

Committee of the Whole Meeting

Agenda Items - Distributed December 8, 2021

Agenda Items

Page

IV. Approval of Minutes

- A. September 30, 2021 – Special Finance Meeting
- B. November 30, 2021 – Regular Meeting

1-4
5-10



CHAMPAIGN COUNTY BOARD
SPECIAL FINANCE COMMITTEE OF THE WHOLE

County of Champaign, Urbana, Illinois
Thursday, September 30, 2021 – 6:30 p.m.

Shields-Carter Meeting Room/Zoom
Brookens Administrative Center
1776 East Washington Street, Urbana, Illinois

9

10

11 **MINUTES – Subject to Approval**

12 **Members Present via Zoom:** Samantha Carter, Lorraine Cowart, Aaron Esry, Jim Goss, Mary King,
13 Jenny Lokshin, Jim McGuire, Diane Michaels, Brad Passalacqua, Jacob
14 Paul, Emily Rodriguez, Chris Stohr, Jennifer Straub, Steve Summers, Leah
15 Taylor, Eric Thorsland, Jodi Wolken, Kyle Patterson

16 **Members Physically Present:** Stephanie Fortado

17
18 **Members Absent:** Stan Harper

19
20 **Others Present:** Darlene Kloeppel (County Executive), Tami Ogden (Director of Finance), Bill
21 Colbrook (Director of Administration), Dustin Heuerman (Sheriff), Aaron
22 Ammons (County Clerk), Angela Patton (Chief Deputy County Clerk),
23 Dalitso Sulamoyo (Chief Executive Officer, RPC), Betty Murphy (Chief
24 Operating Officer, RPC), Kathy Larson (ARPA Project Manager), Kari May
25 (Executive Director, Children’s Advocacy Center), Susan McGrath (Circuit
26 Clerk), George Danos (Auditor), Cassandra Johnson (Treasurer), Megan
27 Robison (Recording Secretary)

28

29 **Agenda Items**

30

31 **I. Call to Order**

32

33 Chair Fortado called the meeting to order at 6:49 p.m.

34

35 **II. Roll Call**

36

37 Roll call was taken, and a quorum was declared present.

38

39 **III. Approval of Agenda/Addenda**

40

41 **MOTION** by Ms. King to approve the agenda; seconded by Mr. Patterson. Upon roll call vote, the **MOTION**
42 **CARRIED** unanimously.

43

44 **IV. Public Comment on the Proposed FY2022 Budget**

45

46 None

47

48 **V. Communications**

49

50 None

51

52 **VI. Discussion and Decisions Regarding FY2022 Budget**

53

Special Finance Committee of the Whole Minutes

Finance; Policy, Personnel, & Appointments; Justice & Social Services

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54 Ms. Fortado began the conversation by explaining the task at hand for this meeting. She started with the
55 pending decisions listed on the County Executive's memo, the first being the Treasurer's request for a pay
56 grade increase for the Chief Deputy.
57

58 Mr. Summers expressed his support for the Treasurer's request. Mr. Goss asked for an update on the
59 reconciliations as that is a large part of the Chief Deputy's responsibilities and his vote would be determinant
60 on that information. Mr. Patterson and Mr. Thorsland both believe the Treasurer should be able to make salary
61 decisions within the pay grade level and the Board should not be micromanaging such decisions. Mr.
62 Passalacqua and Mr. Esry both spoke in opposition to this decision for the reasons stated by Mr. Goss. Ms.
63 Johnson gave an update on the 2020 reconciliations and believes they will be completed by the end of October.
64 Ms. Fortado asked for a poll of all members, requesting they answer support or oppose to this request. The poll
65 showed 13 members in support with 7 opposing the Treasurer's request.
66

67 The next pending decision is to specify uses for the allocation of \$130,000 in the County Board's county
68 administrator line item. The County Executive's Office recommends using \$37,000 for ERP project
69 management, \$20,000 for a public process consultant for the jail consolidation, and \$15,000 for legal fees
70 which leaves \$58,000 left for other uses. Ms. Fortado suggested using the additional funds to hire a grant
71 manager for a two-year term to leverage ARPA funds. Ms. Carter supports Ms. Fortado's suggestion. Mr.
72 Thorsland also supports the suggestion and recommends lowering the \$20,000 for a public process consultant
73 to \$10,000 and putting the other half towards the grant manager position. Many members expressed their
74 support for Ms. Fortado's suggestion with Mr. Thorsland's amendment. Mr. McGuire spoke in disagreement to
75 cutting the amount for the public process consultant and wasn't sure this budget line was the place for a grant
76 manager position. Ms. Fortado mentioned the wide-spread support and lack of opposition to this topic and
77 moved on to the next decision.
78

79 The next pending decision is to specify uses for the surplus in the Public Safety Sales Tax fund. The County
80 Executive's Office recommends retaining these funds for inmate boarding costs or adding to the Capital Asset
81 Replacement Fund for jail consolidation expenses. Many members expressed their desire to retain those funds
82 for inmate boarding because they do not want to bring anyone back to the downtown jail.
83

84 Ms. Fortado moved the conversation on to ARPA decisions. She suggested they use the spreadsheet on page 6
85 of the packet as their guide for each category of decisions. She stated they have two questions to answer: they
86 need to give a sense of what they want to allocate for the 2022 budget and then they need to decide the total
87 landscape of what they want to spend for each category over the lifetime of the grant. She further asked that
88 they discuss all capital investments that do not pertain to the jail and childcare facilities and they will discuss
89 those two as separate categories.
90

91 For capital investments, Ms. Fortado began the discussion with the recommendation to fund all requests from
92 County Department Heads and pointed out that this list was provided in the last Committee of the Whole
93 packet. Mr. McGuire mentioned a few requests that are very vague that he would not support. Ms. Fortado
94 mentioned many of the facility needs within the County and suggested putting approximately \$1.5 million in
95 the budget, then doing a full assessment of the facility needs before making any decisions. Mr. Ammons spoke
96 to clarify some of his requests. Ms. Kloeppel explained why some of the Department Heads were not
97 requesting for their projects be funded in the 2022 budget. To move the conversation along, Ms. Fortado
98 suggested appropriating \$3 million to this category in 2022 only for the items on this list and requiring
99 Department Heads to ask the Board for additional appropriations if they have other projects for 2022. A poll
100 was taken to determine the amount of support to appropriate \$3 million to this category. The poll showed
101 unanimous support.
102

103 The jail was the next topic of discussion. Mr. Paul started the conversation by suggesting they spend enough
104 money to build a jail that will take care of the County's needs and house people from other counties to create
105 some revenue for Champaign County. Mr. Passalacqua believes ARPA funds are a great opportunity to fix our

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106 facility needs. Ms. Carter disagrees with the constituents who have messaged her, she believes they do need to
107 do something for the jail but not use such a large portion of this funding for the jail project. Mr. Summers
108 believes they need to move quickly on this project, cannot wait to go to referendum in 2022 and will need to
109 use some ARPA funds. Ms. Michaels asked to see a collaboration with the cities to fund this project and other
110 members agreed. Mr. Stohr explained that the architects will need a year to design the jail and would not begin
111 construction until 2023. Ms. Fortado reminded everyone that they have \$3.75 million to use for design in 2022.
112 Mr. McGuire stated that they need these ARPA funds to build this jail in a timely manner. Ms. Rodriguez
113 believes the voters deserve to have a say by going to referendum. Mr. Thorsland and Ms. Lokshin agree that
114 they should use \$3-4 million from ARPA funds. Ms. Taylor asked if this decision is a little premature but
115 stated that she would support using \$6-7 million of ARPA funds. Mr. Goss believes they will need to allocate
116 \$15-16 million but do not need to appropriate it in 2022. Ms. Fortado believes they will need to use \$7-8
117 million from ARPA funds. Ms. Taylor suggested using \$7 million from the entirety of ARPA funds and
118 several people spoke against this plan and a couple agreed. Since money will not need to be appropriated for
119 2022, the Board did not make a final decision on this topic.

120
121 The Board moved on to the negative economic impact category. This category includes household assistance,
122 small business assistance and aid to nonprofit organizations. Several members spoke in support of using funds
123 for this category. Mr. Esry spoke against using such a large amount of money towards the UC Sanitary
124 District's past due bills. Mr. Goss would like to see more money going towards the unincorporated areas
125 because they did not receive any ARPA funds and suggested they appropriate \$1.6 million towards this
126 category in 2022. Mr. Stohr spoke about the plan from the Chamber of Commerce and his support to giving
127 them some funds. Ms. Fortado asked that anyone opposed to appropriating \$1.6 million to this category voice
128 their opinion and took the lack of comment to mean all Board members were in support of this decision.

129
130 Services to disproportionately impacted communities was the next category to be discussed. This category
131 includes funding for the Head Start program, housing support and community violence interventions. Ms.
132 Fortado started the conversation by stating she is in full support of funding housing support and community
133 violence interventions with the caveat that they do more studies to find the best way to spend the funds. She
134 also believes the Board should fund the rural rehab plan. Ms. Carter and Ms. Lokshin mentioned how vital
135 Head Start is for the community and their support to fund their projects in some way. Mr. Sulamoyo and Ms.
136 Murphy shared a revised proposal to buy an existing structure as opposed to building a new facility. The
137 revised proposal would cost less at approximately \$1.5 million. Several Board members expressed their
138 support for the new proposal from Head Start with the caveat that the Regional Planning Commission takes
139 care of all building maintenance. Ms. Fortado suggested appropriating \$3.5 million to this category (\$1.5
140 million for Head Start and \$2 million for the other two categories) and did not receive any opposition from the
141 Board.

142
143 Ms. Wolken and Ms. Rodriguez left the meeting around 10:00 p.m. before the next poll.

144
145 Mr. Summers began the conversation regarding premium pay by stating they have brought down their original
146 proposal to \$750,000 and explained how it would be disbursed. Since this topic has been discussed many
147 times, a poll was taken to determine the amount of support for this proposal. The poll showed 12 members in
148 support and 6 opposed.

149
150 The last ARPA category for discussion is water and broadband. Ms. Carter stated she believes broadband is
151 exactly how this funding should be spent. Mr. Paul believes that a broadband project could make a lasting
152 impact on the County. Members talked about appropriating \$500,000 to each County Board district for water
153 issues and why funding a project for the Mahomet Aquaphor is important. Before making a decision on this
154 category they determined that they have currently allocated \$10,450,000 for the other categories. Ms. Fortado
155 then suggested to allocate \$2 million for rural water, \$3 million for rural broadband and \$500,000 for the
156 Mahomet Aquaphor for a total of \$5.5 million for this category. This would make a total allocation of
157 \$15,950,000. No one spoke in opposition to this plan.

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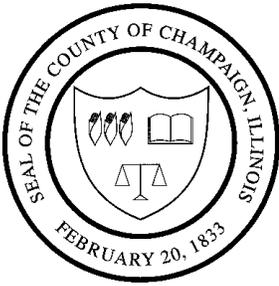
158
159 After all of the decisions, Ms. Lokshin asked that they go back to the category for services to
160 disproportionately impacted communities and bump the allocated amount up to \$4 million. No one spoke in
161 opposition to this amendment.
162

163 **VII. Other Business**

164
165 None
166

167 **VIII. Adjournment**

168
169 Chair Fortado adjourned the meeting at 10:27 p.m.
170



CHAMPAIGN COUNTY BOARD
COMMITTEE OF THE WHOLE
Finance/ Policy, Personnel, & Appointments/Justice & Social Services
County of Champaign, Urbana, Illinois
Tuesday, November 9, 2021 at 6:30 p.m.

Shields-Carter Meeting Room
Brookens Administrative Center
1776 East Washington Street, Urbana, Illinois

10
11 **MINUTES – Subject to Approval**

12 **Members Present:** Samantha Carter, Lorraine Cowart, Aaron Esry, Stephanie Fortado, Jim Goss,
13 Mary King, Jenny Lokshin, Jim McGuire, Diane Michaels, Brad Passalacqua, Chris
14 Stohr, Jennifer Straub, Steve Summers, Leah Taylor, Eric Thorsland, Jodi Wolken,
15 Beth Vanichtheeranont, Kyle Patterson

16
17 **Members Absent:** Stan Harper, Jacob Paul, Emily Rodriguez

18
19 **Others Present:** Darlene Kloeppel (County Executive), Tami Ogden (Director of Finance),
20 Cassandra Johnson (Treasurer), Matt Banach (Assistant State’s Attorney), George
21 Danos (Auditor), Mike Ingram (Recorder of Deeds), Susan McGrath (Circuit
22 Clerk), Susan Monte (Planner – Planning & Zoning), Megan Robison (Recording
23 Secretary),

24 **Agenda Items**

25
26 **I. Call to Order**

27
28 Chair Patterson called the meeting to order at 6:32 p.m.

29
30 **II. Roll Call**

31
32 Roll call was taken, and a quorum was declared present.

33
34 **III. Approval of Agenda/Addenda**

35
36 **MOTION** by Ms. Taylor to approve the agenda; seconded by Ms. Straub. Upon vote, the **MOTION**
37 **CARRIED** unanimously.

38
39 **IV. Approval of Minutes**

- 40 A. August 30, 2021 – Finance Study Session
- 41 B. August 31, 2021 – Finance Study Session
- 42 C. October 12, 2021 – Regular Meeting

43
44 **OMNIBUS MOTION** by Ms. Taylor to approve the minutes of August 30, 2021, August 31, 2021 and
45 October 12, 2021; seconded by Ms. King. Upon vote, the **MOTION CARRIED** unanimously.

46
47 **V. Public Participation**

48
49 Rohn Koester, Urbana resident, stated that no one wants to see the Downtown Jail remain open. He also
50 spoke about the County Board’s current plan to renovate the jail, believes calling it “the right size plan” does
51 not fit the facts and he explained those. Finally, he made three recommendations to benefit the jail
52 conversation; ask constituents if they want to spend public funds, consider alternatives to traditional jail
53 space, and asked that they don’t equate quick approval of a plan with responsible governance.

54

55 Dottie Vura-Weis, Urbana resident, shared information about the jail population trends. She stated there was a
56 30% decrease from 2012-2019 and that it was policy driven. She also noted there was an increase this year
57 that has been due to the gun violence and she emphasized the importance of prevention rather than treatment.
58

59 Allan Max Axelrod, Urbana resident, spoke about the ending of the utility shutoff moratorium. He believes
60 this was a gap in the policies from phase 3 to phase 4. He quoted the 2007 Congressional Resource Services
61 Report, titled Pandemic Influenza, that includes the continuity of public utilities as a measure to keep their
62 residents safe. Mr. Axelrod now leads the “No Ameren Shutoffs Campaign” that won four moratorium
63 extensions from the President. He asked the County Board to consider something similar to the Utility Shutoff
64 Avoidance Program enacted by Governor Pritzker.
65

66 Arthur Paginini, Urbana resident, spoke about the ending of the eviction moratorium and the thousands of
67 people in Champaign County that are at risk of eviction. He reminded everyone that more crime will result
68 from the loss of housing in the community. He asked for more money to be put towards the rental assistance
69 program at the RPC and stated the hours are not convenient. He wants to see more money spent on
70 community services.
71

72 Eddie Pratt Jr., Champaign-Urbana resident, spoke about the difficulties so many people in the community
73 face. He asked what the Board’s justification was for putting millions of dollars in a jail when so many people
74 are dying in the community. He said there are more than 100 unhoused individuals in the community. He
75 believes the Board should be spending money to end chronic homelessness and investing in workforce
76 development. He asked the Board to invest in bringing equity to Campaign County.
77

78 **VI. Communications**

79
80 Ms. King informed the Board there will be a Zoom presentation tomorrow by the Director of the Dixon
81 Mound State Historic Site called Illinois Mounds and their Meanings.
82

83 Ms. Michaels let the Board know there will be a Veteran Memorial being dedicated at the Family Sports
84 Complex in Rantoul at 11:00 a.m. on November 11th.
85

86 Mr. McGuire addressed some of the jail issues since he was not able to attend the last Jail Facilities Meeting.
87 He reminded everyone that the County is mandated to fund and provide a safe and secure jail. He said they
88 would not be increasing the number of beds but just consolidating two facilities. He also said the County does
89 have social programs and they are trying to fund more but they must also properly fund the jail project to
90 protect the public.
91

92 Ms. Lokshin extended her appreciation to everyone that helped with the smooth rollout of the vaccine for 5-
93 11-year-olds and thanked everyone for continuing to wear a mask at their meetings.
94

95 **VII. Policy, Personnel, & Appointments**

96 A. County Executive

97 1. Monthly HR Report – October 2021
98

99 Received and placed on file
100

101 2. Appointments/Reappointments

102 a. Resolution appointing Kelly Dillman to the Sadorus Fire Protection District, unexpired term
103 ending 4/30/2024

104 b. Resolution appointing James Randol to the Zoning Board of Appeals, term 12/1/2021-11/30/2026

105 c. Resolution appointing Andy Quarnstrom (D) to the Public Aid Appeals Committee, term
106 12/1/2021-11/30/2023

- 107 d. Resolution appointing Danielle Chynoweth (D) to the Public Aid Appeals Committee, term
108 12/1/2021-11/30/2023
109 e. Resolution appointing Norman Davis (R) to the Public Aid Appeals Committee, term 12/1/2021-
110 11/30/2023
111

112 **OMNIBUS MOTION** by Mr. Esry to recommend County Board approval of resolutions appointing Kelly
113 Dillman, James Randol, Andy Quarnstrom, Danielle Chynoweth and Norman Davis to their respective
114 boards; seconded by Ms. Taylor. Upon vote, the **MOTION CARRIED**.
115

- 116 f. Resolution appointing Heather Soder as the Animal Control Administrator, term 1/1/2022-
117 12/31/2023
118

119 **MOTION** by Ms. Michaels to recommend County Board approval of a resolution appointing Heather Soder
120 as the Animal Control Administrator, term 1/1/2022-12/31/2023; seconded by Ms. Carter. Upon vote, the
121 **MOTION CARRIED** unanimously.
122

- 123 g. Currently vacant appointments – full list and information is available on the County’s website
124
125 Information only
126

- 127 h. Applications for open appointments
128

129 Information only
130

131 B. County Clerk

- 132 1. Monthly Report – October 2021
133

134 Received and placed on file
135

136 C. County Executive

- 137 1. Request approval of the 2022 Holiday Calendar
138

139 **MOTION** by Mr. Patterson to recommend County Board approval of a resolution approving the 2022
140 Holiday Calendar; seconded by Mr. Summers.

141 **MOTION** by Mr. Patterson to amend the calendar to change the title of the October 10th holiday to
142 Indigenous Peoples’ Day; seconded by Ms. Straub.

143 Upon vote, the **MOTION to amend CARRIED by hand vote of 12-6**.

144 Upon vote, the **MOTION with the amendment CARRIED**.
145

- 146 2. Request approval of the 2022 County Board Calendar of Meetings
147

148 **MOTION** by Ms. King to recommend County Board approval of a resolution approving the 2022 County
149 Board Calendar of Meetings; seconded by Ms. Taylor. Ms. Lokshin noted a typographical error. Upon vote,
150 the **MOTION CARRIED unanimously**.
151

152 D. Other Business
153

154 Mr. Thorsland, as the Litigation Committee Chair, mentioned the death of a dog last December and the large
155 amount of public outcry. Himself and three other members will be bringing forward a resolution to amend the
156 Animal Control Ordinance to add a verification process.
157
158

159 E. Chair's Report

160
161 None

162
163 F. Designation of Items to be Placed on the Consent Agenda

164
165 VII. A. 2. f, C. 2

166
167 **VIII. Finance**

168 A. Budget Amendments/Transfers

- 169 1. Budget Amendment 21-00058
170 Fund 676 Solid Waste Management / Dept 011 Solid Waste Management
171 Increased Appropriations: \$3,609
172 Increased Revenue: \$3,609
173 Reason: See attached letter of explanation

174
175 **MOTION** by Mr. Stohr to recommend County Board approval of a resolution approving budget amendment
176 21-00058; seconded by Mr. Esry. Upon vote, the **MOTION CARRIED unanimously**.

- 177
178 2. Budget Amendment 21-00059
179 Fund 080 General Corporate / Dept 023 Recorder
180 Increased Appropriations: \$548,567
181 Increased Revenue: \$791,000
182 Reason: Breaking even last year's best-ever year, we find ourselves needing, even earlier, to increase
183 the pass-through amounts to the state, which will also boost the County's revenue via the share we
184 keep.

185
186 **MOTION** by Mr. Summers to recommend County Board approval of a resolution approving budget
187 amendment 21-00059; seconded by Ms. Lokshin. Discussion followed about the appreciation for the
188 additional revenue without adding any additional staff. Upon vote, the **MOTION CARRIED unanimously**.

189
190 B. Treasurer

- 191 1. Monthly Report – August & September 2021 - Reports are available on the Treasurer's webpage

192
193 Received and placed on file

- 194
195 2. Resolution authorizing the County Executive to assign mobile home tax sale certificate of purchase,
196 permanent parcel number 09-011-0001
197 3. Resolution authorizing the County Executive to assign mobile home tax sale certificate of purchase,
198 permanent parcel number 20-032-0008

199
200 **OMNIBUS MOTION** by Mr. Thorsland to recommend County Board approval of a resolution authorizing
201 the County Executive to assign mobile home tax sale certificates of purchase, permanent parcel 09-011-0001
202 and 20-032-0008; seconded by Ms. Michaels. Upon vote, the **MOTION CARRIED unanimously**.

203
204 C. Auditor

- 205 1. Monthly Report – October 2021 - Reports are available on the Auditor's webpage

206
207 Received and placed on file

208
209
210

211 D. County Executive

212 1. FY2021 General Corporate Fund Budget Projection

213
214 Ms. Ogden presented her FY2021 budget report to give everyone an update of the current projections
215 for this fiscal year. She reminded everyone that the FY2021 budget was prepared very conservatively
216 and currently they are projecting revenues to come in higher than budgeted. Ms. Ogden explained
217 where the additional revenues are coming from. She then moved on to expenditures, which are
218 projected to be underspent, and explained that the savings largely comes from personnel.

219
220 2. Annual Tax Levy Ordinance

221
222 **MOTION** by Mr. Goss to recommend County Board approval of the FY2022 annual tax levy ordinance;
223 seconded by Mr. Summers. Upon vote, the **MOTION CARRIED unanimously**.

224
225 3. Annual Budget and Appropriation Ordinance

226
227 **MOTION** by Ms. Taylor to recommend County Board approval of the FY2022 annual budget and
228 appropriation ordinance; seconded by Mr. Patterson. Discussion followed regarding the excess of
229 expenditures over revenues being due to the money they are setting aside for the design of the jail plans. Upon
230 vote, the **MOTION CARRIED**.

231 Ms. Ogden reminded the Board that this ordinance would not be placed on the Consent Agenda per the
232 State's Attorney's recommendation.

233
234 E. Other Business

235
236 None

237
238 F. Chair's Report

239
240 None

241
242 G. Designation of Items to be Placed on the Consent Agenda

243
244 VIII. A. 1-2, B. 2-3, D. 2

245
246 **IX. Justice and Social Services**

247 A. Monthly Reports – All reports are available on each department's webpage through the
248 department reports page

- 249
 - Probation & Court Services – September 2021
 - Public Defender – September & October 2021

250
251
252 Received and placed on file

253
254 B. Rosecrance Re-Entry Financial Report – September 2021

255
256 Information only

257
258 C. State's Attorney

- 259 1. Request approval for release of RFP 2021-011 for Digital Evidence Management System

260
261 **MOTION** by Ms. Straub to approve the release of RFP 2021-011 for Digital Evidence Management
262 System; seconded by Ms. Michaels. Upon vote, the **MOTION CARRIED unanimously**.

- 263 D. Other Business
264
265 None
266
267 E. Chair's Report
268
269 None
270
271 F. Designation of Items to be Placed on the Consent Agenda
272
273 None
274
275 **X. Other Business**
276
277 None
278
279 **XI. Adjournment**
280
281 Chair Patterson adjourned the meeting at 7:45 p.m.