		AS APPRO	OVED APRIL 26, 2	2012
MINUTE	ES OF REGULA	R MEETING		
		ZONING BOAR	D OF APPEALS	
	<b>Vashington Stree</b>	et		
Urbana, l	IL 61801			
DATE: FIME:	March 29, 2	2012	PLACE:	Lyle Shield's Meeting Room 1776 East Washington Street
	6:00 p.m. RS PRESENT:	Catherine Capel Passalacqua	, Thomas Courson,	Urbana, IL 61802 Eric Thorsland, Paul Palmgren, Brad
<b>MEMBE</b>	RS ABSENT :	Roger Miller		
TAFF P	PRESENT:	Connie Berry, Jo	ohn Hall, Andrew Ka	ass
THERS	S PRESENT :	Lauren Murray- Roger Burk, An	Miller, Anne Murra n Burk, Philip Kesl IcCall, Steve Burdi	endruber, George R. Davis, Jack Murray, ay, Scott Sivers, Steven Khachaturian, er, Susan Kesler, Randall Green, Ben n, Peggy Anderson, Herb Schildt, Rick
. Ca	all to Order			
The meeti	ing was called to o	order at 6:15 p.m.		
2. Re	oll Call and Decla	aration of Quorun	1	
	vas called and a quat Board seat.	orum declared pre	sent with two memb	pers absent at the time of roll call and
Mr. Thors	sland informed the	e audience that anyo	one wishing to testif	y for any public hearing tonight must
		that public hearing		
3. Co	orrespondence			
None				
4				
4. A <sub>1</sub>	pproval of Minut	tes		
None				
Mr. Passa	alacqua moved, s	econded by Mr. Pa	llmgren to re-arran	ge the agenda and hear Case 701-AT-

#### **ZBA**

3/29/2012

11 as the last case of the meeting. The motion carried by voice vote.

### 5. Continued Public Hearing

Case 698-S-11 Petitioner: S.J. Broadcasting, LLC, with owners Steven J. Khachaturian, Jon E. Khachaturian and the estate of Clinton C. Atkins. Request to authorize a radio transmission tower that is 346 feet in height and transmitter building as a Special Use with waivers (variance) of standard conditions in the AG-1 Zoning District, subject to the required variance in related Case 706-V-12. Location: A 5 acre tract in the Northeast Quarter of the Northeast Quarter of the Southeast Quarter of Section 36 of Tolono Township and commonly known as a vacant parcel on the west side of CR 1200E and CR 700N, Tolono.

Case 706-V-12 Petitioner: S. J. Broadcasting, LLC, with owners Steven J. Khachaturian, Jon E. Khachaturian and the estate of Clinton C. Atkins. Request to authorize the following in the AG-1 District: A. Authorize the use of a 5 acre lot on best prime farmland in lieu of the maximum lot size of 3 acres on best prime farmland in the AG-1 District for the construction and use of a radio transmission tower and transmitter building in related Special Use Permit Case 698-S-11 (included as the original variance); and B. Waiver (variance) of standard conditions for a front yard setback of 70 feet from CR 1200E in lieu of the required 100 feet and a rear yard setback of 40 feet in lieu of the required 50 feet. Location: A 5 acre tract in the Northeast Quarter of the northeast Quarter of the Southeast Quarter of Section 36 of Tolono Township and commonly known as a vacant parcel on the west side of CR 1200E and located approximately one-half mile south of the intersection of CR 1200E and CR 700N, Tolono.

Mr. Thorsland called Case 698-S-11 and Case 706-V-12 concurrently.

Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must sign the witness register for that public hearing. He reminded the audience that when they sign the witness register they are signing an oath.

Mr. Thorsland informed the audience that these are Administrative Cases and as such the County allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new testimony is to be given during the cross examination. He said that attorneys who have complied with Article 7.6 of the ZBA By-Laws are exempt

38 from cross examination.

## ZBA

3/29/2012

Mr. Thorsland asked if the Petitioner desired to make a statement outlining the nature of their request.

Mr. Randall Green, attorney representing the petitioners, stated that S.J. Broadcasting proposes to construct a 346 foot radio tower which will actually be 349 feet once the necessary FAA Beacon is added to the top of the tower. He said that the site is on the southeast side of Tolono and consists of five acres however this is a tower site with three guy wires therefore the entire five acres will not be taken out of production. He said that S.J. Broadcasting is leasing the land subject to a 25-year lease and the current landowner will still be able to farm around the tower and guy wire locations to the extent possible. He said that a tower which is over 100 feet is only allowed by way of a Special Use Permit in the AG-1 zoning district. He said that they expect that the tower will provide extended broadcast range for the radio station as well as providing additional emergency broadcasting capabilities. He said that S. J. Broadcasting has been in discussions with at least one cell company because they were advised by the Village of Tolono's Planning and Zoning Commission that the reception is poor to none existent on the south side of Tolono and that they would gladly entertain a tenant to sub-lease on the tower for improved service. He said that he has been in touch with Verizon and they indicated that they are interested in the site therefore they have begun initial negotiations for a tower lease.

Mr. Thorsland asked the Board if there were any questions for Mr. Green.

Mr. Passalacqua asked Mr. Green if the dual use would be on the same tower or would another structure berequired.

Mr. Green stated that it would require another structure but as part of the lease agreement the cell phone company will be responsible for any zoning issues.

Mr. Passalacqua asked Mr. Green if the Verizon equipment would co-exist on the subject tower.

29 Mr. Green stated yes.

31 Mr. Thorsland asked the Board if there were any additional questions for Mr. Green and there were none.

Mr. Thorsland asked if staff had any questions for Mr. Green.

35 Mr. Hall asked Mr. Green if the tower will be a new tower directly ordered from the manufacturer.

Mr. Green stated yes. He said that the tower manufacturer will fabricate, deliver and erect the tower.

### ZBA

3/29/2012

Mr. Hall asked Mr. Green if the Village of Tolono's Planning and Zoning Commission voiced any concerns
 indicating that the cell phone service may experience interference by the radio frequency.

3 4

5

6

Mr. Green stated that the Village of Tolono's Planning and Zoning Commission did not voice any concerns about any interference. He noted that this is a time sensitive nature to S. J. Broadcasting with respect to delivery time because there will be an \$18,000 savings if they are able to sign the contract to have the tower erected by the end of the month.

7 8 9

Mr. Passalacqua asked if the Zoning Board is the final authority to approve this project.

10

Mr. Hall stated yes. He said that before S. J. Broadcasting has final approval for construction they would
 need to file for a Zoning Use Permit.

13

Mr. Thorsland asked the Board and staff if there were any further questions for Mr. Green and there were none.

16

17 Mr. Thorsland called Scott Sivers to testify.

18

19 Mr. Sivers deferred to testify at this time and requested that all questions be posed to Mr. Green.

20

21 Mr. Thorsland called Steve Khachaturian to testify.

22

23 Mr. Khachaturian deferred to testify at this time and requested that all questions be posed to Mr. Green.

24

25 Mr. Thorsland called John Hall to testify.

26

Mr. Hall stated that there are three memorandums for Cases 698-S-11 and 706-V-12. He said that the Preliminary Memorandum is dated March 9, 2012 and the first Supplemental Memorandum is dated March 23, 2012. Mr. Hall distributed the second Supplemental Memorandum dated March 29, 2012, to the Board for review.

- Mr. Hall thanked Mr. Green for being so cooperative with these cases from the beginning. Mr. Hall stated
   that the ZBA should know that in the past the Board has approved radio towers at various distances from the
- public road. He said that since he has been the Zoning Administrator his mode of operation is that when the
- Zoning Ordinance requires a setback to the structure it is to the closest part of the structure and a 100 foot setback from a public street applies to the closest ground anchor. He said that there have been towers in the
- past approved with no concern about where the ground anchors were located and that got everyone off on the
- 38 wrong foot. He said that three years ago there were two METCAD towers reviewed and approved by this

#### ZBA

#### 3/29/2012

Board and in those cases the setbacks went to the closest point of the structure and this was the same issue with the five acre lot size. He said that the reason why the cases had to be re-advertised was to provide for the closest point of the structure which are the ground anchors. He said that the petitioner spent a lot of time keeping the ground anchors in compliance as much as possible with the County's setbacks and this week staff realized that in the process of working with the petitioner to get the ground anchors as compact as possible something else happened which is what is included in the Supplemental Memorandum dated March 29, 2012.

Mr. Hall requested that the Board review Attachment C., Tower and Anchor Locations, of the Supplemental Memorandum dated March 29, 2012. He said that Mr. Green mentioned that there is an FAA Beacon on the top of the tower and the tower has already received both FCC and FAA approvals which means that they are expecting a tower in this location. Mr. Hall stated that as far as he knows the tower has been engineered for the guy anchors but the south guy anchor is located in the centerline of a gentle surface swale that could easily be overlooked. He said that with the help of the GIS Consortium a topographic map was developed indicating the swale that feeds to the very large box culvert which is under CR 1200E. He said that the Board should assume that there is a tile in the swale and the 1971 Champaign County General Drainage Map indicates an underground drain in the same location. He said that from staff's perspective a tile is expected to exist within the swale yet the FAA and FCC expects a tower to be in this location. He said that in order for the ZBA to take its normal care in protecting tiles as it normally does staff has proposed a condition on page 4 and 5 of the Supplemental Memorandum dated March 29, 2012. He said that staff recommends that there be an investigation required to identify the location of the underground drainage tile. He said that he does not know how the ground anchors work and he does not believe that they go straight in the ground. He said that staff is suggesting that someone needs to investigate whether or not the tile exists and determine, by use of accurate measurements, if the ground anchor poses a risk to the tile and if the tile needs to be relocated or not.

Mr. Hall stated that the petitioner must agree to any special conditions and if the petitioner does not agree then it cannot be imposed and the ZBA must take action without the special condition. He said that staff has spoken with the petitioner about the proposed special condition and the petitioner indicated that they were not real pleased with it but the Board must determine whether or not it is necessary and then make sure that the petitioner is willing to accept it and if they do not then the Board must take action without the condition.

Mr. Hall stated that the new supplemental memorandum discusses the surface drainage and documents the fact that the general drainage map indicates a tile in the swale. He said that when staff completed its site visit the box culvert was identified and north of the culvert is a catch basin of about 18 to 20 inches in diameter. He said that he expected to see a tile at the bottom of the catch basin but he only found large amounts of sediment which makes him wonder if the tile is plugged. He said that on the east side of the box culvert was a new surface inlet which is presumably for a new tile.

# ZBA

3/29/2012

1

3

4

5

6

7

Mr. Hall stated that attached to the Supplemental Memorandum dated March 29, 2012, is a new site plan. He said that the petitioner has had discussions with other folks who use the existing grass driveway on the north line of the property and the result of those discussions is that the petitioner is proposing to build a new driveway solely for the transmitter building and there is a new condition which makes it very clear that approval at this time would be based upon the site plan submitted on March 27, 2012. He said that the petitioner has been very cooperative and helpful during this case and has always been responsive but at this point the petitioner is telling the Board that the issues regarding the tower, ground anchor and tiles are fixed.

8 9 10

Mr. Thorsland noted that ZBA Board member, Tom Courson, arrived at the meeting at 6:25 p.m.

11 12

Mr. Thorsland asked the Board if there were any questions for Mr. Hall and there were none.

13 14

Mr. Thorsland called Mr. William Bates to testify.

15 16

17

18

19 20

21

22

23

24

25

26 27

28

29

30 31

32

33

34

35

36

37 38 Mr. William Bates, who resides at 631 CR 1200E, Tolono, stated that he is present tonight to object to the request by S.J. Broadcasting, LLC, also known as Stevie J. Broadcasting, for construction of a 346 foot, 6,000 watt broadcast transmission tower within the extra-territorial jurisdiction of the Village of Tolono, for the following reasons: 1. On file with the Federal Communications Commission are reams of citizens' complaints about radio frequency interference after newly constructed broadcast transmitters become activated. He said that the Federal Communications Commission has listed on their website the most common cause of consumer complaints such as, communication systems that transmit signals (transmitters) are capable of generating interference; this includes radio and television stations; and 2. To date no Tolono resident and specifically those in close proximity to the proposed 346 foot transmitting tower have been notified of any potential problems this 6,000 watt transmitter may create. The documentation being presented to the Zoning Board does not include a single piece of data addressing a potential electrical interference problem. Documented lists of citizen complaints to the Federal Communications Commission are numerous whenever a new radio transmission tower is constructed or when transmission power is increased. Now is the time to anticipate, study and evaluate any transmission interference problems before any additional consideration by the Zoning Board; and 3. More recent complaints to the FCC have referenced both wired and wireless phone and data transmission interference when in close proximity to this type of 6,000 watt transmitter tower; and 4. In Tolono and the surrounding area, many residents have rooftop antennas because of poor reception issues. The FCC has received numerous interference complaints for TV reception after a transmission tower is activated. In some areas residents with satellite dishes have had their signal scrambled within close proximity of a new transmission tower; and 5. Other more recent concerns find that farmers with GPS guidance systems for planting and fertilizing cropland may not be able to use the guidance system within proximity of broadcast transmission towers; and 6. The big question is are the lessor and lessee of the proposed transmission tower prepared and able to indemnify the community against money

#### ZBA

#### 3/29/2012

damages which may arise from their transmitting activities. Citizens' complaints to the FCC sometimes takes years to litigate or resolve and can be very expensive for government and private homeowners.

2 3 4

5

6

7

1

Mr. Bates stated that S. J. Broadcasting, LLC, in their construction application, have not addressed any of these issues and, in the public interest, these issues most definitely need to be given serious consideration before any approval is given by the Planning and Zoning Board. He said that because time is short he would like to make a brief emphatic reference to several County pre-requisites necessary for approval that he believes have not and cannot be met by the applicant at the proposed location.

8 9 10

11 12

13 14

15

16

17

18

19

20

21

22

23

24

25

26

27

28 29

30

31

32

Mr. Bates stated that Section 9.1.11 requires that a Special Use Permit shall not be granted by the Zoning Board of Appeals unless the public hearing record and written application demonstrate the following: Item #1: That the Special Use is necessary for the public convenience at that location. Mr. Bates asked how this transmitting tower is necessary for the public convenience when it isn't wanted or needed by the public. He said that the radio station is already licensed to the City of Tuscola and is fully operational with the transmitter outside of Pesotum along I-57 therefore there is no advantage to Tolono citizens for a transmitter tower from Tuscola to be constructed in Tolono. Item #2: That the Special Use is so designed, located, and proposed as to be operated so that it will not be injurious to the DISTRICT in which it shall be located or otherwise detrimental to the public welfare. Mr. Bates asked if electrical interference pollution is injurious to the surrounding community and detrimental to the public welfare. Item #3: That the Special Use conforms to the applicable regulations and standards and preserves the essential character of the DISTRICT in which it shall be located, except where such regulations and standards are modified by Section 6. Mr. Bates asked how a giant 346 foot, 6,000 watt radio transmission tower with a blinking red night light preserves the essential character of an agricultural community because it doesn't. He said that the next step will more likely be an effort to start leasing space on the tower for additional commercial transmission equipment. Item 4: That the Special Use is in harmony with the general purpose and intent of the ordinance. Mr. Bates stated that the only special use in harmony here it seems is a humming duet by the lessor and lessee on their way to the bank. He said that two business entities benefit by drawing revenue from the Champaign-Urbana listening audience for their Tuscola based station while the local community gets a lowering of its quality of life and daily viewing of a monstrosity as they see the lowering in property values and the probability of ongoing litigations from area residents. Item #5: That in the case of an existing nonconforming use, it will make such use more compatible with its surroundings. Mr. Bates stated that this nonconforming use will be an aesthetic eyesore and could not be any more incompatible with its rural surroundings and the Village of Tolono.

33 34 35

36

37

38

Mr. Bates stated that in conclusion, he will put forth a question and answer it. Would the ZBA like to live within 220 yards of the proposed structure? He said that he does live that close and he submits that if found in a similar situation not one of the ZBA members here representing the public interest would allow this illadvised, misplaced monstrosity to proceed. He recommended and urged that the special use permit

## ZBA

#### 3/29/2012

1 application not be approved at this time.

Mr. Thorsland asked the Board if there were any questions for Mr. Bates and there were none.

Mr. Thorsland asked if staff had any questions for Mr. Bates and there were none.

7 Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Bates and there was no one.

Mr. Thorsland asked if anyone else desired to sign the witness register at this time to present testimony regarding these cases.

Mr. Thorsland called Randall Green to testify.

Mr. Randall Green, attorney representing the petitioner, stated that the tower is anticipated to be approximately 6,000 watts and will operate a little lower than that once it is in operation. He said that the tower which is located at the corner of Windsor Road and Neil Street operates at about 50,000 watts which is around nine times the power of the proposed tower in terms of interference and there are plenty of residents in the area and no complaints of interference are reported. He said that there is a similar tower in northeast Urbana with a similar situation and is near the Myra Ridge subdivision. He said that the petitioner has been in contact with Verizon and both entities desire to increase coverage in the area. He said that in terms of radio broadcast coverage the tower will increase that coverage to the east which is important for getting emergency broadcasting out to the listening area. He said that the petitioner does not desire to build the tower for the fun of it because it is an expensive tower which costs a lot of money and its purpose is only to increase broadcast range and not produce interference. He said that concerns were raised at the Village of Tolono meeting regarding interference with GPS systems for farmers therefore his clients contacted a GPS company to see if they too would be interested in leasing space on the tower to increase GPS accuracy for the local farmers.

29 Mr. Thorsland asked the Board if there were any questions for Mr. Green and there were none.

31 Mr. Thorsland asked if staff had any questions for Mr. Green.

Mr. Hall asked Mr. Green if he had any other evidence to help the Board sort through his testimony versus
 Mr. Bates' testimony.

- Mr. Green stated that approvals have been received from the FCC and the FAA-IDOT Division of Aeronautics. He said that the placement of the proposed tower is such that it will have as little intrusion
- 38 upon surrounding neighbors as possible but there are very few residences in the area. He said that there will

#### ZBA

#### 3/29/2012

be a few residences in any area where a radio broadcast tower is proposed because it makes no sense to locate a tower where no one lives. He said that his clients desire to be good neighbors and cooperate with everyone. He said that there were concerns by the neighbors to the north of the subject property regarding the grass driveway therefore options were discussed for improving the grass driveway for the mutual benefit of both parties. He said that the neighbors preferred that the petitioners create their own accessway to the subject property rather than utilizing the grass driveway therefore, at the petitioner's expense, a new driveway will be constructed. He said that the petitioners do not desire to disturb the residents or farmers in the area.

Mr. Green stated that in regards to the drainage issues which came up earlier it is his understanding from the engineer that they had originally submitted a wider guy radius but it had to be cut down to minimize the setback area that they are requesting. He said that as the guy wire radius expands the setback variance becomes closer and closer to the right of way or property lines. He said that they do have leeway to make the guy wire anchors anywhere between the shortened radius and the elongated radius that they had earlier requested. He said that if it turns out that existing drainage tile is discovered the petitioners have agreed to promptly repair any damage to drainage tiles. He said that the process with the FAA is a lengthy and expensive process therefore they do not have the leeway to move the tower 20 feet to the north or south to move a guy anchor because it is economically unfeasible. He said that he has been told that it could take up to six months to amend the plans and since time is of the essence at this point his clients are willing to simply repair, restore and improve any tile that they encounter during construction.

Mr. Hall asked Mr. Green if the radius for each anchor has to be the same as all the others or could it be asymmetrical.

Mr. Green stated that all of the anchors have to be symmetrical because it affects the structural integrity of the tower.

Mr. Palmgren asked Mr. Green what the FCC certifies.

Mr. Green stated that he is not sure what the FCC certified because he was only retained for zoning purposes and the petitioners had other representatives to address the certification process with the FCC and FAA.

Mr. Palmgren asked Mr. Green if the FCC and the FAA addressed interference.

Mr. Green stated that he assumes that the FCC and FAA addressed the issue of interference but he does not know as to what extent they addressed it. He said that he is relatively certain the tower will not interfere with critical communication networks and to the extent that it does the petitioner is to cease operations immediately. He said that a copy of the FCC approval letter was provided in the Board's packet.

# ZBA

3/29/2012

Mr. Thorsland asked Mr. Green if he has had time to review the special conditions for the tile.

Mr. Green stated yes.

Mr. Thorsland asked Mr. Green if the petitioner is comfortable with those conditions.

Mr. Green stated that there is a pre-construction investigation required to locate the tiles on the entire property although they are not constructing on the entire five acres but on very small fraction of the five acres. He said that it would be cumbersome to the extent that if they found the tile it would fall upon their shoulders to locate the entire tile within the property therefore it would be their preference to agree to the conditions to promptly repair and reroute the tile as they encounter it during construction. He said that this would allow them to undertake the construction a little bit sooner than they would otherwise be able to and still address the drainage concerns that may exist.

Mr. Hall stated that the conditions are drafted at a certain point and time and staff reuses those conditions without any editing necessary and sometimes staff does not. He said that given the limited disturbance of the property he would recommend that subparagraph 3 under Condition D be stricken because it is not necessary and the only concern is whether or not the tile will be disturbed by the anchor. He said that the condition was previously proposed for a project that would have a lot of development everywhere on the site. He said that he does not know how the ground anchors run and asked if Mr. Green could provide an engineering statement indicating if they did find the tile and whether the anchor poses any harm to the tile.

Mr. Passalacqua asked Mr. Green if he is aware of the proximity of the proposed tower site to the other towers in the area.

27 Mr. Green stated that there are several towers in the subject site area.

Mr. Thorsland requested that Scott Sivers approach the witness microphone.

Mr. Scott Sivers stated that broadcast towers which are similar to the proposed tower are several miles awayfrom the subject site.

34 Mr. Passalacqua asked Mr. Sivers if he is aware of the wattage for those broadcast towers.

Mr. Sivers stated that he does not know the wattage of those other towers.

38 Mr. Passalacqua stated that if there are concerns regarding interference it would be nice to know such

# ZBA

# 3/29/2012

1 2	information.
3 4 5	Mr. Sivers stated that wattage for the proposed tower is not as strong as most of the other radio station't towers. He said that he did not come to the meeting tonight with comparable information for the other radio towers.
6 7 8	Mr. Thorsland stated that testimony was given tonight about a radio tower which produces 50,000 watts.
9 10 11	Mr. Sivers stated that the WHMS radio tower produces 50,000 watts and is approximately 15 miles away from the subject site.
12 13 14 15	Mr. Passalacqua stated that the WHMS radio tower is not a good comparison to the subject tower although is with all of the neighboring properties across the street it is assumed that the WHMS radio tower i working fine.
16 17	Mr. Sivers stated yes.
18 19	Mr. Passalacqua asked if there is a spray of output.
20 21	Mr. Sivers stated that the tower itself does not radiate signal because the signal only comes from the antenna
22 23 24 25	Mr. Passalacqua stated that he is only trying to get a feel of the affects to the non-participating properties to the south of the subject site. He said that he does not expect Mr. Sivers to have the information for the other towers but they are very close to residences and he is trying to get a feel for comparison to the subject towers.
26 27	Mr. Sivers stated that he appreciates Mr. Passalacqua's concerns.
28 29	Mr. Thorsland asked Mr. Sivers how the anchors are installed into the ground.
30 31	Mr. Sivers stated that the anchors are placed at an angle similar to the guy wire itself.
32 33 34	Mr. Thorsland stated that it is possible that the anchor will be inserted along the outside of the tile and no straight down into the tile.
35 36	Mr. Sivers stated yes.
37 38	Mr. Courson asked if the anchor is a screw type anchor.

## ZBA

#### 3/29/2012

1 Mr. Sivers stated that the anchors are installed into a cement foundation.

2

Mr. Hall asked Mr. Sivers to indicate the depth of the foundation.

4

5 Mr. Sivers stated that he does not know the actual depth of the foundation but it should be included in the submitted plans.

7

8 Mr. Thorsland asked the Board if there were any additional questions for Mr. Sivers and there were none.

9

10 Mr. Thorsland asked if staff had any additional questions for Mr. Sivers and there were none.

11

12 Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Sivers and there was no one.

13

14 Mr. Thorsland asked Mr. Green if the intent is to continue past the 25 year lease.

15

Mr. Green stated that if the tower is useful then he would assume that the lease will continue past 25 years but it is hard to say whether or not the tower would be useful at that time. He said that in 25 years time there could be new technology that would replace what is in place today.

19

20 Mr. Thorsland asked if the leases for the cell phone companies will be on a yearly basis.

21

Mr. Green stated that the cell phone company leases tend to run for three to five year increments with automatic renewals. He said that generally the leases run for ten to 20 years including the extensions.

24

Mr. Thorsland asked Mr. Green if there is a planned policy and remedy for any interference complaint filedby a neighbor.

27 28

Mr. Green stated that it is virtually impossible to establish an agreement with surrounding landowners. He said that during negotiations with the parties involved in the leases interference is considered and immediately powered down if one party would cause interference with the other.

30 31

29

Mr. Thorsland stated that he is not interested in the interference between the parties but the interference with the neighbor's television signal, wireless router, wireless mouse, etc. He asked if there is a plan to remediate the interference.

- 36 Mr. Green stated that if it is proven that the interference is coming from the tower then the petitioner would 37 do their best to remedy the situation. He said that although the WHMS tower is not comparable their
- broadcast signals, in general, can similarly affect such devices regardless of where the tower is located. He

#### **ZBA**

#### 3/29/2012

1 said that it doesn't matter where a tower is located if it is going to be used for comparison purposes as to the 2 type of interference. He said that there are several radio broadcast towers as well as cell phone towers 3 located in and around a lot of densely populated areas and to his knowledge interference has not been a big 4 problem.

5 6

Mr. Passalacqua asked Mr. Green who will be responsible for taking down the tower if its services become obsolete.

7 8

9 Mr. Green stated that S.J. Broadcasting is obligated to take down the tower and restore the land to its original 10 condition. He said that no one can guarantee that a company will be in existence at the time that such occurs 11 but at this time it has been agreed that S. J. Broadcasting is responsible.

12

13 Mr. Thorsland asked the audience if anyone else desires to sign the witness register to present testimony for 14 these cases and there was no one.

15

16 Mr. Thorsland closed the witness register for Cases 698-S-11 and 706-V-12.

17

18 Mr. Thorsland asked the Board if there were any questions for staff and there were none.

19

20 Mr. Thorsland stated that the Board should now review the Special Conditions for Approval. He said that previously during the hearing Special Condition D.(a)(3) was stricken. He asked Mr. Hall if there were any 22 additional changes to the proposed special conditions.

23 24

25

26

27

21

Mr. Hall stated that Special Condition D. does not explicitly provide for an engineering assessment of the risk posed to a tile that is found. He said that D.(a)(1) discusses subsurface investigations intended to identify if any underground tile are at risk of damage by construction. He said that the obvious thing to do would be to provide a provision that a statement is required from on Illinois Licensed Engineer certifying that a tile is present but the anchor does not pose any risk.

28 29

30 Mr. Thorsland stated that he would like to remove the word "south" from D.(a)(1) and tower anchors.

31

32 Mr. Hall stated that the south anchor is the only one where staff suspects that there will be a problem.

33

34 Mr. Thorsland stated that staff does not believe that there may be a small problem with any of the other 35 anchors.

36

37 Mr. Hall stated that subparagraph D.(b) on page 5 of the March 29, 2012, Supplemental Memorandum is 38 intended to address that concern.

### 3/29/2012

**ZBA** 

2 Mr. Thorsland stated that D.(a)(1) should remain as written.

Mr. Hall stated that he does not recall any instance like this in all of the years that he has been working with this Board where as luck would have it there is such a conflict with what staff believes is in the ground versus what needs to go on top of it. He said that this situation is very unique and he believes that it merits actual investigation.

Mr. Thorsland asked Mr. Hall if he would like the new text regarding the certification by an Illinois Licensed Engineer inserted into D.(a)(1).

Mr. Hall stated that the new text should actually be inserted into D.(a)(4) instead of D.(a)(1). He said that revised Special Condition D.(a)(4) should read as follows: Documentation and certification of all subsurface investigations by an Illinois Professional Engineer shall be provided to the Zoning Administrator including a statement of no risk if in the opinion in the engineer's approval the anchor will not harm the existing tile in which case the tile doesn't have to be relocated.

Mr. Green stated that each anchor is currently engineered to be 11 feet in length and 3' x 3' in width and depth and 8-1/2 feet below the surface. He said that the anchor will be 11 feet in length but at an angle it would only go to a depth of 8-1/2 feet.

22 Mr. Thorsland asked the Board if there were any questions for Mr. Green.

24 Mr. Passalacqua asked what happens if this is an extreme wet location.

Mr. Hall stated that there will have to be an excavation to form the footing and during the process of the excavation it will be discovered whether a tile exists or not.

Mr. Green stated that if a tile is encountered the petitioners would like to repair or redirect that tile at the time.

32 Mr. Hall stated that this entire time he has been assuming that the anchor would be driven into the ground.

34 Mr. Green stated that there is a provision for soil testing therefore some boring will be performed to test the soil conditions.

37 Mr. Passalacqua asked what kind of adjustment is available for the guy wires.

#### **ZBA**

3/29/2012

1 Mr. Hall stated that the only way that the radius of the guy wires can be adjusted would not be in keeping with the advertised waivers of standard conditions.

Ms. Capel asked if Special Condition D(a) should be stricken.

Mr. Hall stated that he believes that Special Condition D.(a) could be stricken because Special Condition D.(b) covers the situation. He said that relocation of the tile has to be in keeping with the Stormwater Management Policy which requires some documentation from an Illinois Professional Engineer therefore if the Board is comfortable with such then Special Condition D.(a) should suffice.

Mr. Thorsland stated that he agrees with Ms. Capel and Mr. Hall. He said that in light of how the petitioners are going to put the anchor in the ground Special Condition D.(b) covers the entire situation.

Mr. Passalacqua stated that testimony has been received indicating that the intent is to be a good neighbor
 but does the Board need to create a condition regarding complaints.

Mr. Hall stated that if the Board does not have such a condition the Board could be accused of not bothering to have a condition even though the condition doesn't really do much. He said that the Board is aware that there is condition for wind farm interference and that requirement does not amount to a lot but on the other hand the wind farm company reports to the County Board every year and if a record of complaints is received then the wind company will have to answer to the County Board.

Mr. Passalacqua stated that he would think that the petitioners would be comfortable with a condition regarding addressing complaints.

Mr. Thorsland asked Mr. Green if a phone number is posted on the property for the public to contact.

28 Mr. Green stated that the petitioners are indicating that they are agreeable to posting such information.

Mr. Thorsland stated that for a wind farm a sign indicating the phone number to a complaint hotline is to be posted at each tower site. He said that the same type of information could be placed on the radio tower regardless of whether the complaint is due to fire, wind damage or that someone's television signal is being interrupted by the radio tower's frequency. He said that a Special Condition E. could read as follows: E. If after construction of the radio tower the owner or operator receives a written complaint related to interference with local broadcast or residential television the owner or operator shall take reasonable steps to respond to the complaint. He asked Mr. Green if his clients are agreeable to such a condition.

Mr. Green stated that his clients have indicated that they are agreeable to such a condition.

Mr. Hall asked Mr. Green if it is his testimony that there will be a telephone number posted on either the

transmitter building or fence for people to call with questions or complaints.

# ZBA 3/29/2012

1

3

5 6 7	Mr. Green st agreeable in	ated no, such was not part of the existing plan but if it is posed as a condition then his clients are complying.
8		equa stated that he is addressing the neighbor's concerns and it is his understanding that the FCC
9	is already se	tup for receiving these types of complaints should problems arise.
10		
11	Mr. Thorslan	nd asked staff and the Board if there were any further questions for Mr. Green and there were
12	none.	
13		
14	Mr. Thorslan	nd read the Special Conditions as follows:
15		
16	<b>A.</b>	The development of the site must be substantially the same as indicated in the approved
17		site plan submitted on March 27, 2012, and in conformance with every special
18		condition.
19		The special condition stated above is required to ensure the following:
20		That the development of the site is the same as described in the public hearing.
21		
22	Mr. Thorslan	nd asked Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
23		
24	В.	The proposed transmitter building shall only be used for the purposes of housing
25		equipment associated with operation and maintenance of the transmission tower.
26		The special condition stated above is required to ensure the following:
27		That the proposed transmitter building is not used for purposes other than the storing
28		of equipment associated with the transmitter tower.
29		
30	Mr. Thorslar	nd asked Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
31		
32	С.	The existing driveway shall not be used to gain access to the tower or transmitter
33		building during construction and after completion of construction.
34		The special condition stated above is required to ensure the following.
35		That the existing driveway does not become in a state of disrepair.
36		
37	Mr. Thorslan	nd asked Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
38		·

38

3/29/2012

1 2	<b>D.</b> (a)	-	underground drain tile is encountered during construction the applicant must do llowing:
3		1.	Construction shall cease until the course of each tile across the subject property
4			is established by additional investigation and construction shall not recommence
5			until authorized by the Zoning Administrator except that construction does not
6			implicate the tile may continue.
7			The following the same of the
8	Mr. Thorsland	l asked l	Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
9			
10		2.	The Zoning Administrator shall be notified within 48 hours or the next business
11			day.
12			
13	Mr. Thorsland	l asked l	Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
14			
15		<b>3.</b>	Any tile that is encountered during construction must be relocated or rerouted
16			in conformance with the Champaign County Stormwater Management Policy
17			unless the proposed construction is modified to avoid the tile. Any modification
18			of the construction to avoid the tile shall be indicated on a revised site plan
19			approved by the Zoning Administrator. Relocated tile shall be non-perforated
20			conduit to prevent root blockage. Conformance of any tile relocation with the
21			Stormwater Management Policy shall be certified by an Illinois Professional
22			Engineer.
23			
24	Mr. Thorsland	l asked l	Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.
25			
26		4.	As-built drawings shall be provided of any relocated underground drain tile
27			and shall be approved by the Zoning Administrator prior to approval of a
28			Zoning Use Permit Application on the subject property. Any relocated drain
29			tile must be inspected by the Zoning Administrator prior to backfilling.
30			
31			The special condition stated above is required to ensure the following:
32			
33			Possible field tiles on the subject property are identified prior to development
34			and adequately protected and that any possible tiles that are discovered during
35			construction are adequately protected.
36			
37	Mr. Thorsland	l asked l	Mr. Green if the petitioners agree to the special condition and Mr. Green indicated yes.

A minimum 2' x 2' all weather sign shall be posted on the exterior of the transmitter building and visible to the public that states the phone number to

Mr. Courson moved, seconded by Mr. Palmgren to approve the special conditions as amended.

Ms. Capel stated that Mr. Thorsland needs to read Special Condition E and suggested that the Board use the

Mr. Hall stated that he does not have such language with him tonight but he has drafted text for Special

call with complaints about electromagnetic interference.

### ZBA

1 2 3

4

5 6

7

8 9

10 11

12

3/29/2012

language utilized in the wind farm case.

Condition E as follows:

E.

13	Mr. Hall stated that a Special Condition F. could be added although he cannot begin to list all of the types of
14	interference that Mr. Bates mentioned but on the condition requiring reasonable steps to respond we are
15	talking about a lot more than broadcast residential television and he is wondering if broadcast residential
16	television could be a written complaint related to electromagnetic interference from the radio tower, which is
17	the language of 6.1.4.H.4. He said that special condition F. could read as follows:
18	
19	F. If after construction of the radio tower the operator receives a written complaint
20	related to electromagnetic interference from the transmitter tower the
21	owner/operator shall take reasonable steps to respond to the complaint.
22	
23	Ms. Capel asked if the sign could include an address for written complaints.
24	
25	Mr. Hall stated that an address may be easier than a phone number because a phone number would have to
26	be manned at some point and an address is always there. He said that the special condition would be revised
27	as follows:
28	
29	E. A minimum 2' x 2' all weather sign shall be posted on the exterior of the
30	transmitter building and visible to the public that states the address to which
31	written complaints about electromagnetic interference can be sent.
32	
33	Mr. Hall stated that a proposed Special Condition A. was proposed in the Summary of Evidence dated
34	March 15, 2012, therefore the special conditions that Mr. Thorsland previously read should be revised
35	accordingly and Special Condition F. is the condition related to the sign and Special Condition G. is the
36	condition regarding reasonable response.
37	
38	Mr. Green asked if the sign condition only requires the address for which a complaint should be mailed

## ZBA

3/29/2012

because the petitioner does not want to invite complaints with a phone number and address. He said that he
 does not know what other towers are required to do but this would be the petitioner's preference.

Mr. Thorsland asked the Board to comment on the petitioner's request.

Ms. Capel stated that she believes that the phone number and address should be included on the sign.

Mr. Sivers suggested that the FAA registration number be included on the sign.

Mr. Hall stated that the sign should include the owner's name, phone number, address and the FAA registration number.

New Special Condition F. should be amended as follows:

F. A minimum 2' x 2' all weather sign shall be posted on the exterior of the transmitter building and visible to the public that states the owner's name, phone number, address and the FAA registration # to which written complaints about electromagnetic interference can be sent.

Mr. Thorsland requested a motion to approve the special conditions.

Ms. Capel moved, seconded by Mr. Courson to approve Special Conditions A-G as amended. The motion carried by voice vote.

 Mr. Thorsland stated that a new item #6 should be added to the Documents of Record indicating the following: Supplemental Memorandum dated March 23, 2012. He said that a new item #7 should be added to the Documents of Record indicating the following: Supplemental Memorandum dated March 29, 2012 with attachments: A. Champaign County Drainage District Map with Legend; and B. Revised Site Plan received March 27, 2012; and C. Tower and Anchor Location Map; and D. Large LIDAR Topographic Map prepared by the Champaign County GIS Consortium (not attached, presented at the March 29, 2012, public hearing).

Finding of Fact for Case 698-S-11:

- From the documents of record and the testimony and exhibits received at the public hearing for zoning case 698-S-11 held on March 15, 2012 and March 29, 2012, the Zoning Board of Appeals of Champaign County
- 38 finds that:

# ZBA

3/29/2012

1 2 3	1.		requested Special Use Permit, subject to the special conditions imposed herein, IS ssary for the public convenience at this location.
4			
5	-		t the requested Special Use Permit, subject to the special conditions imposed herein, IS
6	•		blic convenience at this location because the tower will provide increased emergency
7	broadcast to t	he east	t and would increase the broadcast signal for the radio station.
8	M., Th.,	1 -4-4-	1 db 4 db 4 - 4
9		a state	d that the tower would potentially benefit a cell phone company with better cell phone
10 11	coverage.		
12	2.	The	requested Special Use Permit, subject to the special conditions imposed herein, is
13	2.		esigned, located, and proposed to be operated so that it WILL NOT be injurious to
14			listrict in which it shall be located or otherwise detrimental to the public health,
15			y and welfare.
16		a.	The street has ADEQUATE traffic capacity and the entrance location has
17			ADEQUATE visibility.
18			
19	-	ted tha	t the street has ADEQUATE traffic capacity and the entrance location has ADEQUATE
20	visibility.		
21			
22		b.	Emergency services availability is ADEQUATE.
23	Mu Thousloud	أمدمدما	I that among an associate single ADEOLIATE
24 25	Mr. I norsiand	stated	I that emergency services availability is ADEQUATE.
26		c.	The Special Use will be designed to CONFORM to all relevant County
27		С.	ordinances and codes.
28			or ununces and codes.
29	Ms. Capel sta	ted tha	t the Special Use will be designed to CONFORM to all relevant County ordinances and
30	codes.		
31			
32		d.	The Special Use WILL be compatible with adjacent uses.
33			
34			t the Special Use WILL be compatible with adjacent uses because farming can continue
35	to take place	on the	property except for the small area required for the tower.
36			
37		e.	Surface and subsurface drainage will be ADEQUATE.
38			

# 3/29/2012

ZBA

1	Mr. Passalac	qua sta	ated that surface and subsurface drainage will be ADEQUATE because a special
2	condition is i	mposed	d requiring repair of the tile if it is damaged.
3		_	
4		f.	Public safety will be ADEQUATE.
5			
6	Ms. Capel sta	ated tha	t public safety will be ADEQUATE.
7			
8		g.	The provisions for parking will be ADEQUATE.
9			
10	Mr. Thorslan	d stated	that provisions for parking will be ADEQUATE.
11			
12	Mr. Thorslan	d stated	I that the requested Special Use Permit, subject to the special conditions imposed herein,
13	is so designed	l, locate	ed and proposed to be operated so that it WILL NOT be injurious to the district in which
14	it is located o	or other	wise detrimental to the public health, safety and welfare.
15			
16	3a.	The 1	requested Special Use Permit, subject to the special conditions imposed herein,
17			S conform to the applicable regulations and standards of the DISTRICT in which
18		it is l	ocated.
19			
20	-		at the requested Special Use Permit, subject to the special conditions imposed herein,
21	DOES confor	rm to th	ne applicable regulations and standards of the DISTRICT in which it is located.
22			
23	<b>3b.</b>		requested Special Use Permit, subject to the special conditions imposed herein
24		DOE	S preserve the essential character of the DISTRICT in which it is located because:
25			
26		a.	The Special Use will be designed to CONFORM to all relevant County
27			ordinances and codes.
28	<b>N</b> C 1	. 1.1	of G. LIV. The L. CONTONAL H. L. C. C. L.
29	-	ited that	t the Special Use will be designed to CONFORM to all relevant County ordinances and
30	codes.		
31			
32		b.	The Special Use WILL be compatible with adjacent uses.
33	M D 1	1	a ca o can while the can be a
34	Mr. Palmgrei	i stated	that the Special Use WILL be compatible with adjacent uses.
35			D. L.P C.A P. D. D. D. A. D. D. D. L. A. D. D. D. D. D. L. A. D.
36		c.	Public safety will be ADEQUATE.
37	Ma Carrage	ما معمده	that mublic cofety will be ADEOLIATE
38	MIT. Courson	stated 1	that public safety will be ADEQUATE.

### ZBA

3/29/2012

2		ted that the requested Special Use Permit, subject to the special conditions imposed herein,
3	DOES preserve th	e essential character of the DISTRICT in which it is located.
4 5	4. Th	e requested Special Use Permit, subject to the special conditions imposed herein IS
6		harmony with the general purpose and intent of the Ordinance.
7		
8	a.	The Special Use is authorized in the District.
9		
10	<b>b.</b>	The requested Special Use Permit IS necessary for the public convenience at this
11		location.
12	M C 1 4 4 1	4 4 4 4 10 111 D 110 C 4 11 11 11 11
13	-	that the requested Special Use Permit IS necessary for the public convenience at this
14	location.	
15		
16	c.	The requested Special Use Permit, subject to the special conditions imposed
17 18		herein, is so designed, located, and proposed to be operated so that it WILL
19		NOT be injurious to the district in which it shall be located or otherwise
20		detrimental to the public health, safety and welfare.
21	Mr. Courson state	d that the requested Special Use Permit, subject to the special conditions imposed herein is
22		ed, and proposed to be operated so that it WILL NOT be injurious to the district in which it
23	•	otherwise detrimental to the public health, safety and welfare.
24	Silair be located of	to the public hearth, surety and worker.
25	d.	The requested Special Use Permit, subject to the special conditions imposed
26		herein, DOES preserve the essential character of the DISTRICT in which it is
27		located.
28		
29	Ms. Capel stated	that the requested Special Use Permit, subject to the special conditions imposed herein,
30	1	he essential character of the DISTRICT in which it is located.
31	-	

33 34

32

5. The requested Special Use IS NOT an existing nonconforming use.

35 36 37

Mr. Thorsland stated the requested Special Use IS NOT an existing nonconforming use.

in harmony with the general purpose and intent of the Ordinance.

38

Ms. Capel stated that the requested Special Use Permit, subject to the special conditions imposed herein, IS

# ZBA

3/29/2012

1	9	ecessary waivers of standard conditions:
2	_	rding the requested waiver of the standard condition in Section 6.1.3 for a
3		nunications tower for a setback from the centerline of CR 1200E of 70 feet $$
4	inste	ad of the Standard Condition setback from the street centerline of 100 feet:
5		
6	(1)	The waiver, subject to the proposed special condition, IS in accordance
7		with the general purpose and intent of the Zoning Ordinance and WILL
8		NOT be injurious to the neighborhood or to the public health, safety,
9		and welfare.
10		
11		e waiver, subject to the proposed special condition, IS in accordance with the
12		f the Zoning Ordinance and WILL NOT be injurious to the neighborhood or to
13	the public health, safety and	welfare.
14		
15	(2)	Special conditions and circumstances DO exist which are peculiar to the
16		land or structure involved, which are not applicable to other similarly
17		situated land and structures elsewhere in the same district.
18		
19		ecial conditions and circumstances DO exist which are peculiar to the land or
20		e not applicable to other similarly situated land and structures elsewhere in the
21	same district.	
22		
23	(3)	Practical difficulties or hardships created by carrying out the strict letter
24		of the regulations sought to be varied WILL prevent reasonable or
25		otherwise permitted use of the land or structure or construction.
26		
27		ical difficulties or hardships created by carrying out the strict letter of the
28		ed WILL prevent reasonable or otherwise permitted use of the land or structure
29	or construction.	
30	(4)	
31	(4)	
32		DO NOT result from actions of the applicant.
33		I I I I I I I I I I I I I I I I I I I
34	1	cial conditions, circumstances, hardships or practical difficulties DO NOT result
35	from actions of the applican	t.
36	<b>√</b> ■\	
37	(5)	The requested waiver, subject to the proposed special condition, IS the
38		minimum variation that will make possible the reasonable use of the

Ms. Capel stated that the requested waiver, subject to the proposed special condition, IS the minimum

Regarding the requested waiver of the standard condition in Section 6.1.3 for a

land/structure.

variation that will make possible the reasonable use of the land/structure.

3/29/2012

B.

ZBA

1

2

4

7 8		munications tower for a rear yard of 40 feet instead of the Standard dition side yard of 50 feet.
9	44	
10	(1)	The waiver, subject to the proposed special condition, IS in accordance
11		with the general purpose and intent of the Zoning Ordinance and WILL
12		NOT be injurious to the neighborhood or to the public health, safety
13 14		and welfare.
15	Ms. Canal stated that the wa	giver, subject to the proposed special condition, IS in accordance with the general
16		Coning Ordinance and WILL NOT be injurious to the neighborhood or to the
17	public health, safety and we	
18	paone nearan, sarety and we	on the control of the
19	(2)	Special conditions and circumstances DO exist which are peculiar to the
20	· /	land or structure involved, which are not applicable to other similarly
21		situated land and structures elsewhere in the same district.
22		
23	Ms. Capel stated that spec	ial conditions and circumstances DO exist which are peculiar to the land or
24		re not applicable to other similarly situated land and structures elsewhere in the
25	same district.	
26		
27	(3)	Practical difficulties or hardships created by carrying out the strict letter
28		of the regulations sought to be varied WILL prevent reasonable or
29		otherwise permitted use of the land or structure or construction.
30 31	Mr. Thorsland stated that n	ractical difficulties or hardships created by carrying out the strict letter of the
32		ied WILL prevent reasonable or otherwise permitted use of the land or structure
33	or construction.	red will prevent reasonable of otherwise permitted use of the land of structure
34	or construction.	
35	(4)	The special conditions, circumstances, hardships, or practical difficulties
36	· /	DO NOT result from actions of the applicants.
37		**
38	Ms. Capel stated that the sp	pecial conditions, circumstances, hardships, or practical difficulties DO NOT

The requested waiver, subject to the proposed special condition, IS the

minimum variation that will make possible the reasonable use of the

## ZBA

1

2

4

5

## 3/29/2012

result from actions of the applicants.

**(5)** 

land/structure.

6			
7			that the requested waiver, subject to the proposed special condition, IS the minimum
8	variation tha	ıt will m	ake possible the reasonable use of the land/structure.
9			
10	7.		special conditions imposed herein are required to ensure compliance with the
11		crite	ria for Special Use Permits and for the particular purposes described below:
12			
13		<b>A.</b>	Regarding State of Illinois accessibility requirements:
14			(1) The Zoning Administrator shall not approve a Zoning Use Permit for the
15			proposed Special Use Permit without certification by an Illinois Licensed
16			Architect or Illinois Professional Engineer that the proposed transmitter
17			building will comply with Illinois Accessibility Code and Illinois
18			<b>Environmental Barriers act or documentation from the Illinois Capital</b>
19			Development Board that no part of the proposed transmitter building
20			has to be accessible nor does the tower;
21			
21 22 23 24 25 26 27			(2) If documentation from the Illinois Capital Development Board does
23			indicate that any part of the proposed Special Use must be accessible the
24			Zoning Administrator shall not authorize a Zoning Compliance
25			Certificate authorizing operation of the proposed Special Use Permit
26			until the Zoning Administrator has verified that the Special Use as
			constructed does in fact comply with the Illinois Accessibility Code and
8			Illinois Environmental Barriers Act.
29			
80			The special conditions stated above are required to ensure that the proposed
31			Special Use meets applicable state codes for handicap accessibility.
32			
3		В.	The development of the site must be substantially the same as indicated in the
34			approved site plan submitted on March 27, 2012, and in conformance with
35			every special condition.
86			
37			The special condition is required to ensure that the development of the site is the
8			same as described in the public hearing.
			25

3/29/2012

1
2
3
3 4
5
6
7
8
9
10
6 7 8 9 10 11
12
13
14
12 13 14 15 16 17
16
17
18
19
19
19
19
19
19
19
19
19
19
19
19 20 21 22 23 24 25 26 27 28 29
19

37

38

C. The proposed transmitter building shall only be used for the purposes of housing equipment associated with operation and maintenance of the transmission tower.

The special condition is to ensure that the proposed transmitter building is not used for purposes other than storing of equipment associated with the transmitter tower.

D. The existing driveway shall not be used to gain access to the tower or transmitter building during construction and after completion of construction.

The special condition is required to ensure that the existing driveway does not become in a state of disrepair.

- E. (a) If any underground tile is encountered during construction the applicant must do the following:
  - Construction shall cease until the course of each tile across the 1. subject property is established by additional investigation and construction shall not recommence until authorized by the **Zoning Administrator except that construction does not implicate** the tile may continue.
  - 2. The Zoning Administrator shall be notified within 48 hours or the next business day.
  - 3. Any tile that is encountered during construction must be relocated or rerouted in conformance with the Champaign County Stormwater Management Policy unless the proposed construction is modified to avoid the tile. Any modification of the construction to avoid the tile shall be indicated on a revised site plan approved by the Zoning Administrator. Relocated tile shall be non-perforated conduit to prevent root blockage. Conformance of any tile relocation with the Stormwater Management Policy shall be certified by an Illinois Professional Engineer.
  - 4. As-built drawings shall be provided of any relocated underground drain tile and shall be approved by the Zoning

# ZBA 3/29/2012

#### AS APPROVED APRIL 26, 2012

Administrator prior to approval of a Zoning Use Permit Application on the subject property. Any relocated drain tile must be inspected by the Zoning Administrator prior to backfilling.

The special condition is required to ensure that possible field tiles on the subject property are identified prior to development and adequately protected and that any possible tiles that are discovered during construction are adequately protected.

F. A minimum 2' x 2' all weather sign shall be posted on the exterior of the transmitter building and visible to the public that states the owner's name, phone number, address and the FAA registration # to which written complaints about electromagnetic interference can be sent.

G. If after construction of the radio tower the operator receives a written complain related to electromagnetic interference from the transmitter tower the owner/operator shall take reasonable steps to the respond to the complaint.

### Finding of Fact for Case 706-V-12:

From the documents of record and the testimony and exhibits received at the public hearing for zoning case 706-V-12 held on March 15, 2012 and March 29, 2012, the Zoning Board of Appeals of Champaign County finds that:

1. Special conditions and circumstances DO exist which are peculiar to the land or structure involved, which are not applicable to other similarly situated land and structures elsewhere in the same district.

Mr. Thorsland stated that special conditions and circumstances DO exist which are peculiar to the land or structure involved, which are not applicable to other similarly situated land and structures elsewhere in the same district because this particular location will improve the emergency broadcast coverage to the east and possibly provide better cell phone coverage for emergency communications.

Mr. Hall stated that five acres is the minimum amount of land required to accommodate the tower and the elimination of the variance for setback would require more land.

2. Practical difficulties or hardships created by carrying out the strict letter of the regulations sought to be varied WILL prevent reasonable or otherwise permitted use of

#### **ZBA**

3/29/2012

2	
3	Ms. Capel stated that practical difficulties or hardships created by carrying out the strict letter of the
4	regulations sought to be varied WILL prevent reasonable or otherwise permitted use of the land or structure
5	or construction because the applicants would be unable to construct the tower at that desired height and
6	footprint.
7	

the land or structure or construction.

3. The special conditions, circumstances, hardships, or practical difficulties DO NOT result from actions of the applicants.

Ms. Capel stated that the special conditions, circumstances, hardships, or practical difficulties DO NOT result from actions of the applicants because the applicants are using the smallest amount of land possible to locate the tower.

4. The requested variance, subject to the special conditions imposed, IS in harmony with the general purpose and intent of the Ordinance.

Mr. Thorsland stated that the requested variance, subject to the special conditions imposed, IS in harmony with the general purpose and intent of the Ordinance because it allows for continued agricultural operations on the majority of the lot.

5. The requested variance, subject to the special condition imposed, WILL NOT be injurious to the neighborhood or otherwise detrimental to the public health, safety, or welfare.

Ms. Capel stated that the requested variance, subject to the special condition imposed, WILL NOT be injurious to the neighborhood or otherwise detrimental to the public health, safety, or welfare because there will not be any increase in traffic and there is a safe access with adequate visibility and emergency services to the site.

Mr. Thorsland added the provisions to provide adequate drainage and the applicant's contact information will be available to address interference concerns and complaints.

6. The requested variance, subject to the special condition imposed, IS the minimum variation that will make possible the reasonable use of the land/structure.

Ms. Capel stated that the requested variance, subject to the special condition imposed, IS the minimum variation that will make possible the reasonable use of the land/structure because the requested variance is

# ZBA

3/29/2012

necessary due to the location of the anchors.

Mr. Hall asked if the Board should add evidence regarding Mr. Bates' testimony. He said that Mr. Bates' testimony will be included in the minutes of this meeting but it is obvious that his testimony changed the conditions therefore it should be apparent that Mr. Bates' testimony was heard. He said that the final determination for Special Use Permits with associated variances is a huge undertaking and the Board has done a good job. He said that it is up to the Board as to whether anything should be added to the Summary of Evidence or whether the record of the case would be adequate.

Ms. Capel asked if Mr. Bates' testimony should be indicated under Special Condition F and G.

Mr. Hall stated that Special Conditions F and G were constructed at tonight's meeting therefore there is no narrative. He said that the narrative could indicate the following: The special condition stated above is required to ensure the following: That any electromagnetic interference caused by the tower is dealt with in a reasonable way.

Mr. Thorsland entertained a motion to approve the Summary of Evidence, Documents of Record and Finding
 of Facts as amended.

Mr. Courson moved, seconded by Ms. Capel to approve the Summary of Evidence, Documents of Record and Finding of Fact as amended. The motion carried by voice vote.

Ms. Capel moved, seconded by Mr. Palmgren to move to the Final Determination for Cases 698-S-11 and 706-V-12. The motion carried by voice vote.

Mr. Thorsland informed the petitioners that one Board member was absent and one Board member seat was vacant therefore it is at their discretion to either continue Cases 698-S-11 and 706-V-12 until a full Board is present or request that the present Board proceeds to the Final Determinations. He informed the petitioners that four affirmative votes are required for approval.

Mr. Green stated that the petitioners have requested that the present Board proceed to the Final Determinations.

**Final Determination for Case 698-S-11:** 

- Ms. Capel moved, seconded by Mr. Courson that the Champaign County Zoning Board of Appeals finds that, based upon the application, testimony and other evidence received in this case that the
- 38 requirements for approval of Section 9.1.11B. HAVE been met and pursuant to the authority granted

 by Section 9.1.6 B. of the Champaign County Zoning Ordinance, determines that the Special Use requested in Case 698-S-11 is hereby GRANTED WITH SPECIAL CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturian, Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize the construction of a radio transmission tower and transmitter building as a Special Use in the AG-1 Zoning District, subject to the following conditions:

#### A. Regarding State of Illinois accessibility requirements:

- (1) The Zoning Administrator shall not approve a Zoning Use Permit for the proposed Special Use Permit without certification by an Illinois Licensed Architect or Illinois Professional Engineer that the proposed transmitter building will comply with Illinois Accessibility Code and Illinois Environmental Barriers act or documentation from the Illinois Capital Development Board that no part of the proposed transmitter building has to be accessible nor does the tower;
- (2) If documentation from the Illinois Capital Development Board does indicate that any part of the proposed Special Use must be accessible the Zoning Administrator shall not authorize a Zoning Compliance Certificate authorizing operation of the proposed Special Use Permit until the Zoning Administrator has verified that the Special Use as constructed does in fact comply with the Illinois Accessibility Code and Illinois Environmental Barriers Act.

The special conditions stated above are required to ensure that the proposed Special Use meets applicable state codes for handicap accessibility.

B. The development of the site must be substantially the same as indicated in the approved site plan submitted on March 27, 2012, and in conformance with every special condition.

The special condition is required to ensure that the development of the site is the same as described in the public hearing.

C. The proposed transmitter building shall only be used for the purposes of housing equipment associated with operation and maintenance of the transmission tower.

The special condition is to ensure that the proposed transmitter building is not used

# ZBA 3/29/2012

 for purposes other than storing of equipment associated with the transmitter tower.

D. The existing driveway shall not be used to gain access to the tower or transmitter building during construction and after completion of construction.

The special condition is required to ensure that the existing driveway does not become in a state of disrepair.

- E. (a) If any underground tile is encountered during construction the applicant must do the following:
  - 1. Construction shall cease until the course of each tile across the subject property is established by additional investigation and construction shall not recommence until authorized by the Zoning Administrator except that construction does not implicate the tile may continue.
  - 2. The Zoning Administrator shall be notified within 48 hours or the next business day.
  - 3. Any tile that is encountered during construction must be relocated or rerouted in conformance with the Champaign County Stormwater Management Policy unless the proposed construction is modified to avoid the tile. Any modification of the construction to avoid the tile shall be indicated on a revised site plan approved by the Zoning Administrator. Relocated tile shall be non-perforated conduit to prevent root blockage. Conformance of any tile relocation with the Stormwater Management Policy shall be certified by an Illinois Professional Engineer.
  - 4. As-built drawings shall be provided of any relocated underground drain tile and shall be approved by the Zoning Administrator prior to approval of a Zoning Use Permit Application on the subject property. Any relocated drain tile must be inspected by the Zoning Administrator prior to backfilling.

The special condition is required to ensure that possible field tiles on the subject

3/29/2012

F. A minimum 2' x 2' all weather sign shall be posted on the exterior of the transmitter building and visible to the public that states the owner's name, phone number, address and the FAA registration # to which written complain about electromagnetic interference can be sent.  The special condition stated above is required to ensure that any electromagnet interference caused by the tower is dealt with in a reasonable way.  G. If after construction of the radio tower the operator receives a written complain related to electromagnetic interference from the transmitter tower towner/operator shall take reasonable steps to the respond to the complaint.  The special condition stated above is required to ensure that any electromagnet interference caused by the tower is dealt with in a reasonable way.  The roll was called:  Courson-yes Miller-absent Passalacqua-yes Palmgren-yes Capel-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authori granted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Apper of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:				-	evelopment and adequately protected are during construction are adequately pro	•
G. If after construction of the radio tower the operator receives a written complared to electromagnetic interference from the transmitter tower the owner/operator shall take reasonable steps to the respond to the complaint.  The special condition stated above is required to ensure that any electromagnet interference caused by the tower is dealt with in a reasonable way.  The roll was called:  Courson-yes Miller-absent Passalacqua-yes Palmgren-yes Capel-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authorigranted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:		F.	transmitte phone nun	r building and visible nber, address and the	e to the public that states the owner's FAA registration # to which written o	s name,
related to electromagnetic interference from the transmitter tower to owner/operator shall take reasonable steps to the respond to the complaint.  The special condition stated above is required to ensure that any electromagnet interference caused by the tower is dealt with in a reasonable way.  The roll was called:  Courson-yes Miller-absent Passalacqua-yes Palmgren-yes Capel-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authori granted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:			_			romagnetio
The roll was called:  Courson-yes Miller-absent Passalacqua-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authorigranted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:		G.	related to	electromagnetic i	nterference from the transmitter	tower the
Courson-yes Palmgren-yes Capel-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authori granted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:			-		<u> </u>	romagnetio
Palmgren-yes Capel-yes Thorsland-yes  Final Determination for Case 706-V-12:  Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authoriganted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, reyard setbacks to allow for the construction of a communications tower.  The roll was called:	The roll w	vas called:				
Ms. Capel moved, seconded by Mr. Passalacqua that the Champaign County Zoning Board Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authorigranted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appea of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturia Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, respond setbacks to allow for the construction of a communications tower.			•		_ ·	
Appeals finds that, based upon the application, testimony, and other evidence received in this cast that the requirements for approval in Section 9.1.9.C HAVE been met and pursuant to the authorizer granted by Section 9.1.6B. of the Champaign County Zoning Ordinance, the Zoning Board of Appear of Champaign County determines that the Variance requested in Case 706-V-12 is hereby GRANTE WITH CONDITIONS to the petitioner S.J. Broadcasting, LLC, with owners Steven J. Khachaturian Jon E. Khachaturian and the estate of Clinton C. Atkins, to authorize a variance of setback maximum lot size, as well as waivers (variance) of standard conditions for front yard setbacks, respond setbacks to allow for the construction of a communications tower.  The roll was called:	Final Det	erminatio	n for Case 70	06-V-12:		
The roll was called:	Appeals f that the re granted b of Champ WITH CO Jon E. K maximun	finds that, equirement by Section 9 paign Cour ONDITIO Thachaturi In lot size, a	based upon ats for appro 9.1.6B. of the aty determin NS to the pet an and the as well as wa	the application, testival in Section 9.1.9.0 c Champaign County test that the Variance in titioner S.J. Broadca estate of Clinton C ivers (variance) of st	mony, and other evidence received in CHAVE been met and pursuant to the Zoning Ordinance, the Zoning Board requested in Case 706-V-12 is hereby Geting, LLC, with owners Steven J. Kha. Atkins, to authorize a variance of andard conditions for front yard seth	this case authority of Appeals RANTEI chaturian
Palmgren-yes Capel-yes Courson-no	•					
		as called:				

# **ZBA** 3/29/2012

1 Miller-absent Passalacqua-ves **Thorsland-ves** 

Mr. Thorsland stated that the Board will now hear Case 702-V-11, Roger Burk.

2 3

Mr. Hall informed the petitioners that they have received an approval for both cases. He said that staff will send out the appropriate paperwork within the next few weeks.

4 5 6

Mr. Thorsland called for a ten minute recess.

7 8

The Board recessed at 7:50 p.m.

9 The Board resumed at 8:00 p.m.

10 11 12

13

14

15

16

17

18 19

20

21

22

23

24 25

26

27

28 29

30

31 32

Case 701-AT-11 Petitioner: Zoning Administrator Request: Part A. Revise paragraph 6.1.4D.1 to require that documentation of design compliance with applicable industry standards be submitted prior to receiving a Zoning Compliance Certificate for either a WIND FARM or for any single WIND FARM TOWER. Part B. Revise paragraph 6.1.4 F. as follows: 1. Revise subparagraph 6.1.4 F. 1. To require that agreements between the Applicant and the County engineer shall not be forwarded to the County Board before the special use permit is forwarded and that all other agreements shall be executed prior to the close of the public hearing before the BOARD; and 2. Delete subparagraph 6.1.4 F. 1.u; and 3. Add new subparagraph 6.1.4 F.3. to require at the time of decommissioning a Roadway Use and Repair Agreement with the appropriate highway authority. Part C. Revise paragraph 6.1.4 J. to require the Applicant to submit a copy of the Agency Action Report or the Detailed Action Report, if applicable that is submitted to the Endangered Species Program of the IDNR as well as the response from IDNR. Part D. Add new subparagraph 6.1.4 E. 7. to require that a permanent soil erosion and sedimentation plan be submitted for all WIND Farm Tower sites and access roads. Part E. Revise subparagraph 6.1.4S.1.(c)(3) to authorize flexibility in the locations of WIND TOWERS from what is indicated on the site plan provided that the final locations comply with any required waivers or special conditions of approval and the applicant conducts a noise study to verify compliance with the maximum allowable noise limit if the location of WIND TOWERS differ on the site plan submitted with the zoning use permit application from the site plan submitted with the special use permit application. Part F. Strike the requirement for "reclamation agreement" for NON-

reclamation plan" and add certain other related requirements as follows: 1. Section 3 revise the 33 definition of "NON-ADAPTABLE STRUCTURE" to include a WIND TURBINE TOWER and a 34 35

WIND FARM TOWER as currently defined in Section 3.; and 2. Make the following revisions to 36

paragraph 6.1.1A.: a. Strike references to "reclamation agreement" and replace with "site reclamation

ADAPTABLE STRUCTURES and WIND FARMS and replace with a requirement of "site

plan"; and b. Revise subparagraphs 6.1.1A.1. through 5 as follows: (1) Require a site reclamation plan 37

38 for NON-ADAPTABLE STRUCTURES; and (2) Require the site reclamation plan to be binding upon

#### **ZBA**

1

3

4

5

6

7

8

9

10

11

12 13

14 15

16

17

18

19

20

21

22

23 24

25

3/29/2012

all successors of title to the land and require reclamation work be performed and that a letter of credit be provided for financial assurance; and (3) Limit consideration of salvage value to be as limited by Paragraph 6.1.4P. c. Revise subparagraph 6.1.1A.6 to strike "120 days" and replace with "180 days" and insert "or applicant" after "landowner". D. Revise paragraph 6.1.1A. to add other related requirements. 3. Revise paragraph 6.1.4P as follows: a. Revise paragraph 6.1.4P to strike references to "reclamation agreement" and replace with "site reclamation plan"; and b. Delete subparagraphs 6.1.4P.3.(d), (e), and (f) and add new subparagraph to require the following: (1) At the time of decommissioning a Roadway Use and Repair Agreement; and (2) The depth of removal of foundation concrete below ground shall be a minimum of 54 inches and require that replacement soil shall meet specified minimum standards of soil quality; depth; compaction; and drainage; and c. Revise subparagraph 6.1.4P.4.(a) to require an irrevocable letter of credit and an escrow account as financial assurance to be provided for the site reclamation plan; and d. Insert new subparagraph 6.1.4P.4.(b) to require the following: (1) Authorize salvage value to be deducted from decommissioning costs, subject to meeting specified standards; and (2) Add requirements for determining estimated net salvage value based on the average salvage price of the past five years and including and deconstructions costs; and (3) Add a limit of 70% for the amount of estimated salvage value that may be deducted from estimated decommissioning costs; and (4) Require the site reclamation plan to provide for legal transfer of the STRUCTURE to the demolisher should the reclamation work be performed; and (5) Limit the maximum allowable credit for the salvage value of any WIND FARM TOWER to no more than the estimated decommissioning cost of removal of the above ground portions of that WIND FARM TOWER. e. Renumber existing subparagraph 6.1.4P.4(b)(5) to become new subparagraph 6.1.4P.4(d) and revise to require regular adjustment to the amount of financial assurance to ensure that it reflects current information by requiring an Illinois Professional Engineer to proved an updated report of estimates of decommissioning costs and salvage values. f. Revise paragraph 6.1.4P to add other related requirements. Note: The description of the request has been simplified from the legal advertisement. See the legal advertisement included with the memorandum.

262728

Mr. Thorsland called Case 701-AT-11 and in order to save time he requested that the Secretary insert the entire description of the case in the minutes.

29 30 31

Mr. Thorsland called John Hall to testify.

32 33

34

35

36

37

38

Mr. Hall stated that the case has been re-advertised and includes the requirement for a noise study. He said that the condition in the wind farm case was not that any different location of a turbine triggered the need for a noise study. He said that there were three levels of flexibility allowed in the wind farm conditions and the proposed condition included on page 3 of the Supplemental Memorandum dated March 29, 2012, only requires a noise study if the Board allows more than 10% flexibility in location of the turbines. He said that part of the wind farm condition was that more than 1,500 feet away the Board allowed up to 500 feet of

#### ZBA

3/29/2012

flexibility without a noise study and there was a range where the Board limited it to 10% and then the noise study was required for anything that ended up with less than 1,500 feet and the reasoning was because the Board felt the change was so dramatic that there should be a noise study. He said that this is not that dramatic and only indicates that any time you allow more than 10% flexibility it has to be accompanied by a noise study. He said that the Board can go back to how the case was originally advertised in that any flexibility requires a noise study but that is likely to be changed because that is not what was done on the wind farm. He said that for things that start out at 2,500 feet away 10% is not enough flexibility but staff's experience with the California Ridge Wind Farm is that there have been three turbines moved and none of them were moved more than 50 feet to accommodate the site conditions. He said that he can understand why the wind farm company wanted greater flexibility because they did not know what they actually needed and they did not want to have come back for a special use and that makes sense. He said that requiring a new noise study for any flexibility doesn't make sense on the face of it but that is what was originally advertised and if the Board wants to go with that version then it is up to the Board.

Mr. Hall stated that the Supplemental Memorandum dated March 29, 2012, includes new proposed evidence and revisions. He said that new item 17.D should be added as follows: Regarding the requirement of Part F.3.e. that the amount of financial assurance must be adjusted every year after year 13. (1) It is unlikely that the financial assurance will need adjusted every year; and (2) It is possible that turbulent economic conditions could arise that might require annual updates; and (3) Even if the update were only required more often than once every two years "as needed" some amount of review would be necessary every year in order to determine if the financial assurance would need updating; and (4) therefore it is reasonable to simply require an annual update every year after year 13.

Mr. Hall stated that proposed new item 17.D summarizes the discussion that the ZBA had regarding the financial assurance and the Board's reasoning will be clear to the County Board. He said that with this new evidence and the Board's consideration of the change to Part E. this case may be ready for final action tonight.

Mr. Thorsland stated that the March 23, 2012, Supplemental Memorandum includes points generally regarding the LRMP Goal, Objectives, and Policies and unless the Board disagrees there are no decision points for the Board to determine.

Mr. Thorsland stated that page 11 of 29 of the Supplemental Memorandum dated March 29, 2012, includes the Summary Finding of Fact. He said that the Board needs to make a recommendation regarding item 2.

Mr. Thorsland asked the Board if they would like to proceed to the Finding of Fact for Case 701-AT-11 at tonight's meeting and the Board indicated yes.

## ZBA

37

38

## AS APPROVED APRIL 26, 2012

## 3/29/2012

1	Mr. Thorslan	d enter	rtained a motion to extend the meeting to 10:00 p.m.				
2 3	Mr. Courson	ı move	ed, seconded by Mr. Palmgren to extend the meeting to 10:00 p.m. The motion				
4	carried by voice vote.						
5		0100 10					
6	Mr. Thorslan	d infor	med the audience that anyone wishing to testify for Case 701-AT-11 must sign the				
7			e reminded the audience that when they sign the witness register they are signing an				
8	oath.						
9							
10	Mr. Thorslan	d state	d that since there is no one else who desires to sign the witness register for Case 701-				
11	AT-11 he wil	ll close	the witness register for that case.				
12							
13	Mr. Thorsland stated that a new item 8. should be added to the Documents of Record as follows:						
14	Supplemental	l Mem	orandum dated March 29, 2012.				
15	G E						
16	Summary Fi	nding	of Fact for Case 701-S-11:				
17 18	From the dea	umant	g of record and the testimony and avhibits received at the public hearing conducted on				
19	From the documents of record and the testimony and exhibits received at the public hearing conducted on						
20	•	February 2, 2012, February 16, 2012, and March 29, 2012, the Zoning Board of Appeals of Champaign County finds that:					
21	County inids	mat.					
22	1.	The	proposed Zoning Ordinance text amendment IS NECESSARY TO ACHIEVE				
23	1.		Land Resource Management Plan because:				
24							
25		A.	The proposed Zoning Ordinance text amendment IS NECESSARY TO				
26			ACHIEVE LRMP goals 8 and 9.				
27		В.	The proposed Zoning Ordinance text amendment will also HELP ACHIEVE				
28			LRMP goals 2 and 4.				
29		C.	The proposed Zoning Ordinance text amendment WILL NOT IMPEDE the				
30			achievement of the other LRMP goals 1, 3, 5, 6, 7, and 10.				
31							
32	2.	The	proposed text amendment WILL improve the Zoning Ordinance because it will:				
33							
34		<b>A.</b>	HELP ACHIEVE the purpose of the Zoning Ordinance.				
35	M	, , 1					
36	Mr. Courson stated that the proposed text amendment WILL improve the Zoning Ordinance.						

WILL

Mr. Hall recommended that an item 2.B. be added the Summary Finding of Fact as follows: B.

### 3/29/2012

1	improve the text of the Zoning Ordinance (see item 17 on page 10).			
2 3 4	Mr. Thorsland asked the Board if they were comfortable with Mr. Hall's recommendation for new item 2.B. and the Board indicated yes.			
5 6	B. WILL improve the text of the Zoning Ordinance.			
7	b. Will improve the text of the Lonning Ordinance.			
8	Mr. Thorsland entertained a motion to approve the Summary of Evidence, Documents of Record and			
9	Finding of Fact as amended.			
10				
11	Mr. Courson moved, seconded by Mr. Passalacqua to approve the Summary of Evidence,			
12	Documents of Record and Finding of Fact as amended. The motion carried by voice vote.			
13				
14	Mr. Thorsland informed the petitioner that one Board member was absent and one Board member seat was			
15	vacant therefore it is at his discretion to either continue Case 701-AT-11 until a full Board is present or			
16	request that the present Board proceed to the Final Determination. He informed the petitioner that four			
1 <i>7</i> 18	affirmative votes are required for approval.			
19	Mr. Hall requested that the present Board proceed to the Final Determination.			
20	Wil. Han requested that the present Board proceed to the Phiai Determination.			
21	Final Determination for Case 701-AT-11:			
22				
23	Mr. Courson moved, seconded by Ms. Capel that pursuant to the authority granted by Section 9.2 of			
24	the Champaign County Zoning Ordinance, the Zoning Board of Appeals of Champaign County			
25	determines that the Zoning Ordinance Amendment requested in Case 701-AT-11 should BE			
26	ENACTED by the County Board in the form attached hereto.			
27				
28	The roll was called:			
29				
30	Miller-absent Passalacqua-yes Palmgren-yes			
31	Thorsland-yes Capel-yes Courson-yes			
32				

33 34

35

District: Part A. Variance for a proposed warehouse storage facility with a setback of 54 feet from the centerline of Paul Avenue, a local street, in lieu of the minimum required 58 feet; and Part B. Variance for a side yard of 5 feet in lieu of the minimum required side yard of 10 feet; and Part C.

702-V-11 Petitioner: Roger Burk Request to authorize the following in the I-1 Light Industry Zoning

- 36
- 37 Variance for a rear yard of 5 feet in lieu of the minimum required rear yard of 20 feet; and Part D.
- 38 Variance from the visibility triangle requirements for a corner lot; and Part E. Variance from the

3/29/2012

minimum required number of parking spaces for industrial uses; and Part F. Variance from the loading berth requirements in lieu of the required 1 loading berth; and Part G. Variance from a minimum separation from a side property line for parking spaces of 1 foot in lieu of the minimum required 5 feet. Location: Lots 299 and 300 of Wilber Heights Subdivision in the Southwest Quarter of Section 31 of Somer Township and commonly known as the buildings at 101 Paul Avenue, Champaign.

Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must sign the witness register for that public hearing. He reminded the audience that when they sign the witness register they are signing an oath.

Mr. Thorsland informed the audience that this is an Administrative Case and as such the County allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new testimony is to be given during the cross examination. He said that attorneys who have complied with Article 7.6 of the ZBA By-Laws are exempt from cross examination.

Mr. Thorsland asked the petitioner if he would like to make a statement outlining the nature of his request.

Mr. Roger Burk, who resides at 2611 Sangamon Drive, Champaign, stated that he is proposing a warehouse for storage of vehicles in one-half of the building and his personal vehicles in the other one-half of the building.

Mr. Thorsland called John Hall to testify.

Mr. Hall stated that there are four memorandums for Case 702-V-11. He said that the Preliminary Memorandum dated March 9, 2012, had case maps and the Preliminary Summary of Evidence attached. He said that the Supplemental Memorandum dated March 15, 2012, added new evidence and modified some of the evidence and included photographs of the existing property. He said that the Supplemental Memorandum dated March 23, 2012, included a revised Summary of Evidence and incorporated everything up to that time. He said that the Supplemental Memorandum dated March 29, 2012, includes new evidence proposed to be new item 7.F. of the Summary of Evidence and the evidence is as follows: F.: Regarding the proposed side and rear yard: (1) Even though this part of Wilber Heights is zoned I-1 Light Industry there are still many ponconforming dwellings in the neighborhood and the adjacent properties are in residential

are still many nonconforming dwellings in the neighborhood and the adjacent properties are in residential

use; and (2) Footnote 8 in Section 5.3 of the Zoning ordinance provides that within the one and one-half mile

### ZBA

3/29/2012

extraterritorial jurisdiction of a zoned home rule municipality the minimum SIDE YARD in the R-1 and R-2 Districts shall equal the minimum SIDE YARD of the comparable municipal zoning district in effect on January 1, 2004, as established by the translation table of the municipal ordinance; and (3) The City of Champaign is a zoned home rule municipality and the subject property is within the one and one-half mile extraterritorial jurisdiction of the City. Thus, if the subject property were zoned R-2 Single Family the minimum side yard would be 8 feet; and (4) The minimum rear yard in the R-2 Single Family District is the same as the I-1 Light Industry District which is 20 feet; and (5) The proposed use is a warehouse and self-storage warehouses. Any business activity authorized in the I-1 district may occur inside any of the warehouse spaces unless the Board imposes (and the petitioner agrees to accept) a special condition limiting those activities. The Board has imposed such a condition prohibiting business use in one other self-storage warehouse and that condition has proved difficult to enforce. A condition limiting the hours of all activity should be easier to enforce.

Mr. Hall stated that the Supplemental Memorandum dated March 29, 2012 also includes a new item 12.C to be added to the Summary of Evidence as follows: 12.C.: Business activities between the hours of 10PM and 7AM shall be limited as follows: (1) No activity (other than storage) shall occur in any of the self storage warehouse spaces during these hours; and (2) No business activity (other than office) shall occur in the warehouse space during these hours but the owner may use the space for personal activities. The special condition stated above is required to ensure the following: That the variance for side and rear yard does not contribute to undue nuisance conditions for adjacent residential properties.

Mr. Hall stated that this is an industrial district and the side and rear yard variances are requested from those industrial standards and at the same time all of the adjacent properties are residential. He said that literally anything that can happen in the I-1 District can happen in this building but what has been proposed is a self storage warehouse and warehouse. He said that unless the Board imposes a condition the spaces in the proposed building could be rented out for different industrial uses. He said that staff is proposing the condition because staff receives complaints all of the time about the County approving industrial use in Wilber Heights but industrial uses is what the area is zoned. He said that when this Board approves a variance for an industrial use side yard with all of the surrounding properties being residential the County has discretion about that and the Board can impose the condition or ignore it but after all of the time that staff spends discussing this with the residents of Wilber Heights staff thought that the condition would be a reasonable condition to place before the Board.

Mr. Thorsland asked the Board if there were any questions for Mr. Hall.

Ms. Capel asked Mr. Hall if lighting is an issue.

Mr. Hall stated that the Zoning Ordinance includes the Standard Condition that requires all exterior lighting

### ZBA

#### 3/29/2012

to be full-cutoff. He said that a condition limits the hours of operation but it is unknown as to what will happen in the proposed spaces and what type of noises will be generated therefore it is his view as the Zoning Administrator that the property is located in an industrial district and during the day there will be the sounds and activities that occur in an industrial district. He said that if the condition is approved it will assure that at night time there will be some reduction in noise and activities. He said that the only reason that staff is proposing the condition is because of the requested variance and if there were no variance then there would be no condition.

Mr. Palmgren asked Mr. Hall if he is proposing limited access during these hours.

Mr. Hall stated that the intent of the condition is that there should not be anyone moving in and out of the storage spaces between the hours of 10 PM and 7AM. He said that the intent of the condition is literally that there will be no activity in the self storage spaces at all. He said that no one will be living on the property and there will be no night watchman and it is true that there is a large mall located on one side of the property and residences on the other three sides but no one will be present on the property at night unless Mr. Burk is present in his own space.

Mr. Courson stated that he drives past the property several times per day and the streets are narrow in the neighborhood and he is concerned about granting such a small setback for the streets for parking along the north side. He said that the subject property is an extremely small lot and the neighbor to the north will have a direct view of the activities that are occurring on the property. He asked if any of the neighbors have expressed concerns regarding the petitioner's request.

Mr. Thorsland asked the Board if there were any addition questions for comments for Mr. Hall and there were none.

Mr. Hall stated that one neighbor was present at the last meeting although she is not present tonight. He said that he has not taken any calls on this case and he is not aware of any calls received by other members of the Department of Planning and Zoning staff. He said that he assumes that everyone in this small neighborhood is aware of Mr. Burk's proposal.

Mr. Kass stated that the only call that he received regarding the case was from Mike Kobel, Chief of the Eastern Prairie Fire Protection District and he basically just had questions regarding the nature of the case.

Mr. Thorsland asked the Board if there were any questions for Mr. Burk and there were none

Mr. Thorsland asked if staff had any questions for Mr. Burk and there were none.

## ZBA

#### 3/29/2012

1 Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Burk and there was no one.

Mr. Thorsland asked staff to explain why Part A. is no longer required.

Mr. Hall stated that Part A. was reviewed in the Supplemental Memorandum dated March 15, 2012. He said that staff had worked on the case without completing the averaging process along Paul Avenue which the Zoning Ordinance allows in area such as Wilber Heights. He said that once staff had the chance to complete the averaging along Paul Avenue it was determined that the Zoning Ordinance would allow as little as a 7-1/2 foot yard along Paul Avenue. He said that the plan that Mr. Burk has proposed provides for all of the parking that is required although the parking is closer to the property line than what the Zoning Ordinance normally requires and is included as part of the variance. He said that all of the parking is off-street and the condition that the Board would normally consider regarding parking was not warranted in this case therefore it was not included. He said that a variance for the side and rear yard is included in the request because the parking is principally on the north side and there is a visibility triangle issue on Market Street. He said that there will need to be a septic system if there is ever a bathroom installed in the building which will also be along Market Street. He said that the loading berth requirement is part of the variance because Mr. Burk thought that it was a reasonable request since one parking space is provided for each unit.

Mr. Courson stated that many times with a self storage warehouse there will be an oversized truck or U-Haul which is longer than a normal parking space for a regular vehicle.

Mr. Hall stated that it is very rare to have every renter present at the same time and the only way to include a loading berth is to make the building smaller. He said that the Zoning Ordinance does not require the loading berth to be in front of the spaces although there is a lot of room along Market Street but that is not where someone is going to want to park to unload their U-Haul. He said that if this is a concern of the Board the only alternative is to require that the building be made smaller but it is at the Board's discretion.

Mr. Thorsland requested that Mr. Burk address the Board.

Mr. Thorsland stated that looking at the annotated site plan the ADA parking is located along the west side of the building. He asked Mr. Burk if the area between the ADA parking and the other parking where the sidewalk is located will be paved.

34 Mr. Burk stated that the ADA parking and the sidewalk will be paved.

36 Mr. Thorsland asked Mr. Burk about the area in between.

38 Mr. Burk stated that the area in between will be rock and not grass.

### AS APPROVED APRIL 26, 2012

#### 3/29/2012

Mr. Thorsland stated that to alleviate Mr. Courson's concern someone could come onto the rock area with their U-Haul to unload. Mr. Courson stated that someone could but will they because most people back up to the door of the unit to unload. Mr. Passalacqua asked staff if the parking areas are 16' x 21'. Mr. Hall stated that he believes it is 21' x 22'. Mr. Passalacqua stated that the sidewalk is four feet wide and the parking spot next to it is 20' wide. Mr. Hall stated that the area is 17' x 22'. Mr. Thorsland asked the Board if there were any additional questions for Mr. Burk and there were none. Mr. Thorsland asked if staff had any additional questions for Mr. Burk and there were none. Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Burk and there was no one. Mr. Thorsland stated the Board and the petitioner appear to be comfortable with Special Conditions A and B therefore proposed Special Condition C needs to be discussed. Mr. Thorsland requested the Board's comments on proposed Special Condition C. Mr. Courson asked if proposed Special Condition C is enforceable. Mr. Thorsland stated that he would assume that proposed Special Condition C will be enforced the same way as most of the other special conditions in that someone will call staff to complain. Mr. Thorsland asked the Board if a sign should be proposed as a condition of approval. Mr. Courson stated that a sign would be appropriate. Mr. Hall asked if a 2' x 2' sign is being proposed. Mr. Courson stated that a sign could be placed on each unit although it would not need to be 2' x 2'. He said

### AS APPROVED APRIL 26, 2012

### 3/29/2012

1 that perhaps a 12 inch sign would be appropriate so that the occupant would view it every time they pull up 2 to their unit.

3 4

Mr. Hall stated the sign should indicate that no activity is to take place during the hours of 10PM and 7AM.

5 6

Mr. Passalacqua stated that the sign may stipulate where someone can and cannot park their vehicle.

7 8

Mr. Thorsland asked if the Board would be planning for Somer Township as to their roads being blocked. 9 He said that he is comfortable with a sign indicating the hours but not parking. He asked Mr. Courson how

10 parking is handled at his facility.

11

12 Mr. Courson stated that the access is off of the road and his facility is fenced therefore he has no issue with 13 people parking along the road.

14

15 Mr. Thorsland asked Mr. Courson to indicate how many people are normally at his storage units at one time.

16

17 Mr. Courson stated that he only has five units but there may be three people there at the same time. He said 18 that the amount of traffic is normally very small for a warehouse but if someone starts running a business out of the one of the units then there could be a lot of traffic movement. He said that if he is correct every one of 19 20 the units could house any of the allowed uses and it is likely that some type of delivery vehicle could be up 21 to 40 feet long and no turn-around is available.

22

Mr. Thorsland stated that the only remedy is to require that the building be made smaller.

23 24

25 Mr. Courson stated that he does not believe that the subject site is a good location for the proposed 26 warehouse because it is an incredibly small lot.

27

28 Mr. Thorsland noted that all of the lots in the area are incredibly small lots.

Mr. Thorsland stated that the lot's current use is an abandoned building.

29 30

Mr. Courson stated that the sale of the subject site is pending. 31

32

33 34 Mr. Courson stated that its current use is a vacant lot.

- 36 Mr. Hall stated that if the Board cannot find a way to authorize such a simple building on these lots in
- 37 Wilber Heights then the Board is telling the property owners that their properties cannot be used which goes
- 38 against everything in the Zoning Ordinance. He said that there has to be a way that the land can be used

### ZBA

### 3/29/2012

1 which will be consistent with what the Zoning Ordinance is about and perhaps the only way is to reduce the

- 2 number of self storage units and if that is the case then that is what the Board should do. He said that Mr.
- 3 Burk's intended use is one thing and the Board always has to approve a case assuming a worst case scenario.
- 4 He said that if someone puts a business in the number of units that the Board is willing to approve he could
- 5 see increased activity and a vehicle consistently present with no indication of who owns the vehicle. He said
- 6 that Mr. Courson's concern about having all of the activity on the property, which is what the Zoning
- 7 Ordinance requires, could require more of a front yard along Paul Avenue to literally provide more length for
- 8 vehicles. He said that perhaps after listening to the concerns from the Board it may be necessary for staff to
- 9 work with Mr. Burk some more before the Board takes action.

10

Mr. Passalacqua stated that an auto business is located north of the subject property and it appears that all of their parking is paved. He said that he understands that the property to the north is larger but is that possible

- for Mr. Burk's proposed use. He asked if the front yard indicated on the March 2, 2012, site plan is a certain
- size for a reason.

15

Mr. Hall stated that there is a visibility triangle which takes up one-half of the front yard.

17

18 Mr. Passalacqua asked if someone could park in the visibility triangle.

19

20 Mr. Hall stated no.

21

Mr. Passalacqua asked if that requirement applies to the lot to the north.

23 24

25

26

Mr. Hall stated that it appears that the lot to the north may well comply with the visibility triangle. He said that Mr. Burk has the plumbing stubbed in for a bathroom and if he is going to have a bathroom a septic system will be required because there is no sewer available. Mr. Hall stated that a septic system will take up a lot of the lot's square footage.

27

28 29

30 31 Mr. Passalacqua stated that he has worked in this area a little bit and it is tough to get around. He said that he agrees that people will probably pull up to this building and stop wherever they decide to stop. He said that the subject property is probably in a busier location than the property to the north therefore it is very important that the Board approve this project correctly.

323334

Mr. Hall stated that the only way to not have the issues which the Board is voicing concerns about is to reduce the number of units so that the full 50 feet of the lot is available for vehicles with trailers.

35 36

37 Mr. Courson stated that even a crew cab truck with a trailer attached would be an issue.

### ZBA

### 3/29/2012

Mr. Hall stated that this is a problem with properties such as these because staff does not have good guidance
 to advise the petitioner's about what they should request.

3 4

Mr. Courson stated that he agrees that the building would be a vast improvement to the area but not at the risk of safety. He said that not having a loading berth for a warehouse seems odd.

5 6 7

8

Mr. Hall stated that the Board sees loading berths all of the time which are not more than an area that is being called a loading berth. He said that Mr. Courson's concern is the actual use of the lot given the constraints of the property. He said that staff may need to work with Mr. Burk more regarding his request.

9 10 11

Mr. Passalacqua asked Mr. Hall if there is a generic size requirement for a loading berth.

12

Mr. Hall stated the minimum size requirement for a loading berth is 12' x 40'. He said that the property is
 only 50 feet deep and a loading berth is required to be 40 feet long.

15 16

17

18

Mr. Thorsland stated that at best one of the units would have to be removed along the east side for a loading berth and he does not believe that it would be functional. He said that the Board may have to weigh the balance of taking what is effectively a very difficult lot and allowing an industrial use on it which is certainly much better than what currently exists.

19 20

21 Mr. Passalacqua asked if ADA is required for the use.

22

23 Mr. Hall stated yes.

24

25 Mr. Thorsland stated that the space between the parking spots and the ADA area will be stone.

26

Mr. Thorsland asked if the Board would prefer that staff continue working with the petitioner to address the
 Board's concerns.

29

30 Ms. Capel stated that she would prefer to have staff continue working with Mr. Burk.

31

Mr. Hall stated that given his understanding of the Board's concerns the building would have to be made smaller by one unit which would give room for a loading berth eliminating the need for Part F. He asked the Board if they desired to have a condition regarding no parking in the street. He said that such a condition is difficult to enforce but it makes the Board's intention very clear.

36

37 Mr. Courson stated that such a condition is not necessary if it cannot be enforced.

### ZBA

#### 3/29/2012

- 1 Mr. Thorsland stated that rather than trying to patch this all together tonight he believes that it would be
- better for Mr. Burk and staff to work on a modified site plan. He asked Mr. Burk if he would be comfortable
- 3 with a continuance date.

4

5 Mr. Burk indicated yes.

6

7 Mr. Hall stated that the case could be continued to the April 12, 2012, meeting and the only cases which would be heard at that meeting would be Case 685-AT-11 and 702-V-11.

9

Mr. Thorsland asked Mr. Burk if he feels that he would have enough time to work with staff on a revised plan if his case was continued to the April 12, 2012, meeting.

12

13 Mr. Burk stated yes.

14

- 15 Mr. Thorsland asked if staff would have enough time to work with Mr. Burk on a revised plan for Case 702-
- 16 V-11.

17

18 Mr. Hall stated yes.

19

20 Mr. Thorsland entertained a motion to continue Case 702-V-11 to the April 12, 2012, meeting.

21

Mr. Passalacqua moved, seconded by Ms. Capel to continue Case 702-V-11 to the April 12, 2012, meeting. The motion carried by voice vote.

24

6. New Public Hearings

25 26

- 27 Case 699-AM-11 Petitioner: L.A. Gourmet Catering, LLC, with owners Annie Murray, Lauren
- 28 Murray and landowner John Murray Request to amend the Zoning Map to change the zoning
- 29 district designation from the AG-1 Agriculture Zoning District to the AG-2, Agriculture Zoning
- 30 District in order to operate the proposed Special Use in related zoning case 700-S-11. Location: A 10
- acre tract in the Southwest Quarter of the Northwest Quarter of Section 14 of Hensley Township and
- 32 commonly known as the home at 2150 CR 1000E, Champaign.

- 34 Case 700-S-11 Petitioner: L.A. Gourmet Catering, LLC, with owners Annie Murray, Lauren
- 35 Murray and landowner John Murray Request to authorize the construction and use of an Event
- 36 Center as a "Private Indoor Recreational Development" as a Special Use on land that is proposed to
- 37 be rezoned to the AG-2, Agriculture Zoning District from the current AG-1, Agriculture District in
- 38 related Case 699-AM-11. Location: A 10 acre tract in the Southwest Quarter of the Northwest

### **ZBA**

3/29/2012

Quarter of Section 14 of Hensley Township and commonly known as the home at 2150 CR 1000E,
 Champaign.

Mr. Thorsland called Cases 699-AM-11 and 700-S-11 concurrently.

Mr. Thorsland informed the audience that anyone wishing to testify for any public hearing tonight must sign the witness register for that public hearing. He reminded the audience that when they sign the witness register they are signing an oath.

Mr. Thorsland informed the audience that Case 700-S-11is an Administrative Case and as such the County allows anyone the opportunity to cross examine any witness. He said that at the proper time he will ask for a show of hands for those who would like to cross examine and each person will be called upon. He requested that anyone called to cross examine go to the cross examination microphone to ask any questions. He said that those who desire to cross examine are not required to sign the witness register but are requested to clearly state their name before asking any questions. He noted that no new testimony is to be given during the cross examination. He said that attorneys who have complied with Article 7.6 of the ZBA By-Laws are exempt from cross examination.

Mr. Thorsland asked the petitioners if they would like to make a statement outlining the nature of their request.

Ms. Anne Murray and Mrs. Lauren Murray-Miller stated that they are before the Board tonight requesting a zoning change and a special use permit for L.A. Gourmet Catering. They said that the change will allow them to provide Champaign County and surrounding communities a unique setting for their special events which is not available now. They said that the atmosphere that they are looking for cannot be obtained in town or even on the edge of town and they have searched the Champaign-Urbana area for two years for their five year catering business' needs and they have completed extensive market research regarding this type of service in the area. They said that they are excited about the outdoor atmosphere and the seclusion on the property.

Mr. Thorsland called John Hall to testify.

Mr. John Hall distributed a Supplemental Memorandum dated March 29, 2012, for Case 700-S-11to the Board for review. He said that the new memorandum includes new evidence summarizing the comments from Berns, Clancy and Associates on the engineering review and that the letter from Berns, Clancy and Associates is attached to the memorandum. He noted that Berns, Clancy and Associates only reviewed it for feasibility so this is not an approval of the exact engineering.

## ZBA

3/29/2012

Mr. Hall stated that the subject property is not located in the mapped floodplain but it is located next to a swale that carries a large amount a water during a 50 year event. He said that the engineer obtained the elevation of the floodwaters in the swale from the bridge design and some part of the subject property is occupied by floodwater during a 50 year event. He said that the petitioner is proposing a compensatory detention area on the western end of the lot and that is an area that will be shaped to hold more stormwater than it holds right now and that is because at the east end of the property where the event center, parking and detention basin and septic system are proposed is pushing out into the area where the 50 year flow currently goes therefore the compensatory storage is to provide a makeup area.

Mr. Hall stated that new item 8.B.(2)(f) addresses the proposed tree screening. He said that the site plan depicts a row of evergreen trees along the north property line and the trees are proposed as a fulfillment of the required screening for the parking area. He said that BCA reminds us that if those trees are literally at the north property line they will be blocking the drainage and catching debris and making the debris pile up on the adjacent property. He recommended that the trees be moved back from the property line as far as possible so that they are not contributing to the blocking of the stormwater and the debris that they catch will remain on the subject property and not flow over onto the adjacent property. He said that the Zoning Ordinance can have the screening that it needs for the surrounding neighbors and it won't impact the attempt in creating a very nice environment because it is such a small change.

Mr. Hall stated that the subject property is located two miles outside of the City of Champaign and it is not within the one and one-half extra-territorial jurisdiction of the City of Champaign. He said that the AG-2 District generally occurs within the one and one-half mile area but it doesn't stay within the one and one-half mile area and to illustrate such he brought the zoning maps for Somer and Hensley Townships for the Board's review.

Mr. Hall indicated that northeast of Urbana in Somer township there are areas of AG-2 located two and one-half miles beyond the ETJ of Urbana. He said that this area has been zoned AG-2 since 1973 and he can guarantee the Board that in 1973 it was more than two and one-half miles from Urbana. He said that in Hensley township, which is northwest of the City of Champaign, it is apparent that there are only a few areas remaining which are zoned AG-2. He said that for some reason the drafters of the zoning map allowed a lot of AG-2 northeast of Urbana but they did not place much northwest of Champaign and none west of Champaign. He said that the drafters of the zoning map did not bother to indicate why the zoning map was created in the manner that it was created. He said that he is not suggesting that these issues are justification for the requested rezoning but AG-2 occurs in a lot more areas than just within the one and one-half ETJ of a municipality. He said that on the Map Amendment Finding of Fact staff did not find where the rezoning poses any problem with any of our policies because most of the policies that are relevant have to do with the actual physical relationship of the use as it relates to the agricultural area. He said that since the subject property fronts a County Highway that can handle the traffic staff does not see that many issues other than

### ZBA

### 3/29/2012

the possible issue of AG-2 being further than one and one-half miles from a municipality.

1 2 3

4

5

6

7

8

9

10

11

12

13 14

15

16

17

18

19 20

21

22

Mr. Hall stated that staff has proposed a lot of conditions for the special use and not because of problems that staff foresees. He said that the stormwater drainage plan looks good thus far and the accessibility requirements are always required and the new state building code is required for all commercial buildings such as the one proposed. He said that the health department has to approve and license the food service, and the owners have already complied with the liquor license requirements. He said that the septic system has already been approved by the health department. He said that he wonders how many drainage tiles go under the subject property. He said that staff is not proposing a specific investigation and staff is not proposing an actual investigation to locate them but any tile that is encountered will have to be dealt with accordingly and either relocated or if there is parking spaces to be placed over it the tile will have to be replaced with ductile iron. He said that drainage tiles are going to be a big part of the construction of this project and all that we can do is make sure that the petitioner knows how to deal with those once they are encountered. He said that the screening has to be a certain size within a certain number of years and hopefully moved back from the property line. He said that the petitioners plan to redo the driveway, which is a good thing, and where it connects to County Highway 1 it needs to be approved by the County Engineer. He said that there is a lot of evidence on a special use like this and staff does not see any big problems at this point and it isn't ready for final action tonight because there is so much information to review. He said that with a case like this where the map amendment goes on to the County Board but the ZBA is the final say on the special use permit there is always the question about whether to take action on both cases and see what happens with the map amendment. He said that at times the Board desires to do such so that the County Board knows that the ZBA is completely comfortable with the special use permit. He said that the Board could take action on one of the cases or both of the cases.

23 24

Mr. Thorsland asked the Board if there were any questions for Mr. Hall.

252627

Mr. Courson stated that he has worked on the property in the past for the previous owner and not the petitioners. He said that the evergreens located on the north edge will provide shade on the crops and the adjacent landowner may not appreciate having the trees located on the property line.

29 30 31

28

Mr. Thorsland asked the Board if there were any additional questions for Mr. Hall and there were none.

32 33

Mr. Thorsland called Ms. Swartzendruber to testify.

34 35

36

37 38 Ms. Judy Swartzendruber, who resides at 2129 CR 1000E, Champaign stated that she is speaking as a resident of the community and she would like to draw attention to several features which concern the neighbors. She said that she and her husband are concerned about the water runoff from the subject property and how it will affect the neighbors. She said that the swale, which was previously mentioned, has in the

### ZBA

3/29/2012

past created a lot of flood problems on downstream properties as it empties out along I-57. She said that they are concerned about the added noise because the area is not a serene and quiet neighborhood and the road, which is known as the Dewey-Fisher Road, is heavily traveled. She said that the traffic on this road begins around 4:30 a.m. and does not let up until mid-day and begins again until late in the evening with truck traffic going all night long. She said that the proposed entrance to the property, proposed as Pear Tree Lane, is at a very low point and not visible to oncoming traffic from either direction and is a site which experiences a maximum amount of snow drifts during the winter storms.

Ms. Swartzendruber stated that approximately five years ago she was before the Board defending the neighborhood and its culture of the neighborhood when the Hindu Temple project was proposed. She said that the Hindu Temple project is in close proximity to the subject property for this case and if the Hindu Temple and the proposed event center have events at the same time they could create quite a traffic jam in the neighborhood especially if there are approximately 400 people attending an event at the proposed event center and the Hindu Temple has approximately 500 people attending their event.

Ms. Swartzendruber stated that the area's community is concerned about the widening of the road because there have been discussions indicating that the Dewey-Fisher Road needs to be widened. She said that if there are trucks delivering supplies to the Hindu Temple and food items to the event center the road will only deteriorate even more. She said that she and her husband are not in favor of the road being widened because it would place the traffic closer to their home.

Ms. Swartzendruber stated that when she and her husband moved to their residence the area was a farming community which provided a lot of space to enjoy the sunset and the sunrise but now the proposed Hindu Temple will be located outside of her front window and she will not be able to view the sunrise in the morning. She said that the proposed event center will be located just down the road which will cause another change in the culture of their neighborhood and she asked that the ZBA allow the neighbors the opportunity to reflect their feelings regarding keeping their neighborhood as a quiet farming area. She said that the petitioners believe that the subject property is an ideal location which will provide them with the flexibility and atmosphere that could not be obtained in the city and Ms. Swartzendruber agrees but she and her husband and the other neighbors were there first and they do not want more noise and traffic brought to their community. She said that allowing the proposed use will rob the community of the things that they have enjoyed for over twenty years therefore they opposed the petitioner's requests.

Ms. Swartzendruber stated that there was an article in the *News Gazette* regarding the special use and rezoning requests by the ABC Learning Center to the Village of Savoy. She said that she applauds the Village of Savoy Plan Commission because they recommended a denial to the special use and rezoning requests. She said that the Village of Savoy Plan Commission listened to the community when the residents indicated their opposition to the proposal because they did not feel that that the proposed use was

### 3/29/2012

**ZBA** 

1 a good fit for the neighborhood and they expressed their concerns regarding the noise that would be 2 generated by the play area. She said that she considers her backyard to be an extension of her home and she 3 likes it to be reasonable quiet.

4 5

Ms. Swartzendruber stated that the ZBA may believe that the proposed use is progress but she and her husband do not agree because they believe that the proposed use is disgusting.

6 7 8

Mr. Thorsland asked the Board if there were any questions for Ms. Swartzendruber regarding Case 700-S-11 and there were none.

9 10

11 Mr. Thorsland asked if staff had any questions for Ms. Swartzendruber regarding Case 700-S-11 and there 12 were none.

13

14 Mr. Thorsland called Mr. Jack Murray to testify.

15 16

17

18

19 20 Mr. Jack Murray who resides at 2607 CR 1000E, Champaign stated that he and his family desire to build the event center. He said that his family has been farming in Hensley Township for over 100 years and the watershed that goes across the subject property also goes across their properties in several places. He said that he serves on two separate drainage commissions and he contacted Joe Irle, Beaver Lake Drainage District Commissioner, to obtain his approval for the construction of the proposed event center on the subject property. He said that he and Mr. Irle reviewed the plans and located and mapped all of the existing drainage tiles.

22 23 24

21

Mr. Thorsland asked the Board if there were any questions for Mr. Murray and there were none.

25 26

Mr. Thorsland asked if staff had any questions for Mr. Murray.

27

28 Mr. Hall asked Mr. Murray if the existing tiles presented any real big problems with the way that the retreat, 29 parking and the ponds are designed.

30 31

32

33

34

- Mr. Murray stated that there are some tiles which will require some relocation because of the ponds but if you are familiar with how the water comes off of the adjacent properties the retention pond and the other pond will slow down that flow. He said that Mr. Irle indicated that the ponds will do nothing but help the watershed on that area because all of the water runs from the south to north and the ponds will help slow down the water that is coming off of the subject property currently. He said that moving the lane to the north and getting it off of the property line will help the drainage situation because, as the neighbors are aware, the
- 36 37 property has not been very well maintained in the last 25 years. He said that being a farmer and knowing a
- 38 lot about drainage he knows that the drainage situation has not been ideal in how it has been handled over

### 3/29/2012

1 the past 25 years.

2

Mr. Thorsland asked the audience if anyone desires to cross examine Mr. Murray regarding Case 700-S-11 and there was no one.

4 5 6

Mr. Thorsland called Mr. Ben McCall to testify.

7 8

9

Mr. Ben McCall, who resides at 1085 CR 2200N, Champaign, stated that he desires to separate his testimony into two parts. He said that the first part will be as a representative of the Hensley Township Plan Commission and the second part will be his own concerns as a neighboring landowner.

10 11 12

13

Mr. McCall distributed a Special Report from Hensley Township Plan Commission to the Board for review and submitted the report as a Document of Record. He read the report as follows:

14 The Hensley Township Plan Commission held a Special Meeting on March 28, 2012, to review 15 Cases 699-AM-11 and 700-S-11. After reviewing the preliminary memoranda from Planning and 16 Zoning dated March 23, 2012, the Commission voted unanimously to object to the proposed map 17 amendment in Case 699-AM-11 as well as the proposed special use permit Case 700-S-11. We 18 hereby recommend that the Hensley Township Board of Trustees submit our written objections to the County Board within 30 days after the Zoning Board of Appeals hearing, in order to force a <sup>3</sup>/<sub>4</sub> 19 20 supermajority vote of the County Board pursuant to 55ILCS5/5-12014(c). We voted to transmit this 21 document to the Township Board, and also present this document to the Zoning Board of Appeals at 22 its March 29, 2012, meeting. The foremost concerns of the Hensley Township Plan Commission are to preserve best prime farmland for agricultural use, and to preserve the agricultural character of rural 23 24 Hensley Township from the encroachment of urban uses and other uses that are injurious to the 25 character of the district. We therefore object to the proposed map amendment in Case 699-AM-11 in the strongest possible terms. It is clear that this rezoning is not intended to reflect an actual change 26 27 in the character or use of the surrounding area, but rather is intended only to enable a special use that

is specifically forbidden in the AG-1 district.

28 29 30

The Plan Commission objects to this rezoning for the following reasons:

37

38

1. We are concerned that the impacts of the proposed special use on drainage are understated. The proposed 15" storm sewer outlet will unreasonably concentrate the drainage flow from the impervious surfaces on the subject property onto the farm ground to the north. This, combined with the consistent flow of water resulting from the proposed septic system, is certain to negatively impact field operations on the adjoining land. This is in violation of the principle of Illinois drainage law articulated in the Case of Templeton v. Huss: "the court held that the developer was liable for damages to the lower land if the development interfered so much with the natural seepage that the amount and velocity of water running off the developer's land were unreasonable increased."

#### 3/29/2012

- 2. We are also concerned that the impacts of the proposed special use on traffic and public safety are understated. County Road 1000E is a busy, high-speed thoroughfare with a 55 mph speed limit, and there are already a considerable number of accidents caused by vehicles turning onto or off of this road into single-family homes or cross streets such as CR 2100N. Having eighty vehicles in a short period of time going from 55 mph to 5 mph to turn off at the same location is likely to lead to even more accidents.
- 3. There is no justification for rezoning the subject property from AG-1 to AG-2 other than the desire of the owner to use the property for a purpose that is not allowed in AG-1. This is not a compelling justification.
- 4. The rezoning of this parcel from AG-1 to AG-2 seems inappropriate considering the general intent of these zoning districts as described in the Ordinance and the draft finding of fact. Specifically:
- a. The AG-1 district is "intended to protect the areas of the COUNTY where soil and topographic conditions are best adapted to the pursuit of AGRICULTURAL USES and to prevent the admixture of urban and rural USES which would contribute to the premature termination of AGRICULTURE pursuits"; this description is entirely appropriate for the area in question, and in fact rezoning the parcel out of AG-1 would facilitate the admixture of urban and rural uses that the zoning ordinance intends to prevent; and
- b. The AG-2 District is "intended to prevent scattered indiscriminate urban development" but rezoning a single parcel to AG-2 to enable an urban development such as the proposed use would in fact encourage scattered indiscriminate urban development; and
- c. The AG-2 District is "generally located in areas close to urban areas" but the parcel in question is certainly not close to an urban area; and
- d. The AG-2 District is "intended generally for application to areas within one and one-half miles of existing communities in the COUNTY" but the parcel in question is not within 1.5 miles of Champaign.
- 5. The proposed rezoning is incompatible with the stated purposes of Section 2.0 of the Zoning Ordinance, Specifically:
- a. Subsection (l) "prohibiting USES, BUILDINGS or STRUCTURES incompatible with the character of such DISTRICTS," the proposed special use is clearly incompatible with the character of the surrounding AG-1 district, as it is not allowed in AG-1; and
- b. Subsection (n) "protecting the most productive AGRICULTURAL lands from haphazard and unplanned intrusions of urban USES," rezoning this parcel of land would enable a haphazard and unplanned intrusion of urban uses into rural Hensley township; and
- c. Subsection (c) "encouraging the compact development of urban areas..." rezoning this parcel would in fact encourage non-contiguous development in an otherwise rural area; and
- d. Subsection (q) "encouraging the preservation of AGRICULTURAL belts surrounding urban areas, to retain the AGRICULTURAL nature of the COUNTY...", rezoning the parcel in question would

### 3/29/2012

discourage the preservation of the agricultural belt surround the urban Champaign-Urbana area by encouraging an urban use in an agricultural area.

- 6. We strongly object to Section 13.A. of the draft finding of fact, which suggests that "the proposed development supports agriculture or involves a product or service that is better provided in a rural area than an urban area." An event center for wedding receptions and corporate retreats does not support agriculture, even if some of the corporate retreats are for agricultural businesses. Furthermore, the desire of the owner to construct an event center in a rural setting does not mean that event centers are intrinsically better provided in rural areas.
- 7. We also object to Section 15 of the draft finding of fact, which suggests that the proposed amendment would "help achieve": the goal of "protection of the public health and public safety." The fact that the proposed special use involves a septic system and will comply with building codes does not protect public health when compared with the present agricultural use.
- 8. The proposed lighting plan for the property is not only in direct violation of the full cutoff requirements, which indicates that the lighting fixture shall not emit light above the horizontal plan, but is also injurious to the rural character of the district. A conference center that is brightly lit late into the night for wedding receptions is not compatible with the character of agricultural land.
- 9. The proposed special use involves an outdoor patio area as well as walking trails and sculptures, and we are concerned about noise pollution from evening and weekend crowds at wedding receptions and similar events.

In summary, it is our opinion that the proposed rezoning and special use are completely incompatible with the specific language of the Zoning Ordinance, and also incompatible with its general intent. The draft finding of fact reflects a clear bias towards enabling the development of urban uses in rural settings, which the Hensley Township Plan Commission objects in the strongest possible terms. The simple fact that a landowner wishes to use a piece of AG-1 property for purposes that are clearly incompatible with the AG-1 district cannot possibly justify a rezoning to another district to enable that use. More generally, the Plan Commission is extremely opposed to this type of haphazard and noncontiguous development in rural Hensley township. If requests of this sort are approved, the very qualities the petitioner is seeking, a country setting, will be permanently destroyed for all of the residents of rural Hensley township.

Mr. Thorsland requested a motion to grant a 30 minutes extension to the meeting.

Ms. Capel moved, seconded by Mr. Courson to grant a 30 minutes extension to the meeting. The motion carried by voice vote.

Mr. Thorsland asked the Board if there were questions for Mr. McCall regarding the Special Report from the Hensley Township Plan Commission and there were none.

### ZBA

3/29/2012

Mr. Thorsland asked if staff had any questions for Mr. McCall regarding the Special Report from the Hensley Township Plan Commission and there were none.

Mr. Thorsland asked the audience if anyone desired to cross examine Mr. McCall regarding Case 700-S-11 and there was no one.

Mr. McCall stated that he will now present his personal testimony. He said that he resides at 1085 CR 2200N, Champaign which is located in the same section and ¾ of one mile from the subject property. He said that the subject property is in direct view of his backyard, rear deck and the rear windows of his home therefore the requests before the Board personally impacts his family. He said that the petitioner indicated that there are no alternative locations available although while driving around the area it is his impression there is alternative land available that would be more contiguous to other development. He said that the areas along Olympian Drive, U.S. Route 150 and the entire Clearview Subdivision which is currently vacant yet offers the rural vista. He said that it is his personal opinion that if the requests were approved it would make a mockery of the zoning process because the ZBA would be indicating that any property can be rezoned anytime an owner wants to do something that is not allowed in the current zoning district and if that is the case why does the County bother with having zoning districts. He said that staff commented that the AG-2 district is not always located within one and one-half miles of an extra-territorial district and he acknowledges that this may be the case but he does not believe that the County needs to add a little tiny dot of AG-2 in the middle of AG-1 land because it seems to be contrary to the entire intent of the Zoning Ordinance.

Mr. McCall stated that the proposed use will have a personal impact upon his family. He said that he chose to live in rural Hensley Township because of the character of the area. He said that the area is an agricultural area that is quiet and dark at night and those are things that he values because they are important to him as a rural resident of Hensley Township. He said that the proposed use will directly affect him and harm all of the qualities that he values as a resident of rural Hensley Township. He said that already the lights from the subject property are shining all night long casting shadows in his backyard therefore he is sure that the proposed use will result in additional light pollution especially if the light plan that is currently proposed will not include full cut-off light fixtures. He said that it is very likely that the proposed use will result in additional noise.

Mr. McCall stated that he realizes that the ZBA members are here to interpret the Zoning Ordinance but there is also a compelling moral argument to the case which is that the petitioner desires to make money by selling the country experience to people who do not live in the country and the act of doing that will actually mean that the experience of living in the country will be diminished for the residents of rural Hensley Township. He said that in regards to Case 700-S-11 he would ask the ZBA to think carefully about the three

### 3/29/2012

**ZBA** 

criteria that are listed. He said that the does not believe that the special use is necessary for the public convenience at this location. He said that he believes that the special use will be injurious to the district due to the drainage, traffic, noise pollution, etc. He said that he does not believe that the special use will preserve the essential character of the district.

Mr. Thorsland asked the Board if there were any questions for Mr. McCall and there were none.

Mr. Thorsland asked if staff had any questions for Mr. McCall and there were none.

Mr. Thorsland asked the audience if anyone desired to cross examine Mr. McCall regarding Case 700-S-11
 and there was no one.

13 Mr. Thorsland called Mr. Philip Kesler to testify.

Mr. Philip Kesler, who resides at 1402 E. Woodberry, Mahomet, stated that Mr. McCall made a lot of good points and as an adjacent landowner he believes that the proposed use is a misuse of rural agricultural land.

18 Mr. Thorsland asked the Board if there were any questions for Mr. Kesler and there were none.

20 Mr. Thorsland asked if staff had any questions for Mr. Kesler and there were none.

Mr. Thorsland asked the audience if anyone desired to cross examine Mr. Kesler regarding Case 700-S-11
 and there was no one.

Mr. Thorsland asked the audience if anyone else desired to sign the witness register at this time to present testimony regarding Case 699-AM-11 and 700-S-11.

Mr. Thorsland called Ms. Peggy Anderson.

Ms. Peggy Anderson, who resides at 2172 CR 1000E, Champaign, stated that her property is located to the north of the Murray parcel. She said that the Murray land slopes down towards her land therefore her concern is any additional water runoff that would occur if the proposed use is granted. She said that she understands that there are 84 parking spaces proposed but if they are to accommodate 400 people she is concerned that additional parking spaces will be required which also add additional water runoff onto her property. She said that the petitioner indicated that the rural setting appeals to them for their business although she too enjoys the country. She said that her son has decided to move back from the city and obtained an engineering position in the Champaign-Urbana area. She said that her son will be the fifth generation of her family that will live on the farm and he would like to be able to enjoy the current country

### ZBA

#### 3/29/2012

1 atmosphere and not be distracted by lighting, noise pollution, and septic issues with the subject property.

Mr. Thorsland asked the Board if there were any questions for Ms. Anderson and there were none.

Mr. Thorsland asked if staff had any questions for Ms. Anderson and there were none.

Mr. Thorsland asked the audience if anyone desired to cross examine Ms. Anderson and there was no one.

Mr. Thorsland asked the audience if anyone else desired to sign the witness register to present testimony regarding Cases 699-AM-11 and 700-S-11 and there was no one.

Mr. Thorsland asked the Board if they had any questions for staff regarding any of the testimony that has been presented tonight. He said that these cases will not be completed tonight therefore staff requires direction from the Board. He asked the Board if they desired to submit a recommendation on the map amendment to the County Board and await their determination and then move on the special use or would the Board desire to complete both cases at the same time.

Ms. Capel requested staff's opinion regarding the Board's next step. She said that she would prefer to work on the map amendment first.

Mr. Hall stated that he has no idea what the inclination of this Board is on the requested map amendment. He said that staff tried to make the petitioners aware of comments like what was received at tonight's meeting. He said that the staff does its best to prepare the petitioners for those comments but at the same time, as the Zoning Administrator, he is at a complete loss to explain why there is so much AG-2 in Somer Township and so little in Hensley. He said that if the Board believes that the requested special use will not harm the district then that would also mean that the rezoning is reasonable. He said that as soon as the Board has an idea on how it would like to vote on the map amendment then forwarding it to the County Board may resolve the issue very quickly but if the Board is ready to take action on the special use permit at the same time then the ZBA will be sending a message to the County Board.

Mr. Thorsland encouraged the Board to work on both cases.

- Mr. Hall stated that when a project is clearly within the jurisdiction of the CUUATS, Champaign- Urbana Urbanized Area Transportation Study, and staff regularly requests a transportation impact analysis. He said that staff did not request a transportation impact analysis for the Hindu Temple because the property was not located in the jurisdiction of CUUATS and he does not believe that the subject project is within their jurisdiction either. He said that some people would use that as evidence that the proposed use is not in a good location. He asked the Board if they desired to have staff attempt to have a transportation impact

# ZBA

3/29/2012

analysis completed by CUUATS. He said that comments regarding the possibility of events being held at the Hindu Temple and the events center at the same time seems unlikely but it could happen. He said that there may be an extra fee for CUUATS to complete a transportation impact analysis because they are not paid to do studies anywhere in the County and they are only staffed and resourced to be concerned about the area of the urbanized area of the transportation study. He said that if CUUATS has time to complete a study the Board has to allow them time to do it therefore if the Board wants staff to investigate obtaining a study it will take more than one month to do so.

Mr. Thorsland asked if the ADT for the road has been received.

Mr. Kass stated that the ADT for the road is included in the Summary of Evidence.

 Mr. Hall stated that the some of the basic comments that are received relates to a small use on a heavily traveled road is not normally a problem but a big use on a road that does not get a lot of traffic is generally not a problem but a big use where there is already a lot of traffic can be a problem. He said that generally there are no turn lanes on county highways and it is a difficult thing to do. He said that the County Engineer has not raised any concerns to date and staff can make sure that the County Engineer is giving this issue enough attention and Mr. Hall does not know if an impact analysis can be obtained but if the Board needs such to be comfortable then staff will see what they can do about getting one. He said that staff cannot do a traffic impact analysis that would be meaningful because it should be done by people who are used to creating those types of specialized analysis.

Mr. Courson stated that the number of sirens that travel past his house, which is also located near the Dewey-Fisher Road, there are several accidents along this particular stretch of road. He said that with the proposed construction of the Hindu Temple and the proposed event center he could see a huge increase in traffic in this rural area. He said that he is concerned with the safety issues with the two uses on a 55 mph County Highway. He said that he would appreciate Mr. Blue reviewing the area and presenting comments regarding the increased traffic created by the two uses and whether he believes that a transportation analysis by CUUATS is necessary.

Mr. Passalacqua stated that he agrees with Mr. Courson. He said that the events center and the Hindu Temple will create a concentrated amount of traffic at certain times on an already heavily traveled road.

Mr. Courson stated that if alcohol is being served at the events center then it is likely that people will be driving drunk when they leave the property.

Mr. Passalacqua asked Mr. Hall if the subject property is considered best prime farmland.

37 38

vote.

### AS APPROVED APRIL 26, 2012

### 3/29/2012

1 2	Mr. Ha	all stated yes.
3	Mr. Th	norsland requested a continuance date for Cases 699-AM-11 and 700-S-11.
5 6 7 8 9	requiri believe may ab by May	all stated that April 26 <sup>th</sup> would only give staff enough time to find out what Mr. Blue thinks about ng a traffic impact analysis but it would not allow enough time to obtain it. He said that he doesn't te that May 17 <sup>th</sup> would even be enough time to have a traffic impact analysis completed but the Board ble to receive comments from Jeff Blue and a start of a traffic impact analysis but a complete analysis y 17 <sup>th</sup> is probably not possible. He said that perhaps obtaining Jeff Blue's comments and finding out the next step is could be done by April 26 <sup>th</sup> .
11 12 13	Mr. Th	norsland entertained a motion to continue Cases 699-AM-11 and 700-S-11 to the April 26 <sup>th</sup> meeting.
14 15 16		apel moved, seconded by Mr. Palmgren to continue Cases 699-AM-11 and 700-S-11 to the April eeting. The motion carried by voice vote.
17 18	Mr. Th	norsland stated that the Board will now hear Case 701-AT-01.
19 20	7.	Staff Report
21 22	None	
23 24 25	8.	Other Business A. Review of ZBA Docket
26 27	Mr. Th	norsland asked Mr. Hall if desired to review the ZBA Docket with the Board.
28 29 30	Mr. Ha	all stated that the string of difficult cases continues through the month of May.
31 32	9.	Audience Participation with respect to matters other than cases pending before the Board
33 34	None	
35 36	10.	Adjournment
37	Mr. C	ourson moved, seconded by Mr. Palmgren to adjourn the meeting. The motion carried by voice

### AS APPROVED APRIL 26, 2012

3/29/2012

I	
2	The meeting adjourned at 9:50 p.m.
3	
4	
5	
6	
7	Respectfully submitted
8	
9	
10	
11	
12	Secretary of Zoning Board of Appeals
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	
32	
33	
34	
35	
36	
37	
38	

### DRAFT SUBJECT TO APPROVAL DRAFT ZBA //

DRAFT SUBJECT TO APPROVAL DRAFT ZBA //