEHICLES or licensed trailers or pieces of equipment as long as it continues in business at that location and any such MOTOR VEHICLE or licensed trailer or piece of equipment may be replaced with a similar MOTOR VEHICLE or licensed trailer or piece of equipment.

# 4. Revise paragraph 7.1.2 K. to read as follows:

- K. Outdoor STORAGE for other than equipment used in any RURAL HOME

  OCCUPATION shall be limited to SIDE YARDS or the REAR YARD and served as provided by Section 7.6; shall be screened as follows:
  - (1) Outdoor STORAGE shall not be located in any required off-street PARKING SPACES.
  - (2) A Type D SCREEN shall be located so as to obscure or conceal any part of any YARD used for outdoor STORAGE which is visible within 1,000 feet from any of the following circumstances;
    - (a) Any point within the BUILDING RESTRICTION LINE of any lot located in any R district or any lot occupied by a DWELLING conforming as to USE or occupied by a SCHOOL; church or temple; public park or recreational facility; public library, museum, or gallery; public fairgrounds; nursing home or hospital; recreational business use with outdoor facilities; or
    - (b) Any designated urban arterial street or MAJOR STREET.

# 5. Revise paragraph 7.1.2 B. to read as follows:

- B. <u>Non-resident, non-family</u> employees shall only be <del>permitted</del> <u>authorized</u> subject to the following limitations:
  - i. on lots smaller than <u>five-two</u> acres <u>in area</u> no more than one employee may be present on the premises and no more than one additional employee may report to the site for work performed off the premises; but
  - ii. on lots five that are two acres in area or larger no more than two employees may be present on the premises and no more than three additional employees may report to the site for work performed off the premises; and provided that
  - iii. all employees may be present and working on the premises for no more than five days within any 30 day period due to inclement weather or as necessitated by other business considerations; and further provided that
  - iv. family members who are resident on the property while the HOME

    OCCUPATION is operating but who mature and subsequently move from the premises may remain active in the home occupation and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.

- 1. Revise existing paragraph 7.1.2E. and merge with a revised existing paragraph 7.1.2 H. (and reletter as required) to read as follows:
  - E. Non-farm MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers used and parked at any RURAL HOME OCCUPATION shall be limited as follows:
    - 1. The number of MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers displaying the name of the RURAL HOME OCCUPATION and/ or used\_at any RURAL HOME OCCUPATION shall be within the limits established in this paragraph.
    - 2. No more than three MOTOR VEHICLES that are either a truck tractor and/ or a MOTOR VEHICLE with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq), shall be authorized and all MOTOR VEHICLE loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111).
    - 3. No more than 10 MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers in total shall be authorized excluding patron or employee or owner personal MOTOR VEHICLES.
    - 4. All MOTOR VEHICLES and licensed semitrailers and licensed pole trailers shall be stored in an enclosed BUILDING or parked outdoors subject to the following:
      - a. No more than one MOTOR VEHICLE that conforms to paragraph 7.1.1 K. may be parked outdoors no less than five feet from a SIDE or REAR LOT LINE nor less than 10 feet from a FRONT LOT LINE; and
      - b. Outdoor parking for more than one MOTOR VEHICLE and any licensed semitrailer and any licensed pole trailer shall be at least 10 feet from any LOT LINE; and
      - c. In addition to parking spaces for MOTOR VEHICLES and/or licensed semitrailers and/ or licensed pole trailers that are parked outdoors at a RURAL HOME OCCUPATION, off-street parking spaces shall also be provided in the minimum size and number required by Section 7.4 for all onsite employees and onsite patrons, subject to the following:
        - (1) No parking shall occur in the STREET RIGHT OF WAY.

- (2) The requirements of Section 7.4 notwithstanding, all offstreet parking and outside STORAGE of MOTOR VEHICLES and/ or any licensed semitrailer and/ or any licensed pole trailer that is visible from and located within 100 feet from either a residential DISTRICT or the BUILDING RESTRICTION LINE of a lot containing a DWELLING conforming to USE, shall be subject to the following SCREEN requirements:
  - (a) Any required SCREEN shall meet the requirements of paragraph 4.3.3 H.
  - (b) More than four MOTOR VEHICLES of no more than 15,000 pounds each shall be screened by a Type A SCREEN except that a Type B SCREEN may be erected along the REAR LOT LINE.
  - (c) A Type D SCREEN shall be required for more than one MOTOR VEHICLE that weighs more than 15,000 pounds gross vehicle weight or a combination of MOTOR VEHICLE and connected trailer that weighs more than 15,000 pounds gross vehicle weight or four or more licensed semitrailers and/ or licensed pole trailers.
- (3) The requirements of Section 7.4 notwithstanding, loading berths are not required for Rural Home Occupations.

# 2. Insert new paragraph 7.1.2F. (and renumber as required) to read as follows:

- F. Non-farm equipment and supplemental equipment attachments that may be stored and/ or used at any RURAL HOME OCCUPATION shall be limited as follows:
  - 1. The number of complete pieces of equipment that are motorized or non-motorized and/ or the number of supplemental equipment attachments that may be stored and/ or used outdoors at a RURAL HOME OCCUPATION shall be within the limits established in this paragraph and subject to the following:
    - a. Equipment shall include any motorized or non-motorized device or implement; trailers, except for licensed semitrailers and licensed pole trailers; devices mounted on trailers; and any agricultural equipment used for non-agricultural uses.
    - b. Equipment does not include MOTOR VEHICLES or licensed semitrailers or licensed pole trailers; hand tools or bench tools or tools mounted on a table or wheel barrows or similar tools.

- c. A supplemental equipment attachment is any specialized device that attaches to equipment such as any device that attaches to a tractor by a 3-point hitch; or an extra loader bucket; or a snow blade attachment; or any similar device that attaches to either equipment or to a MOTORIZED VEHICLE.
- d. There is no limit to the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept stored inside or used inside a BUILDING but at no time may the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept in outdoor STORAGE and/ or used outdoors exceed the limits of paragraphs 7.1.2 F.2. and 3.
- e. All equipment and supplemental equipment attachments kept in outdoor STORAGE or used outdoors must be operable.
- 2. No more than 10 complete pieces of equipment may be kept in outdoor STORAGE and/ or used outdoors subject to the following:
  - a. The number of complete pieces of equipment that may be kept in outdoor STORAGE and/ or used outdoors shall be reduced by the number of MOTOR VEHICLES and / or licensed semitrailers and/ or licensed pole trailers also parked or used outdoors and all other complete pieces of equipment must be kept in an enclosed BUILDING.
  - b. When equipment is on a trailer other than a semitrailer or pole trailer, the trailer and all equipment on the trailer are all counted as only one piece of equipment.
  - c. When equipment is on a trailer other than a semitrailer or pole trailer, and the trailer is connected to a MOTOR VEHICLE the entire unit shall be considered to be only one MOTOR VEHICLE.
  - d. Each piece of equipment that is on a semitrailer or pole trailer shall be considered as one piece of equipment in addition to the semitrailer or pole trailer whether or not the semitrailer or pole trailer is connected to a MOTOR VEHICLE.
- 3. Supplemental equipment attachments may also be kept in outdoor STORAGE and/ or used outdoors
- 4. Complete pieces of equipment and supplemental equipment attachments kept in outdoor STORAGE and/ or used outdoors must be stored or used at least 10 feet from any LOT LINE and screened as required by

paragraph 7.1.2 K. except for equipment and any supplemental equipment attachment carried on a MOTOR VEHICLE or on a trailer connected to a MOTOR VEHICLE in which case the required SCREEN shall be as required in paragraph 7.1.2 E.

# 3. Insert new paragraph 7.1.2M. (and renumber as required) to read as follows:

- M. Applicability and nonconformities.
  - 1. The requirements of paragraphs 7.1.2E. and F. shall apply to any RURAL HOME OCCUPATION for which an application is received after September 1, 2012, and to the expansion of any RURAL HOME OCCUPATION for which an application had been received on or before September 1, 2012.
  - 2. The requirements of paragraphs 7.1.2E. and F. and the requirements of Section 8 notwithstanding:
    - a. Any MOTOR VEHICLE or licensed trailer or piece of equipment that was included in any application for, or present and noted in any inspection thereof by the Zoning Administrator or designee, or included in any authorization of a Zoning Compliance Certificate for any RURAL HOME OCCUPATION on or before September 1, 2012, and which would have, if considered in total, exceeded the applicable limits for MOTOR VEHICLES and equipment at that time may continue to be at that RURAL HOME OCCUPATION.
    - b. Any RURAL HOME OCCUPATION that complies with subparagraph 7.1.2 M.2.a. shall be authorized to have that same number and type of MOTOR VEHICLES or licensed trailers or pieces of equipment as long as it continues in business at that location and any such MOTOR VEHICLE or licensed trailer or piece of equipment may be replaced with a similar MOTOR VEHICLE or licensed trailer or piece of equipment.

## 4. Revise paragraph 7.1.2 K. to read as follows:

- K. Outdoor STORAGE used in any RURAL HOME OCCUPATION shall be limited to SIDE YARDS or the REAR YARD and shall be screened as follows:
  - (1) Outdoor STORAGE shall not be located in any required off-street PARKING SPACES.
  - (2) A Type D SCREEN shall be located so as to obscure or conceal any part of any YARD used for outdoor STORAGE which is visible within 1,000 feet from any of the following circumstances:
    - (a) Any point within the BUILDING RESTRICTION LINE of any lot located in any R DISTRICT or any lot occupied by a DWELLING conforming as to USE or occupied by a SCHOOL; church or temple; public park or recreational facility; public library, museum,

or gallery; public fairgrounds; nursing home or hospital; recreational business use with outdoor facilities; or

(b) Any designated urban arterial street or MAJOR STREET.

# 5. Revise paragraph 7.1.2 B. to read as follows:

- B. Non-resident employees shall only be authorized subject to the following limitations:
  - i. on lots smaller than two acres in area no more than one employee may be present on the premises and no more than one additional employee may report to the site for work performed off the premises; but
  - ii. on lots that are two acres in area or larger no more than two employees may be present on the premises and no more than three additional employees may report to the site for work performed off the premises; and
  - iii. all employees may be present and working on the premises for no more than five days within any 30 day period due to inclement weather or as necessitated by other business considerations; and
  - iv. family members who are resident on the property while the HOME OCCUPATION is operating but who mature and subsequently move from the premises may remain active in the home occupation and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.

### SECTION 7.1.2 RURAL HOME OCCUPATIONS

- **7.1.2** RURAL HOME OCCUPATIONS as defined in Section 3, are permitted as an ACCESSORY USE in any dwelling in the AG-1, Agriculture; AG-2, Agriculture; and CR, Conservation-Recreation Districts subject to the following standards:
  - A. RURAL HOME OCCUPATIONS shall not be located on lots fronting on streets located wholly within a recorded subdivision or within 500 feet of a residential zoning district.
  - B. Non-resident employees shall only be authorized subject to the following limitations:
    - 1. On lots smaller than two acres in area, no more than one employee may be present on the premises and no more than one additional employee may report to the site for work performed off the premises; but
    - 2. On lots that are two acres in area or larger, no more than two employees may be present on the premises and no more than three additional employees may report to the site for work performed off the premises; and
    - 3. All employees may be present and working on the premises for no more than five days within any 30 day period due to inclement weather or as necessitated by other business considerations; and
    - 4. Family members who are resident on the property while the HOME OCCUPATION is operating but who mature and subsequently move from the premises may remain active in the home occupation and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.
  - C. Changes to the exterior of the DWELLING or ACCESSORY BUILDING which would indicate that it is being utilized in whole or in part for any purpose other than that of a residential or farm BUILDING are prohibited.
  - D. No more than one SIGN not more than six square feet in area shall be permitted.
  - E. Non-farm MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers used and parked at any RURAL HOME OCCUPATION shall be limited as follows:
    - The number of MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers displaying the name of the RURAL HOME OCCUPATION and/ or used at any RURAL HOME OCCUPATION shall be within the limits established in this

paragraph.

- 2. No more than three MOTOR VEHICLES that are either a truck tractor and/ or a MOTOR VEHICLE with tandem axles, both as defined by the Illinois Vehicle Code (625 ILCS 5/1 et seq), shall be authorized and all MOTOR VEHICLE loads and weights shall conform to the Illinois Vehicle Code (625 ILCS 5/15-111).
- 3. No more than 10 MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers in total shall be authorized excluding patron or employee or owner personal MOTOR VEHICLES.
- 4. All MOTOR VEHICLES and licensed semitrailers and licensed pole trailers shall be stored in an enclosed BUILDING or parked outdoors subject to the following:
  - a. No more than one MOTOR VEHICLE that conforms to paragraph 7.1.1 K. may be parked outdoors no less than five feet from a SIDE or REAR LOT LINE nor less than 10 feet from a FRONT LOT LINE; and
  - b. Outdoor parking for more than one MOTOR VEHICLE and any licensed semitrailer and any licensed pole trailer shall be at least 10 feet from any LOT LINE; and
  - c. In addition to parking spaces for MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers that are parked outdoors at a RURAL HOME OCCUPATION, off-street parking spaces shall also be provided in the minimum size and number required by Section 7.4 for all onsite employees and onsite patrons, subject to the following:
    - (1) No parking shall occur in the STREET RIGHT OF WAY.
    - (2) The requirements of Section 7.4 notwithstanding, all off- street parking and outside STORAGE of MOTOR VEHICLES and/ or any licensed semitrailer and/ or any licensed pole trailer that is visible from and located within 100 feet from either a residential DISTRICT or the BUILDING RESTRICTION LINE of a lot containing a DWELLING conforming to USE, shall be subject to the following SCREEN requirements:
      - (a) Any required SCREEN shall meet the requirements of paragraph 4.3.3 H.

- (b) More than four MOTOR VEHICLES of no more than 15,000 pounds each shall be screened by a Type A SCREEN except that a Type B SCREEN may be erected along the REAR LOT LINE.
- (c) A Type D SCREEN shall be required for more than one MOTOR VEHICLE that weighs more than 15,000 pounds gross vehicle weight or a combination of MOTOR VEHICLE and connected trailer that weighs more than 15,000 pounds gross vehicle weight or four or more licensed semitrailers and/ or licensed pole trailers.
- (3) The requirements of Section 7.4 notwithstanding, loading berths are not required for Rural Home Occupations.
- F. Non-farm equipment and supplemental equipment attachments that may be stored and/ or used at any RURAL HOME OCCUPATION shall be limited as follows:
  - 1. The number of complete pieces of equipment that are motorized or non-motorized and/ or the number of supplemental equipment attachments that may be stored and/ or used outdoors at a RURAL HOME OCCUPATION shall be within the limits established in this paragraph and subject to the following:
    - a. Equipment shall include any motorized or non-motorized device or implement; trailers, except for licensed semitrailers and licensed pole trailers; devices mounted on trailers; and any agricultural equipment used for non-agricultural uses.
    - b. Equipment does not include MOTOR VEHICLES or licensed semitrailers or licensed pole trailers; hand tools or bench tools or tools mounted on a table or wheel barrows or similar tools.
    - c. A supplemental equipment attachment is any specialized device that attaches to equipment such as any device that attaches to a tractor by a 3-point hitch; or an extra loader bucket; or a snow blade attachment; or any similar device that attaches to either equipment or to a MOTORIZED VEHICLE.

- d. There is no limit to the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept stored inside or used inside a BUILDING but at no time may the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept in outdoor STORAGE and/ or used outdoors exceed the limits of paragraphs 7.1.2 F.2. and 3.
- e. All equipment and supplemental equipment attachments kept in outdoor STORAGE or used outdoors must be operable.
- 2. No more than 10 complete pieces of equipment may be kept in outdoor STORAGE and/ or used outdoors subject to the following:
  - a. The number of complete pieces of equipment that may be kept in outdoor STORAGE and/ or used outdoors shall be reduced by the number of MOTOR VEHICLES and / or licensed semitrailers and/ or licensed pole trailers also parked or used outdoors and all other complete pieces of equipment must be kept in an enclosed BUILDING.
  - b. When equipment is on a trailer other than a semitrailer or pole trailer, the trailer and all equipment on the trailer are all counted as only one piece of equipment.
  - c. When equipment is on a trailer other than a semitrailer or pole trailer, and the trailer is connected to a MOTOR VEHICLE the entire unit shall be considered to be only one MOTOR VEHICLE.
  - d. Each piece of equipment that is on a semitrailer or pole trailer shall be considered as one piece of equipment in addition to the semitrailer or pole trailer whether or not the semitrailer or pole trailer is connected to a MOTOR VEHICLE.
- 3. Supplemental equipment attachments may also be kept in outdoor STORAGE and/ or used outdoors
- 4. Complete pieces of equipment and supplemental equipment attachments kept in outdoor STORAGE and/ or used outdoors must be stored or used at least 10 feet from any LOT LINE and screened as required by paragraph 7.1.2 K. except for equipment and any supplemental equipment attachment carried on a MOTOR VEHICLE or on a trailer connected to a MOTOR VEHICLE in

which case the required SCREEN shall be as required in paragraph 7.1.2 E.

- G. Processes employed shall not create odor, dust, noise, gas, smoke, or vibration discernible at the property line other than of such a nature, quantity, intensity, duration, or time of occurrence customarily associated with AGRICULTURE.
- H. No storage of volatile liquid, flammable gases, hazardous material or explosives shall be permitted except as such might be kept for customary agricultural purposes in quantities and concentrations customarily found on farms.
- I. Prohibited RURAL HOME OCCUPATION Activities shall include:
  - i. outdoor storage of any number of unlicensed vehicles or more than two licensed vehicles awaiting automobile or truck repair;
  - ii. outdoor automobile or truck repair OPERATIONS;
  - iii. salvage or recycling STORAGE or OPERATIONS;
  - iv. outdoor storage of any vehicle equipment or container used for solid waste hauling;
  - v. retail sale of articles not produced on the site except grain seed sales or as such sales are incidental to the provision of a service.
- J. Outdoor sales DISPLAY shall be limited to items produced on-site, shall occupy an area no larger than 500 square feet, and shall not be permitted in required SETBACKS or the SIDE and REAR YARDS.
- K. Outdoor STORAGE used in any RURAL HOME OCCUPATION shall be limited to SIDE YARDS or the REAR YARD and shall be screened as follows:
  - 1. Outdoor STORAGE shall not be located in any required off-street PARKING SPACES.
  - 2. A Type D SCREEN shall be located so as to obscure or conceal any part of any YARD used for outdoor STORAGE which is visible within 1,000 feet from any of the following circumstances:
    - a. Any point within the BUILDING RESTRICTION LINE of any lot located in any R DISTRICT or any lot occupied by a DWELLING conforming as to USE or occupied by a SCHOOL; church or temple; public park or recreational facility; public library, museum, or gallery; public fairgrounds; nursing home or hospital; recreational business use with outdoor facilities; or
    - b. Any designated urban arterial street or MAJOR STREET.

- L. All RURAL HOME OCCUPATIONS shall obtain a Zoning Use Permit in accordance with Section 9.1.2 of the Champaign County Zoning Ordinance prior to operation.
- M. Applicability and nonconformities.
  - 1. The requirements of paragraphs 7.1.2E. and F. shall apply to any RURAL HOME OCCUPATION for which an application is received after September 1, 2012, and to the expansion of any RURAL HOME OCCUPATION for which an application had been received on or before September 1, 2012.
  - 2. The requirements of paragraph 7.1.2E. and F. and the requirements of Section 8 notwithstanding:
    - a. Any MOTOR VEHICLE or licensed trailer or piece of equipment that was included in any application for, or present and noted in any inspection thereof by the Zoning Administrator or designee, or included in any authorization of a Zoning Compliance Certificate for any RURAL HOME OCCUPATION on or before September 1, 2012, and which would have, if considered in total, exceeded the applicable limits for MOTOR VEHICLES and equipment at that time may continue to be at that RURAL HOME OCCUPATION.
    - b. Any RURAL HOME OCCUPATION that complies with subparagraph 7.1.2 M.2.a. shall be authorized to have that same number and type of MOTOR VEHICLES or licensed trailers or pieces of equipment as long as it continues in business at that location and any such MOTOR VEHICLE or licensed trailer or piece of equipment may be replaced with a similar MOTOR VEHICLE or licensed trailer or piece of equipment.

DRAFT August 9, 2013	
posed in Case 732-AT-12	Notes
Requirements for Rural Home Occupation To Pro	Pronoced Amendment
D. Table Comparing Existing Ordinance	Existing Ordingnoo
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Parameter	Fx	Existing Ordinance		Parameter   Existing Ordinance   Proposed Amendment   Notes	Notes	
	Section or	Requirement	Section or			
	paragraph		paragraph			
LIMITS ON VE	HCLES (Case	e 732-AT-12)				
Limits on 7.1.2 E. "Non-farm,	7.1.2 E.	"Non-farm, Second	7.1.2 E.	"Non-farm MOTOR VEHICLES and/ or	CHANGE TO CLARIFY: Amendment does not rely	
number and		Division		licensed semitrailers and/ or licensed	on understanding of "second division";	
weight of vehicles		vehiclesused in any RURAL HOME		pole trailers used and parked at any RURAL HOME OCCUPATION"	amendment only includes those things used and parked at the RHO:	
		OCCUPATION"			amendment adds clarity	
	7.1.2E.i.	no more than three self	7.1.2E.(2)	"No more than three MOTOR	CHANGE TO BE LESS RESTRICTIVE: IN	
		propelled venicles over		VEHICLES that are either a truck tractor	discussions with County Board members the	
		8,000 lbs. gross		and/ or a MOTOR VEHICLE with	greatest concern seemed to be about semi-trucks	
		vehicle weight shall be		tandem axles, both as defined by the	(truck tractors) and tandem axie dump trucks;	
		permitted		Illinois Vehicle Code (625 ILCS 5/1 et	amendment is much less restrictive because all 10	
				seq), shall be authorized and all	vehicles could weigh as much as 32,600 pounds	
				MOTOR VEHICLE loads and weights	loaded and approximately 15,000 pounds empty;	
				shall conform to the Illinois Vehicle	amendment still relies on familiarity with Illinois	
				Code (625 ILCS 5/15-111).	Vehicle Code because all vehicle weights must be	
					within the allowances of Illinois Vehicle Code which	
					is actually more restrictive than the current	
					Ordinance which places no weight limits on three	
					vehicles, but it is already the law	
	7.1.2E.ii.	No more than 10		No more than 10 MOTOR VEHICLES	NO SUBSTANTIVE CHANGE	
		vehicles in total,		and/ or licensed semitrailers and/ or		
		including vehicles		licensed pole trailers in total shall be		
		under 8,000 lbs. gross		authorized excluding patron or		
		vehicle weight,		employee or owner personal MOTOR		
		trailers		VEHICLES.		т
		and off-road			CHANGE TO CLARIFY: See the proposed new limit	
		vehicles			on equipment in proposed par. /.1.2F. (see below).	т
		shall be permitted		shall be authorized excluding patron	CHANGE TO CLARIFY: Owner personal vehicles	
		excluding patron or		or employee or owner personal MOTOR	have never been counted even though that is not	
		employee personal		VEHICLES.	specified in the current Ordinance.	
Required	7.1.2E.iii.	all Second Division	7.1.2E.4.a. &	a. No more than one MOTOR	CHANGE TO BE LESS RESTRICTIVE:	Т
separations		vehicles shall be	þ.	VEHICLE that conforms to paragraph	Amendment allows one vehicle to be no less than 5	
from lot line		stored indoors or		7.1.1 K. may be parked outdoors no	feet from lot line as is allowed for Neighborhood	
for outdoor		parked no less than 50		less than five feet from a SIDE or REAR	Home Occupations; also, existing 50 feet separation	
parking of		feet from any lot line		LOT LINE nor less than 10 feet from a	from lot line and 100 feet from off-site dwelling are	
RHO vehicles		and no less than 100		FRONT LOT LINE; and	not warranted if adequate screening is provided	
		feet from any off-site				
		existing dwelling				
		comonitiing as to use.				
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ed in Case 732-AT-12 DRAFT August 9, 2013	Notes			NO SUBSTANTIVE CHANGE	CHANGE TO BE LESS RESTRICTIVE: Amendment increases the weight of vehicles that need only Type A or B (4 feet tall) screening from the current 8,000 pounds to 15,000 pounds; Amendment also incorporates screening requirement as part of the RHO section	
Attachment D. Table Comparing Existing Ordinance Requirements for Rural Home Occupation To Proposed in Case 732-AT-12	Proposed Amendment		<ul><li>b. Outdoor parking for more than one MOTOR VEHICLE and any licensed semitrailer and any licensed pole trailer shall be at least 10 feet from any LOT LINE</li></ul>	c. In addition to parking spaces for MOTOR VEHICLES and/ or licensed semitrailers and/ or licensed pole trailers that are parked outdoors at a RURAL HOME OCCUPATION, off-street parking spaces shall also be provided in the minimum size and number required by Section 7.4 for all onsite employees and onsite patrons subject to the following:  (1) No parking shall occur in the STREET RIGHT OF WAY.	(2) Type A screen (4 feet tall) required for parking for more than 4 vehicles of no more than 15,000 pounds gross vehicle weight within 100 feet of BRL of a lot with dwelling conforming to use except that Type B screen may be on rear; and	Type D screen (8 feet tall) for more than one vehicle of more than 15,000 pounds gross vehicle weight or a combination of MOTOR VEHICLE and connected trailer that weighs more than 15,000 pounds gross vehicle weight or four or more licensed semitrailers and/ or licensed pole trailers, all within 100 feet of BRL of a lot with dwelling conforming to use
e Requirements		Section or paragraph		7.1.2.E.4.c. & 7.4	7.1.2.E.4.c.(2)	
paring Existing Ordinance	Existing Ordinance	Requirement		Subject to the provisions of Sec. 7.4 for all patrons and employees	Type A screen (4 feet tall) required for parking for more than 4 vehicles of no more than 8,000 pounds gross vehicle weight within 100 feet of BRL of a lot with dwelling conforming to use except that Type B screen may be on rear lot line; and	Type D screen (8 feet tall) for any number of vehicles of more than 8,000 pounds gross vehicle weight within 100 feet of BRL of a lot with dwelling conforming to use
Table Comp	Ex	Section or paragraph		7.1.2H. & 7.4	7.1.2H. 87.4.1 C.4.	
Attachment D.	Parameter			Vehicle parking requirements (number of spaces required)	Screening of parking areas	

DIVI I August 7, 2013	Notes	Dranged Amendment	able Comparing Existing Oruman
ЖA	sed in Case 732-AT-12	ce Requirements for Rural Home Occupation To Propos	le Comparing Existing Ordinan

Attachment D.	. Table Com	Table Comparing Existing Ordinance		Requirements for Rural Home Occupation To Proposed in Case 732-AT-12	ed in Case 732-AT-12 DRAFT August 9, 2013
Parameter	Ä	Existing Ordinance		Proposed Amendment	Notes
	Section or paragraph	Requirement	Section or paragraph		
LIMITS ON EQ	UIPMENT (C	EQUIPMENT (Case 732-AT-12)			
Limits on numbers and weights of equipment		See 7.1.2E.ii. "off road vehicles" are included in the limit of 10 vehicles in total	7.1.2F.	Non-farm equipment and supplemental equipment attachments that may be stored and/ or used at any RURAL HOME OCCUPATION shall be limited as follows:	CLARIFICATION: This makes it clear that "equipment" is limited in a Rural Home Occupation and eliminates the "off road vehicles" that is used in the current Ordinance.
		8	7.1.2F.1.a., b, c., d.	a. Equipment shall include any motorized or non-motorized device or implement; trailers, except for licensed semitrailers and licensed pole trailers; devices mounted on trailers; and any agricultural equipment used for non-agricultural uses.  b. Equipment does not include MOTOR VEHICLES or licensed semitrailers or licensed pole trailers; hand tools or bench tools or tools mounted on a table or wheel barrows or similar tools.  c. A supplemental equipment attaches to equipment such as any edevice that attaches to a tractor by a 3-point hitch; or an extra loader bucket; or a snow blade attachment; or any similar device that attaches to either equipment or to a MOTORIZED VEHICLE.  d. There is no limit to the number of complete pieces of equipment or the number of supplemental equipment attachments that may be kept stored inside or used inside a BUILDING but at no time may the number of complete pieces of equipment attachments that may be kept stored supplemental equipment attachments that may be kept in outdoor STORAGE and/ or used outdoors exceed the limits of paragraphs 7.1.2 F.2. and 3.	CLARIFICATION: This defines what "equipment" is considered to be.

DRAFT August 9, 2013 Attachment D. Table Comparing Existing Ordinance Requirements for Rural Home Occupation To Proposed in Case 732-AT-12

Only Notes	=	CHANGE TO MORE RESTRICTIVE: This will	prevent outdoor storage of inoperable equipment and equipment attachments.	CHANGE TO BE LESS RESTRICTIVE: This allows	unlimited numbers of equipment so long as no more	than 10 complete pieces are stored outdoors and/ or	so long as venicies are not also outdoors.		No weignt limits are proposed for equipment other	than the weight limits for the venicles that are used	to move the equipment (see 7.1.ztr.gbove).	This is a less restrictive change.					CHANGE TO BE LESS RESTRICTIVE: These	rules allow greater numbers of equipment to be outdoors if on a trailer and/or connected to a	vehicle. Note this may affect the type of screening	that is required.											
Attachment D. Lable Comparing Existing Ordinance Requirements for Rural Hollie Occupation 1.0 Froposed in Case 722-A1-12  Parameter Fxisting Ordinance Notes		_	equipment attachments kept in outdoor STORAGE or used outdoors must be	of		1 outdoors	-	Seces		outdoor STURAGE and/ or used	nd / or		pole trailers also parked or used	outdoors and all other complete pieces	of equipment must be kept in an	enclosed BUILDING.	nent is on a trailer	her than a semitrailer or pole trailer,	ece	of equipment.	c. When equipment is on a trailer	other than a semittailer or pole trailer, and the trailer is connected to a	MOTOR VEHICLE the entire unit shall	VEHICLE.	to de transfer de la constant de la	is on a semitrailer or pole trailer shall be	considered as one piece of equipment	trailer whether or not the semitrailer or	pole trailer is connected to a MOTOR		
ce Keduirements	Section or paragraph			7.1.2F.2.a.													712F2hc	and d.													
mparing Existing Ordinand Existing Ordinance	r Requirement																														
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Parameter	EX	Existing Ordinance		Proposed Amendment	Notes
	Section or paragraph	Requirement	Section or paragraph		
Required separations from lot lines and screening of equipment stored outdoors	Sec. 7.6 & 7.2	Must meet the minimum 10 feet yard established in Sec. 7.2 and screened by Type D screen if visible and within 1,000 feet BRL of a lot with a conforming dwelling or MAJOR STREET	7.12F.4. & 7.12 K.	equipment kept in outdoor STORAGE and/ or used outdoors must be stored or used at least 10 feet from any LOT LINE and screened as required by paragraph 7.1.2 K. (within 1,000 feet BRL of a lot with a conforming dwelling or MAJOR STREET) except for equipment and any supplemental equipment attachment carried on a MOTOR VEHICLE or on a trailer connected to a MOTICLE or on a trailer connected to a MOTICLE or on a trailer see the required SCREEN shall be as required in paragraph 7.1.2 E.	NO SUBSTANTIVE CHANGE: The amendment incorporates into the RHO section the minimum separation and screening required for equipment apparation and screening required for equipment incorporates into the RHO section the minimum separation and screening required for equipment apparation and screening required for equipment incorporates into the RHO section the minimum separation and screening required for equipment incorporates into the RHO section the minimum separation and screening required for equipment and screening required for equipment in the separation and screening required for expectation and screening required for equipment in the separation and screening

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t D. Table Comparing Existing Ordinand	Existing Ordinance	
Attachment D.	Parameter	

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Notes				CLARIFICATION: These limits already apply to all non-resident (including non-resident family)	employees of a "HOME OCCUPATION"; see the Ordinance definitions of "NEIGHBORHOOD HOME OCCUPATION" and "RURAL HOME OCCUPATION"	CHANGE TO BE LESS RESTRICTIVE: : Many Board members expressed a hope that the limits on	employees could be relaxed but no clear justification was found to increase the number of authorized	employees but there is some justification for reducing the minimum lot area for the larger number	of employees (see below).		CHANGE TO BE LESS RESTRICTIVE: : Five	acre lots are no longer allowed on "best prime	farmland" and three acres is the maximum lot size on best prime farmland. This change will allow the	larger number of employees on smaller lots and will	make the Ordinance less restrictive.				CHANGE TO BE LESS RESTRICTIVE: Some	Board members expressed a hope that a	greater number of employees could be allowed	on the RHO property during inclement weather.	VVith this change the Ordinance will be less restrictive.	
Parameter Existing Ordinance Proposed Amendment Notes				Non-resident employees shall only be authorized subject to the following	limitations:	i on lots smaller than two acres in area no more than one employee may	be present on the premises and no more than one additional employee may	report to the site for work performed off the premises			ii. on lots that are two acres in area or	larger no more than two employees	may be present on the premises and no more than three additional employees	may report to the site for work	performed off the premises;				iii. all employees may be present	and working on the premises for no	more than tive days within any 30 day	necessitated by other business	considerations; and further provided	that
	Section or	paragraph		7.1.2B.		7.1.2B.i.					7.1.2B.ii.								7.1.2B.iii.					
Existing Ordinance	Requirement		EMPLOYEES (Case 732-AT-12)	Non-family employees shall only be permitted	subject to the following limitations:	on lots smaller than five acres no more	than one employee may be present on the	premises and no more than one additional	employee may report to the site for work	performed off the premises.	on lots five acres or	larger no more than	two employees may be present on the	premises and no more	than three additional	employees may report	performed off the	premises.						
Exi	Section or	paragraph	MPLOYEES	7.1.2B.		7.1.2B.i.					7.1.2B.ii.													
Parameter			LIMITS ON EN	Limits on employees																				_

in Case 732-AT-12 DRAFT August 9, 2013	Notes		CHANGE TO BE LESS RESTRICTIVE: This was not requested by any Board member but is recommended. With this change the Ordinance will be less restrictive.
Requirements for Rural Home Occupation To Proposed in Case 732-AT-12	Proposed Amendment N		iv. family members who are resident on the property while the HOME no OCCUPATION is operating but who mature and subsequently move from the premises may remain active in the home occupation and shall not be counted as a non-resident employee as long as their participation in the HOME OCCUPATION continues.
		Section or   paragraph	7.1.2B.iv.
Attachment D. Table Comparing Existing Ordinance	Existing Ordinance	Section or Requirement paragraph	
Attachment D. Tabl	Parameter		

Attachment D.	ment D. Table Comparing	ng Existing Ordinand	e Requirements	nents for Rural Home Occupation To Propos	ition To Proposed in Case 732-AT-12	DRAFT August 9, 2013
Parameter	Existin	g Ordinance		Proposed Amendment	Notes	
	Section or Re	quirement	Section or			
	naragraph		naragraph			

Notes	1			CHANGE TO BE LESS RESTRICTIVE: The	amendment "grandfathers" any existing RHO that	mignt exceed the current limits on venicles of equipment under certain conditions and allows all	existing vehicles and equipment to be replaced so	long as RHO stays at that location.																																				
Proposed Amendment				1. The requirements of paragraphs	7.1.2E. and F. shall apply to any	which an application is received after	September 1, 2012, and to the	expansion of any RURAL HOME	OCCUPATION for which an application	had been received on or before	September 1, 2012.		2. The requirements of paragraphs	7.1.2E. and F. and the requirements of	Section 8 notwithstanding:	a. Any MOTOR VEHICLE or	licensed trailer or piece of equipment	that was included in any application for.	or present and noted in any inspection	thereof by the Zoning Administrator or	designed or included in any	designee, or included in any	aumonization of a zoning compliance	Certificate for any KUKAL HOME	OCCUPATION on or before September	1, 2012, and which would have, if	considered in total, exceeded the	applicable limits for MOTOR VEHICLES	and equipment at that time may	continue to be at that RURAL HOME	OCCUPATION.	b. Any RURAL HOME	OCCUPATION that complies with	subparagraph 7.1.2 M.2.a. shall be	authorized to have that same number	and type of MOTOR VEHICLES or	licensed trailers or pieces of equipment	as long as it continues in business at	that location and any such MOTOR	VEHICLE or licensed trailer or piece of	equipment may be replaced with a	similar MOTOR VEHICLE or licensed	Italier of piece of equipment.	
	Section or	paragraph		7.1.2M.																																								
Existing Ordinance	Requirement		se 732-AT-12)	No specific	requirements for	nonconforming limits	on venicles and	equipment otner	than cannot	increase the	nonconformity; does	not clearly authorize	replacement of	vehicles and	equipment that are	בלמוסוויכוור נוומר מוכ	noncontorning.																											
EXI	Section or	paragraph	MITIES (Ca	Sec. 8																																								
Parameter			NONCONFORMITIES (Case 732-AT-12)																																									

Champaign County
Department of

PLANNING & ZONING CASE NO. 756-AT-13

SUPPLEMENTAL MEMORANDUM August 9, 2013

Petitioner: Zoning Administrator

Prepared by: Andy Kass, Associate Planner

John Hall, Zoning Administrator

Brookens Administrative Request:
Center

1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708 zoningdept@co.champaign.il.us www.co.champaign.il.us/zoning : Amend the Champaign County Zoning Ordinance as follows:

Add a new paragraph to Section 7.1.2. to add a requirement that any new RURAL HOME OCCUPATION with any outdoor storage area or outdoor operations or parking area that is lighted or any wholly new outdoor storage area or wholly new outdoor operations or any wholly new parking area that is lighted that is added to any existing RURAL HOME OCCUPATION, shall have exterior lighting that is full-cutoff type lighting fixtures with limited light output and other relevant restrictions.

### **STATUS**

This case is continued from the June 13, 2013, public hearing. A Revised Finding of Fact is attached. The proposed amendment has also been revised to include parking areas for RHOs as was requested by Board members at the June 13, 2013, public hearing, see Attachment A.

### **ATTACHMENTS**

- A Proposed Amendment (revised)
- B Revised Finding of Fact and Final Determination

# Attachment A. Proposed Amendment (revised) August 9, 2013

### 1. Add new paragraph 7.1.2 L. (and reletter as required) to read as follows:

- L. Any Outdoor STORAGE, and/or OPERATIONS, <u>and/or parking</u> area authorized after {EFFECTIVE DATE OF THE ORDINANCE} for any RURAL HOME OCCUPATION shall be required to minimize glare from exterior lighting onto adjacent properties and roadways by the following means:
  - 1. All exterior lighting used to illuminate Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be full-cutoff type lighting fixtures and shall be located and installed so as to minimize glare and light trespass onto adjacent properties. Full-cutoff means that the lighting fixture emits no light above the horizontal plane.
  - 2. No lamp in any exterior lighting fixture that is used to illuminate the Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be greater than 250 watts.
  - 3. Locations and numbers of exterior lighting fixtures used to illuminate the Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be indicated on the site plan (including floor plans and building elevation).
  - 4. The Zoning Administrator shall not approve a Zoning Use Permit without the manufacturer's documentation of the full-cutoff feature for all light fixtures.
  - 5. The requirements of this paragraph 7.1.2 L. shall only apply to any Outdoor STORAGE, and/or OPERATIONS, and/or parking area that is part of a RURAL HOME OCCUPATION established after {EFFECTIVE DATE OF THE ORDINANCE} or any new Outdoor STORAGE, and/or OPERATIONS, and/or parking area that is added after {EFFECTIVE DATE OF THE ORDINANCE} to any existing RURAL HOME OCCUPATION and shall not apply to any existing Outdoor STORAGE, and/or OPERATIONS, and/or parking area that existed at any duly authorized RURAL HOME OCCUPATION on {EFFECTIVE DATE OF THE ORDINANCE}.

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### FINDING OF FACT AND FINAL DETERMINATION

### of

### **Champaign County Zoning Board of Appeals**

Final Determination: {RECOMMEND ENACTMENT/RECOMMEND DENIAL}

Date: August 15, 2013

Petitioner: Zoning Administrator

Request: Amend the Champaign County Zoning Ordinance as follows:

Add a new paragraph to Section 7.1.2. to add a requirement that any new RURAL HOME OCCUPATION with any outdoor storage area or outdoor operations or parking area that is lighted or any wholly new outdoor storage area or wholly new outdoor operations or any wholly new parking area that is lighted that is added to any existing RURAL HOME OCCUPATION, shall have exterior lighting that is full-cutoff type lighting fixtures with

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limited light output and other relevant restrictions.

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### FINDING OF FACT

From the documents of record and the testimony and exhibits received at the public hearing conducted on **June 13, 2013,** the Zoning Board of Appeals of Champaign County finds that:

- 1. The petitioner is the Zoning Administrator.
- 2. The proposed amendment is intended to add lighting requirements for outdoor operational, or storage, and parking areas at any new or existing RURAL HOME OCCUPATION.
- 3. Municipalities with zoning and townships with planning commissions have protest rights on all text amendments and they are notified of such cases. No comments have been received to date.

### SUMMARY OF THE PROPOSED AMENDMENT

4. The proposed amendment is attached to this Finding of Fact as it will appear in the Zoning Ordinance.

### GENERALLY REGARDING THE LRMP GOALS, OBJECTIVES, AND POLICIES

- 5. The Champaign County Land Resource Management Plan (LRMP) was adopted by the County Board on April 22, 2010. The LRMP Goals, Objectives, and Policies were drafted through an inclusive and public process that produced a set of ten goals, 42 objectives, and 100 policies, which are currently the only guidance for amendments to the Champaign County Zoning Ordinance, as follows:
  - A. The Purpose Statement of the LRMP Goals, Objectives, and Policies is as follows:

"It is the purpose of this plan to encourage municipalities and the County to protect the land, air, water, natural resources and environment of the County and to encourage the use of such resources in a manner which is socially and economically desirable. The Goals, Objectives and Policies necessary to achieve this purpose are as follows:"

- B. The LRMP defines Goals, Objectives, and Policies as follows:
  - (1) Goal: an ideal future condition to which the community aspires
  - (2) Objective: a tangible, measurable outcome leading to the achievement of a goal
  - (3) Policy: a statement of actions or requirements judged to be necessary to achieve goals and objectives
- C. The Background given with the LRMP Goals, Objectives, and Policies further states, "Three documents, the *County Land Use Goals and Policies* adopted in 1977, and two sets of *Land Use Regulatory Policies*, dated 2001 and 2005, were built upon, updated, and consolidated into the LRMP Goals, Objectives and Policies.

### REGARDING LRMP GOALS

6. LRMP Goal 1 is entitled "Planning and Public Involvement" and states as follows:

Champaign County will attain a system of land resource management planning built on broad public involvement that supports effective decision making by the County.

Goal 1 has 4 objectives and 4 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 1.

7. LRMP Goal 2 is entitled "Governmental Coordination" and states as follows:

Champaign County will collaboratively formulate land resource and development policy with other units of government in areas of overlapping land use planning jurisdiction.

Goal 2 has two objectives and three policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 2.

8. LRMP Goal 3 is entitled "Prosperity" and states as follows:

Champaign County will encourage economic growth and development to ensure prosperity for its residents and the region.

Goal 3 has three objectives no policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 3.

9. LRMP Goal 4 is entitled "Agriculture" and states as follows:

Champaign County will protect the long term viability of agriculture in Champaign County and its land resource base.

Goal 4 has 9 objectives and 22 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 4.

10. LRMP Goal 5 is entitled "Urban Land Use" and states as follows:

Champaign County will encourage urban development that is compact and contiguous to existing cities, villages, and existing unincorporated settlements.

Goal 5 has 3 objectives and 15 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 5.

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11. LRMP Goal 6 is entitled "Public Health and Safety" and states as follows:

Champaign County will ensure protection of the public health and public safety in land resource management decisions.

Goal 6 has 4 objectives and 7 policies. The proposed amendment will *HELP ACHIEVE* Goal 6 for the following reasons:

A. Objective 6.1 states as follows: "Champaign County will seek to ensure that development in unincorporated areas of the County does not endanger public health or safety."

The proposed amendment will HELP ACHIEVE Objective 6.1 for the following reasons:

(1) Policy 6.1.3 states as follows: "The County will seek to prevent nuisances ereated by light and glare and will endeavor to limit excessive night lighting, and to preserve clear views of the night sky throughout as much of the County as possible."

The proposed amendment will **HELP ACHIEVE** Policy 6.1.3 for the following reasons:

- (a) The purpose of the amendment is to prevent nuisances conditions created by the lighting of outdoor storage, and/or operation, and parking areas at Rural Home Occupations.—
- (b) Full-cutoff lighting means that no light will be emitted above the horizontal plane.
- (2) The proposed amendment will not impede Objectives 6.2, 6.3, 6.4, and Policies 6.2.1, 6.2.2, and 6.2.3.

Goal 6 has 4 objectives and 7 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 6.

12. LRMP Goal 7 is entitled "Transportation" and states as follows:

Champaign County will coordinate land use decisions in the unincorporated area with the existing and planned transportation infrastructure and services.

Goal 7 has 2 objectives and 7 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 7.

13. LRMP Goal 8 is entitled "Natural Resources" and states as follows:

Champaign County will strive to conserve and enhance the County's landscape and natural resources and ensure their sustainable use.

Goal 8 has 9 objectives and 36 policies. The proposed amendment will **NOT IMPEDE** the achievement of Goal 8.

14. LRMP Goal 9 is entitled "Energy Conservation" and states as follows:

Champaign County will encourage energy conservation, efficiency, and the use of renewable energy sources.

Goal 9 has 5 objectives and 5 policies. The proposed amendment will *NOT IMPEDE* the achievement of Goal 9.

15. LRMP Goal 10 is entitled "Cultural Amenities" and states as follows:

Champaign County will promote the development and preservation of cultural amenities that contribute to a high quality of life for its citizens.

Goal 10 has 1 objective and 1 policy. The proposed amendment will **NOT IMPEDE** the achievement of Goal 10.

### REGARDING THE PURPOSE OF THE ZONING ORDINANCE

- 16. The proposed amendment appears to *HELP ACHIEVE* the purpose of the Zoning Ordinance as established in Section 2 of the Ordinance for the following reasons:
  - A. Paragraph 2.0 (a) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to secure adequate light, pure air, and safety from fire and other dangers.
    - The proposed amendment is consistent with not directly related to this purpose.
  - B. Paragraph 2.0 (b) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to conserve the value of land, BUILDINGS, and STRUCTURES throughout the COUNTY.
    - The proposed amendment is consistent with this purpose.
  - C. Paragraph 2.0 (c) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to lessen and avoid congestion in the public streets.
    - The proposed amendment is consistent with not directly related to this purpose.

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D. Paragraph 2.0 (d) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to lessen and avoid hazards to persons and damage to property resulting from the accumulation of runoff of storm or flood waters.

The proposed amendment is consistent with not directly related to this purpose.

E. Paragraph 2.0 (e) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to promote the public health, safety, comfort, morals, and general welfare.

The proposed amendment is consistent with this purpose.

The proposed amendment is directly related to this purpose because limiting nuisance glare from exterior lighting of RHOs promotes public, health, safety, and welfare.

F. Paragraph 2.0 (f) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to regulate and limit the height and bulk of buildings and structures hereafter to be erected.

The proposed amendment is consistent with not directly related to this purpose.

G. Paragraph 2.0 (g) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to establish, regulate, and limit the building or setback lines on or along any street, trafficway, drive or parkway.

The proposed amendment is consistent with not directly related to this purpose.

H. Paragraph 2.0 (h) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to regulate and limit the intensity of the use of lot areas, and regulating and determining the area of open spaces within and surrounding buildings and structures.

The proposed amendment is consistent with this purpose.

The proposed amendment is directly related to this purpose because it will limit the intensity of exterior lighting at RHOs.

I. Paragraph 2.0 (i) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to classify, regulate, and restrict the location of trades and industries and the location of buildings, structures, and land designed for specified industrial, residential, and other land uses.

The proposed amendment is consistent with this purpose.

The proposed amendment is directly related to this purpose because it will make RHOs more compatible with other residential uses.

J. Paragraph 2.0 (j) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to divide the entire County into districts of such number, shape, area, and such different classes according to the use of land, buildings, and structures, intensity of the use of lot area, area of open spaces, and other classification as may be deemed best suited to carry out the purpose of the ordinance.

The proposed amendment is consistent with not directly related to this purpose.

K. Paragraph 2.0 (k) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to fix regulations and standards to which buildings, structures, or uses therein shall conform.

The proposed amendment is consistent with this purpose.

The proposed amendment is directly related to this purpose because the amendment will provide specific standards that RHOs will have to comply with.

L. Paragraph 2.0 (l) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to prohibit uses, buildings, or structures incompatible with the character of such districts.

The proposed amendment is consistent with this purpose.

The proposed amendment is directly related to this purpose because the amendment is intended to ensure that Rural Home Occupations maintain compatibility with the Zoning Districts in which they are located.

M. Paragraph 2.0 (m) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to prevent additions to and alteration or remodeling of existing buildings, structures, or uses in such a way as to avoid the restrictions and limitations lawfully imposed under this ordinance.

The proposed amendment is consistent with not directly related to this purpose.

N. Paragraph 2.0 (n) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to protect the most productive agricultural lands from haphazard and unplanned intrusions of urban uses.

The proposed amendment is consistent with not directly related to this purpose.

O. Paragraph 2.0 (o) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to protect natural features such as forested areas and watercourses.

The proposed amendment is consistent with not directly related to this purpose.

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- P. Paragraph 2.0 (p) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to encourage the compact development of urban areas to minimize the cost of development of public utilities and public transportation facilities.
  - The proposed amendment is consistent with not directly related to this purpose.
- Q. Paragraph 2.0 (q) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to encourage the preservation of agricultural belts surrounding urban areas, to retain the agricultural nature of the County, and the individual character of existing communities.
  - The proposed amendment is consistent with not directly related to this purpose.
- R. Paragraph 2.0 (r) of the Ordinance states that one purpose of the zoning regulations and standards that have been adopted and established is to provide for the safe and efficient development of renewable energy sources in those parts of the COUNTY that are most suited to their development.
  - The proposed amendment is consistent with not directly related to this purpose.
- 17. The proposed text amendment will *IMPROVE* the text of the Zoning Ordinance because it will:

  A. Help prevent light trespass and nuisance conditions resulting from a RURAL HOME

  OCCUPATION.

#### SUMMARY FINDING OF FACT

From the documents of record and the testimony and exhibits received at the public hearing conducted on, June 13, 2013, and August 15, 2013, the Zoning Board of Appeals of Champaign County finds that:

- 1. The proposed text amendment *HELPS ACHIEVE* the Land Resource Management Plan because of the following (objectives and policies are very briefly summarized):
  - A. The proposed text amendment HELPS ACHIEVE the following LRMP goals:

Goal 6 Public Health and Public Safety because while it will not impede other objectives and policies under this goal, it HELPS ACHIEVE the following:

- Objective 6.1 ensuring that rural development does not endanger public health or safety because it HELPS ACHIEVE the following:
  - Policy 6.1.3 preventing nuisances created by light and glare (see Item 11.A.(1)).
- $\underline{B}$ . The proposed text amendment will **NOT IMPEDE** the following LRMP goal(s):
  - Goal 1 Planning and Public Involvement
  - Goal 2 Governmental Coordination
  - Goal 3 Prosperity
  - Goal 4 Agriculture
  - Goal 5 Urban Land Use
  - Goal 6 Public Health and Public Safety
  - Goal 7 Transportation
  - Goal 8 Natural Resources
  - Goal 9 Energy Conservation
  - Goal 10 Cultural Amenities
- 2. The proposed Zoning Ordinance map text amendment will *HELP ACHIEVE* the purpose of the **Zoning Ordinance** because it is consistent with all of the purposes of the Zoning Ordinance as follows:
  - Promote public health, safety, and welfare (Purpose 2.0 (e) see Item 16.E.).
  - Regulates and limits the intensity of the use of lot areas, and regulating and determining the area of open spaces within and surrounding buildings and structure (Purpose 2.0 (h) see Item 16.H.).
  - Classifies, regulates, and restricts the location of a specific trade (Purpose 2.0 (i) see Item 16.I.).
  - Fixes regulations and standards to which buildings, structures, or uses therein shall conform (Purpose 2.0 (k) see Item 16.K.).
  - Ensures compatibility in the Zoning Districts that an RHO is authorized in (Purpose 2.0 (1) see Item 16.L.).
- 3. The proposed text improvement WILL IMPROVE the Zoning Ordinance as follows:
  - Help prevent light trespass and nuisance conditions resulting from a RURAL HOME OCCUPATION.

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### **DOCUMENTS OF RECORD**

- 1. Preliminary Memorandum dated June 7, 2013, with attachments:
  - A Proposed Amendment
  - B Draft Finding of Fact and Final Determination
  - C LRMP Land Use Goals, Objectives, and Policies & Appendix
- 2. Supplemental Memorandum dated August 9, 2013, with attachments
  - A Proposed Amendment (revised)
  - B Revised Finding of Fact and Final Determination

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### FINAL DETERMINATION

Pursuant to the authority granted by Section 9.2 of the Champaign County Zoning Ordinance, the Zoning Board of Appeals of Champaign County determines that:

The Zoning Ordinance Amendment requested in Case 756-AT-13 should {BE ENACTED / NOT BE ENACTED} by the County Board in the form attached hereto.

The foregoing is an accurate and complete record of the Findings and Determination of the Zoning Board of Appeals of Champaign County.

SIGNED:

Eric Thorsland, Chair Champaign County Zoning Board of Appeals

ATTEST:

Secretary to the Zoning Board of Appeals

Date

### **Proposed Amendment**

### Add new paragraph 7.1.2 L. (and reletter as required) to read as follows:

- L. Any Outdoor STORAGE, and/or OPERATIONS, and/or parking area authorized after {EFFECTIVE DATE OF THE ORDINANCE} for any RURAL HOME OCCUPATION shall be required to minimize glare from exterior lighting onto adjacent properties and roadways by the following means:
  - 1. All exterior lighting used to illuminate Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be full-cutoff type lighting fixtures and shall be located and installed so as to minimize glare and light trespass onto adjacent properties. Full-cutoff means that the lighting fixture emits no light above the horizontal plane.
  - 2. No lamp in any exterior lighting fixture that is used to illuminate the Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be greater than 250 watts.
  - 3. Locations and numbers of exterior lighting fixtures used to illuminate the Outdoor STORAGE, and/or OPERATIONS, and/or parking area shall be indicated on the site plan (including floor plans and building elevation).
  - 4. The Zoning Administrator shall not approve a Zoning Use Permit without the manufacturer's documentation of the full-cutoff feature for all light fixtures.
  - 5. The requirements of this paragraph 7.1.2 L. shall only apply to any Outdoor STORAGE, and/or OPERATIONS, and/or parking area that is part of a RURAL HOME OCCUPATION established after {EFFECTIVE DATE OF THE ORDINANCE} or any new Outdoor STORAGE, and/or-OPERATIONS, and/or parking area that is added after {EFFECTIVE DATE OF THE ORDINANCE} to any existing RURAL HOME OCCUPATION and shall not apply to any existing Outdoor STORAGE, and/or OPERATIONS, and/or parking area that existed at any duly authorized RURAL HOME OCCUPATION on {EFFECTIVE DATE OF THE ORDINANCE}.

Champaign County
Department of



Brookens Administrative Center 1776 E. Washington Street Urbana, Illinois 61802

(217) 384-3708 zoningdept@co.champaign.il.us www.co.champaign.il.us/zoning

### CASE NO. 761-AT-13

PRELIMINARY MEMORANDUM August 9, 2013

Petitioner: **Zoning Administrator** Prepared by: **John Hall,** Zoning Administrator **Andrew Kass,** Associate Planner

Request: Amend the Champaign County Zoning Ordinance by amending the Champaign County Land Evaluation and Site Assessment (LESA) System that is referred to in Section 3; and Footnote 13 in Section 5.3; and subsection 5.4, as follows:

Part A. Revise Table A in Appendix A of the Champaign County LESA System to correct certain non-best prime farmland soil data and reclassify those soils to appropriate Agriculture Value Groups as necessary.

Part B. Revise Table A in Appendix A of the Champaign County LESA System to revise the Farmland Classification category to be consistent with the USDA Natural Resource Conservation Service "Farmland Classification" categories.

### **BACKGROUND**

The Champaign County Board Environment and Land Use Committee authorized this text amendment at their June 6, 2013, meeting. See the attached memorandum.

The attachment to the ELUC Memorandum had some inaccuracies and a Revised Table A is included as Attachment B. Footnotes 3 and 4 have also been eliminated from the Revised Table

A Draft Finding of Fact will be provided at the August 15, 2013, public hearing.

### **ATTACHMENTS**

- A Champaign County Environment and Land Use Committee Memorandum dated May 23, 2013, with Attachment
- B Revised Table A



DATE: May 23, 2013

TO: Environment and Land Use Committee

FROM: Susan Monte, RPC Planner

RE: Proposed Zoning Ordinance Text Amendment to Correct Certain Soil Data in Appendix A of the

Champaign County LESA System

Requested

Action Approve forwarding of the Proposed Text Amendment to Zoning Board of Appeals

Following the County Board approval of the Champaign County LESA Update on November 27, 2012, State Soil Scientist Ronald Collman conducted a technical review of the Champaign County LESA Update. He identified two types of specific corrections to be made to data in Appendix A, Table A, which will be required for final sign off of the LESA Update at the State Conservationist office:

1) Mr. Collman identified a few discrepancies in official Illinois soils data which forms the basis for the soils classifications systems data which are featured in Appendix A, Table A. Due to the discrepancies in state soils data, he requested that certain values shown for eight of 70 soil series map units found in Champaign County be adjusted as follows in Table A:

Soils Series & Map Unit	Land Capability Class	Farmland Classification	Adjusted Productivity Index
Muskego 637A+	'3w' to '5w'	'Not Prime' to 'Prime 2'	'89' to '60'
Penfield 687C2		'Not Prime' to 'Statewide Importance 30'	
Swygert 91A	'2w' to '2s'		
Elliot 146A	'2w' to '2s'		
Peotone 330A	'2w' to '3w'		
Bryce 235A	'2w' to '3w'		
Ozaukee 530C2	'2e' to '3e'		
Ozaukee 530D2	'3e' to '4e'		

2) To avoid potential confusion, Mr. Collman requested that Appendix A, Table A be adjusted to refer to the same 'Farmland Classification' categories as the USDA NRCS 'Farmland Classification' categories. This is a simple labeling correction, with no adjustment required to Table A values or rankings.

Farmland Classific	ation Categories	
Table A, Appendix A	USDA NRCS	USDA NRCS Farm Classification Description:
'Not Prime'	Not Prime	Not prime farmland
'Prime' to 'Prime 1'	Prime 1	All areas are prime farmland
'Prime 1' to 'Prime 2'	Prime 2	Prime farmland if drained
'Prime 3'	Prime 3	Prime farmland if protected from flooding or not frequently flooded during the growing season
[n/a in Champaign County]	Prime 4	Prime farmland if irrigated
'Prime 2' to 'Prime 5'	Prime 5	Prime farmland if drained and either protected from flooding or not frequently flooded during the growing season
'Statewide Importance' to 'Statewide Importance 30'	Statewide Importance 30	Farmland of statewide importance

Note: The USDA NRCS 'Farmland Classification' categories include additional Prime 6 through Prime 10 categories and two additional categories for Statewide Importance. These are omitted from the above table because no Champaign County soils have these designations.

### **Proposed Minor Corrections**

Based on the revisions requested by Mr. Collman in Item 1 above, limited minor adjustments have been made to Agriculture Value Groups 7, 8, and 17 to account for the corrected Illinois soils data.

Based on Mr. Collman's request in Item 2 above, Table A is adjusted to refer to the exact same 'Farmland Classification' categories as the USDA NRCS 'Farmland Classification' categories. This is a simple labeling change to 'Farmland Classification' categories shown in Table A, with no impact to Table A values or rankings.

These proposed minor corrections to Table A in Appendix A of the Champaign County LESA have been reviewed by:

- Ronald Collman, State Soil Scientist
- Kevin Donoho, District Conservationist, USDA-Natural Resources Conservation Service
- Jonathon Manuel, Resource Conservationist, Champaign County Soil and Water Conservation District
- John Hall, Director Champaign County Department of Planning and Zoning

### **Attachment**

1 LESA Update Appendix A, Table A with Proposed Minor Corrections

Table A Composition of Agriculture Value Groups

								7
ige of Land	21.08	40.60	7.79	6.77	5.33	1.73	1.97	
Percentage of County Land	15.74 2.76 2.58	39.82 0.78	2.72 1.01 0.49 3.58	1.31 0.34 0.32 3.57 0.23 0.20 0.36	0.002 4.57 0.41 0.12 0.23	1.73	0.02 0.47 0.22 0.02 0.002 0.59	
# Acres Countywide	100,553 17,641 16,465	254,484 4,985	17,385 6,422 3,105 22,903	8,391 2,153 2,014 22,838 1,454 1,269 2,327 2,908	15 29,196 2,641 761 1,441	11,080	136 3,011 1,423 2,669 14 3,744 1,623	
Map Unit Symbol and Soil Series	154A Flanagan silt loam 198A Elburn silt loam 149A Brenton silt loam	152A Drummer silty clay loam 679B Blackberry silt loam	171B Catlin silt loam 153A Pella silty clay loam 623A Kishwaukee silt loam 481A Raub silt loam	663B Clare silt loam 67A Harpster silty clay loam 234A Sunbury silt loam 56B Dana silt loam 219A Millbrook silt loam 490A Odell silt loam 687B Penfield loam 125A Selma loam	148B2 Proctor silt loam 232A Ashkum silty clay loam 206A Thorp silt loam 146A Elliot silt loam 242A Kendall silt loam	3107A Sawmill silty clay loam	5682 Dana silt loam 236A Sabina silt loam 102A La Hogue loam 233B Birbeck silt loam 134A Camden silt loam 330A Peotone silty clay loam 235A Bryce silty clay	
Adjusted Soil Productivity Index <sup>2</sup>	98 - 100	98 - 100	93 - 95	90 - 92	87 - 89	87	83 – 86	Continuod
Farmland Classification	Prime1	Prime1, Prime2	Prime1, Prime2	Prime1, Prime2	Prime1, Prime2	Prime5	Prime1, Prime2	
Land Capability Classification	1	2e, 2w	1, 2e, 2w	1, 2e, 2w	2e, 2s, 2w	3w	1, 2e, 2w, 3w	
Relative LE <sup>1</sup>	100	100	94	91	88	87	85	
Agriculture Value Group	П	2	т	4	Ŋ	9	7	

Table A Composition of Agriculture Value Groups (AVG) continued

			· ·				
ige of Land	0.13	7.24	0.29	1.00	2.44	0.46	0.76
Percentage of County Land	0.13	4.46 1.14 0.19 0.26 0.01 0.23 0.76 0.04	0.18	1.00	0.03 1.26 0.44 0.05 0.06 0.06	0.30 0.16	0.13 0.06 0.44 0.13
# Acres Countywide	809	28,484 7,312 1,207 1,651 73 1,485 4,837 245	1,125 708	6,331	205 8,040 2,791 290 3,116 411 509 269	1,930 1,021	804 411 2,794 808
Map Unit Symbol and Soil Series	687C2 Penfield loam	146B2 Elliott silty clay loam 622B Wyanet silt loam 134B Camdem silt loam 680B Campton silt loam 91A Swygert silty clay loam 146C2 Elliott silty clay loam 291B Xenia silt loam 448B Mona silt loam 3473A Rossburg silt loam	387B Ockley silt loam 570B Martinsville silt loam	622C2 Wyanet silt loam	131B Alvin fine sandy loam 223B2 Varna silt loam 91B2 Swygert silty clay loam 150B Onarga sandy loam 223C2 Varna silt loam 91C2 Swygert silty clay loam 530B Ozaukee silt loam 618B Senachwine silt loam	322C2 Russell silt Ioam 570C2 Martinsville Ioam	23A Blount silt loam 530C2 Ozaukee silt loam 3302A Ambraw silty clay loam 23B2 Blount silt loam
Adjusted Soil Productivity Index <sup>2</sup>	84	81-83	78 - 79	78	74 - 76	74 - 75	68 - 73
Farmland Classification	Statewide Importance 30	Prime1, Prime3	Prime1	Statewide Importance 30	Prime1	Statewide Importance 30	Prime1, Prime2, Prime5
Land Capability Classification	3e	2e, 2w, 3w	2e	3e	2e, 3e	Зе	2e, 3e, 2w, 3w
Relative LE <sup>1</sup>	84	83	79	78	92	75	71
Agriculture Value Group	∞	o	10	11	12	13	14

May 23, 2013

Table A Composition of Agriculture Value Groups (AVG) continued

ige of Land	0.21	0.77	0.20	1.22
Percentage of County Land	0.09 0.13	0.05 0.06 0.44 0.06 0.10	0.01 0.08 0.06 0.01 0.01	0.25 0.67 0.02 0.07 0.21
# Acres Countywide	543 850	301 360 2,826 357 632 382	47 511 398 36 285	1,607 4,290 115 460 1,319
Map Unit Symbol and Soil Series	530D2 Ozaukee silt loam 618C2 Senachwine silt loam	387C3 Ockley clay loam 570D2 Martinsville loam 223D3 Varna silty clay loam 622D3 Wyanet clay loam 618D2 Senachwine silt loam 530E2 Ozaukee silt loam	637A+ Muskego silty clay loam 618E2 Senachwine silt loam 618F Senachwine silt loam 241C3 Chatsworth silty clay 241D3 Chatsworth silty clay	533 Urban Land 802B Orthents Ioamy undulating 830 Landfill 865 Gravel Pit W Water
Adjusted Soil Productivity Index <sup>2</sup>	69	65 – 69	37 – 60	n/a
Farmland Classification	Statewide Importance 30	Statewide Importance 30, Not Prime	Prime 2, Not Prime	Not Prime
Land Capability Classification	3e, 4e	4e	5w, 6e, 7e	n/a
Relative LE <sup>1</sup>	69	99	50	n/a
Agriculture Value Group	15	16	17	18

# **Table A Notes**

- 1. LE is the weighted, average designated Land Evaluation score assigned to each Agriculture Value Group.
- 2. The "Adjusted Productivity Index" is derived from Productivity Index data published in Table S2 of Bulletin 811. The Productivity Indices provided in Table S2 are for 0% to 2% slopes and slightly eroded conditions. Productivity indices were adjusted for increasing slope and erosion in accordance with Table S3 of Bulletin 811: "Decimal Adjustments in Crop Yields and Productivity Indices Under an Optimum Level of Management for Various Slope Groups and Erosion Phases."

# Table A Notes (continued)

3. In March, 2013, Acting State Soil Scientist Ronald Collman requested specific corrections to Table A based on certain discrepancies identified by him in official Illinois soils data. Based on this request, Table A values for eight soil series map units have been adjusted as follows:

Land Capability Class: Muskego 637A+ '3w' to '5w'; Swygert 91A and Elliot 146A '2w' to '2s'; Peotone 330A and Bryce 235A '2w' to '2s';

Ozaukee 530C2 '2e' to '3e'; Ozaukee 530D2 '3e' to '4e'

Farmland Classification: Muskego 637A+ 'Not Prime' to 'Prime2' and Penfield 687C2 'Not Prime' to 'Statewide Importance 30'

Adjusted Productivity Index: Muskego 637A+ '89' to '60'

Limited minor adjustments have been made to Agriculture Value Groups 7, 8, and 17 to account for the corrected Illinois soils data.

same 'Farmland Classification' categories as the USDA NRCS 'Farmland Classification' categories. Based on this request, a simple labeling change has 4. In March, 2013, Acting State Soil Scientist Ronald Collman requested, to avoid potential confusion, that Table A be adjusted to refer to the exact been made to 'Farmland Classification' categories shown in Table A, with no impact to Table A values or rankings.

Table A Composition of Agriculture Value Groups

1									
	ige of Land	21.08	40.60	7.79	6.77	5.33	1.73	1.97	
	Percentage of County Land	15.74 2.76 2.58	39.82	2.72 1.01 0.49 3.58	1.31 0.34 0.32 3.57 0.23 0.20 0.36	0.002 4.57 0.41 0.12 0.23	1.73	0.02 0.59 0.47 0.22 0.42 0.25	
	# Acres Countywide	100,553 17,641 16,465	254,484 4,985	17,385 6,422 3,105 22,903	8,391 2,153 2,014 22,838 1,454 1,269 2,327 2,908	15 29,196 2,641 761 1,441	11,080	136 3,744 3,011 1,423 2,669 1,623	
	Map Unit Symbol and Soil Series	154A Flanagan silt loam 198A Elburn silt loam 149A Brenton silt loam	152A Drummer silty clay loam 679B Blackberry silt loam	171B Catlin silt loam 153A Pella silty clay loam 623A Kishwaukee silt loam 481A Raub silt loam	663B Clare silt loam 67A Harpster silty clay loam 234A Sunbury silt loam 56B Dana silt loam 219A Millbrook silt loam 490A Odell silt loam 687B Penfield loam 125A Selma loam	148B2 Proctor silt loam 232A Ashkum silty clay loam 206A Thorp silt loam 146A Elliot silt loam 242A Kendall silt loam	3107A Sawmill silty clay loam	5682 Dana silt loam 330A Peotone silty clay loam 236A Sabina silt loam 102A La Hogue loam 233B Birbeck silt loam 235A Bryce silty clay 134A Camden silt loam	
	Adjusted Soil Productivity Index <sup>2</sup>	98 - 100	98 - 100	93 - 95	90 - 92	87 - 89	87	83 - 86	continued
	Farmland Classification	Prime 1	Prime 1, Prime 2	Prime 1, Prime 2	Prime 1, Prime 2	Prime 1, Prime 2	Prime 5	Prime 1, Prime 2	
	Land Capability Classification	1	2e, 2w	1, 2e, 2w	1, 2e, 2w	2e, <b>2s</b> , 2w	3w	1, 2e, 2w, 3w	
	Relative LE <sup>1</sup>	100	100	94	91	88	87	85	
	Agriculture Value Group	1	2	8	4	25	9	7	

Table A Composition of Agriculture Value Groups (AVG) continued

		_										1															$\neg$	
ige of Land	0.13	CT.0					7.24					0.29	1.00	:			77.0	7.44				78.0	0.40		0.76	) ;		
Percentage of County Land	0 13	0.13	4.46	1.14	0.19	0.26	0.01	0.23	0.76	0.04	0.15	0.18	1.00	0.03	1.26	0.44	0.05	0.49	90.0	0.08	0.04	0.30	0.16	0.13	90.0	0.44	2.5	
# Acres	608	6000	28,484	7,312	1,207	1,651	73	1,485	4,837	245	985	1,125	6,331	205	8,040	2,791	290	3,116	411	509	569	1,930	1,021	804	411	2,794	999	
Map Unit Symbol and Soil Series	68777 Danfield loam	66/CZ Pennela Ioann	146B2 Elliott silty clay loam	622B Wyanet silt loam	134B Camdem silt loam	680B Campton silt loam	91A Swygert silty clay loam	146C2 Elliott silty clay loam	291B Xenia silt loam	448B Mona silt loam	3473A Rossburg silt Ioam	387B Ockley silt loam 570B Martinsville silt loam	622C2 Wyanet silt loam	131B Alvin fine sandy loam	223B2 Varna silt loam	91B2 Swygert silty clay loam	150B Onarga sandy loam	223C2 Varna silt loam	91C2 Swygert silty clay loam	530B Ozaukee silt loam	618B Senachwine silt loam	322C2 Russell silt loam	570C2 Martinsville loam	23A Blount silt loam	530C2 Ozaukee silt loam	3302A Ambraw silty clay loam	2302 Diodilit siit logiil	
Adjusted Soil Productivity	Index	84					81 - 83					78 - 79	78				1	/4 - /b					/4 - /3		56 73	000		continued
Farmland	OC countroum! objected	Statewide Importance 30	16E	Prime 1, Prime3				Prime 1	Statewide Importance 30					Frime 1					statewide importance 30		Drimo 2 Drimo 5	rillie 1, rillie 2, rillie 3						
Land Capability	Classification	Зе					2e, 3w, 2s	•				2e	3e				(	7e, 3e					3e		2e, 2w, 3e,	3w		
Relative	1 0	84		-			83					79	78				ſ	9/				-	ς,		7.1	1,		
Agriculture Value	Group	xo					6		·			10	11				,	12				,	13		,	<b>+</b> T		

Table A Composition of Agriculture Value Groups (AVG) continued

age of Land	0.21	0.77	0.20	1.22
Percentage of County Land	0.09	0.05 0.06 0.44 0.06 0.10 0.06	0.01 0.08 0.06 0.01 0.05	0.25 0.67 0.02 0.07 0.21
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Land Capability Classification	3e, 4e	4e	5w, 6e, 7e	n/a
Relative LE 1	69	99	50	n/a
Agriculture Value Group	15	16	17	18

# Table A Notes

- 1. LE is the weighted, average designated Land Evaluation score assigned to each Agriculture Value Group.
- 2. The "Adjusted Productivity Index" is derived from Productivity Index data published in Table S2 of Bulletin 811. The Productivity Indices provided in Table S2 are for 0% to 2% slopes and slightly eroded conditions. Productivity indices were adjusted for increasing slope and erosion in accordance with Table S3 of Bulletin 811: "Decimal Adjustments in Crop Yields and Productivity Indices Under an Optimum Level of Management for Various Slope Groups and Erosion Phases."



### **GOALS, OBJECTIVES AND POLICIES**

The Goals, Objectives and Policies section details the County's land use and resource management aspirations and outlines how they can be achieved. Goals, objectives and policies are created based on input from the Existing Conditions and Trends section, public comments, examples from other communities, and best planning practices. For purposes of this document, the following definitions were used:

Goal:

an ideal future condition to which the community aspires

Objective:

a tangible, measurable outcome leading to the achievement of a goal

Policy:

a statement of actions or requirements judged to be necessary to achieve

goals and objectives

### Background

Three documents, the *County Land Use Goals and Policies* adopted in 1977, and two sets of *Land Use Regulatory Policies*, dated 2001 and 2005, were built upon, updated, and consolidated into the LRMP Goals, Objectives and Policies. The process of finalizing this superseding document occurred over 15 months, and included:

- Research A sampling of other communities' land use and resource management goals, objectives and policies were collected and analyzed for their relevance to Champaign County's needs.
- Evaluation Existing Champaign County land use goals and policies were evaluated for their relevance and for what might need to be revised to make them timely.
- Comment Input from public workshops held in April 2008, a survey of key township and municipal officials, and interviews regarding local adopted municipal comprehensive plans and recent land use development trends provided guidance and perspectives for developing the goals, objectives and policies.
- Development A draft set of statements for review by the LRMP Steering Committee was created.
- Discussion In a series of 25 meetings, the LRMP Steering Committee finalized the Goals, Objectives and Policies. Discussion then moved to the Champaign County Board's Environment and Land Us e Committee for further revision and approval. All meetings had public involvement opportunities to further guide the final set of statements.

The result of this inclusive and public process is a set of ten goals, 42 objectives, and 100 policies which are intended to guide the Champaign County Board as it manages issues and resources related to land resource management in Champaign County. The Goals, Objectives and Policies are guiding principles rather than regulatory requirements, and are subject to review and amendment by the Champaign County Board as it enacts any legislative decisions or action relating to land resource management in the future.

The specific intent, language, and terminology of the objectives and polices are used to provide clarity and guidance for any related future regulatory changes considered by the County Board. The level of specificity documented is not intended to be binding, but is intended to provide examples of how the LRMP Goals could be addressed and implemented by future county boards.

In May of each year, the County Board adopts the Annual Budget Process Resolution establishing the parameters for the ensuing fiscal year budget. Based on the budgetary guidelines established by the Annual Budget Process Resolution, the Regional Planning Commission planning staff shall present, in June of each year, to the Environment and Land Use Committee (ELUC), options for a work plan for the ensuing fiscal year. The options presented shall be based upon the LRMP and the annual budgetary guidelines as stated above, and shall be submitted for the review and ultimate recommendation for approval by ELUC. ELUC shall establish the priorities to be accomplished in the annual work plan, and recommend approval of that work plan to the County Board no later than the September Meeting of the County Board each year.

The following Purpose Statement introduces the proposed LRMP Goals, Objectives and Policies:

"It is the purpose of this plan to encourage municipalities and the County to protect the land, air, water, natural resources and environment of the County and to encourage the use of such resources in a manner which is socially and economically desirable. The Goals, Objectives and Policies necessary to achieve this purpose are as follows:"

### LRMP Goals

10	Cultural Amenities	Champaign County will promote the development and preservation of cultural amenities that contribute to a high quality of life for its citizens.
9	Energy Conservation	Champaign County will encourage energy conservation, efficiency, and the use of renewable energy sources.
8	Natural Resources	Champaign County will strive to conserve and enhance the County's landscape and natural resources and ensure their sustainable use.
7	Transportation	Champaign County will coordinate land use decisions in the unincorporated area with the existing and planned transportation infrastructure and services.
6	Public Health and Public Safety	Champaign County will ensure protection of the public health and public safety in land resource management decisions.
5	Urban Land Use	Champaign County will encourage <i>urban development</i> that is compact and contiguous to existing cities, villages, and existing unincorporated settlements.
4	Agriculture	Champaign County will protect the long term viability of agriculture in Champaign County and its land resource base.
3	Prosperity	Champaign County will encourage economic growth and development to ensure prosperity for its residents and the region.
2	Governmental Coordination	Champaign County will collaboratively formulate land resource and development policy with other units of government in areas of overlapping land use planning jurisdiction.
1	Planning and Public Involvement	Champaign County will attain a system of land resource management planning built on broad public involvement that supports effective decision making by the County.

Note: The Appendix contains defined towns also as a series of the series



### LRMP Volume 2: Champaign County Land Resource Management Plan

# Goal 1 Planning and Public Involvement

Champaign County will attain a system of land resource management planning built on broad public involvement that supports effective decision making by the County.

### Goal 1 Objectives

Objective 1.1 Guidance on Land Resource Management Decisions

Champaign County will consult the Champaign County Land Resource Management Plan (LRMP) that formally establishes County land resource management policies and serves as an important source of guidance for the making of County land resource management decisions.

Objective 1.2 Updating Officials

Champaign County will annually update County Board members with regard to land resource management conditions within the County.

Objective 1.3 Incremental Updates

Champaign County will update the LRMP, incrementally, on an annual or biannual basis to make minor changes to the LRMP or to adjust boundaries of LRMP Future Land Use Map areas to reflect current conditions, (e.g., Contiguous Urban Growth Area, or Rural Residential Area).

Objective 1.4 Comprehensive Updates

Champaign County will comprehensively update the LRMP at a regular interval of no more than 15 or less than 10 years, to allow for the utilization of available updated census data and other information.

### Goal 1 Objectives and Policies

Objective 1.1 Guidance on Land Resource Management Decisions

Champaign County will consult the LRMP that formally establishes County land resource management policies and serves as an important source of guidance for the making of County land resource management decisions.

Objective 1.2 Updating Officials

Champaign County will annually update County Board members with regard to land resource management conditions within the County.

**Policy 1.2.1** 

County planning staff will provide an annual update to County Board members with regard to land resource management conditions within the County.

Objective 1.3 Incremental Updates

Champaign County will update the LRMP, incrementally, on an annual or biannual basis to make minor changes to the LRMP or to adjust boundaries of LRMP Future Land Use Map areas to reflect current conditions, (e.g., Contiguous Urban Growth Area, or Rural Residential Area).

**Policy 1.3.1** 

ELUC will recommend minor changes to the LRMP after an appropriate opportunity for public input is made available.

### Objective 1.4 Comprehensive Updates

Champaign County will comprehensively update the LRMP at a regular interval of no more than 15 or less than 10 years, to allow for the utilization of available updated census data and other information.

### **Policy 1.4.1**

A Steering Committee that is broadly representative of the constituencies in the County but weighted towards the unincorporated area will oversee comprehensive updates of the LRMP.

### **Policy 1.4.2**

The County will provide opportunities for public input throughout any comprehensive update of the LRMP.

### Goal 2 Governmental Coordination

Champaign County will collaboratively formulate land resource and development policy with other units of government in areas of overlapping land use planning jurisdiction.

### Goal 2 Objectives

### Objective 2.1 Local and Regional Coordination

Champaign County will coordinate land resource management planning with all County jurisdictions and, to the extent possible, in the larger region.

### Objective 2.2 Information Sharing

Champaign County will work cooperatively with other units of government to ensure that the Geographic Information Systems Consortium and Regional Planning Commission have the resources to effectively discharge their responsibilities to develop, maintain and share commonly used land resource management data between local jurisdictions and County agencies that will help support land use decisions.

### Goal 2 Objectives and Policies

### Objective 2.1 Local and Regional Coordination

Champaign County will coordinate land resource management planning with all County jurisdictions and, to the extent possible, in the larger region.

### **Policy 2.1.1**

The County will maintain an inventory through the LRMP, of contiguous urban growth areas where connected sanitary service is already available or is planned to be made available by a public sanitary sewer service plan, and development is intended to occur upon annexation.

### **Policy 2.1.2**

The County will continue to work to seek a county-wide arrangement that respects and coordinates the interests of all jurisdictions and that provides for the logical extension of municipal land use jurisdiction by annexation agreements.

Note: The Appendix contains defined terms, shown as italicized text in this Chapter.

**Policy 2.1.3** 

The County will encourage municipal adoption of plan and ordinance elements which reflect mutually consistent (County and municipality) approach to the protection of best prime farmland and other natural, historic, or cultural resources.

Objective 2.2 Information Sharing

Champaign County will work cooperatively with other units of government to ensure that the Geographic Information Systems Consortium and Regional Planning Commission have the resources to effectively discharge their responsibilities to develop, maintain and share commonly used land resource management data between local jurisdictions and County agencies that will help support land use decisions.

### Goal 3 Prosperity

Champaign County will encourage economic growth and development to ensure prosperity for its residents and the region.

### Goal 3 Objectives

### Objective 3.1 Business Climate

Champaign County will seek to ensure that it maintains comparable tax rates and fees, and a favorable business climate relative to similar counties.

### Objective 3.2 Efficient County Administration

Champaign County will ensure that its regulations are administrated efficiently and do not impose undue costs or delays on persons seeking permits or other approvals.

# Objective 3.3 County Economic Development Policy

Champaign County will maintain an updated Champaign County Economic Development Policy that is coordinated with and supportive of the LRMP.

### Goal 4 Agriculture

Champaign County will protect the long term viability of agriculture in Champaign County and its land resource base.

### Goal 4 Objectives

# Objective 4.1 Agricultural Land Fragmentation and Conservation

Champaign County will strive to minimize the fragmentation of the County's agricultural land base and conserve farmland, generally applying more stringent development standards on best prime farmland.

### Objective 4.2 Development Conflicts with Agricultural Operations

Champaign County will require that each discretionary review development will not interfere with agricultural operations.



Objective 4.3 <u>Site Suitability for Discretionary Review Development</u>

Champaign County will require that each *discretionary review* development is located on a suitable site.

Objective 4.4 Regulations for Rural Residential Discretionary Review
Champaign County will update County regulations that pertain to rural residential discretionary review developments to best provide for site specific conditions by 2010.

# Objective 4.5 LESA Site Assessment Review and Updates

By the year 2012, Champaign County will review the Site Assessment portion of the Champaign County Land Evaluation and Site Assessment System (LESA) for possible updates; thereafter, the County will periodically review the site assessment portion of LESA for potential updates at least once every 10 years.

# Objective 4.6 Protecting Productive Farmland

Champaign County will seek means to encourage and protect productive farmland within the County.

# Objective 4.7 Right to Farm Resolution

Champaign County affirms County Resolution 3425 pertaining to the right to farm in Champaign County.

# Objective 4.8 Locally Grown Foods

Champaign County acknowledges the importance of and encourages the production, purchase, and consumption of locally grown food.

# Objective 4.9 Landscape Character

Champaign County will seek to preserve the landscape character of the agricultural and *rural* areas of the County, and, at the same time, allow for potential *discretionary development* that supports agriculture or involves a product or service that is provided better in a *rural* area.

# Goal 4 Objectives and Policies

# Objective 4.1 Agricultural Land Fragmentation and Conservation

Champaign County will strive to minimize the fragmentation of the County's agricultural land base and conserve farmland, generally applying more stringent development standards on best prime farmland.

#### Policy 4.1.1

Commercial agriculture is the highest and best use of land in the areas of Champaign County that are by virtue of topography, soil and drainage, suited to its pursuit. The County will not accommodate other land uses except under very restricted conditions or in areas of less productive soils.

#### **Policy 4.1.2**

The County will guarantee all landowners a *by right development* allowance to establish a non-agricultural use, provided that public health, safety and site development regulations (e.g., floodplain and zoning regulations) are met.

#### **Policy 4.1.3**

The by right development allowance is intended to ensure legitimate economic use of all property. The County understands that continued agricultural use alone constitutes a

reasonable economic use of best prime farmland and the by right development allowance alone does not require accommodating non-farm development beyond the by right development allowance on such land.

**Policy 4.1.4** The County will guarantee landowners of one or more lawfully created lots that are recorded or lawfully conveyed and are considered a *good zoning lot* (i.e., a lot that meets County zoning requirements in effect at the time the lot is created) the *by right development* allowance to establish a new single family dwelling or non-agricultural land use on each such lot, provided that current public health, safety and transportation standards are met.

#### **Policy 4.1.5**

a. The County will allow landowner by *right development* that is generally proportionate to tract size, created from the January 1, 1998 configuration of tracts on lots that are greater than five acres in area, with:

1 new lot allowed per parcel less than 40 acres in area;

- 2 new lots allowed per parcel 40 acres or greater in area provided that the total amount of acreage of best prime farmland for new by right lots does not exceed three acres per 40 acres; and
- 1 authorized land use allowed on each vacant good zoning lot provided that public health and safety standards are met.
- b. The County will not allow further division of parcels that are 5 acres or less in size.

**Policy 4.1.6** Provided that the use, design, site and location are consistent with County policies regarding:

i. suitability of the site for the proposed use;

ii. adequacy of infrastructure and public services for the proposed use;

iii. minimizing conflict with agriculture;

- iv. minimizing the conversion of farmland; and
- v. minimizing the disturbance of natural areas,

#### then,

- a) on best prime farmland, the County may authorize discretionary residential development subject to a limit on total acres converted which is generally proportionate to tract size and is based on the January 1, 1998 configuration of tracts, with the total amount of acreage converted to residential use (inclusive of by-right development) not to exceed three acres plus three acres per each 40 acres (including any existing right-of-way), but not to exceed 12 acres in total; or
- b) on best prime farmland, the County may authorize non-residential discretionary development; or
- c) the County may authorize discretionary review development on tracts consisting of other than best prime farmland.

#### Policy 4.1.7

To minimize the conversion of best prime farmland, the County will require a maximum lot size limit on new lots established as by right development on best prime farmland.

### **Policy 4.1.8**

The County will consider the LESA rating for farmland protection when making land use decisions regarding a discretionary development.

#### Policy 4.1.9

The County will set a minimum lot size standard for a farm residence on land used for agricultural purposes.

# Objective 4.2 Development Conflicts with Agricultural Operations

Champaign County will require that each discretionary review development will not interfere with agricultural operations.

# **Policy 4.2.1**

The County may authorize a proposed business or other non-residential *discretionary* review development in a rural area if the proposed development supports agriculture or involves a product or service that is provided better in a rural area than in an urban area.

#### **Policy 4.2.2**

The County may authorize *discretionary review* development in a *rural* area if the proposed development:

- a. is a type that does not negatively affect agricultural activities; or
- b. is located and designed to minimize exposure to any negative affect caused by agricultural activities; and
- c. will not interfere with agricultural activities or damage or negatively affect the operation of agricultural drainage systems, *rural* roads, or other agriculture-related infrastructure.

#### **Policy 4.2.3**

The County will require that each proposed discretionary development explicitly recognize and provide for the right of agricultural activities to continue on adjacent land.

#### **Policy 4.2.4**

To reduce the occurrence of agricultural land use and non-agricultural land use nuisance conflicts, the County will require that all *discretionary review* consider whether a buffer between existing agricultural operations and the proposed development is necessary.

# Objective 4.3 Site Suitability for Discretionary Review Development

Champaign County will require that each discretionary review development is located on a suitable site.

#### **Policy 4.3.1**

On other than best prime farmland, the County may authorize a discretionary review development provided that the site with proposed improvements is suited overall for the proposed land use.

#### **Policy 4.3.2**

On best prime farmland, the County may authorize a discretionary review development provided the site with proposed improvements is well-suited overall for the proposed land use.

### **Policy 4.3.3**

The County may authorize a discretionary review development provided that existing public services are adequate to support to the proposed development effectively and safely without undue public expense.

#### **Policy 4.3.4**

The County may authorize a *discretionary review* development provided that existing public infrastructure, together with proposed improvements, is adequate to support the proposed development effectively and safely without undue public expense.

**Policy 4.3.5** 

On best prime farmland, the County will authorize a business or other non-residential use only if:

a. it also serves surrounding agricultural uses or an important public need; and cannot be located in an urban area or on a less productive site; or

b. the use is otherwise appropriate in a rural area and the site is very well suited to it.

Objective 4.4 Regulations for Rural Residential Discretionary Review

Champaign County will update County regulations that pertain to *rural* residential *discretionary* review developments to best provide for site specific conditions by 2010.

Objective 4.5 LESA Site Assessment Review and Updates

By the year 2012, Champaign County will review the Site Assessment portion of the LESA for possible updates; thereafter, the County will periodically review the site assessment portion of LESA for potential updates at least once every 10 years.

Objective 4.6 Protecting Productive Farmland

Champaign County will seek means to encourage and protect productive farmland within the County.

**Policy 4.6.1** The County will utilize, as may be feasible, tools that allow farmers to permanently preserve farmland.

**Policy 4.6.2** The County will support legislation that promotes the conservation of agricultural land and related natural resources in Champaign County provided that legislation proposed is consistent with County policies and ordinances, including those with regard to landowners' interests.

**Policy 4.6.3** The County will implement the agricultural purposes exemption, subject to applicable statutory and constitutional restrictions, so that all full- and part-time farmers and retired farmers will be assured of receiving the benefits of the agricultural exemption even if some non-farmers receive the same benefits.

Objective 4.7 Right to Farm Resolution

Champaign County affirms County Resolution 3425 pertaining to the right to farm in Champaign County.

Objective 4.8 Locally Grown Foods

Champaign County acknowledges the importance of and encourages the production, purchase, and consumption of locally grown food.

Objective 4.9 Landscape Character

Champaign County will seek to preserve the landscape character of the agricultural and *rural* areas of the County, and, at the same time, allow for potential *discretionary development* that supports agriculture or involves a product or service that is provided better in a *rural* area.

**Policy 4.9.1** 

The County will develop and adopt standards to manage the visual and physical characteristics of *discretionary development* in *rural* areas of the County.

# Goal 5 Urban Land Use

Champaign County will encourage urban development that is compact and contiguous to existing cities, villages, and existing unincorporated settlements.

# Goal 5 Objectives

# Objective 5.1 Population Growth and Economic Development

Champaign County will strive to ensure that the preponderance of population growth and economic development is accommodated by new urban development in or adjacent to existing population centers.

# Objective 5.2 Natural Resources Stewardship

When new urban development is proposed, Champaign County will encourage that such development demonstrates good stewardship of natural resources

# Objective 5.3 Adequate Public Infrastructure and Services

Champaign County will oppose proposed new urban development unless adequate utilities, infrastructure, and public services are provided.

# Goal 5 Objectives and Policies

# Objective 5.1 Population Growth and Economic Development

Champaign County will strive to ensure that the preponderance of population growth and economic development is accommodated by new urban development in or adjacent to existing population centers.

#### Policy 5.1.1

The County will encourage new urban development to occur within the boundaries of incorporated municipalities.

#### Policy 5.1.2

- a. The County will encourage that only compact and contiguous discretionary development occur within or adjacent to existing villages that have not yet adopted a municipal comprehensive land use plan.
- b. The County will require that only compact and contiguous discretionary development occur within or adjacent to existing unincorporated settlements.

#### Policy 5.13

The County will consider municipal extra-territorial jurisdiction areas that are currently served by or that are planned to be served by an available public sanitary sewer service plan as contiguous urban growth areas which should develop in conformance with the relevant municipal comprehensive plans. Such areas are identified on the Future Land Use Map.

#### Policy 5.1.4

The County may approve discretionary development outside contiguous urban growth areas, but within municipal extra-territorial jurisdiction areas only if:

- a. the development is consistent with the municipal comprehensive plan and relevant municipal requirements:
- b. the site is determined to be well-suited overall for the development if on best prime farmland or the site is suited overall, otherwise; and
- c. the development is generally consistent with all relevant LRMP objectives and policies.

# Policy 5.1 5

The County will encourage *urban development* to explicitly recognize and provide for the right of agricultural activities to continue on adjacent land.

## **Policy 5.1.6**

To reduce the occurrence of agricultural land use and non-agricultural land use nuisance conflicts, the County will encourage and, when deemed necessary, will require discretionary development to create a sufficient buffer between existing agricultural operations and the proposed *urban development*.

#### Policy 5.1.7

The County will oppose new *urban development* or development authorized pursuant to a municipal annexation agreement that is located more than one and one half miles from a municipality's corporate limit unless the Champaign County Board determines that the development is otherwise consistent with the LRMP, and that such extraordinary exercise of extra-territorial jurisdiction is in the interest of the County as a whole.

#### **Policy 5.1.8**

The County will support legislative initiatives or intergovernmental agreements which specify that property subject to annexation agreements will continue to be under the ordinances, control, and jurisdiction of the County until such time that the property is actually annexed, except that within 1-1/2 miles of the corporate limit of a municipality with an adopted comprehensive land use plan, the subdivision ordinance of the municipality shall apply.

#### Policy 5.1.9

The County will encourage any new discretionary development that is located within municipal extra-territorial jurisdiction areas and subject to an annexation agreement (but which is expected to remain in the unincorporated area) to undergo a coordinated municipal and County review process, with the municipality considering any discretionary development approval from the County that would otherwise be necessary without the annexation agreement.

# Objective 5.2 Natural Resources Stewardship

When new *urban development* is proposed, Champaign County will encourage that such development demonstrates good stewardship of natural resources.

#### Policy 5.2.1

The County will encourage the reuse and redevelopment of older and vacant properties within *urban land* when feasible.

#### Policy 5.2 2

The County will:

a. ensure that *urban development* proposed on *best prime farmland* is efficiently designed in order to avoid unnecessary conversion of such farmland; and b. encourage, when possible, other jurisdictions to ensure that *urban development* proposed on *best prime farmland* is efficiently designed in order to avoid unnecessary conversion of such farmland.

#### **Policy 5.2.3**

The County will:

a. require that proposed new *urban development* results in no more than minimal disturbance to areas with significant natural environmental quality; and

b. encourage, when possible, other jurisdictions to require that proposed new urban development results in no more than minimal disturbance to areas with significant natural environmental quality.

# Objective 5.3 Adequate Public Infrastructure and Services

Champaign County will oppose proposed new urban development unless adequate utilities. infrastructure, and public services are provided.

## Policy 5.3.1

The County will:

a. require that proposed new urban development in unincorporated areas is sufficiently served by available public services and without undue public expense; and b. encourage, when possible, other jurisdictions to require that proposed new urban development is sufficiently served by available public services and without undue public expense.

### **Policy 5.3.2**

The County will:

a. require that proposed new urban development, with proposed improvements, will be adequately served by public infrastructure, and that related needed improvements to public infrastructure are made without undue public expense; and b. encourage, when possible, other jurisdictions to require that proposed new urban development, with proposed improvements, will be adequately served by public infrastructure, and that related needed improvements to public infrastructure are made without undue public expense.

#### Policy 5.3.3

The County will encourage a regional cooperative approach to identifying and assessing the incremental costs of public utilities and services imposed by new development.

# Goal 6 Public Health and Public Safety

Champaign County will ensure protection of the public health and public safety in land resource management decisions.

#### Goal 6 Objectives

# Objective 6.1 Protect Public Health and Safety

Champaign County will seek to ensure that rural development does not endanger public health or safety.

# Objective 6.2 Public Assembly Land Uses

Champaign County will seek to ensure that public assembly, dependent population, and multifamily land uses provide safe and secure environments for their occupants.

# Objective 6.3 Development Standards

Champaign County will seek to ensure that all new non-agricultural construction in the unincorporated area will comply with a building code by 2015.

# Objective 6.4 Countywide Waste Management Plan

Champaign County will develop an updated Champaign County Waste Management Plan by 2015 to address the re-use, recycling, and safe disposal of wastes including: landscape waste; agricultural waste; construction/demolition debris; hazardous waste; medical waste; and municipal solid waste.

# Goal 6 Objectives and Policies

# Objective 6.1 Protect Public Health and Safety

Champaign County will seek to ensure that development in unincorporated areas of the County does not endanger public health or safety.

## **Policy 6.1.1**

The County will establish minimum lot location and dimension requirements for all new *rural* residential development that provide ample and appropriate areas for onsite wastewater and septic systems.

#### Policy 6.1.2

The County will ensure that the proposed wastewater disposal and treatment systems of discretionary development will not endanger public health, create nuisance conditions for adjacent uses, or negatively impact surface or groundwater quality.

#### Policy 6.1.3

The County will seek to prevent nuisances created by light and glare and will endeavor to limit excessive night lighting, and to preserve clear views of the night sky throughout as much of the County as possible.

#### **Policy 6.1.4**

The County will seek to abate blight and to prevent and rectify improper dumping.

# Objective 6.2 Public Assembly Land Uses

Champaign County will seek to ensure that public assembly, dependent population, and multifamily land uses provide safe and secure environments for their occupants.

- **Policy 6.2.1** The County will require public assembly, dependent population, and multifamily premises built, significantly renovated, or established after 2010 to comply with the Office of State Fire Marshal life safety regulations or equivalent.
- **Policy 6.2.2** The County will require Champaign County Liquor Licensee premises to comply with the Office of State Fire Marshal life safety regulations or equivalent by 2015.
- **Policy 6.2.3** The County will require Champaign County Recreation and Entertainment Licensee premises to comply with the Office of State Fire Marshal life safety regulations or equivalent by 2015.

# Objective 6.3 Development Standards

Champaign County will seek to ensure that all new non-agricultural construction in the unincorporated area will comply with a building code by 2015.

# Objective 6.4 Countywide Waste Management Plan

Champaign County will develop an updated. Champaign County Waste Management Plan by 2015 to address the re-use, recycling, and safe disposal of wastes including: landscape waste; agricultural waste; construction/demolition debris; hazardous waste; medical waste; and municipal solid waste.

# Goal 7 Transportation

Champaign County will coordinate land use decisions in the unincorporated area with the existing and planned transportation infrastructure and services.

# Goal 7 Objectives

# Objective 7.1 Traffic Impact Analyses

Champaign County will consider traffic impact in all land use decisions and coordinate efforts with other agencies when warranted.

# Objective 7.2 Countywide Transportation System

Champaign County will strive to attain a countywide transportation network including a variety of transportation modes which will provide rapid, safe, and economical movement of people and goods.

## Goal 7 Objectives and Policies

## Objective 7.1 Traffic Impact Analyses

Champaign County will consider traffic impact in all land use decisions and coordinate efforts with other agencies when warranted.

### **Policy 7.1.1**

The County will include traffic impact analyses in discretionary review development proposals with significant traffic generation.

# Objective 7.2 Countywide Transportation System

Champaign County will strive to attain a countywide transportation network including a variety of transportation modes which will provide rapid, safe, and economical movement of people and goods.

#### **Policy 7.2.1**

The County will encourage development of a multi-jurisdictional countywide transportation plan that is consistent with the LRMP.

#### **Policy 7.2.2**

The County will encourage the maintenance and improvement of existing County railroad system lines and services.

# **Policy 7.2.3**

The County will encourage the maintenance and improvement of the existing County road system, considering fiscal constraints, in order to promote agricultural production and marketing.

#### **Policy 7.2.4**

The County will seek to implement the County's Greenways and Trails Plan.

#### Policy 7.2.5

The County will seek to prevent establishment of incompatible discretionary development in areas exposed to noise and hazards of vehicular, aircraft and rail transport.

#### **Policy 7.2.6**

The County will seek to protect public infrastructure elements which exhibit unique scenic, cultural, or historic qualities.



# Goal 8 Natural Resources

Champaign County will strive to conserve and enhance the County's landscape and natural resources and ensure their sustainable use.

## Goal 8 Objectives

# Objective 8.1 Groundwater Quality and Availability

Champaign County will strive to ensure adequate and safe supplies of groundwater at reasonable cost for both human and ecological purposes.

# Objective 8.2 Soil

Champaign County will strive to conserve its soil resources to provide the greatest benefit to current and future generations.

# Objective 8.3 Underground Mineral and Energy Resource Extraction

Champaign County will work to ensure future access to its underground mineral and energy resources and to ensure that their extraction does not create nuisances or detract from the long-term beneficial use of the affected property.

### Objective 8.4 Surface Water Protection

Champaign County will work to ensure that new development and ongoing land management practices maintain and improve surface water quality, contribute to stream channel stability, and minimize erosion and sedimentation.

### Objective 8.5 Aquatic and Riparian Ecosystems

Champaign County will encourage the maintenance and enhancement of aquatic and riparian habitats.

### Objective 8.6 Natural Areas and Habitat

Champaign County will encourage resource management which avoids loss or degradation of areas representative of the *pre-settlement environment* and other areas that provide habitat for native and game species.

#### Objective 8.7 Parks and Preserves

Champaign County will work to protect existing investments in *rural* parkland and natural area preserves and will encourage the establishment of new public *parks and preserves* and protected private lands.

## Objective 8.8 Air Pollutants

Champaign County considers the atmosphere a valuable resource and will seek to minimize harmful impacts to it and work to prevent and reduce the discharge of ozone precursors, acid rain precursors, toxics, dust and aerosols that are harmful to human health.

### Objective 8.9 Natural Resources Assessment System

Champaign County will, by the year 2016, adopt a natural resources specific assessment system that provides a technical framework to numerically rank land parcels based on local resource evaluation and site considerations, including: groundwater resources; soil and mineral resources; surface waters; aquatic and riparian ecosystems; natural areas; parks and preserves; known cultural resources; and air quality.

# Goal 8 Objectives and Policies

# Objective 8.1 Groundwater Quality and Availability

Champaign County will strive to ensure adequate and safe supplies of groundwater at reasonable cost for both human and ecological purposes.

## **Policy 8.1.1**

The County will not approve discretionary development using on-site water wells unless it can be reasonably assured that an adequate supply of water for the proposed use is available without impairing the supply to any existing well user.

## **Policy 8.1.2**

The County will encourage regional cooperation in protecting the quality and availability of groundwater from the Mahomet Aquifer.

## **Policy 8.1.3**

As feasible, the County will seek to ensure that withdrawals from the Mahomet Aquifer and other aquifers do not exceed the long-term sustainable yield of the aquifer including withdrawals under potential drought conditions, particularly for shallow aquifers.

# Policy 8.1.4

To the extent that distinct recharge areas are identified for any aquifers, the County will work to prevent development of such areas that would significantly impair recharge to the aquifers.

#### **Policy 8.1.5**

To the extent that groundwater in the County is interconnected with surface waters, the County will work to ensure that groundwater contributions to natural surface hydrology are not disrupted by groundwater withdrawals by discretionary development.

#### **Policy 8.1.6**

The County will encourage the development and refinement of knowledge regarding the geology, hydrology, and other features of the County's groundwater resources.

#### **Policy 8.1.7**

The County will ensure that existing and new developments do not pollute the groundwater supply.

# **Policy 8.1.8**

The County will protect community well heads, distinct aquifer recharge areas and other critical areas from potential sources of groundwater pollution.

#### **Policy 8.1.9**

The County will work to ensure the remediation of contaminated land or groundwater and the elimination of potential contamination pathways.

#### Objective 8.2 Soil

Champaign County will strive to conserve its soil resources to provide the greatest benefit to current and future generations.



#### Policy 8.2.1

The County will strive to minimize the destruction of its soil resources by non-agricultural development and will give special consideration to the protection of best prime farmland. Best prime farmland is that comprised of soils that have a Relative Value of at least 85 and includes land parcels with mixed soils that have a Land Evaluation score of 85 or greater as defined in the LESA.

# Objective 8.3 Underground Mineral and Energy Resource Extraction

Champaign County will work to ensure future access to its underground mineral and energy resources and to ensure that their extraction does not create nuisances or detract from the longterm beneficial use of the affected property.

## **Policy 8.3.1**

The County will allow expansion or establishment of underground mineral and energy resource extraction operations only if:

a) the operation poses no significant adverse impact to existing land uses;

b) the operation creates no significant adverse impact to surface water quality or other natural resources: and

c) provisions are made to fully reclaim the site for a beneficial use.

# Objective 8.4 Surface Water Protection

Champaign County will work to ensure that new development and ongoing land management practices maintain and improve surface water quality, contribute to stream channel stability, and minimize erosion and sedimentation.

#### Policy 8.4.1

The County will incorporate the recommendations of adopted watershed plans in its policies, plans, and investments and in its discretionary review of new development.

#### **Policy 8.4.2**

The County will require stormwater management designs and practices that provide effective site drainage, protect downstream drainage patterns, minimize impacts on adjacent properties and provide for stream flows that support healthy aquatic ecosystems.

### **Policy 8.4.3**

The County will encourage the implementation of agricultural practices and land management that promotes good drainage while maximizing stormwater infiltration and aquifer recharge.

### **Policy 8.4.4**

The County will ensure that point discharges including those from new development, and including surface discharging on-site wastewater systems, meet or exceed state and federal water quality standards.

### **Policy 8.4.5**

The County will ensure that non-point discharges from new development meet or exceed state and federal water quality standards.

### **Policy 8.4.6**

The County recognizes the importance of the drainage districts in the operation and maintenance of drainage.

# Objective 8.5 Aquatic and Riparian Ecosystems

Champaign County will encourage the maintenance and enhancement of aquatic and riparian habitats.

#### **Policy 8.5.1**

For discretionary development, the County will require land use patterns, site design standards and land management practices that, wherever possible, preserve existing habitat, enhance degraded habitat and restore habitat.

### **Policy 8.5.2**

The County will require in its *discretionary review* that new development cause no more than minimal disturbance to the stream corridor environment.

## **Policy 8.5.3**

The County will encourage the preservation and voluntary restoration of wetlands and a net increase in wetland habitat acreage.

#### **Policy 8.5.4**

The County will support efforts to control and eliminate invasive species.

## **Policy 8.5.5**

The County will promote drainage system maintenance practices that provide for effective drainage, promote channel stability, minimize erosion and sedimentation, minimize ditch maintenance costs and, when feasible, support healthy aquatic ecosystems.

# Objective 8.6 Natural Areas and Habitat

Champaign County will encourage resource management which avoids loss or degradation of areas representative of the *pre-settlement environment* and other areas that provide habitat for native and game species.

#### **Policy 8.6.1**

The County will encourage educational programs to promote sound environmental stewardship practices among private landowners.

#### **Policy 8.6.2**

- a. For new development, the County will require land use patterns, site design standards and land management practices to minimize the disturbance of existing areas that provide habitat for native and game species, or to mitigate the impacts of unavoidable disturbance to such areas.
- b. With regard to by-right development on good zoning lots, or the expansion thereof, the County will not require new zoning regulations to preserve or maintain existing onsite areas that provide habitat for native and game species, or new zoning regulations that require mitigation of impacts of disturbance to such onsite areas.

#### **Policy 8.6.3**

For discretionary development, the County will use the Illinois Natural Areas Inventory and other scientific sources of information to identify priority areas for protection or which offer the potential for restoration, preservation, or enhancement.

#### **Policy 8.6.4**

The County will require implementation of IDNR recommendations for *discretionary development* sites that contain endangered or threatened species, and will seek to ensure that recommended management practices are maintained on such sites.

## **Policy 8.6.5**

The County will continue to allow the reservation and establishment of private and public hunting grounds where conflicts with surrounding land uses can be minimized.

#### Policy 8.6.6

The County will encourage the purchase, donation, or transfer of development rights and the like, by public and private entities, of significant natural areas and habitat for native and game species for the purpose of preservation.

## Objective 8.7 Parks and Preserves

Champaign County will work to protect existing investments in *rural* parkland and natural area preserves and will encourage the establishment of new public parks and preserves and protected private lands.

# **Policy 8.7.1**

The County will require that the location, site design and land management of discretionary development minimize disturbance of the natural quality, habitat value and aesthetic character of existing public and private parks and preserves.

#### **Policy 8.7.2**

The County will strive to attract alternative funding sources that assist in the establishment and maintenance of parks and preserves in the County.

#### **Policy 8.7.3**

The County will require that *discretionary development* provide a reasonable contribution to support development of parks and preserves.

### **Policy 8.7.4**

The County will encourage the establishment of public-private partnerships to conserve woodlands and other significant areas of natural environmental quality in Champaign County.

#### **Policy 8.7.5**

The County will implement, where possible, incentives to encourage land development and management practices that preserve, enhance natural areas, wildlife habitat and/or opportunities for hunting and other recreational uses on private land.

**Policy 8.7.6** The County will support public outreach and education regarding site-specific natural resource management guidelines that landowners may voluntarily adopt.

#### Objective 8.8 Air Pollutants

Champaign County considers the atmosphere a valuable resource and will seek to minimize harmful impacts to it and work to prevent and reduce the discharge of ozone precursors, acid rain precursors, toxics, dust and aerosols that are harmful to human health.

**Policy 8.8.1** The County will require compliance with all applicable Illinois Environmental Protection Agency and Illinois Pollution Control Board standards for air quality when relevant in *discretionary review* development.

**Policy 8.8.2** In reviewing proposed *discretionary development*, the County will identify existing sources of air pollutants and will avoid locating sensitive land uses where occupants will be affected by such discharges.

# Objective 8.9 Natural Resources Assessment System

Champaign County will, by the year 2016, adopt a natural resources specific assessment system that provides a technical framework to numerically rank land parcels based on local resource evaluation and site considerations, including: groundwater resources; soil and mineral resources; surface waters; aquatic and riparian ecosystems; natural areas; parks and preserves; known cultural resources; and air quality.

# Goal 9 Energy Conservation

Champaign County will encourage energy conservation, efficiency, and the use of renewable energy sources.

# Goal 9 Objectives

# Objective 9.1 Reduce Greenhouse Gases

Champaign County will seek to reduce the discharge of greenhouse gases.

# Objective 9.2 Energy Efficient Buildings

Champaign County will encourage energy efficient building design standards.

# Objective 9.3 Land Use and Transportation Policies

Champaign County will encourage land use and transportation planning policies that maximize energy conservation and efficiency.

# Objective 9.4 Reuse and Recycling

Champaign County will promote efficient resource use and re-use and recycling of potentially recyclable materials.

# Objective 9.5 Renewable Energy Sources

Champaign County will encourage the development and use of renewable energy sources where appropriate and compatible with existing land uses.

# Goal 9 Objectives and Policies

# Objective 9.1 Reduce Greenhouse Gases

Champaign County will seek to reduce the discharge of greenhouse gases.

#### **Policy 9.1.1**

The County will promote land use patterns, site design standards and land management practices that minimize the discharge of greenhouse gases.

#### Policy 9.1.2

The County will promote energy efficient building design standards.

## **Policy 9.1.3**

The County will strive to minimize the discharge of greenhouse gases from its own facilities and operations.

# Objective 9.2 Energy Efficient Buildings

Champaign County will encourage energy efficient building design standards.

**Policy 9.2.1** 

The County will enforce the Illinois Energy Efficient Commercial Building Act (20 ILCS 3125/1).

**Policy 9.2.2** 

The County will strive to incorporate and utilize energy efficient building design in its own facilities.

Objective 9.3 Land Use and Transportation Policies

Champaign County will encourage land use and transportation planning policies that maximize energy conservation and efficiency.

Objective 9.4 Reuse and Recycling

Champaign County will promote efficient resource use and re-use and recycling of potentially recyclable materials.

Objective 9.5 Renewable Energy Sources

Champaign County will encourage the development and use of renewable energy sources where appropriate and compatible with existing land uses.

# Goal 10 Cultural Amenities

Champaign County will promote the development and preservation of cultural amenities that contribute to a high quality of life for its citizens.

# Goal 10 Objective

Objective 10.1 Cultural Amenities

Champaign County will encourage the development and maintenance of cultural, educational, recreational, and other amenities that contribute to the quality of life of its citizens.

#### Goal 10 Objectives and Policy

Objective 10.1 Cultural Amenities

Champaign County will encourage the development and maintenance of cultural, educational, recreational, and other amenities that contribute to the quality of life of its citizens.

Policy 10.1.1

The County will work to identify historic structures, places and landscapes in the County.

## **APPENDIX 10**

# DEFINED TERMS 1

The following defined terms can be found in italics within the text of the LRMP Volume 2 Chapters: Goals, Objectives and Policies; Future Land Use Map; and Implementation Strategy.

## best prime farmland

'Best prime farmland' consists of soils identified in the Champaign County Land Evaluation and Site Assessment (LESA) System with a Relative Value of 85 or greater and tracts of land with mixed soils that have a LESA System Land Evaluation rating of 85 or greater.

### by right development

'By right development' is a phrase that refers to the limited range of new land uses that may be established in unincorporated areas of the County provided only that subdivision and zoning regulations are met and that a Zoning Use Permit is issued by the County's Planning and Zoning Department. At the present time, 'by right' development generally consists of one (or a few, depending on tract size) single family residences, or a limited selection of other land uses. Zoning Use Permits are applied for 'over-the-counter' at the County Planning & Zoning Department, and are typically issued—provided the required fee has been paid and all site development requirements are met—within a matter of days.

#### contiguous urban growth area

Unincorporated land within the County that meets one of the following criteria:

- land designated for urban land use on the future land use map of an adopted municipal
  comprehensive land use plan, intergovernmental plan or special area plan, and located
  within the service area of a public sanitary sewer system with existing sewer service or
  sewer service planned to be available in the near- to mid-term (over a period of the next five
  years or so).
- land to be annexed by a municipality and located within the service area of a public sanitary sewer system with existing sewer service or sewer service planned to be available in the near- to mid-term (over a period of the next five years or so); or
- land surrounded by incorporated land or other urban land within the County.

#### discretionary development

A non-agricultural land use that may occur only if a Special Use Permit or Zoning Map Amendment is granted by the County.

#### discretionary review

The County may authorize certain non-agricultural land uses in unincorporated areas of the County provided that a public review process takes place and provided that the County Board or County Zoning Board of Appeals (ZBA) finds that the development meets specified criteria and approves the development request. This is referred to as the 'discretionary review' process.

The discretionary review process includes review by the County ZBA and/or County Board of a request for a Special Use or a Zoning Map Amendment. For 'discretionary review' requests, a

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# discretionary review (continued)

public hearing occurs before the County ZBA. Based on careful consideration of County [LRMP] goals, objectives and policies and on specific criteria, the ZBA and/or County Board, at their discretion, may or may not choose to approve the request.

# good zoning lot (commonly referred to as a 'conforming lot')

A lot that meets all County zoning, applicable County or municipal subdivisions standards, and other requirements in effect at the time the lot is created.

### parks and preserves

Public land established for recreation and preservation of the environment or privately owned land that is participating in a conservation or preservation program

#### pre-settlement environment

When used in reference to outlying Champaign County areas, this phrase refers to the predominant land cover during the early 1800s, when prairie comprised approximately 92.5 percent of land surface; forestland comprised roughly 7 percent; with remaining areas of wetlands and open water. Riparian areas along stream corridors containing 'Forest Soils' and 'Bottomland Soils' are thought to most likely be the areas that were forested during the early 1800s.

#### public infrastructure

'Public infrastructure' when used in the context of rural areas of the County generally refers to drainage systems, bridges or roads.

#### public services

'Public services' typically refers to public services in rural areas of the County, such as police protection services provided the County Sheriff office, fire protection principally provided by fire protection districts, and emergency ambulance service.

#### rural

Rural lands are unincorporated lands that are not expected to be served by any public sanitary sewer system.

# site of historic or archeological significance

A site designated by the Illinois Historic Preservation Agency (IHPA) and identified through mapping of high probability areas for the occurrence of archeological resources in accordance with the Illinois State Agency Historic Resources Preservation Act (20 ILCS 3420/3). The County requires Agency Report from the IHPA be submitted for the County's consideration during discretionary review of rezoning and certain special use requests. The Agency Report addresses whether such a site is present and/or nearby and subject to impacts by a proposed development and whether further consultation is necessary.



#### suited overall

During the discretionary review process, the County Board or County Zoning Board of Appeals may find that a site on which development is proposed is 'suited overall' if the site meets these criteria:

- the site features or site location will not detract from the proposed use;
- the site will not create a risk to the health, safety or property of the occupants, the neighbors or the general public;
- the site is not clearly inadequate in one respect even if it is acceptable in other respects;
- necessary infrastructure is in place or provided by the proposed development; and
- available public services are adequate to support the proposed development effectively and safely.

#### well-suited overall

During the discretionary review process, the County Board or County Zoning Board of Appeals may find that a site on which development is proposed is 'well-suited overall' if the site meets these criteria:

- the site is one on which the proposed development can be safely and soundly accommodated using simple engineering and common, easily maintained construction methods with no unacceptable negative affects on neighbors or the general public; and
- the site is reasonably well-suited in all respects and has no major defects.

# urban development

The construction, extension or establishment of a land use that requires or is best served by a connection to a public sanitary sewer system.

#### urban land

Land within the County that meets any of the following criteria:

- within municipal corporate limits; or
- unincorporated land that is designated for future urban land use on an adopted municipal comprehensive plan, adopted intergovernmental plan or special area plan and served by or located within the service area of a public sanitary sewer system.

# urban land use

Generally, land use that is connected and served by a public sanitary sewer system.