Environment & Land Use Committee Agenda

June 08, 2009



7:00 p.m.

Lyle Shields Meeting Room
(Meeting Room 1)
Brookens Administrative Center
1776 East Washington, Urbana, Il 61802
(217) 384-3708

Champaign County Environment & Land Use Committee

Carol Ammons, Jan Anderson, Chris Doenitz

Brad Jones, Alan Kurtz (VC), Ralph Langenheim,

Steve Moser, Jon Schroeder, Barbara Wysocki (C)

Date:

June 8, 2009

Members:

Committee

Time: Place: 7:00 p.m.

Lyle Shields Meeting Room

Brookens Administrative Center

55 thru 64

65 thru 66

1776 E. Washington St.

Urbana, Illinois

Phone:

(217) 384-3708

AGENDA

	Old Business shown in Italics	
1.	Call to Order	
2.	Approval of Agenda	
3.	Approval of Minutes (May 11, 2009)	1 thru 22
4.	Correspondence A. Letter from Sodemann & Associates, Inc. dated May 26, 2009	23 thru 24
5.	Chair's Report A. Cancellation of July Committee Meeting	
6.	Public Participation	
7.	Recreation and Entertainment License: Champaign County Fair Association 902 N. Coler Ave, Urbana. County Fair and Carnival July 24 thru August 1, 2009	25 thru 31
8.	Updates: A. Champaign County Hazard Mitigation Plan B. House Bill 466 (regarding Chatham decision) C. 2000 Countywide Computer and Electronics Reguling Collection Report	32 thru 34
	C. 2009 Countywide Computer and Electronics Recycling Collection Report	35 thru 36
	Preliminary Overview of Draft Goals and Policies for the Land Resource Management Plan	37 thru 54

10. Recommendations of the East-Central Illinois Regional Water Planning

Wind Farm County Board Special Use Permits

11. Hiring Professional Consultants for Review of Certain Technical Studies for

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- 12. Monthly Reports (October-December 2008 and January-May 2009) (to be distributed at meeting)
- 13. Other Business
- 14. Determination of Items to be placed on the County Board Consent Agenda
- 15. Adjournment

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Champaign County Envir & Land Use Committee Champaign County Brook Administrative Center Urbana, IL 61802		DATE: TIME: PLACE:	May 11, 2009 7:00 p.m. Lyle Shields Meeting Room Brookens Administrative Center 1776 E. Washington Street Urbana, IL 61802	
MEMBERS PRESENT:			son, Chris Doenitz, Brad Jones, Steve Moser, Ala Barbara Wysocki (C)	
OTHER COUNTY BOARD MEMBERS PRESENT:	Pius Weibel (County Board Chair), Alan Nudo			
MEMBERS ABSENT:	Ralph Langenheim			
STAFF PRESENT:	John Hall, Leroy Holliday, J.R. Knight, Susan Monte (Regional Planning Commission), Susan Chavarria (Regional Planning Commission), Deb Busey			
OTHERS PRESENT:	Eric Thorsland, Russ Taylor, Sherry Schildt, Brad Uken, Tim Poltz, Sherry Schildt, Trish Gale			
Call to Order, Roll The meeting was called to o		.m. The roll was	s called and a quorum declared present.	
2. Approval of Agend	a			
Mr. Jones moved, seconded by Mr. Kurtz to approve the agenda as submitted. The motion carried by voice vote.				
Mr. Schroeder arrived at 7:03pm.				
3. Approval of Minute	3. Approval of Minutes (April 13, 2009)			
Ms. Ammons moved, secon The motion carried by voic	•	nderson to app	rove the April 13, 2009, minutes as submitted.	
4. Correspondence A. Letter from the	Champaign (County Farm B	ureau received May 5, 2009.	

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Ms. Wysocki said that there was a letter each Count y Board Member received dated May 5, 2009, from the Champaign County Farm Bureau. She said that it was there for information only.

5. Chair's Report

None

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6. Public Participation

Brad Uken, said that he was the Chairman of the East Central Illinois Regional Water Supply Planning Committee. He said that about two and a half years ago a committee was formed to study the Mahomet Aquifer to look at the supply and demand and develop a management plan out to the year 2050. He said there were 12 individuals appointed to this committee that was created under an executive order by the former Governor Blagojevich. He said that in the letter that was distributed you will see that there were 12 individuals representing various interest groups. He said that they started off by looking at the demand side and how much was going to be needed in the aquifer to the year 2050. He said that they hired a company from Bloomington, Indiana. and that portion of the study was done. He said that Illinois. State Water Survey was a part of the University of Illinois is working on that side of the equation using the demand information. He said that the third part is to create a management plan to the year 2050 so that's where the challenge comes up and how did they come up with the year 2050. He said that was directed to us by the Governor and the best reasoning behind that was that it was multiple generations over a span of time to plan for.

Mr. Uken said that on May 15 they will release a draft report with information on the demand and supply of the Mahomet Aquifer and also a recommendation on how to manage the aquifer out to the year 2050. He said that there was a variety of things that were included but he liked for the Board to review the handout that was distributed but one of the interesting things was the Champaign-Urbana area. He said that the Water Survey has information that the aquifer generally flows from the Paxton and Gilman area down to Champaign-Urbana then heads down to the Monticello area and then northwest and ends up at the Illinois River at Havana. He said that in Champaign-Urbana we are actually pulling water backwards from the flow of the aquifer. He said that the aquifer moves approximately inches or feet per year and it is not a fast moving river like some people believe and it does not come from Pennsylvania but our water comes from here.

Mr. Uken said that there is a reason for concern and management because we are using a lot of water and pulling the water backwards from its natural flow. He said that the aquifer is a totally different animal when you get to the far west side and you could practically take a spade and dig down to the aquifer but here recharge would take a lot longer. He said that another concern is that Springfield. Decatur and Bloomington may try to locate wells in the aquifer. He said that currently they are using mostly surface water but if they look into things and they get into drought conditions they would look stronger at tapping into the aquifer for their water supply and that will have impacts on us as well as anyone that uses it. He said the Mahomet Aquifer is a limited natural resource and that is why it is critical that we develop the management plan and start to look at it.

Mr. Uken said that a draft of this plan will be available to the public to take a look at on May 15 with a final document by the end of June and at that point they would have everything approved by their committee so that we along with others will start to implement some of the actions that we should be undertaking.

Mr. Uken said that this must be locally managed and not allow a statewide group or organization to try to give us direction on how to manage our aquifer.

Russ Taylor, representative of the Mahomet Township Plan Commission said that they had not filed a formal protest but they met and although they did not get the protest submitted properly they voted unanimously to oppose the dropping of the Map Amendment. He said that he wanted that to be on the record.

Mr. Schroeder move, seconded by Mr. Kurtz to suspend the rules. The motion carried by voice vote.

Mr. Schroeder asked Mr. Taylor if the vote was unanimous.

Mr. Taylor said yes.

Mr. Schroeder asked Mr. Taylor if the Mahomet Township Plan Commission has drawn up a Comprehensive plan or does Mahomet Township have any planning.

Mr. Taylor said that a lot of the township is covered by the Village of Mahomet plan but they do not have a separate plan for the township.

Mr. Moser arrived at 7:08pm.

Ms. Sherry Schildt distributed a news article from a website. Sherry Schildt said that she lives at 398 CR 2500N in Mahomet. She said her husband wanted to be here tonight but he had a conflict in scheduling with a township meeting. Ms. Schildt said that she had found a newspaper article today that was published May 9. She said that this newspaper was from New York and the article pertains to setbacks, noise and property values.

Ms. Schildt read from the article she submitted.

After reading her prepared statement Ms. Schildt said that she looked at the zoning code for the state and she could not find anything that specifically addresses what happens after a public hearing of the Zoning Board of Appeals. She said that for a Special Use Permit it says the County Board may by ordinance or without further public hearing adopt any proposed Special Use upon receiving the report from the ZBA or it may refer the proposal back to the Board of Appeals for further consideration. Ms. Schildt said that this seems to be the principal in state law and if ELUC changes the proposed ordinance after the public hearing is closed that would violate this principal. She said that she could not find anything in state law that talks about what happens after a ZBA public hearing on a text amendment but she was just holding that out as a question and

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she did not know if there was an answer.

Mr. Hall said that a Special Use Permit could be sent back to the ZBA to make changes.

Ms. Schildt asked Mr. Hall if a change could be made even after the public hearing is closed.

Mr. Hall said yes particularly in this case with a text amendment. He said that you yourself said that it may get sent back to ZBA.

Tim Poltz of Midwest Wind Energy addressed the Board regarding shadow flicker. Mr. Poltz said that his comment has to do with the revised Ordinance in particularly in Section M on page 74 of the Ordinance. He said that his understanding and in talking to the Zoning Administrator regarding the revised language is that it keeps the standards the same as they were in the previous draft while simply allowing a private waiver for any shadow flicker without putting a number on the maximum number of hours of what the County would deem acceptable with shadow flicker. He said that shadow flicker could be a very suggestive thing. He said that they could submit a shadow flicker study and a map which shows the average number of minutes or hours per year of possible shadow flicker and it is difficult to have a zero tolerance rule in the Ordinance and from their perspective it would make the Ordinance very difficult for them to work with because there would be no room for error. He said that if they were to come and build a turbine where they would expect to have very minimal impact on any surrounding dwellings and if there is a small amount of shadow flicker this Ordinance would hold them in violation of the Ordinance and the consequences would be to comply with the Ordinance or remove the turbine altogether and that was not a risk they would be willing to take nor would anyone that would be financing the turbines. He said that his suggestion would be that the Ordinance be amended to allow some maximum number of shadow flicker or at least allow for mitigation measures.

Ms. Wysocki asked if there was anyone else to speak.

Ms. Wysocki declared public participation closed.

7. Recreation and Entertainment License: Eastern Illinois A.B.A.T.E., Inc, for live bands, camping bike rodeo. June 5 and 6, 2009.

Mr. Schroeder moved, seconded by Mr. Kurtz to approve the Recreation and Entertainment License for Eastern Illinois A.B.A.T.E., Inc. The motion carried by voice vote

- 8. Updates:
 - A. Champaign County Land Resource Management Plan
 - B. Champaign County Hazard Mitigation Plan
 - C. House Bill 2518 (regarding Chatham decision)

- A. Champaign County Land Use Resource Management Plan
- Susan Chavarria, Regional Planning Manager with the Regional Planning Commission distributed a packet

for the Committee to review and spoke regarding the Land Resource Management Plan. She said that they are the consultants for the Land Resource Management Plan that Champaign County had decided to undertake. She said that they started in September 2007 with this planning process and is now in Stage Two which is the goals, objectives and policies. She said that this is one of the most controversial parts of the whole plan because it's detailing how our land resources could be used in the next 20 to 50 years. Ms. Chavarria said that she wanted to get the Committee started thinking about the approval of the goals, objectives and policies and they will be coming in August seeking signoff on Stage Two so she wanted to make sure that the Committee had the resources they needed to have a good conversation about it among themselves and then fully take into consideration what all these goals, objectives and policies mean.

Ms. Chavarria said that in the packet there are three items and the first one is a summary of some of the information we had gone through in the past, where they are with the current status and next steps.

Ms. Chavarria said that the number of meetings they originally anticipated for this Stage Two process was six. She said that the number that they have for this stage to this date is nineteen. She said that the number of months they had originally anticipated for this date was seven but they have spent twelve so far trying to put the goal, objectives and policies together as a committee. She said that the committee members spent forty five hours just in meetings not counting the review time. She said that there were one hundred forty six goals, objectives and policies that had been written, revised and revised again during the course of a year or

Ms. Chavarria said that as far as the current status they had reached a milestone last week making it through the entire document for the first time. She said that they have one objective and seven policies that they need to go back and look at again so staff will be rewording and bringing it back to the Committee again in June and the Committee was also requesting additional objectives and policies in there and she hoped to have that done by the June 11th meeting. Ms. Chavarria said that they anticipate coming to ELUC in August and by the Committee signing off on this document they are signing off on stage two.

Ms. Chavarria said that Stage Three is the Future Land Use Map and Stage Four is the Implementation Plan and staff had already started on both of those so they hope to bring that to the Committee quickly so she hopes to have a completed draft document by November 2009 and if it goes to the County Board then it would be approximately six months which includes a review process, public hearings and a couple of visits to ELUC and the County Board so the final document would be done by May 2010.

Mr. Kurtz said that he would like to congratulate the Chair, Committee and staff for the excellent work and persistence in the years and hours they put into this. He said that he sat in on a number of these meetings and it was a job well done.

B. Hazard Mitigation Plan

Ms. Chavarria said that they have the Planning Team, staff and Regional Planning Commission Technical Committee reviewing what is the Draft Hazard Mitigation Plan Document and FEMA is also reviewing it at this time. She said that there is a public hearing set for June 8 at 6:30pm before the next ELUC meeting and

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that meeting will be an opportunity for the public comment on the draft document and for ELUC members to attend and provide comments before the regular meeting. She said that they will provide an overview of the plan and Susan Monte will be facilitating that.

C. House Bill 2518 (Regarding Chatham Decision)

Mr. Hall said that he had not had a chance to check the General Assembly website to see if there had been a vote on this since the last meeting so he did not have any new information.

9. Case 634-AT-08 Petitioner: Zoning Administrator Request: Amend the Champaign County Zoning Ordinance as follows: A. Authorize the County Board to approve Special Use Permits (SUP) and to change the requirements for development of wind turbine developments (wind farms) to a County Board Special Use Permit (CBSUP) and a rezoning to the new Wind Farm Overlay Zoning District (WFO).

Mr. Kurtz moved, seconded by Mr. Doenitz to amend the Champaign County Zoning Ordinance to authorize the County Board to approve Special Use Permits and change the requirements for development of wind turbine developments for a County Board Special Use Permit.

Mr. Kurtz said that there had been a lot of discussion over a number of months concerning what many people felt are problems with wind farms. He said that the concerns regarding noise, shadow flicker and fire and the other information that they had been getting were completely exaggerated and when you talk about noise he thought that the Illinois. Pollution Control Board which has tremendously good standards not only during the day but even more strict in the evening and at night that the wind farm developers must adhere to. He said that it would mitigate any of the noise problems even at the separations in place right now. He said that they had handled the noise concerns in a matter necessary to negate any problems for a period of time.

Mr. Kurtz said secondly there was talk of fire hazard. He said that he had researched that area and it was such a rare occasion that it would hardly be worth noting. He said that he talked to Chief Jay of the Corn Belt Fire Protection District and discussed how they would fight a fire 400 feet in the air and his answer was that they would not fight a fire 400 feet in the air much less fight an electrical fire 400 feet in the air. He said that we are talking about a turbine in the middle of a farm field with pretty much no dwellings around it. He said that Chief Jay said that they would watch the fire from the ground. He said that fire would burn out and any debris that would fall would be doused so the fire hazard has been mitigated as well.

Mr. Kurtz said that thirdly, Ms. Ammons and Ms. Anderson were concerned at the last meeting about shadow flicker. He said that he felt that he needed more information so he studied a report on impacts on wind energy development on humans by the National Academy of Science and they talked about shadow flicker. Mr. Kurtz said according to the impact project he said that shadow flicker caused by wind turbines can be an annoyance and its effect needs to be considered during the design of a wind energy project. He said that according to the study in the United States shadow flicker has not been identified as even a mild annoyance. He said that he would like to remove M2 from the existing Ordinance and have M1 stand alone.

1 Mr. Kurtz moved, seconded by Mr. Schroeder to remove M2 from the existing Ordinance and have 2 M1 stand alone and the wind turbine developers need to have a shadow flicker study and identify 3 locations of both summer and winter shadow flicker.

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Ms. Wysocki said that the motion had been made and seconded to remove M2 from the Ordinance.

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Mr. Jones said what would be the point in the wind companies going through the expense of a study if we are not going to use the study.

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Mr. Kurtz said that last month when he asked that the whole section be removed it did not have enough votes to do that so he felt we should just handle the exact problem which would be to remove Section Two.

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Mr. Jones said that if we are going to remove Section Two then just remove the whole section.

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Mr. Kurtz said that he would agree to remove the entire Section M.

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Ms. Wysocki asked Mr. Jones if that was a friendly amendment.

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Mr. Jones said yes.

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Ms. Wysocki asked Mr. Schroeder since he seconded the motion if he was in agreement to the friendly amendment.

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Mr. Schroeder said yes.

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Ms. Wysocki said that the motion now is to eliminate all of Section M.

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Ms. Ammons asked if we eliminate it from the Ordinance totally and towers are put in place and there is a concern with shadow flicker what would be the recourse if there would be a problem.

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Mr. Hall said with what was being proposed there is no recourse because that's what the Board approved. He said that in Bureau County he has seen a condition used although the do not have anything on shadow flicker in their Ordinance but they added a condition of approval that says they will mitigate any shadow flicker that may occur after construction. He said that Bureau County is concerned about any shadow flicker that occurs after construction. He said that this may be a legal question but he thinks they could apply a condition like that on the wind farm developer even though you don't ask for anything upfront.

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38 Mr. Hall said that the alternative on page 74 did provide for a private wavier which was a big improvement 39 from what was in the version the Board saw last month.

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Ms. Anderson said when the Zoning Board of Appeals went through this and recommended it to ELUC someone had informed her that in their consideration of the overlay why they did not offer that based on the 1500 feet which was reduced to 1200 feet. She said that she thinks the concerns from some of the people

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who wanted to have input by having the overlay was, among other things, shadow flicker.

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Ms. Anderson asked Mr. Hall if he could speak on the difference of the separation and what the ZBA said about that.

Mr. Hall said that his impression was that the Committee was aware that the ZBA had sent a system of standards which the overlay was rejected but they increased the separation for non-participating dwellings to 1500 feet. He said that when you go in and take out parts of it you should be sensitive to the fact that they had considered these trade offs so you should also consider those trade offs. He said that there was nothing in writing where the ZBA said that this was a carefully balanced system and if you disturb any of it you are completely destroying it and if you go through the minutes of those meetings they were having a discussion like that and the tendency was to increase the separations and get rid of the map amendment and the effect of the last ELUC meeting was to lower the separations to what they were when they were considering the map amendment.

Ms. Anderson said Germany has a lot of wind farms but they don't have houses in the country so much because they live in the villages and they go in the country to farm so there are not as many dwellings to consider.

Mr. Kurtz said that in his mind when it says any dwelling, if it's touched at any time by a shadow because that's exactly what it says, existing dwellings shall not be subject to shadow flicker there is not any if, and or buts here. He said that existing dwellings, as Mr. Hall stated last week, could be any kind of dwelling and it does not even have to be occupied. He said so we are talking about shadow flicker which could be momentary which is probably true because the National Academy of Sciences don't even see that as a problem in the United States at all and most of the studies we had been seeing are from Northern Europe which does have a problem with shadow flicker. He said that it would be a problem putting up a turbine anywhere because somewhere shadow flicker will happen and moving a turbine or taking down a turbine would be impossible.

Ms. Ammons said that she guesses the last point was the point of the discussion because you do not want to put up anything that large just for someone else to say that it's flickering on my widow every twenty minutes or an hour and have a big problem to deal with. She said that she did not know if she was opposed but at that point she was not convinced that removing any regulatory standard was wise.

Mr. Kurtz asked Mr. Hall if this was removed would Ms. Ammons have the right to add a new shadow flicker section here if she could replace it with a substitute that would be okay to the Committee.

Mr. Hall said yes if it passes.

Mr. Jones said that he believed that the Committee could have some type of provision in here to study and possibly mitigate shadow flicker but on page 65 (M) he agreed with Mr. Kurtz but if you go to the revision on page 74 he was concerned with that because it talked about non-participating dwellings having to sign a

waiver if there was any shadow flicker and to him the project just would not happen because they won't sign

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Mr. Hall said that the idea of a private wavier was that they will get the buy-in of the non-participating land owner by whatever means that was necessary. He said that he was talking to Dwight Farber and who by the way had a previous meeting and he was saying one of the mitigation measures they used was to simply put awnings on the dwellings that had the shadow flicker so Mr. Farber's mind as long as there was a way to mitigate the shadow flicker he was not too concerned about this. Mr. Hall said that he did not mention awnings on page 74 in paragraph M-3 and in fact if the Committee wished to go with alternative B on page 74 and was willing to consider awnings as a part of mitigation it should be in there because with awnings you are still getting shadow on the house but if that is as little as it takes for the land owner to be happy then that was certainly a modest requirement and according to Dwight Farber of Horizon Energy it's one that they do.

Mr. Jones said that he was concerned that the non-participating land owner might not sign a waiver and that could throw the whole project out.

Mr. Hall said how about a non-participating land owner who is getting 60 hours of shadow flicker per year should that person sign off on 60 hours or 200 hours of shadow flicker? He said that he understands the point Mr. Poltz made that taken to the extreme you are talking about a very small amount of shadow flicker being an issue and maybe they could identify a threshold below which they are not interested such as Sangamon County's threshold of an hour or North Carolina's State Ordinance which identifies 10 hours so between having no shadow flicker requirements and just requiring a study there was a whole spectrum of where you could cut it off. He said that he wished he could show a diagram of shadow flicker and what it means to have it 10 hours in a year but those are the things he would like the Committee to consider.

Mr. Weibel asked Mr. Kurtz what was the date of that study.

Mr. Kurtz said that there was no date and it was given to him by Mr. Hall.

Mr. Weibel said that it could be 10 years old and there weren't hardly any wind farms in this country. He said that Europe has had wind farms much longer than we have so they will have more studies on shadow flicker. He said that we don't have that history here that's why it is important to know the date of the study.

Mr. Hall said that he thinks that study was done in 2004 and as Mr. Kurtz read, that study had recommended reviewing shadow flicker even though it said that it had never been a big issue in the United States.

Mr. Weibel said that Europe had a lot of history in studying problems like this so we must address shadow flicker in this Ordinance and he would not vote for it unless we do. He said that he thinks that the alternative that Mr. Hall presented on page 74 was a step in the right direction and he agreed that it should have a threshold but the question was what should that threshold be.

Mr. Poltz said that Mr. Hall was correct when he spoke with Dwight Farber and even Midwest Wind Energy

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had implemented mitigation standards in measures when there had been any issue with shadow flicker. He said that his concern and the concern of the entire industry was the standard that is in there right now can be read if there is shadow flicker whatsoever to require compliance with the Ordinance of removal of the turbine. He said that if the developer would be allowed to mitigate any affects of shadow flicker by mitigation strategies like installing awnings or planting trees there would be much less issue. He said that the issue right now was that it does not have that language in the standard.

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Mr. Moser said that if the Board adopts the two and a half mile setback around all these towns there will not be any place for any wind turbines in here anyway.

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Ms. Wysocki said that's another issue.

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Mr. Moser said that it may eliminate the need for discussing this.

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Ms. Anderson said that she would have difficulty voting for this also if it's taken out completely. She said that if it had some of the suggestions that Mr. Hall and Mr. Poltz made about the awnings that seems to be a reasonable thing. She said that she would like to see wind farms but the Committee has to be careful if we don't we may end up with a lot of public participation and complaints after the fact.

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Mr. Schroeder said that since 20 minutes until eight he had watched a shade on that wall over there. He said that the sun is at a particular angle with the earth right now where he could see the sun coming through some of the port holes of the blinds. He said that blind is there for a reason and he could assume the sun set there pretty similar because of the open field out there. He said that there was sunlight all the way down to where the sun was setting at dusk. He said that if we remove that blind the sun would be obnoxious let alone without seeing any blades moving in front of it and that's why we installed shades in here because at this particular time of the year at this particular hour and he had timed it at ten minute intervals from about twenty minutes till eight and at about ten till eight you could see sun shining through the holes there but if we removed that blind it would be obnoxious. He said that the point was that's why we have that blind there. He said that sun is there, it's beaming through and there is nothing we could do about that be it a blade rotating through it or not. He said like a lot of homes in the urban areas that's why we have them there but his point was that there isn't enough study in this country and we do not have enough experience in this country with shadow flicker so we are left with studies from Europe and as Mr. Kurtz stated the latitude and winds are different than what we have here so he is not opposed to removing this or if this is going to be a big deal and if you want a study then require mitigation only and don't include the waiver because this thing can get personal.

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Ms. Wysocki asked the Committee if there was any other discussion.

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Mr. Moser asked Mr. Weibel what he would propose for a substitute.

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Mr. Weibel said that he would agree to what's on page 74 but have a threshold added to that so it would be an amended version of page 74 but Mr. Hall would have to do research to get a threshold.

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Mr. Hall said that he read off all the standards that he seen has which was 1 hour, 10 hours, 20 hours, 30 hours and he could not give the Committee any advice on how to evaluate those.

Mr. Weibel asked Mr. Hall where they were from.

Mr. Hall said that 1 hour was from Sangamon County, 30 hours was the standard that comes from Europe, Denmark used 20 hours and that he was not sure where 10 hours came from but the point was that the Committee could adopt 15 or 25 but the only thing he could say was in general shadow flicker should not effect the structure more than 15 minutes a day on any given day but it's just a matter of how many days you get that.

Mr. Weibel said that it also depends on how many days of clouds you have.

Mr. Hall said that sunny days and wind direction are the two data elements used in shadow flicker and as far as he knew that was not available for Champaign but it was available for Springfield.

 Mr. Poltz said that most ordinance that he had seen in the Midwest did not address shadow flicker but there were some that did and the ones that did put a maximum number of allowable hours and they also allowed for mitigation like installing awnings or planting trees they did not require shutting down of a turbine or removing of turbines.

Ms. Ammons said that the energy here is to appease the builder and not the resident that may be affected by the 15 minutes of annoyance. She said that just with that as the basic standard they should have something in there to remediate so if it's planting tress or something else we would want to add to this but taking it out totally and all the regulations previously on this same ordinance would be a concern for her. She said that she thinks just possibly put some language in that the Committee could support to address shadow flicker and not let it go without that.

Mr. Kurtz said that he would be amenable to working out a substitute, if they put in shades, awnings or trees but he could not see moving turbines. He said that he would like to propose adding a new section, removing (M) which is now on the table and he would like to call the question on that, and we will re-work this section to satisfy their concerns.

Ms. Ammons asked Mr. Kurtz if he wanted to do that after the vote.

Mr. Kurtz said that this could not stand as it is, there are no exceptions here.

Ms. Ammons said except the alternative she was discussing was on page 74 which should be replacing page 65 unless she has it wrong.

Mr. Kurtz asked Ms. Ammons if she was talking about the Whole (M) or just Section 3.

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Ms. Ammons said Section 1 or 2.

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Mr. Kurtz said that Section 1 was the same thing as Section 2, they are talking about a private waiver but if the land owner does not accept the private waiver we are back to the same exact ordinance again so what we need to do is re-work M with mitigation for shadow flicker of awnings and trees and things to help mitigate shadow flicker. He said that we have blown this thing out of proportion, when we talk about 15 minutes even if its' everyday we could find a way to mitigate that concern with shades, trees or awnings but to kill this entire project was absolutely ridiculous we are talking about millions of dollars, we are talking about roads and bridges, we are talking about education and schools, we are talking about fire and police protection, we are talking about hundreds of jobs and preventing teachers from being laid-off and fire and policemen being laid off because we have no money. He said that this is an opportunity for a financial wind fall and we have one of the most significant ordinances ever produced, this is one of the widest ranging ordinances that he had read concerning wind farms. He said that this has more restrictions in it than any other wind farm ordinance that he had seen and you could go to Kankakee County and see four pages of a wind farm ordinance and they are reaping millions of dollars. He said that he talked to the administrator there and it's been a phenomenal wind fall for them and they are positive. Mr. Kurtz said that he talked to people in McLean County, he talked to people in Wisconsin he had studied this for months now and he finds that they are talking about something and blowing it so far out of proportion that we are willing to scrap this entire project for that.

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Mr. Schroeder asked Mr. Poltz if the wind turbines only produce 35% of the time.

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Mr. Poltz said that in the industry they talk about what's called a capacity factor and that the amount of time a turbine is operating at its fullest capacity so a turbine is only operating at its capacity only a certain percentage of the time and it is the nature of all renewable energy.

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Mr. Schroeder said that if Mr. Kurtz would withdraw his motion and friendly amendment he would withdraw his second that he would suggest to include in Section M1 on the last line delete duration and insert 30 hours of shadow flicker at these locations. He said that we could drop Section M (2) and renumber (3) so that it becomes (2).

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Ms. Anderson said that nobody wants to do away with wind farms but she thinks some of the counties that we are referring to limit the number of subdivisions that pop up so they don't have as many dwellings scattered around to deal with. She said when they talk about citing locations they are talking about before a windmill is built so it's talking about taking this into consideration and the study would figure that out and move it slightly so it would not be near that dwelling.

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- Mr. Weibel asked Mr. Schroeder if his last statement was the motion that was on the floor.
- 39 Mr. Schroeder said no.

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Mr. Weibel asked if Mr. Schroeder if his question had been answered.

5-11-2009

DRAFT SUBJECT TO APPROVAL DRAFT

ELUC

Mr. Schroeder said yes and the answer was it would stop a windmill from running at certain times because that would be part of mitigation.

Mr. Weibel asked Mr. Hall if he would clarify if that was true or not based on what was said.

Mr. Hall said that it depends on how it was designed if it was not designed properly in the first place you could have turbines that exceed that standard and he thinks that there are some areas where they do turn turbines off since they have that ability to stop the flicker during certain hours. He said that the question he had was if the Committee was concerned about shadow flicker 30 hours or more so up to 30 hours they did not need mitigation at all but more than 30 hours they would have to mitigate. He said that again, he was not familiar with the intensity of shadow flicker and that may not prohibit a wind farm developer from proposing hundreds of hours of shadow flicker on a dwelling and all they may have to do is put up awnings.

Ms. Wysocki said that and plant trees.

Mr. Weibel asked Ms. Wysocki what was the motion on the floor.

Ms. Wysocki said that the motion was to remove references to shadow flicker.

Mr. Weibel said that he prefers that it be replaced by the alternative under number 3 and include any means. He said that the other thing he wanted to point out was that shadow flicker normally occurs at sundown and sunset and normally people go out and look at the sun between sundown and sunset and that's when shadow flicker commonly occurs. He said that maybe it's only 15 minutes but it is an important 15 minutes for those people who live in the country.

Mr. Nudo said that if you eliminate Section 2 on page 74 there was nothing on page 65 that says dwelling so we should really identify what we are trying to achieve here. He said that secondly he drove down an east and west street that was tree lined and we are talking about remediation with trees and the sun setting in the west and there would be flicker in your eyes and even blinded at times so a tree could create shadow flicker. So if you put a tree up to hide shadow flicker you would get the same thing.

Mr. Nudo asked the Committee if habitable dwelling assumed that a human being is living there if that is the definition of a dwelling.

Mr. Kurtz said no.

Mr. Nudo said that he would add dwelling habited by a human being because if you have a barn and there is flicker on that barn you may have to enforce something here.

Mr. Hall said that a dwelling is not a barn a dwelling is something with a kitchen and a bath. He said that there are barns with kitchens and baths but that is not the intent.

Mr. Nudo said that dwelling was not mentioned in either section.

SUBJECT TO APPROVAL DRAFT

5-11-09

DRAFT

Mr. Schroeder said that was mentioned in both.

ELUC

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Mr. Jones said that it should include non-participating dwellings.

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Mr. Schroeder said that he would accept that as a friendly amendment.

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Mr. Weibel said that by any means could be added because so long as it is mitigated it's mitigated. If the wind farm developer was willing to move the tower before it's built its fine and dandy why restrict the way that it is mitigated.

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Ms. Anderson said that she would like to amend the motion to include or by any other means necessary.

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Ms. Wysocki asked Schroeder and Mr. Kurtz if they were okay with that.

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Mr. Kurtz and Mr. Schroeder said yes.

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The roll was called.

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Ms. Anderson - Yes Mr. Doenitz - Yes Ms. Ammons – Yes Mr. Jones - Yes Mr. Kurtz - Yes Mr. Moser - No Mr. Schroeder - Yes Mr. Langenheim – Absent Ms. Wysocki – Yes

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Ms. Wysocki said that the motion carried 7-1.

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26 27 Mr. Kurtz said that he had received a call from Compromise Township opposing the map amendment being placed back into the Ordinance and was fully in support of wind farm development in their township. He said that they could not make the meeting this evening because they had a township meeting but they had sent a letter to the Committee for the County Board. He said that they were talking about how important they felt it was because it would be the only way to be able to repair their roads, bridges and help education for the children.

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Mr. Moser asked why didn't they come to the meeting to tell us themselves.

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Mr. Moser said that they had a meeting and they were not able to attend.

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Ms. Wysocki asked the Committee if there was anything else.

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- Mr. Moser asked Ms. Wysocki about the extra mile to be added to the mile and a half.
- 37 Ms. Wysocki said that's what's next on her list.
- 38 Ms Wysocki said that she had a request from the City of Champaign asking for an extension of the ETJ to 39 include an additional mile.

40 Ms. Wysocki said that the Committee has received a handout showing what Champaign County might look 41 like with the additional mile attached.

Mr. Schroeder moved, seconded by Mr. Moser not to support the request from the City of Champaign for extension of the ETJ to include an extra mile.

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Mr. Weibel distributed a map for the Committee to review. He said that the extra mile doughnut was relevant north of Champaign and southwest of Champaign because to the northwest there is Mahomet and to the east there is Urbana. He said that to the southwest is Savoy and Bondville. He said that current mile and a half doughnut was 49 square miles and the extra mile was about 15 square miles because of county rules and restrictions.

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Mr. Schroeder said he still had a problem with what the City of Champaign staff did in Scott Township with the water plant. He said that he and Mr. Moser went to that public hearing and they asked the City Council not to pull a Chatham and they did and you can go out there and look at those roads right now and they are beat to tar and they had not started moving those 80 thousand pound trucks with limestone through there yet. He said that they leap frogged a mile and a half and they will do it again because staff doesn't have a problem with going all the way to Piatt County if they want to and they will and on top of that you have Savoy that's leaping around the mile and a half and they are building up all over the place and if you are driving on any of those oil and chip roads they are a disaster and they are not going to get any better because there is not any money to do those streets, gutters and four lane streets like they should be and to hand them over another mile where you don't have any representation out there to a city counsel or village makes him angry. He said that he appreciated the mayor and City Council allowing he and Mr. Moser to speak and those residents have no recourse in the City Council so they're neighbors to the City of Champaign without any recourse on what the City of Champaign does and that's one of the reasons we have county government for representation but here we won't have it. He said that they want to build these two and a half mile doughnuts out there and if you look at Rantoul and see what it will do to Thomasboro it would eat up two thirds of Thomasboro's ETJ, you will have Savoy going all the way to Tolono and they are paranoid about what Savoy's advances are that will get into another fight with them. Mr. Schroeder said that if you give them another mile they will have more people upset because they would not have any representation or any say in these governments. He said that if you go you out on the west side of Savoy and south side of Savoy they are building anywhere they see fit and if you drive your car down those roads at about 40 miles per hour and see if you can stay in your seat with your seatbelt off, you can't and those will not get any better out there. He said that there is no public water, sewer nor gas and they are just building wherever there is open land and he was totally against that.

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Mr. Moser said that he did not think Mahomet had any problem with windmills with Champaign adding another mile because there are only three places that he could see and they are spoken for unless somebody wants to go towards Philo. He said that he did not know why we would worry about that mile because that flat land would not get a wind mill because they built them on moraines everywhere he looked other than Benton, County Indiana and they can't build them fast enough to cover up the whole place.

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Ms. Anderson asked if the airport limits part of that area or do they have to be so far away from an airport.

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Mr. Moser said that most of that ridge out there was in that corridor study between Mahomet and Champaign

now so they can't do anything there and that would take in that ridge north of Champaign to north ofMahomet.

Mr. Weibel said that the only part that might be in that two and a half mile band for Champaign would be the far northern edge of Champaign.

Mr. Moser said that he would also think that Philo, Tolono, Sidney, Rantoul and Gifford would be hesitant to run any project out when their school systems would benefit from it.

Ms. Wysocki asked if each county determines their ETJ or is it determined by the State.

Mr. Hall said that the State sets it at a mile and a half.

Ms. Wysocki asked Mr. Hall if the counties are allowed to expand that.

Mr. Hall said that you are not free to assign jurisdiction but you are free to do what is requested in this instance which is only relevant to wind farms and is not an expansion of the ETJ. He said that the City of Champaign had not suggested that we give up another mile of the counties jurisdiction and it is only in regards to wind farms.

Ms. Wysocki asked Mr. Hall if the County agrees to do this and the ETJ is now 2 ½ miles and hypothetically if some one wants to put up a wind farm at three miles if there is an annexation in Champaign that automatically pushes everything out but how could this be guaranteed if there is a wind farm at three miles.

Mr. Hall said that the same problem could happen there upon subsequent annexation.

Ms. Wysocki said that it doesn't appear to be any type of safeguard or a protection for the city if that's what this is about.

Mr. Schroeder said that he understands that this only deals with the wind farm impacts that Mr. Moser brings up a good point and it's not going to affect anything because the 2 ½ mile doughnuts are outside the moraines anyway and if you go to the east side they are not going to push this issue anyway because they want these windmills out there.

- Mr. Hall said that there is a map of the moraines on the second page of the handout.
 - Mr. Poltz said that he thought that the extension would impact their project outside the mile and a half from the Mahomet municipal limits and if this was extended another mile you will eliminate another mile of potential turbine location.

Mr. Kurtz asked Mr. Weibel although the doughnuts show all of the townships it was only Champaign that would be affected.

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Mr. Weibel said that he included the others because theoretically you could apply the same thing to the other townships.

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Mr. Doenitz said that if all of the municipalities had the extra mile that would affect 22 of the 30 townships in the county, there's not much room left.

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- Ms. Wysocki asked the Committee if there was any other discussion and there was none.
- Ms. Wysocki said that the motion was to turn down the request from the City of Champaign for an extra mile ETJ.

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Ms. Anderson asked if we had a Special Use Permit for the windmills would it be a possibility that this could still be turned down.

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Ms. Wysocki yes

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The roll was called.

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Ms. Anderson – Yes	Mr. Doenitz – Yes	Ms. Ammons – Yes
Mr. Jones – Yes	Mr. Kurtz – Yes	Mr. Moser – Yes

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Mr. Schroeder - Yes Ms. Wysocki -Yes Mr. Langeheim - Absent

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Mr. Jones moved, seconded by Mr. Schroeder to accept a Decommissioning Funding Proposal.

27 28 Ms. Wysocki said that this involves a letter of credit to be staggered over the first 13 years of a twenty five year life of a wind turbine. She said that this letter of credit would remain with the bank that the Board agrees to work through.

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Mr. Nudo said that he had some discussion with a couple of loan officers of banks and he and Mr. Poltz some discussion a little bit ago about the fact that letters of credit had changed and a letter of credit is irrevocable and that it is backed by assets of the entity that is getting the letter of credit and it is renewable each year sometimes now even six months because the banks are changing the rules to make it tougher and tighter to get this kind of backing. He said that what this does is allow the developer of the wind farm not to put the money upfront because there is a lot of upfront cost but it allows us to have a comfort level half way through the lease that we have the money in hand and if something happens like the company were sold or it ran into financial trouble in year seven we would have at least have six years worth of cash on hand to handle decommissioning. He said that Mr. Uken provided a couple of documents for him today which he had at home where they did some decommissioning and the cost could range from zero to \$100.00 per kilowatt because these are mega kilowatt operations. He said that the reason it may be zero is because there was some scrap involving the metals and the things that are used or to be sold elsewhere also people are buying used turbines so there is some ability to get some scrap value out of it and it could be up to a\$100.00

dollars. He said that in a case in California they are talking about one with a lot more turbines but it says that even with this modest amount some could easily cost land owners and tax payers which this is not the two we want involved in this 23 million dollars so it would seem to him that this hybrid of having of credit and then putting down one twelfth of the cash amount of decommissioning and reducing the letter of credit by that amount each year allows us to get our money. He said that it will save the developer money because they have to pay two to three percent on the bulk amount of the letter of credit but as it gets down to zero over twelve years and for the last thirteen years it's zero and they could save 75% of their interest cost.

Mr. Nudo said that Mr. Poltz said that he will take it to his financial guys and see how this would work with them but he sees this as a proposition that they could absorb because they don't have the upfront cost and it eases the Committee's mind as to how we could get this thing paid for.

Mr. Kurtz asked Mr. Nudo if he knows what any of these payments would be at this point and how would we ascertain the total amount of what it would cost to decommission one of these turbines.

Mr. Nudo said that in the write up on page 75 that outlines what the amount should be based on an independent engineer's cost. He said that it would be a bone of contention and the parties would come up with an accurate number and also factor in inflation but his proposal would not get into that and it basically says once we figure what that amount is we fund it this way.

 Mr. Nudo said that he did not have a problem with this being extended three, four, or five more years if they can't afford to put that kind of money up for twelve years and he did not have a problem with it but he thinks it could be a frame work to work with.

Mr. Kurtz asked Mr. Nudo if this has to be placed into this Section of the Ordinance and then we would find out the exact numbers afterwards but at this point we have the guidelines for the payment.

Mr. Nudo said that's correct.

Mr. Jones said that he was not clear but if the firm was sold then we would not be covered and that would be risky because more than likely it would be sold.

Mr. Nudo said that he did not know where the County gets involved in the sale of two entities and if there are some legal documents to say this has to stay for the successor and the signee of any deals that come forward so you have to factor that in or a sale.

Ms. Wysocki asked Mr. Poltz how long had the company been in existence.

Mr. Poltz said that Midwest Wind Energy had been in business since 2003.

Ms. Wysocki asked Mr. Poltz if it had been the same owner throughout.

Mr. Poltz said yes. He said that these projects are seldom setup with one company involved through the lifespan of a project. He said that a project entity is created for example the Crescent Ridge Project (Crescent

project. He said that a project entity is created for example the Crescent Ridge Project (Crescent Ridge LLC) and when you transfer ownership of that project the project entity remains just the ownership interest changes hand so the obligation and the burden to fund the decommissioning plan goes along with the entity.

Ms. Anderson asked Mr. Poltz if this would replace what we have on page 75.

Mr. Poltz said no.

Ms. Wysocki said that this would be an addition to it.

Mr. Nudo said that the description of the LLC would be that the assets of the LLC are all you can go after you cannot go after the member's assets. He said that he was a little more comfortable if they could work this out with us to basically hybrid what we are trying to do here.

Ms. Wysocki asked Mr. Poltz if this letter of credit would remain with the bank that we would agree to work with and would this bank be a local bank.

Mr. Poltz said yes it would remain with the bank and it would be a mutually acceptable bank.

Mr. Nudo said that the escrow would be the same and the money derived from the money in escrow could go towards the decommissioning.

Mr. Kurtz said that each year the letter of credit could be reviewed so any changes that need to be made are made on a yearly basis so they are not surprised five years down the road.

 Mr. Poltz said that the decommissioning plan and the funding for the decommissioning plan is something that would be in place to protect the County and not necessarily be used to decommission a project. He said that if a company is still solvent there's no reason they wouldn't fund a decommission themselves and it's only in place if there is a reason why the project entity could not perform.

Ms. Ammons asked Ms. Wysocki who would be reviewing this.

Ms. Wysocki said that she thought that it would be the Finance Committee.

Ms. Busey said that it would be a function of Mr. Hall's office.

Mr. Hall said that was correct but he still has some questions regarding this. He said his is to make sure that the County has enough money in this fund no matter how it is funded or the shape of the fund to pay for decommissioning and in year 13 when you go to an all cash basis he believed there are questions on how much interest continues to accrue there and in year 13 he assumes the Committee wants 100% of the decommissioning cost that might happen in year 25. He said that he will do his best to get this integrated with the Ordinance but he had a lot of questions about how this needs to look in the Ordinance.

Ms. Ammons moved, seconded by Mr. Kurtz to adjourn the meeting. The motion carried by voice

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ELUC DRAFT SUBJECT TO APPROVAL DRAFT 5-11-09 vote.

The meeting adjourned at 9:02 p.m.

Respectfully submitted,

Secretary to the Environment and Land Use Committee

elucymmutes/minutes frm

Sodemann and Associates, Inc.



May 26, 2009

C. Pius Weibel Chairman, Champaign County Board County Board Office Brookens Administrative Center 1776 E Washington Street Urbana, IL 61802

Re: Supplemental Permit for Rantoul Landfill

Dear Mr. Weibel,

This letter and attached form is to make you aware that the Village of Rantoul is seeking a supplemental permit for the Rantoul Landfill. During a routine inspection by the IEPA, it was determined that an additional methane gas vent should be installed at the Rantoul Landfill. The additional methane gas vent would diffuse methane gases that are causing stressed vegetation. In order to install this additional methane gas vent a supplemental permit must be submitted to the IEPA. This supplemental permit requires us to contact the Chairman of the Champaign County Board. If you have any questions on the attached form please address the Bureau of Land, Permitting Section within 21 days at the following address;

Illinois Environmental Protection Agency Bureau of Land, Permit Section #33 1021 North Grande Avenue East, P.O. Box 19276 Springfield, IL 62794-9276

Christie Children 1

Very truly yours,

Christine Childress

ADMINISTRATIVE SERVICES



Please retain a copy for your own use.

Illinois Environmental Protection Agency Bureau of Land 1021 North Grand Avenue East Box 19276 Springfield, IL 62794-9276

			Date:		
To Elected Officials and	Concerned	d Citizens:			
for a solid waste project	described l	below. You are not obligat	ed to resp	been submitted to the IEPA, Bure and to this notice, however, if you he Permit Section at 217/524-3300	have any
		Illinois Environmental I Bureau of Land, Perm I North Grand Avenue Eas Springfield, Illinois	it Section t, Post Of 62794-9	n (#33) ffice Box 19276 9276	
The permit application, v	vhich is ide	entified below, is for a proje	ct describ	bed at the bottom of this page.	
SITE IDENTIFICATION Site Name: Rantoul Munical Address: 1800 E. Townsh	cipal		Site # ((IEPA): <u>0198110001</u>	
City: Rantoul, IL 61866			County: Champaign		
TYPE PERMIT SUBMISS	SIONS:	TYPE FACILITY:		TYPE WASTE:	
New Landfill Landfill Expansion		Landfill Land Treatment		General Municipal Refuse Hazardous	\boxtimes
First Significant Modification Significant Modification to Operate	odification Transfer Station nificant Modification	Transfer Station Treatment Facility		Special (Non-Hazardous) Chemical Only (exec. putrescible)	
Other Significant Modification Renewal of Landfill Development Operating Supplemental Transfer		Storage Incinerator Composting Recycling/Reclamation Other		Inert Only (exec. chem. & putrescible) Used Oil Solvents Landscape/Yard Waste Other (Specify)	
Name Change Generic					
DESCRIPTION OF PROJ	FCT.				
DESCRIPTION OF PROJ	ECT:				
				t should be installed due to the detecti	
stressed vegetation in a speci-	nc area. The	addition of this methane gas	vent will b	be a supplemental permit to the existing	ig Kantoui





STATE OF ILLINOIS COUNTY OF CHAMPAIGN

ENTERTAINMENT, RECREATION, LODGING OF TRANSIENTS, AND RACEWAYS LICENSE **No. 2009-ENT \$**90.00

Champaign County Fair Association

License is hereby granted to Champaign County Fair Association of 902 N Coler Ave., Urbana IL to provide Recreation/Entertainment at the Champaign County Fairgrounds, Urbana, IL in Champaign County from July 24, 2009 to August 1, 2009 . This License expires the 2nd day of August, 2009 at 12:01am.

Witness my Hand and Seal this 9th day of June, A.D. 2009.

Chairman, Champaign County License Commission

Mark Shelden, Champaign County Clerk



STATE OF ILLINOIS, Champaign County Application for: Recreation & Entertainment License

Applications for License under County Ordinance No. 55 Regulating Recreational & Other Businesses within the County (for use by businesses covered by this Ordinance other than Massage Parlors and similar enterprises)

For C	Trice	Use Only
License No.	20	009.ENT-16
Date(s) of Event(s	s) <u>Ju</u>	cy 24, 2009-Aug. 1,2
Business Name: 📿	HOSEP	oigh County FAIR 155
License Fee:	\$_	90.00
Filing Fee:	\$_	4.00
TOTAL FEE:	\$_	94.00
Checker's Signature:	910	Officer

Filing Fees:

Per Year (or fraction thereof):

\$ 100.00

Per Single-day Event:

\$ 10.00

Clerk's Filing Fee:

\$ 4.00

Checks Must Be Made Payable To: Mark Shelden, Champaign County Clerk

The undersigned individual, partnership, or corporation hereby makes application for the issuance of a license to engage a business controlled under County Ordinance No. 55 and makes the following statements under oath:

A.	1.	Name of Business: Champaign County Fair Association				
	2.	Location of Business for which application is made: 1302 N. Coler Avenue.				
		Urbana Il 617801 (mailing: PO Box 544, Urbana Il 61803-0544)				
	3.	Business address of Business for which application is made:				
		P O Box 544, Urbana Il 61803-0544				
	4.	Zoning Classification of Property:				
	5. Date the Business covered by Ordinance No. 55 began at this location:					
	6.	Nature of Business normally conducted at this location: County Fair				
 Nature of Activity to be 		Nature of Activity to be licensed (include all forms of recreation and entertainment				
		to be provided):Carnival/Fair				
	8.	Term for which License is sought (specifically beginning & ending dates):				
	July 24 - August 01 2009					
(NOTE: All annual licenses expire on December 31st of each year)						
	9.	Do you own the building or property for which this license is sought?				
 If you have a lease or rent the property, state the name and address 		If you have a lease or rent the property, state the name and address of the owner and				
	when the lease or rental agreement expires:					
	11.	If any licensed activity will occur outdoors attach a Site Plan (with dimensions) to this				
		application showing location of all buildings, outdoor areas to be used for various				
		nurnoses and narking snares. See nage 3. Item 7.				

INCOMPLETE FORMS WILL NOT BE CONSIDERED FOR A LICENSE AND WILL BE RETURI D APPLICANT

Recreation & Entertainment License Application Page Three

Give first of	date qualified to do business in Illinois:
Business	address of Corporation in Illinois as stated in Certificate of Incorporation:
Objects of	Corporation, as set forth in charter:
	all Officers of the Corporation and other information as listed:
Name of C	Officer: Andrew J. Hatch Title: President
Date elect	ed or appointed: <u>December 8 2008</u> Social Security No.: _
	th: Place of Birth: Champaign
Citizenshij	o: ed, place and date of naturalization:
ii naturanz	eu, place and date of naturalization.
Residentia	Il Addresses for past three (3) years:
	occupation, or employment for four (4) years preceding date of application for Lawyer

If this business will be conducted by a person other than the applicant, give the following information about person employed by applicant as manager, agent or locally responsible party of the business in the designated location:				
Plac	ne: Karen K. Duffin Date of Birth: Social Security No.: Social Security			
appl	uring the license period, a new manager or agent is hired to conduct this business, the licant MUST furnish the County the above information for the new manager or agent within (10) days.			
,	Information requested in the following questions must be supplied by the applicant, if an individual, or by all members who share in profits of a partnership, if the applicant is a partnership.			
	If the applicant is a corporation, all the information required under Section D must be supplied for the corporation and for each officer.			
	Additional forms containing the questions may be obtained from the County Clerk, if necessary, for attachment to this application form.			
1.	Name(s) of owner(s) or local manager(s) (include any aliases):			
2.	Date of Birth: Place of Birth: Social Security Number: Citizenship: If naturalized, state place and date of naturalization: Residential Addresses for the past three (3) years:			
3.	Business, occupation, or employment of applicant for four (4) years preceding date of application for this license:			
	H OFFICER MUST COMPLETE SECTION D. OBTAIN ADDITIONAL FORM PAGES IF DED FROM THE COUNTY CLERK AND ATTACH TO THIS APPLICATION WHEN FILED.			
Ansv	ver only if applicant is a Corporation:			
Name of Corporation exactly as shown in articles of incorporation and as registered: CHAMPAIGN COUNTY FAIR ASSOCIATION				
^	Date of Incorporation: Feb. 28, 1910 State wherein incorporated: Illinois			

AFFIDAVIT

(Complete when applicant is an Individual or Partnership)

I/We swear that I/we have read the application and that all matters stated thereunder are true and correct, are made upon my/our personal knowledge and information and are made for the purpose of inducing the County of Champaign to issue the permit hereunder applied for.

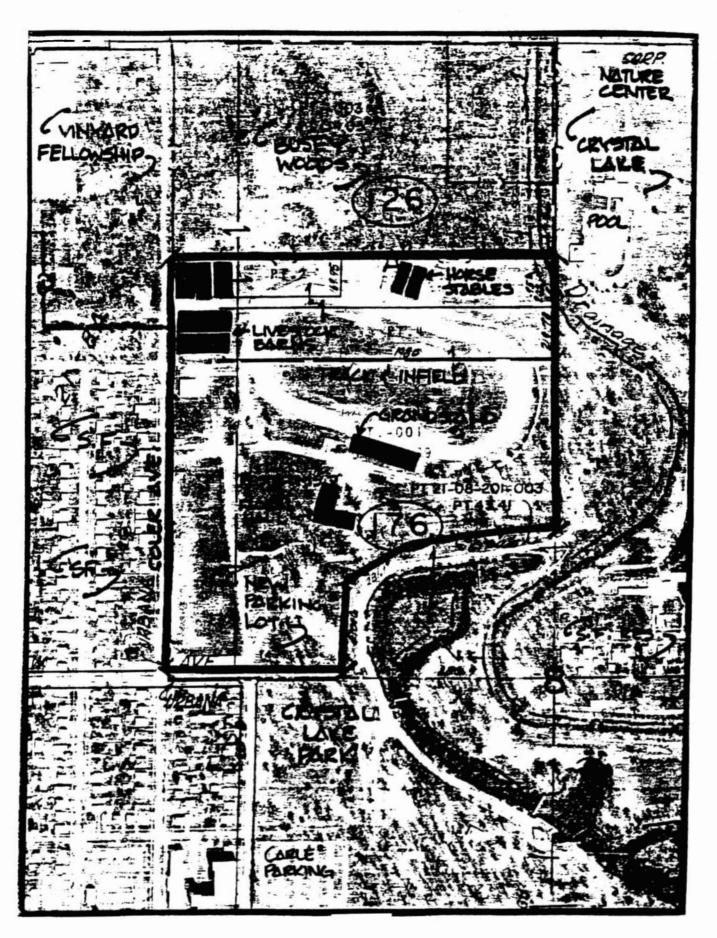
I/We further swear that I/we will not violate any of the laws of the United States of America or of the State of Illinois or the Ordinances of the County of Champaign in the conduct of the business hereunder applied for.

Signature of Owner or of one of two members of Partnership		Signature of Owner or of one of	two members of Partnership
	Signature of Manager or Agent	*	
	Subscribed and sworn to before me this	day of	, 20
		Notar	y Public
	AFFIC	DAVIT	
	(Complete when applied	cant is a Corporation)	
	We, the undersigned, president and secreting duly sworn, say that each of us has read therein are true and correct and are made upon made for the purpose of inducing the County of We further swear that the applicant will not applicant's place of business. We further swear that we are the duly contained as such are authorized and empowered to execute application. Signature of President Andrew J. Hatch	the foregoing application and our personal knowledge and Champaign to issue the lice of violate any of the laws of the ces of the County of Champaign and elected officers of their application for and of the county of champaignstituted and elected officers of their application for and of the county of champaignstituted and elected officers of their application for and of the county of champaigns and other county of champaigns.	d that the matters stated d information, and are use herein applied for the United States of aign in the conduct of said applicant and on behalf of said
	Signature of President Andrew J. Hatc	ade-1. Har	of Secretary
	Subscribed and sworn to before me this "OFFICIAL SEAL" KAREN K. DUFFIN Notary Public, State of Illinois My commission expires 02/03/10 This COMPLETED application along with the	8 day of April Auen N riate amount of cash, or	, 20 09 . otary Public certified check
	made payable to MARK SHELDEN, CHAMPAIGN	29 CLERK, must be turned nic 61802 A \$4 00 Filin	on Fee should be included



FOR ELUC USE ONLY

		Count	y Clerk's Office	
Y	1.	Proper Application	Date Received:	5-8-09
Z	2.	Fee	Amount Received:	94. 00
		<u>Sheriff's</u>	<u>Department</u>	
B	1.	Police Record	Approval:	Date: 5/27/09
	2.	Credit Check	Disapproval:	Date:
	Ren	narks:	Signature:	n Dogen
				0
		Planning & Zo	oning Department	
	1.	Proper Zoning	Approval:	Date: 6/4/09
]	2.	Restrictions or Violations	Disapproval:	Date:
	Rem	narks:	Signature:	Cotal 1
	Aut in	novized as a Special Use in - Case 962-5-94 (includes	The CR District Din D.A.N. been	tent)
		Environment & La	and Use Committee	
]	1.	Application Complete	Approval:	Date:
]	2.	Requirements Met	Disapproval:	Date:
			Signature:	p., ga.
	Rema	arks and/or Conditions:		



Champaign County

Department of

PLANNING & ZONING

Brookens **Administrative Center** 1776 E. Washington Street Urbana, Illinois 61802

> (217) 384-3708 FAX (217) 328-2426

TO: **Environment and Land Use Committee**

FROM: John Hall, Director of Planning and Zoning

DATE: June 4, 2009

> RE: HB 466 regarding the Chatham decision

STATUS: HB 466 is the legislative bill requested by Champaign County and county

> municipalities to change the law regarding municipal annexation agreements. HB466 has been approved by both houses and now awaits

the Governor's signature.

REQUEST: Authorize the County Board Chair to write the Governor requesting

approval of HB466.

BACKGROUND

HB466 is the legislative bill requested by Champaign County and county municipalities to change the law regarding municipal annexation agreements. HB466 changes the law by adding Champaign County to a list of specific counties in which there are certain limits on municipal annexation agreements. HB466 replaced HB2518 which was last year's bill that failed. HB2518 was authorized by Champaign County Ordinance No. 6373 adopted on February 21, 2008. HB466 has been approved by both houses and now awaits the Governor's signature.

HB1003 is another bill that changes the law for all Illinois counties and it too has passed both houses. Both bills now await the Governor's signature. If HB1003 is signed HB466 will not be necessary.

The votes on both bills were overwhelming and there is a good chance that the law will be changed. The City of Champaign has been assisting the County in this endeavor and the Mayor has written a letter to the Governor requesting his signature on HB466 (see attached). The County Board may want to send a similar letter in the hopes of ensuring that one of these bills is signed.



Gerald J. Schweighart, Mayor & Liquor Commissioner

102 N Neil St • Champaign IL 61820 • (217) 403-8720 • fax (217) 403-8725 • www.ci.champaign.il.us

May 21, 2009

The Honorable Pat Quinn Governor State of Illinois 207 State House Springfield, IL 62706

In Re: HB 466 and HB 1003

Dear Governor Quinn:

The City of Champaign requests that you approve HB 466 which is on your desk. The City of Champaign, along with Champaign County and other municipalities in the County of Champaign, requested, through formal Resolutions passed by their Councils and Board, that the state legislature pass an amendment to the Municipal Code concerning the effect of annexation agreements. HB 466 amends 65 ILCS 5/11-15.1-2.1 to add Champaign County to the list of counties that restrict the jurisdictional effects of an annexation agreement to a mile and a half around the municipality. The cities and villages of Champaign County have sought this because it provides certainty concerning control around their extraterritorial jurisdiction. Champaign County has sought this legislation because it limits municipal authority in the unincorporated county outside the mile and a half, so that counties can insure a comprehensive zoning plan.

HB 466 amends the statute simply by adding Champaign County to the other counties which have this limitation on annexation agreements. HB 1003 extends this concept statewide. The City of Champaign supports HB 466 because the county and the municipalities in Champaign County had a dialogue with each other and have concluded that this is the best solution for the municipalities and tor Champaign County. The City of Champaign has no position on HB 1003 because, although we believe this concept is appropriate for Champaign County, other cities in other downstate counties may be in a different situation regarding jurisdictional authority.

RECEIVED

MAY 27 2009

CHAMPAIGN CO. P & Z DEPARTMENT

Governor Quinn May 21, 2009 Page 2

If your office has any questions concerning HB 466 or HB 1003, please contact Trisha Crowley, Deputy City Attorney, at 217-403-8765 or trisha.crowley@ci.champaign.il.us.

Sincerely,

Gerald J. Schweighart

Mayor

cc: Champaign City Council

C. Pius Weibel, Champaign County Chair John Hall, Champaign County Planning and Zoning Director

j:\leg\word\legislative program\gov quinn letter 5-21-09.doc

PLANNING & COMMUNITY DEVELOPMENT

1776 East Washington Street Urbana 4L61802

Phone 217.328.3313 Fax 217.328.2426

www.cerpe.org



DATE: June 2, 2009

TO: Environment and Land Use Committee

FROM: Susan Monte

RE: 2009 COUNTYWIDE ELECTRONICS RECYCLING EVENT

Provided for Information Only

The 2009 Champaign County Computer & Electronics Recycling Event was held on Saturday, May 2nd at the Champaign County Fairgrounds large paved parking lot.

This year's electronics recycling collection was sponsored by Champaign County, City of Urbana, City of Champaign, Village of Savoy, and the Village of Mahomet. The contractor at this year's recycling drop-off event was Web Innovations & Technology Services, Inc. (WITS), Danville, IL.



An estimated 744 cars dropped off computer and electronics materials that filled seven tractor trailers. This amounted to approximately 60 tons of materials. Approximately 400 old televisions were collected, filling an entire tractor trailer. Among other items collected were: 600 computer monitors, roughly 350 non-reusable computers, 75 reusable computers, 22 stacked pallets of old printers and copiers, and 35 laptop computers. Fifteen huge gaylord boxes of various misc electronics and cable/wire/software were collected. Other 'e-scrap' items collected were old stereos, recorders, radios, microwaves, and small electrical appliances.

Items accepted at the event included computers, copiers, printers, monitors, networking and entertainment equipment, phones, stereo equipment, TV's (fee involved) and other small electronics. All items were free to drop off except TV's and computer monitors. The fee for computer monitors was \$5 each. TV drop-off fees ranged from \$10 to \$20, depending on the size & type of television.

The countywide event has been held annually over the past four years. Persons dropping off materials (and event organizers) were pleased with the site layout and traffic flow at this year's event. Vehicles dropping off computer and electronics items had little or no waiting time.

Reasons to Recycle Electronics

Recycling outdated electronics:

- encourages safe management of their potentially hazardous components
- supports recovery and reuse of valuable materials
- helps reduce pollution and energy use tied to production of new electronics

Technological advances are rapidly rendering formerly cutting edge electronics obsolete. Currently, the useful life of a computer is 3 to 5 years and shrinking.

Electronic products can contain over a dozen hazardous or toxic materials. The cathode ray tube in monitors can be up to 27% lead, and in a form that can leach into the water table if dumped in a landfill. Other chemicals such as cadmium and lithium (in rechargeable batteries), mercury (in switches and lamps) as well as chromium and antimony can be found in amounts that may cause them to test hazardous under federal law.

Many electronic products also contain parts that can be profitably refurbished and reused with little effort, resulting in the saving of resources and reducing pollution associated with the access of virgin materials and manufacture of new products. A = Approved

Purpose Statement:A

It is the purpose of this plan to encourage municipalities and the County to protect the land, air, water, natural resources and environment of the County and to encourage the use of such resources in a manner which is socially and economically desirable. The goals, objectives and policies necessary to achieve this purpose are as follows:

GOAL 1 PLANNING AND PUBLIC INVOLVEMENT A

Champaign County will attain a system of land resource management planning built on broad public involvement that supports effective decision making by the County.

Objective 1.1 GUIDANCE ON LAND RESOURCE MANAGEMENT DECISIONS**A**Champaign County will consult the Champaign County Land Resource Management Plan (LRMP) that formally establishes County land resource management policies and serves as an important source of guidance for the making of County land resource management decisions.

Objective 1.2 UPDATING OFFICIALS ON LAND RESOURCE MANAGEMENT CONDITIONSA Champaign County will annually update County Board members with regard to land resource management conditions within the County.

Policy 1.2.1A

County planning staff will provide an annual update to County Board members with regard to land resource management conditions within the County.

Objective 1.3 LRMP INCREMENTAL UPDATESA

Champaign County will update the LRMP, incrementally, on an annual or biannual basis to make minor changes to the LRMP or to adjust boundaries of LRMP Future Land Use Map areas to reflect current conditions, (e.g., *Contiguous Urban Growth Area*, or Rural Residential Area).

Policy 1.3.1A

The Environment and Land use Committee will recommend minor changes to the LRMP after an appropriate opportunity for public input is made available.

Objective 1.4 LRMP COMPREHENSIVE UPDATES A

Comprehensively update the LRMP at a regular interval of no more than 15 or less than 10 years, to allow for the utilization of available updated census data and other information.

Policy 1.4.1A

Comprehensive updates of the LRMP will be overseen by a Steering Committee that is broadly representative of the constituencies in the County but weighted towards the unincorporated area.

Policy 1.4.2A

Opportunities for public input will be provided throughout any comprehensive update of the LRMP.

GOAL 2 GOVERNMENTAL COORDINATIONA

Champaign County will collaboratively formulate land resource and development policy with other units of government in areas of overlapping land use planning jurisdiction.

Objective 2.1 LOCAL AND REGIONAL COORDINATIONA

Coordinate land resource management planning with all County jurisdictions and, to the extent possible, in the larger region.

Policy 2.1.1A

The County will maintain an inventory through the LRMP, of *Contiguous Urban Growth Areas* where connected sanitary service is already available or is planned to be made available by a public sanitary sewer service plan, and development is intended to occur upon annexation.

Policy 2.1.2A

The County will continue to work to seek a county-wide arrangement that respects and coordinates the interests of all jurisdictions and that provides for the logical extension of municipal land use jurisdiction by annexation agreements.

Policy 2.1.3.....A

The County will encourage municipal adoption of plan and ordinance elements which reflect mutually consistent (County and municipality) approach to the protection of best prime farmland and other natural, historic, or cultural resources.

Objective 2.2 INFORMATION SHARINGA

Champaign County will work cooperatively with other units of government to ensure that the Geographic Information Systems Consortium and Regional Planning Commission have the resources to effectively discharge their responsibilities to develop, maintain and share commonly used land resource management data between local jurisdictions and County agencies that will help support land use decisions.

GOAL 3 PROSPERITY Goal 3, its Objectives and Policies were removed.

GOAL 4 AGRICULTURE.....A

Champaign County will protect the long term viability of agriculture in Champaign County and its land resource base.

Objective 4.1 AGRICULTURAL LAND FRAGMENTATION AND CONSERVATION**A**Champaign County will strive to minimize the fragmentation of the County's agricultural land base and conserve farmland, generally applying more stringent development standards on best prime farmland.

Policy 4.1.1.....A

Commercial agriculture is the highest and best use of land in the areas of Champaign County that are by virtue of topography, soil and drainage, suited to its pursuit. Other land uses will not be accommodated except under very restricted conditions or in areas of less productive soils.

Policy 4.1.2 A

The County will guarantee all landowners a *by right development* allowance to establish a non-agricultural use, provided that public health, safety and site development regulations (e.g., floodplain and zoning regulations) are met.

Policy 4.1.3A

The *by right development* allowance is intended to ensure legitimate economic use of all property. The County understands that continued agricultural use alone constitutes a reasonable economic use of *best prime farmland* and the *by-right development* allowance alone does not require accommodating non farm development beyond the *by right development* allowance on such land.

Policy 4.1.4 A

Landowners of one or more lawfully cre

hat are recorded or lawfully conveyed

and are considered a 'good zoning lot' (i.e., a lot that meets County zoning requirements in effect at the time the lot is created) are guaranteed the 'by right' development allowance to establish a new single family dwelling or nonagricultural land use on each such lot, provided that current public health, safety and transportation standards are met.

Policy 4.1.5 A

- a) The landowner by right development allowance will be generally proportionate to tract size, created from the January 1, 1998 configuration of tracts, with
 - 1 new lot allowed per 40 acres up to a total of 4 new lots; and
 - 1 authorized land use allowed on each vacant 'good zoning lot provided that public health and safety standards are met.
- b) No further division of parcels that are 5 acres or less in size will be allowed.

Policy 4.1.6 A

- a) On best prime farmland, the County will authorize only by-right residential development, and not discretionary residential development, provided site development requirements are met. On best prime farmland, the County may authorize nonresidential discretionary development if the non-residential use, design, site and location are consistent with County policies regarding:
- i. suitability of the site for the proposed use;
- ii. adequacy of infrastructure and *public services* for the proposed use;
- iii. minimizing conflict with agriculture;
- iv. minimizing the conversion of farmland; and
- v. minimizing the disturbance of natural areas.
- b) The County may authorize discretionary review development on tracts consisting of other than best prime farmland if the use, design, site and location are consistent with County policies regarding:
- i. suitability of the site for the proposed use;
- ii. adequacy of infrastructure and public services for the proposed use;
- iii. minimizing conflict with agriculture;
- iv. minimizing the conversion of farmland; and
- v. minimizing the disturbance of natural areas.

Policy 4.1.7... ...A

To minimize the conversion of best prime farmland, the County will require a maximum lot size limit on new lots established as by right development on best prime farmland.

Policy 4.1.8.....A

The County will consider the Champaign County Land Evaluation and Site Assessment System rating for farmland protection when making land use decisions regarding a discretionary development.

Objective 4.2 DEVELOPMENT CONFLICTS WITH AGRICULTURAL OPERATIONSA Champaign County will require that each discretionary review development will not interfere with agricultural operations.

Policy 4.2.1.....A

The County may authorize a proposed business or other non-residential discretionary review development in a rural area if the proposed development supports agriculture or involves a product or service that is provided better in a rural area than in an urban area.

Policy 4.2.2.....A

The County may authorize *discretionary review* development in a *rural* area if the proposed development:

- a) is a type that does not negatively affect agricultural activities; or
- b) is located and designed to minimize exposure to any negative affect caused by agricultural activities; and
- c) will not interfere with agricultural activities or damage or negatively affect the operation of agricultural drainage systems, *rural* roads, or other agriculture-related infrastructure.

Policy 4.2.3.....A

Each proposed 'discretionary review' development will be required to explicitly recognize and provide for the right of agricultural activities to continue on adjacent land.

Policy 4.2.4.....A

To reduce the occurrence of agricultural land use and non-agricultural land use nuisance conflicts, all *discretionary reviews* must consider whether a buffer between existing agricultural operations and the proposed development is necessary.

Objective 4.3 SITE SUITABILITY FOR DISCRETIONARY REVIEW DEVELOPMENTA Champaign County will require that each *discretionary review* development is located on a suitable site.

Policy 4.3.1.....A

On other than best prime farmland, the County may authorize a discretionary review development provided that the site with proposed improvements is suited overall for the proposed land use.

Policy 4.3.2.....A

On best prime farmland, the County may authorize a discretionary review development provided the site with proposed improvements is well-suited overall for the proposed land use.

Policy 4.3.3.....A

The County may authorize a discretionary review development provided that existing public services are adequate to support to the proposed development effectively and safely without undue public expense.

Policy 4.3.4.....A

On best prime farmland, any businesses or other non-residential use will be authorized only if:

- a) it also serve surrounding agricultural uses or an important public need; and cannot be located in an *urban* area or on a less productive site; or
- b) the use is otherwise appropriate in a rural area and the site is very well suited to it.

Policy 4.3.5.....A

The County may authorize a discretionary review development provided that existing public infrastructure, together with proposed improvements, is adequate to support the proposed development effectively and safely without undue public expense.

Objective 4.4 REGULATIONS FOR RURAL RESIDENTIAL DISCRETIONARY REVIEW A
Champaign County will update County regulations that pertain to *rural* residential *discretionary* review developments to best provide for site specific conditions by 2010.

Objective 4.5 LESA SITE ASSESSMENT REVIEW AND UPDATESA

By the year 2012, Champaign County will review the Site Assessment portion of the Champaign County Land Evaluation and Site Assessment System (LESA) for possible updates; thereafter, the County will periodically review the site assessment portion of LESA for potential updates at least once every 10 years.

Objective 4.6 PROTECTING PRODUCTIVE FARMLAND......A

Champaign County will seek means to encourage and protect productive farmland within the County.

Policy 4.6.1.....A

The County will utilize, as may be feasible, tools that allow farmers to permanently preserve farmland.

Policy 4.6.2.....A

The County will support legislation that promotes the conservation of agricultural land and related natural resources in Champaign County provided that legislation proposed is consistent with County policies and ordinances, including those with regard to landowners' interests.

Policy 4.6.3.....A

Champaign County will implement the agricultural purposes exemption, subject to applicable statutory and constitutional restrictions, so that all full- and part-time farmers and retired farmers will be assured of receiving the benefits of the agriculture exemption even if some non-farmers receive the same benefits.

Objective 4.7 RIGHT TO FARM RESOLUTIONA

Champaign County affirms County Resolution 3425 pertaining to the right to farm in Champaign County.

Objective 4.8 LOCALLY GROWN FOODSA

Champaign County acknowledges the importance of the production, purchase, and consumption of locally grown food.

Objective 4.9 LOCAL FOOD PRODUCTIONS, PURCHASE, AND CONSUMPTIONA
Champaign County will appoint a panel of local producers and consumers to recommend policies supportive of local food production, purchase and consumption.

Objective 4.10 LANDSCAPE CHARACTERA

Champaign County will preserve the County's agricultural and natural landscape character.

Policy 4.10.1A

The County will develop and adopt standards that reflect LRMP goals, objectives, and policies to maintain the County's agricultural and natural landscape character so that they can be considered during discretionary review cases.

GOAL 5 URBAN LAND USEA

Champaign County will encourage *urban development* that is compact and contiguous to existing cities, villages, and existing unincorporated settlements.

Objective 5.1 POPULATION GROWTH AND ECONOMIC DEVELOPMENTA

Champaign County will strive to ensure that the preponderance of population growth and economic development is accommodated by new *urban development* in or adjacent to existing population centers.

41

Policy 5.1 1....A

The County will encourage new *urban development* occur to occur within the boundaries of incorporated municipalities.

Policy 5.1.2AA

The County will encourage that only compact and contiguous discretionary development occur within or adjacent to existing villages that have not yet adopted a municipal comprehensive land use plan.

Policy 5.1.2B....A

The County will require that only compact and contiguous *discretionary development* occur within or adjacent to existing unincorporated settlements.

Policy 5.1 3.....A

The County will consider municipal extra-territorial jurisdiction areas that are currently served or planned to be available by a public sanitary sewer service plan as *Contiguous Urban Growth Areas* which should develop in conformance with the relevant municipal comprehensive plans. Such areas are identified on the Future Land Use Map.

Policy 5.1.4.....A

The County may approve discretionary development outside Contiguous Urban Growth Areas, but within municipal extra-territorial jurisdiction areas only if:

- a. the development is consistent with the municipal comprehensive plan and relevant municipal requirements;
- b. the site is determined to be well-suited overall for the development if on Best Prime Farmland or the site is suited overall, otherwise; and
- the development is generally consistent with all relevant LRMP objectives and policies.

Policy 5.1 5A

The County will encourage *urban development* to explicitly recognize and provide for the right of agricultural activities to continue on adjacent land.

Policy 5.1.6A

To reduce the occurrence of agricultural land use and non-agricultural land use nuisance conflicts, all County discretionary approvals will encourage and when deemed necessary require the developer to create a sufficient buffer between existing agricultural operations and the proposed *urban development*.

Policy 5.1.7A

The County will oppose new *urban development* or development authorized pursuant to a municipal annexation agreement that is located more than one and one half miles from a municipality's corporate limit unless the Champaign County Board determines that the development is otherwise consistent with the Champaign County LRMP, and that such extraordinary exercise of extra-territorial jurisdiction is in the interest of the County as a whole.

Policy 5.1.8.....Tabled on 5/7/09

The County affirms its zoning authority as provided for in (55 ILCS 5/5-12001), Counties Code.

Note regarding Policy 5.1.8:

Staff will provide requested additional options for this policy in time for the June 11th meeting.

Policy 5.1.9 and Policy 5.1.10 were removed.

Objective 5.2 NATURAL RESOURCES STEWARDSHIPA

When new *urban development* is proposed, Champaign County will encourage that such development demonstrates good stewardship of natural resources

Policy 5.2.1 A

The County will encourage the reuse and redevelopment of older and vacant properties within urban land when feasible.

Policy 5.2 2 A

The County will:

a. ensure that *urban development* proposed on *best prime farmland* is efficiently designed in order to avoid unnecessary conversion of such farmland; and

b. encourage, when possible, other jurisdictions to ensure that *urban development* proposed on *best prime farmland* is efficiently designed in order to avoid unnecessary conversion of such farmland.

Policy 5.2.3A

The County will:

a. require that proposed new *urban development* results in no more than minimal disturbance to areas with significant natural environmental quality; and

b. encourage, when possible, other jurisdictions to require that proposed new *urban* development results in no more than minimal disturbance to areas with significant natural environmental quality.

Policy 5.2.4 and Policy 5.2.5 were removed.

Objective 5.3 ADEQUATE PUBLIC INFRASTRUCTURE AND SERVICES**A**Champaign County will oppose proposed new *urban development* unless adequate utilities, infrastructure, and *public services* are provided.

Policy 5.3.1 A

The County will:

a. require that proposed new *urban development* in unincorporated areas is sufficiently served by available *public services* and without undue public expense; and b. encourage, when possible, other jurisdictions to require that proposed new *urban development* is sufficiently served by available *public services* and without undue public expense.

Policy 5.3.2A

The County will:

a. require that proposed new *urban development*, with proposed improvements, will be adequately served by *public infrastructure*, and that related needed improvements to *public infrastructure* are made without undue public expense; and

b. encourage, when possible, other jurisdictions to require that proposed new *urban* development, with proposed improvements, will be adequately served by *public* infrastructure, and that related needed improvements to *public* infrastructure are made without undue public expense.

Policy 5.3.3 A

The County will encourage a regional cooperative approach to identifying and assessing the incremental costs of public utilities and services imposed by new development.

Policy 5.3.4 was removed.

GOAL 6 PUBLIC HEALTH AND PUBLIC SAFETY A

Champaign County will ensure protection of the public health and public safety in land resource management decisions.

Objective 6.1 PROTECT PUBLIC HEALTH AND SAFETY......A

Champaign County will ensure that rural development does not endanger public health or safety.

Policy 6.1.1A

The County will establish minimum lot location and dimension requirements for all new *rural* residential development that provide ample and appropriate areas for onsite wastewater and septic systems.

Policy 6.1.2A

The County will ensure that the proposed wastewater disposal and treatment systems of discretionary development will not endanger public health, create nuisance conditions for adjacent uses, or negatively impact surface or groundwater quality.

Policy 6.1.3 and Policy 6.14 were removed.

Policy 6.1.5A

The County will actively seek to prevent nuisances created by light and glare and will endeavor to limit excessive night lighting, and to preserve clear views of the night sky throughout as much of the County as possible.

Policy 6.1.6 A

The County will actively seek to abate blight and to prevent and rectify improper dumping.

Objective 6.2 PUBLIC ASSEMBLY LAND USESA

Champaign County will seek to ensure that public assembly, dependent population, and multifamily land uses provide safe and secure environments for their occupants.

Policy 6.2.1A

The County will require public assembly, dependent population, and multifamily premises built, significantly renovated, or established after 2010 to comply with the Office of State Fire Marshal life safety regulations or equivalent.

Policy 6.2.2A

The County will require Champaign County Liquor Licensee premises to comply with the Office of State Fire Marshal life safety regulations or equivalent by 2015.

Policy 6.2.3A

The County will require Champaign County Recreation and Entertainment Licensee premises to comply with the Office of State Fire Marshal life safety regulations or equivalent by 2015.

Objective 6.3 DEVELOPMENT STANDARDSA

Champaign County will ensure that all new non-agricultural construction in the unincorporated area will comply with a building code by 2015.

Objective 6.4 COUNTYWIDE WASTE MANAGEMENT PLANA

Champaign County will develop an updated *Champaign County Waste Management Plan* by 2015 to address the re-use, recycling, and safe disposal of wastes including; landscape waste, agricultural waste; construction/demolition debris; hazardous waste; medical waste; and municipal solid waste.

GOAL 7 TRANSPORTATIONA

Champaign County will coordinate land use decisions in the unincorporated area with the existing and planned transportation infrastructure and services.

Objective 7.1 TRAFFIC IMPACT ANALYSESA

Champaign County will consider traffic impact in all land use decisions and coordinate efforts with other agencies when warranted.

Policy 7.1.1A

The County will include traffic impact analyses in *discretionary review* development proposals with significant traffic generation.

Objective 7.2 COUNTYWIDE TRANSPORTATION SYSTEMA

Champaign County will strive to attain a countywide transportation network including a variety of transportation modes which will provide rapid, safe, and economical movement of people and goods.

Policy 7.2.1A

The County will encourage development of a multi-jurisdictional countywide transportation plan that is consistent with the LRMP.

Policy 7.2.2 was removed.

Policy 7.2.3 A

The County will encourage the maintenance and improvement of existing County railroad system lines and services.

Policy 7.2.4 A

The County will actively seek to implement the County's Greenways and Trails Plan.

Policy 7.2.5 A

The County will seek to prevent establishment of incompatible *discretionary* development in areas exposed to noise and hazards of vehicular, aircraft and rail transport.

Policy 7.2.6.....A

The County will seek to protect *public infrastructure* elements which exhibit unique scenic, cultural, or historic qualities.

_ _ _ __

GOAL 8 NATURAL RESOURCESA

Champaign County will strive to conserve and enhance the County's landscape and natural resources and ensure their sustainable use.

GROUNDWATER RESOURCES

Objective 8.1 GROUNDWATER QUALITY AND AVAILABILITY.....A

Champaign County will strive to ensure adequate and safe supplies of groundwater at reasonable cost for both human and ecological purposes.

Policy 8.1.1A

The County will not approve *discretionary development* using on-site water wells unless it can be reasonably assured that an adequate supply of water for the proposed use is available without impairing the supply to any existing well user.

Policy 8.1.2A

The County will encourage regional cooperation in protecting the quality and availability of groundwater from the Mahomet Aquifer.

Policy 8.1.3A

As feasible, the County will seek to ensure that withdrawals from the Mahomet Aquifer and other aquifers do not exceed the long-term sustainable yield of the aquifer including withdrawals under potential drought conditions, particularly for shallow aquifer.

Policy 8.1.4A

To the extent that distinct recharge areas are identified for any aquifers, the County will work to prevent development of such areas that would significantly impair recharge to the aquifers.

Policy 8.1.5A

To the extent that groundwater in the County is interconnected with surface waters, the County will work to ensure that groundwater contributions to natural surface hydrology are not disrupted by groundwater withdrawals by discretionary development.

Policy 8.1.6A

The County will encourage the development and refinement of knowledge regarding the geology, hydrology, and other features of the County's groundwater resources.

Policy 8.1.7A

The County will ensure that existing and new developments do not pollute the groundwater supply.

Policy 8.1.8A

The County will protect community well heads, distinct aquifer recharge areas and other critical areas from potential sources of groundwater pollution.

Policy 8.1.9A

The County will work to ensure the remediation of contaminated land or groundwater and the elimination of potential contamination pathways.

A = Approved

SOIL AND MINERAL RESOURCES

Objective 8.2 SOILA

Champaign County will strive to conserve its soil resources to provide the greatest benefit to current and future generations.

Policy 8.2.1.....A

The County will strive to minimize the destruction of its soil resources by non-agricultural development and will give special consideration to the protection of best prime farmland. Best prime farmland is that comprised of soils that have a Relative Value of at least 85 and includes land parcels with mixed soils that have a Land Evaluation score of 85 or greater as defined in the Champaign County Land Evaluation and Site Assessment System.

Objective 8.3 and its policies were removed.

Objective 8.4 SURFACE WATER PROTECTIONA

Champaign County will work to ensure that new development and ongoing land management practices maintain and improve surface water quality, contribute to stream channel stability, minimize erosion and sedimentation, and provide appropriate conditions for native aquatic species.

Policy 8.4.1A

The County will incorporate the recommendations of adopted watershed plans in its policies, plans, and investments and in its discretionary review of new development.

Policy 8.4.2.....A

The County will require stormwater management designs and practices that provide effective site drainage, protect downstream drainage patterns, minimize impacts on adjacent properties and provide for stream flows that support healthy aquatic ecosystems.

Policy 8.4.3A

The County will encourage the implementation of agricultural practices and land management that promotes good drainage while maximizing stormwater infiltration and aquifer recharge.

Policy 8.4.4A

The County will ensure that point discharges including those from new development, including surface discharging on-site wastewater systems, meet or exceed state and federal water quality standards.

Policy 8.4.5A

The County will ensure that non-point discharges from new development meet or exceed state and federal water quality standards.

Objective 8.5 AQUATIC AND RIPARIAN ECOSYSTEMSA

Champaign County will encourage the maintenance and enhancement of aquatic and riparian habitats.

Policy 8.5.1A

For discretionary development, the County will require land use patterns, site design standards and land management practices that, wherever possible, preserve existing habitat, enhance degraded habitat and restore habitat.

Policy 8.5.2A

The County will require in its *discretionary review* that new development cause no more than minimal disturbance to the stream corridor environment.

Policy 8.5.3A

The County will encourage the preservation and voluntary restoration of wetlands and a net increase in wetland habitat acreage.

Policy 8.5.4A

The County will support efforts to control and eliminate invasive species.

Policy 8.5.5A

The County will promote drainage system maintenance practices that provide for effective drainage, promote channel stability, minimize erosion and sedimentation, minimize ditch maintenance costs and, when feasible, support healthy aquatic ecosystems.

NATURAL AREAS

Note regarding Objective 8.6 and its Policies:

Objective 8.6 was discussed by the LRMP steering committee beginning at the April 30th meeting and continuing at the May 7th meeting. At the first meeting, two amended versions were proposed by steering committee members; they both failed by a wide margin. The committee tabled discussion on this objective, asking staff to reword the objective and its policies especially focusing on private property rights. Three RPC staff members and John Hall from County Zoning reworked them and distributed them for consideration prior to the May 7th meeting.

At the May 7th meeting, the committee voted against the staff-reworded Objective 8.6 by a significant margin. They then returned to the original wording (as shown below); this too failed by a wide margin. With all proposed versions of Objective 8.6 failing, as per committee rule, Objective 8.6 and its Policies were removed.

At the end of the May 7th meeting, a committee member requested that staff once again attempt to reword Objective 8.6 and its policies; Chair Wysocki allowed the request and asked staff for rewording for future consideration.

Objective 8.6 NATURAL AREAS AND HABITATFurther refinement requested by committee

Champaign County will seek to preserve, enhance, expand and restore areas representative of the *pre-settlement environment* and areas which provide habitat for threatened and endangered species, game species and other native species.

Policy 8.6.1..... Further refinement requested by committee

The County will use the *Illinois Natural Areas Inventory* and other scientific sources of information to identify areas requiring protection or offering the potential for restoration.

Policy 8.6.2..... Further refinement requested by committee

The County will promote land use patterns, site design standards and land management practices that provide habitat for native and game species and will encourage private efforts to establish and maintain such habitat.

Policy 8.6.3..... Further refinement requested by committee

The County, in its discretionary review of new developments, will require implementation of Illinois Department of Natural Resources recommendations on sites containing endangered or threatened species and will work to ensure that recommend management practices are maintained on such sites.

Policy 8.6.4..... Further refinement requested by committee

The County will encourage the reservation and establishment of private and public hunting grounds where conflicts with surrounding land uses can be minimized.

Policy 8.6.5..... Further refinement requested by committee

The County will require that the location, site design and land management of new development minimize disturbance of existing natural areas and biodiverse habitat.

Policy 8.6.6..... Further refinement requested by committee

The County will encourage efforts to control and eliminate invasive species and to promote healthy populations of native, threatened and endangered species.

Objective 8.7 PARKS AND PRESERVESA

Champaign County will work to protect existing investments in *rural* parkland and natural area preserves and will encourage the establishment of new public *parks and preserves* and protected private lands.

Policy 8.7.1A

The County will require that the location, site design and land management of discretionary development minimize disturbance of the natural quality, habitat value and aesthetic character of existing public and private parks and preserves.

Policy 8.7.2A

8.7.2 The County will strive to attract alternative funding sources that assist in the establishment and maintenance of *parks and preserves* in the County.

Policy 8.7.3A (added by committee 5/7/09)

The County will require that *discretionary development* provide a reasonable contribution to support development of *parks and preserves*.

Policy 8.7.4A (renumbered due to new 8.7.3, previously 8.7.3)

The County will encourage the establishment of public-private partnerships to conserve woodlands and other significant areas of natural environmental quality in Champaign County.

Policy 8.7.5A (renumbered due to new 8.7.3, previously 8.7.4)

The County will implement where possible incentives to encourage land development and management practices that preserve, enhance natural areas, wildlife habitat and/or opportunities for hunting and other recreational uses on private land.

Policy 8.7.6**A** (renumbered due to new 8.7.3, previously 8.7.5)
The County will support public outreach and education regarding site-specific natural resource management guidelines that landowners may voluntarily adopt.

AIR QUALITY

Objective 8.8 AIR POLLUTANTSA

Champaign County considers the atmosphere a valuable resource and will seek to minimize harmful impacts to it and work to prevent and reduce the discharge of ozone precursors, acid rain precursors, toxics, dust and aerosols that are harmful to human health.

Policy 8.8.1A

The County will require compliance with all applicable Illinois Environmental Protection Agency and Illinois Pollution Control Board standards for air quality when relevant in discretionary review development.

Policy 8.8.2A

In reviewing proposed *discretionary development*, the County will identify existing sources of air pollutants and will avoid locating sensitive land uses where occupants will be affected by such discharges.

Note regarding Objectives and Policies under Goal 8:

At the May 7th meeting, a committee member requested that another policy be added under Objective 8.8; the wording of this will become available in time for the June 11th meeting. A committee member also requested that a new objective be added under Goal 8; the wording of this will also become available in time for the June 11th meeting.

GOAL 9 ENERGY CONSERVATIONA

Champaign County will encourage energy conservation, efficiency, and the use of renewable energy sources.

Objective 9.1 REDUCE GREENHOUSE GASESA

Champaign County will seek reduce the discharge of greenhouse gases.

Policy 9.1.1 A

The County will promote land use patterns, site design standards and land management practices that minimize the discharge of greenhouse gases.

Policy 9.1.2 A

The County will promote energy efficient building design standards.

Policy 9.1.3 A

The County will strive to minimize the discharge of greenhouse gases from its own facilities and operations.

Objective 9.2 ENERGY EFFICIENT BUILDINGS.....A

Champaign County will encourage energy efficient building design standards.

Policy 9.2.1A

The County will enforce the Illinois Energy Efficient Commercial Building Act (20 ILCS 3125/1).

Policy 9.2.2 A

The County will strive to incorporate and utilize energy efficient building design in its own facilities.

Objective 9.3 LAND USE AND TRANSPORTATION POLICIESA

Champaign County will encourage land use and transportation planning policies that maximize energy conservation and efficiency.

Objective 9.4 REUSE AND RECYCLINGA

Champaign County will actively promote efficient resource use and re-use and recycling of potentially recyclable materials.

Objective 9.5 RENEWABLE ENERGY SOURCESA

Champaign County will encourage the development and use of renewable energy sources where appropriate and compatible with existing uses.

GOAL 10 CULTURAL AMENITIESA

Champaign County will promote the development and preservation of cultural amenities that contribute to a high quality of life for its citizens.

Objective 10.1 CULTURAL AMENITIESA

Champaign County will encourage the development and maintenance of cultural, educational, recreational, and other amenities that contribute to the quality of life of its citizens.

Policy 10.1.1 was removed.

Policy 10.1.2 A

The County will work to identify historic structures, places and landscapes in the County.

Definitions: LRMP GOP

Definitions

These phrases can be found in italics within the text of GOPs.

best prime farmland

'Best prime farmland' consists of soils identified in the Champaign County Land Evaluation and Site Assessment (LESA) System with a Relative Value of 85 or greater and tracts of land with mixed soils that have a LESA System Land Evaluation rating of 85 or greater.

by right development

'By right development' is a phrase that refers to the limited range of new land uses that may be established in unincorporated areas of the County provided only that subdivision and zoning regulations are met and that a Zoning Use Permit is issued by the County's Planning and Zoning Department. At the present time, 'by right' development generally consists of one (or a few, depending on tract size) single family residences, or a limited selection of other land uses. Zoning Use Permits are applied for 'over-the-counter' at the County Planning & Zoning Department, and are typically issued—provided the required fee has been paid and all site development requirements are met—within a matter of days.

contiguous urban growth area

Unincorporated land within the County that meets one of the following criteria:

- land designated for urban land use on the future land use map of an adopted municipal comprehensive land use plan, intergovernmental plan or special area plan, and located within the service area of a public sanitary sewer system with existing sewer service or sewer service planned to be available in the near- to mid-term (over a period of the next five years or so).
- land to be annexed by a municipality and located within the service area of a public sanitary sewer system with existing sewer service or sewer service planned to be available in the near- to mid-term (over a period of the next five years or so); or
- land surrounded by incorporated land or other urban land within the County.

discretionary development

A non-agricultural land use that may occur only if a Special Use Permit or Zoning Map Amendment is granted by the County.

discretionary review

The County may authorize certain non-agricultural land uses in unincorporated areas of the County provided that a public review process takes place and provided that the County Board or County Zoning Board of Appeals (ZBA) finds that the development meets specified criteria and approves the development request. This is referred to as the 'discretionary review' process.

The discretionary review process includes review by the County ZBA and/or County Board of a request for a Special Use or a Zoning Map Amendment. For 'discretionary review' requests, a public hearing occurs before the County ZBA. Based on careful consideration of County [LRMP] goals, objectives and policies and on specific criteria, the ZBA and/or County Board, at their discretion, may or may not choose to approve the request.

Definitions: LRMP GOP

'good zoning lot' (commonly referred to as a 'conforming lot')

A lot that meets all County zoning, applicable County or municipal subdivisions standards, and other requirements in effect at the time the lot is created.

parks and preserves

Public land established for recreation and preservation of the environment or privately owned land that is participating in a conservation or preservation program

pre-settlement environment

When used in reference to outlying Champaign County areas, this phrase refers to the predominant land cover during the early 1800s, when prairie comprised approximately 92.5 percent of land surface; forestland comprised roughly 7 percent; with remaining areas of wetlands and open water. Riparian areas along stream corridors containing 'Forest Soils' and 'Bottomland Soils' are thought to most likely be the areas that were forested during the early 1800s.

public infrastructure

'Public infrastructure' when used in the context of rural areas of the County generally refers to drainage systems, bridges or roads.

public services

'Public services' typically refers to public services in rural areas of the County, such as police protection services provided the County Sheriff office, fire protection principally provided by fire protection districts, and emergency ambulance service.

rural

Rural lands are unincorporated lands that are not expected to be served by any public sanitary sewer system.

site of historic or archeological significance

A site designated by the Illinois Historic Preservation Agency (IHPA) and identified through mapping of high probability areas for the occurrence of archeological resources in accordance with the Illinois State Agency Historic Resources Preservation Act (20 ILCS 3420/3). The County requires Agency Report from the IHPA be submitted for the County's consideration during discretionary review of rezoning and certain special use requests. The Agency Report addresses whether such a site is present and/or nearby and subject to impacts by a proposed development and whether further consultation is necessary.

suited overall

During the discretionary review process, the County Board or County Zoning Board of Appeals may find that a site on which development is proposed is 'suited overall' if the site meets these criteria:

- the site features or site location will not detract from the proposed use;
- the site will not create a risk to the health, safety or property of the occupants, the neighbors or the general public;

Definitions: LRMP GOP

 the site is not clearly inadequate in one respect even if it is acceptable in other respects;

- necessary infrastructure is not in place or provided by the proposed development;
 and
- available public services are adequate to support the proposed development effectively and safely.

well-suited overall

During the discretionary review process, the County Board or County Zoning Board of Appeals may find that a site on which development is proposed is 'well-suited overall' if the site meets these criteria:

- the site is one on which the proposed development can be safely and soundly
 accommodated using simple engineering and common, easily maintained
 construction methods with no unacceptable negative affects on neighbors or the
 general public; and
- the site is reasonably well-suited in all respects and has no major defects.

urban development

The construction, extension or establishment of a land use that requires or is best served by a connection to a public sanitary sewer system.

urban land

Land within the County that meets any of the following criteria:

- within municipal corporate limits; or
- unincorporated land that is designated for future urban land use on an adopted municipal comprehensive plan, adopted intergovernmental plan or special area plan and served by or located within the service area of a public sanitary sewer system.

urban land use

Generally, land use that is connected and served by a public sanitary sewer system.

A Plan to Improve the Planning and Management of Water Supplies in East-Central Illinois

East-Central Illinois Regional Water Supply Planning Committee

by



June 2009

13	A Plan to Improve the Planning and
14	Management of Water Supplies
15	in East-Central Illinais
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18	by
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20	East-Central Illinois Regional Water Supply Planning Committee
21	Bradley Uken (Chair): Public
22	Jeff Smith (Vice Chair): Agriculture
23	Shannon Allen: Soil and water conservation
24	Morris Bell: Water authorities
25	Dwain Berggren: Environment
26	Robert Betzelberger: Small business
27	Frank Dunmire: Rural water districts
28	Jay Henry: Electric generating utilities
29	Evelyn Neavear: Counties
30	Mark Sheppard: Industries
31	Bill Smith: Municipalities
32	Steven Wegman: Water utilities
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36	A report prepared for the Mahomet Aquifer Consortium
37	under contract to
38	the Illinois Department of Natural Resources, Office of Water Resources, Springfield, IL.
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42	June 2009

Champaign, Illinois

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206	June 2009, Champaign, Illinois				
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209	EXECUTIVE SUMMARY				
	ELLER SECTION OF THE				
210	Control 188 of the state of the				
211	East-Central Illinois is not facing an immediate water crisis, but the East-Central Illinois Water Supply				
212	Planning Committee (the Committee) is driven by a desire to avoid crises that sometimes plague other				
213	states and countries. A recent headline describes the water problems in the southeastern United States:				
214					
215	"Georgia Water Woes: Drought Leads to Widespread Water Shortages."				
216					
217	The Committee believes strongly that stakeholders in the region can shape the future, rather than				
218	allowing runaway events to take control and crises to occur. A regional plan – a framework for action				
219	and a series of action items – provides a means to shape the future. It is the Committee's belief that				
220	implementation of a regional plan can lead to more desirable headlines, such as:				
221	implementation of a regional plan can lead to more desirable nedamies, such as.				
222	"Sustainable Water Supplies for East-Central Illinois"				
223	manestratic vacci supplies no tactes chiefa and ins				
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225	MANDATE				
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227	The regional plan has been developed by the Committee in compliance with Executive Order 2006-				
228	01 issued by the Governor directing the Illinois Department of Natural Resources, in coordination with				
229	the Illinois State Water Survey, to engage in regional water supply planning.				
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231					
	HAMMING HAMELS				
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234	To implement the Executive Order, the Office of Water Resources of the Illinois Department of				
235	Natural Resources signed a contract with the Mahomet Aquifer Consortium to complete over a three-				
236	year period specified tasks in a priority water quantity planning area for 15 counties in East-Central				

Illinois: Vermilion, Iroquois, Ford, Champaign, McLean, Macon, DeWitt, Piatt, Woodford, Tazewell, Mason, Logan, Menard, Cass and Sangamon. The regional plan focuses on the Mahomet Aquifer System that underlies a large portion of the planning area together with the surface waters of the major river basins. Funding for the crucial third year was not provided and this caused some important tasks in the work plan to be curtailed.

Wittman Hydro Planning Associates, Inc. of Bloomington, Indiana, developed for the Mahomet Aquifer Consortium and the Committee scenarios of how much water may be needed in the region to 2050.

Using the water demand data provided by Wittman Hydro Planning Associates, Inc. and geological data and information provided by the Illinois State Geological Survey, the Illinois State Water Survey conducted analyses to evaluate how drought, climate change, water withdrawals and discharges affect streamflow, reservoir yield and groundwater availability. Most of this work was conducted under contract with the Office of Water Resources of the Illinois Department of Natural Resources. A final report from the State Surveys was not available for the Committee's use; therefore, the Committee relied upon preliminary results in the form of draft materials and PowerPoint presentations on climate scenarios, groundwater flow modeling results, and surface water yield analyses to form its recommendations.

From March 2007 through June 2009 the Committee held 31 public meetings, received public comments, was briefed on and discussed many aspects of water supply planning and management, and conducted outreach and educational activities.

The regional water supply plan builds on the Committee's findings: key findings are summarized after the recommended regional plan below. Major relevant features of the region, including a summary of the water demand scenarios, are described in Appendix 1 of the report. Appendix 2 provides an overview of water supply planning and management relevant to East-Central Illinois.

RECOMMENDED REGIONAL WATER SUPPLY FLAN

A FRAMEWORK FOR ACTION

The Committee selected a strategic planning framework within which to construct a plan. Within this framework, the Committee considered a multitude of interconnected economic, social and environmental factors. Given the time and resources available, the Committee focused on the impacts of withdrawing water from the Mahomet Aquifer System and the major river basins to meet water demand scenarios to 2050.

The Committee has identified a set of guidelines for regional water supply planning and management based on the following six foundations:

Self governance; Adaptive management; Shared responsibilities; Sustainable water supplies; Sound science; Informed public.

 The sustainability of water supplies is defined as the provision of dependable and adequate supplies of clean water to meet the demands of all users in a manner that can be maintained for an indefinite time without causing unacceptable environmental, economic, or social costs.

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vision of the future

In the years ahead, others will view East-Central Illinois as a model for regional water supply planning and management. This is because future generations will inherit a legacy of responsible water supply planning and management that will allow them to continue to be good stewards and managers, rather than inheriting diminished resources and chronic problems. The provision of dependable and adequate supplies of clean water for all users at reasonable economic and environmental cost will enhance public health and the quality of life, reduce conflict, and preserve and enhance economic, agricultural and environmental resources and opportunities.

Soal

The goal is to make recommendations that will be adopted and implemented by stakeholders to improve the planning and management of water supplies in East-Central Illinois.

Hamping and management standards

In order to protect aquifers, surface waters and ecosystems while allowing for the development of water resources, the Committee recommends a number of voluntary standards for water supply planning and management.

 Water supplies should continue to be planned and managed to meet demand in compliance with existing laws, regulations and property rights, with due determination and consideration of acceptable and/or unacceptable impacts.

 Water supplies should be planned and managed with enhanced regional cooperation and coordination to address shared responsibilities and the interests of future generations.
 Enhanced regional cooperation and coordination should be achieved through voluntary efforts in the spirit of self-governance.

 Withdrawals from the confined Mahomet Aquifer should be managed so that head in any
well (pumping or non-pumping) finished in the confined Mahomet Aquifer does not fall
below the top of the aquifer. i.e., there is no loss of saturated thickness. It will be important
to monitor heads in pumping and non-pumping wells and provide a water-level watch for all
stakeholders.

 The earlier evaluation of the sustainability of pumping to capacity by Illinois American Water (51.1 million gallons per day (mgd)) should be reevaluated to include additional withdrawals from the Mahomet Aquifer by other communities and industries out to 2050, with consideration of drawdown in pumping and non-pumping wells.

 The transition zone between the confined and unconfined parts of the Mahomet Aquifer should be defined and an appropriate standard(s) be developed to protect the aquifer, surface waters and ecosystems, while allowing for groundwater development.

 A standard(s) should be set to protect shallow confined aquifers, surface waters and ecosystems, while allowing for groundwater development.

 In the unconfined parts of the Mahomet Aquifer in the Havana Lowlands, a standard(s) should be developed and implemented to limit the reduction of saturated thickness in the unconfined aquifer and protect surface waters and ecosystems, especially in summer during drought conditions, while allowing for groundwater development.

 The Committee recommends that key aquifer recharge areas, key stream reaches, and ecosystem-sensitive stream flows be identified and preserved and/or restored.

Water supply facilities should be designed, constructed and operated in a manner that
prevents unacceptable impacts to surface waters, including streamflow and water levels in
lakes, wetlands and aquatic and riparian ecosystems, while providing sufficient water to
meet demand. Unacceptable impacts need to be defined.

 Criteria and standards to protect the aquifers should be reevaluated when criteria and a standard(s) are developed to protect surface waters and aquatic and riparian ecosystems from possible unacceptable impacts of groundwater withdrawals, once unacceptable impacts are defined.

Public water supplies should be managed to provide dependable and adequate supplies of
water during, at a minimum, recurrence of the multi-year droughts-of-record similar to
those that occurred in the 1930s and 1950s. A 90 percent confidence level should be used
for yields. Bloomington, Decatur and Springfield urgently need additional sources of water
and/or need to reduce water demand to be able to provide adequate supplies of water
during a drought-of-record, which can recur at any time. Emergency response plans for all
water supply facilities should be updated or prepared to provide adequate supplies of water
in low-probability situations in which adequate water supplies cannot be provided through
normal operations and capacities.

Efficiencies of water withdrawal, treatment, distribution and use, and use of water from
alternative sources (such as reused water, detained stormwater, and conjunctive use of
surface water and groundwater) should be increased. This should include obtaining
maximum feasible efficiencies in all existing, committed and planned water supply facilities,
which should be supplemented with additional facilities only as necessary to serve
anticipated water supply needs. Identification and uniform implementation of best
management practices for water supply facilities, where feasible, will help minimize the sum
of water supply system operating and capital investment costs and increase water use

377 efficiencies and sustainability. Examination of water pricing policies and practices may lead 378 to identification of additional strategies to reduce water demand. 379 380 Water supply facilities should be designed for staged or incremental construction, where 381 feasible, to permit maximum flexibility to accommodate changes in population and 382 economic growth, changes in technology for water supply management, new scientific 383 understanding, and possible new or revised management standards. 384 385 A continuous process for water supply planning should be implemented and regional and 386 local water supply plans should be reviewed and updated at least every five years. 387 388 All water supply managers and other stakeholders in the region should be encouraged to 389 review a regional plan, suggest modifications, and become partners in regional water supply 390 planning and management. 391 392 **ACTION ITEMS** 393 394 395 The main recommendation is to establish a permanent process and structure for regional water 396 supply planning and management involving a diverse set of stakeholders. 397 398 The Committee recommends that the Mahomet Aquifer Consortium retool to provide leadership, 399 administrative structure and process to fulfill an expanded role for regional water supply planning and 400 management in East-Central Illinois. 401 402 The mission should be broadened to include leadership and coordination of regional water 403 supply planning and management activities - for surface water as well as groundwater - in the 404 15-county region. 405 406 Membership of the Board of Directors and its Technical Advisors should be broadened to 407 include the type of stakeholder and geographical diversity represented on the Regional Water 408 Supply Planning Committee. 409 410 The Mahomet Aquifer Consortium should establish a continuous process and structure for 411 regional water supply planning and management to implement a regional plan, including an 412 appropriate committee structure. 413 414 Engage in a continuous process of regional water supply planning and management and 415 implement a regional plan. 416 417 Broader participation in Members' meetings should be encouraged and meetings rotated 418 throughout the region. 419 420 To be effective, the Mahomet Aquifer Consortium will need a permanent staff and appropriate

financial and operating resources.

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While encouraging the Mahomet Aquifer Consortium to Identify its own means to implement the regional plan, the Committee recommends two strategies to the Mahomet Aquifer Consortium, the Illinois Department of Natural Resources, and the University of Illinois at Urbana-Champaign.

As a critical early step, the Mahomet Aquifer Consortium is encouraged to identify its resource
needs and to take action to secure them. <u>Stable and adequate funding from state government</u>
and local entities is needed to support efforts to implement the regional plan. Federal funds also
should be pursued as a possible source.

• The University of Illinois at Urbana-Champaign is encouraged to consolidate and strengthen its important role as a partner in regional water supply planning and management.

TO Y FINDINGS

- - Demand for water and water withdrawals will increase. Using different combinations of
 assumptions, a plausible range of increases in total surface water and groundwater withdrawals
 in the region by 2050 (excluding electric power generation) is about 220 to 420 mgd more than
 modeled, normal-weather withdrawals of about 340 mgd in 2005. This range of increase would
 be about 100 to 300 mgd above 2005 reported and estimated withdrawals of about 460 mgd,
 which was a drought year in parts of the region. Withdrawals for electric power generation (the
 large majority of which are non-consumptive) could decrease by 7 percent to about 1,218 mgd
 or increase by 2 percent to about 1,342 mgd.

Under normal weather conditions, groundwater withdrawals from the Mahomet Aquifer are
reported to increase from about 220 mgd in 2005 to 260 mgd in the Less Resource Intensive
(LRI) scenario in 2050, 280 mgd in the Baseline (BL) scenario, and 300 mgd in the More Resource
Intensive (MRI) scenario. Withdrawals would be much higher in a drought year, especially for
irrigation, and would increase with some climate change scenarios.

• An extreme climate scenario for water supplies would be a decrease in mean annual precipitation, a recurrence of severe multi-year droughts, and an increase in temperature. The probability of such a scenario occurring is unknown. However, severe multi-year droughts are likely to recur and pose a great threat to water availability and some water supplies in the region, especially those from surface waters and shallow aquifers. Building capacity to be prepared for severe multi-year droughts also would provide protection against the adverse impacts of possible climate change.

Even during periods of drought and with possible climate change, there is sufficient water in the
region to meet the future water demand scenarios considered, provided that adequate
infrastructure and drought preparedness plans are developed and implemented and economic
and environmental costs can be tolerated.

 Withdrawing water from rivers and aquifers, storing, treating, distributing water, and discharging waste water have social and economic benefits and economic and environmental costs. <u>Determining how much water is to be withdrawn from different sources necessitates</u> balancing and weighing benefits against costs and risks.

• Reservoirs are the prime sources of water supply for Decatur, Danville, Springfield and Bloomington. Bloomington's current use is about 12 mgd and the 90 percent estimate of yield in a drought-of-record is 11.0 mgd. Decatur currently uses about 37 mgd and the 90 percent yield estimate is 34.6 mgd. Springfield uses about 32 mgd and its 90 percent yield estimate is 23.4 mgd. Due to increasing water demand and increasing sedimentation, all three cities will have increasing water supply deficits in the future unless additional sources of supply are developed and/or demand is reduced. By 2050, Danville will have a water supply deficit with the Baseline water demand scenario and a greater deficit with the More Resource Intensive water demand scenario.

Withdrawing sufficient water from aquifers to meet demands to 2050 results in increasing
drawdown of heads in wells finished in the aquifers, expanding cones of depression, a reversal
of groundwater flow in some areas, and reduced baseflow in streams. The bull's eye of concern
is in Champaign County, where drawdown could lower head in some wells to less than 50 feet
above the top of the Mahomet Aquifer in some scenarios. Some shallow aquifers increasingly
are dewatered locally, wells finished in these aquifers go dry, and water levels in other wells
drop below the pumps and will require pumps to be lowered to sustain yields.

 The possibility of a slight increase in water withdrawals for electric power generation does not appear to create a problem, although projections of future electricity demand and associated water withdrawals are highly uncertain.

 The concept of the sustainability of water supplies is not uniformly or comprehensively integrated in water supply management plans in the region.

 Water supplies in East-Central Illinois are planned and managed largely in piecemeal manner by individual managers and local and sub-regional authorities. There is no planning and management process or structure for comprehensive water supply planning and management across the region.

 The University of Illinois at Urbana-Champaign, through the Illinois State Water Survey, Illinois State Geological Survey and other departments, provides valuable technical assistance for water supply planning and management

 The public and many local decision makers have limited understanding of water supply issues and often are misinformed.

Based on the above findings, the Committee concludes that improvements in regional water supply planning and management are needed to continue to provide benefits and to reduce costs and risks for current and future residents of East-Central Illinois, those outside the region who depend on goods and services produced in the region, and the environment.

CONCLUSIONS

Many of the building blocks of sound water supply planning and management already are in place. We need to strengthen the blocks, add a few new ones, and reinforce the cement between the blocks. Adding planning and management at the regional level is the cement that can improve communication and coordination among stakeholders. The Committee recommends to today's stakeholders a regional water supply plan that will allow them to realize the potentials of the water resources in the region, shape their own future, and provide a worthy inheritance for future generations.

In the absence of improved water supply planning and management, the Committee believes that future generations in the region face increased threats of water conflicts, crisis management, degradation of the environment, and threats to public welfare and economic development. These threats can be avoided or minimized by implementing the recommended regional plan.

The Foreword to the 1967 state water plan began with the assertive statement that "Illinois must plan the long-range development of its water resources, if the state is to meet the needs of the future." Forty two years later, that challenge remains.

A plan with no new laws or regulations and voluntary participation is perhaps more challenging to implement than having to comply with new laws or regulations. Self-governance requires stakeholders' participation and all to maintain open-minded, informed, just views of our personal, community and common welfare.



Brookens Administrative Center Urbana, Illinois 61802

(217) 384-3708

Environment and Land Use Committee

From: John Hall, Zoning Administrator

Date: June 4, 2009

RE: Hiring Professional Consultants for Review of Certain Technical

Studies for Wind Farm County Board Special Use Permits

REOUEST

Committee direction is sought regarding whether or not to hire professional consultants to review certain technical submittals required for Wind Farm County Board Special Use Permits.

BACKGROUND

1776 E. Washington Street The first wind farm application is anticipated in August or September and several technical submittals are required as part of the application requirements. Review of those submittals will be the first step of the public hearing process and the quicker that compliance can be FAN (217) 328-2426 confirmed the shorter the public hearing will be. Many of the submittals can be reviewed by planning staff as part of the normal case review process and the County Engineer will review all submittals related to public street modifications and improvements. However, the following three submittals will require specialized professional knowledge to review and cannot be evaluated by planning staff:

- A noise study proving compliance with the Illinois Pollution Control Board noise standards (par. 6.1.4 L). The noise study in particular is likely to be of great interest to adjacent non-participating landowners because it identifies the expected noise levels of the wind farm. Neighbors may not be willing to trust the assertions of the developer and may expect the County to take the necessary steps to verify compliance.
- A site risk assessment study regarding bird and bat mortality including if necessary a site specific one year bird and bat use survey (par. 6.1.4 L.).
- An independent engineer's estimate of decommissioning costs (par. 6.1.1 A. 5.(exist. 6.6.1 C. 5.)). This estimate is of particular importance to both the County and to participating landowners because it will be the basis of a realistic value of the letter of credit and eventually the escrow account to provide for decommissioning.

Recall that a special minimum application fee of \$20,000 is required for wind farm applications. Part of the justification of that fee was to cover the costs of these reviews. That justification was reviewed in item 12.B. of the Approved Finding of Fact that was included with the April 13, 2009, ELUC Agenda (see attached).

The Board is not obligated to hire consultants for the review of these submittals. Based on conversations with other county Zoning Administrators, it is quite unusual for other Illinois counties to hire consultants to review wind farm submittals. However, the Board should expect wind farm neighbors to be skeptical of the assertions of wind farm developers and the only way to reconcile those conflicting views will be to hire qualified professional consultants who can evaluate the wind farm submittals on behalf of the County Board.

There is at least one central Illinois engineering consultant who provides all of these services. If the Committee authorizes the hiring of consultants staff will begin searching for others.

A budget amendment will be necessary to authorize the expenditure but that amendment will not even be submitted until a wind farm application has been received. Considering that the minimum wind farm application is \$20,000, the budget amendment should be revenue nuetral.

ATTACHMENT

AS APPROVED

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ITEM 11.I.(5) CONTINUED

- (d) General achievement of the first agricultural land use goal (see Item 8.A.), second industrial land use goal (see Item 8.C.), and the fourth general land use goal (see Item 9.A.(3)).
- 12. Regarding fees proposed to be charged for Wind Farm County Board Special Use Permit applications:
 - A. Regarding comparison of the proposed fees with other jurisdiction's with wind farm requirements:
 - (1) Fees from five other Illinois counties were compared. The range in fees varies widely for both the special use permit approval and the zoning permit approval. Total fees per tower ranged from \$2,183 per tower to \$8,500 per tower. Averages were determined for these five counties by using all the counties and by disregarding the maximum and minimum fees. See Attachment A to the Supplemental Memorandum for Case 634-AT-08 dated March 12, 2009, for specific data.
 - (2) The proposed fees compare to the averages as follows:
 - (a) The County Board Special Use Permit is 70% of the overall average and 73% of the middle three.
 - (b) The Zoning Use Permit fee is 100% of the overall average and 108% of the middle three.
 - (c) The total per turbine fee is 97% of the overall average and 104% of the middle three.
 - B. Regarding the County Board Special Use Permit:
 - (1) The proposed County Board Special Use Permit fee has to be adequate to cover the costs of the various consultants that will be necessary to adequately review the application submittals, as follows:
 - (a) A legal consultant to prepare the Roadway Upgrade and Maintenance agreement required by paragraph 6.1.4.F.
 - (b) A noise consultant to evaluate noise impacts and submittals required by paragraph 6.1.4.I.
 - (c) An environmental consultant to evaluate the wildlife impacts and submittals required by paragraph 6.1.4.L.
 - (d) A consulting engineer to review the costs of the reclamation agreement (decommissioning plan) required by paragraph 6.1.4.Q.
 - (2) The proposed County Board Special Use Permit fee has to be adequate to cover the staff time required to staff the public hearing and review the application as follows: