

## CHAMPAIGN COUNTY BOARD COMMITTEE OF THE WHOLE – ELUC/Highway/County Facilities County of Champaign, Urbana, Illinois

Tuesday, February 7, 2012 – 6:00 p.m.

Lyle Shields Meeting Room, Brookens Administrative Center 1776 E. Washington Street, Urbana, Illinois

		Page No.
I.	Call to Order	1 age 110.
п.	Roll Call	
III.	Approval of Minutes A. Committee of the Whole – January 10, 2012	1-8
IV.	Approval of Agenda/Addenda	
V.	Public Participation	
VI.	Communications	
VII.	Environment & Land Use	
	A. <u>Annual Report of Land Use and Land Resource Management Trends</u> with Champaign County	9-13
	B. <u>Proposed Minor Changes to Champaign County Land Resource</u> <u>Management Plan – map included separately</u>	14-17
	C. Direction to Zoning Administrator Regarding Proposed Zoning Ordinance Test Amendment to Amend Limits on Vehicles and Equipment in Rural Home Occupations	18-25
	D. Monthly Report (to be distributed)	
	E. Other Business	
	F. Designation of Items to be Placed on Consent Agenda	
VIII.	Highway & Transportation	
	A. <u>Monthly Reports</u> - County & Township Motor Fuel Tax Claims – January, 2012	26
	B. Petition – Philo Road District	27-29
	C. <u>Resolution Appropriating County Motor Fuel Fax Funds for the Salary</u> and Estimated Expenses of the county Engineer for the period from December 1, 2011 through November 30,2012	30-31

	Committee of the Whole Agenda, Tuesday, February	7, 2012
D.	<u>Resolution Appropriating \$26,284.00 from County Motor Fuel Tax</u> <u>funds for Champaign County's Share of the Champaign-Urbana</u> <u>Urbanized Area Transportation Study – Section #11-00000-00-ES</u>	Page 2 32-33
E.	Resolution Appropriating \$26,284.00 from County Motor Fuel Tax Funds for Champaign County's Share of the Champaign-Urbana Urbanized Area Transportation Study – Section #12-00000-00-ES	34-35
F.	Resolution Appropriating \$370,000.00 from County Bridge Funds for the Replacement of Structure #010-7048 Located on CH 8 (Foosland Rd) in Brown Road District – Section #11-00981-00-BR.	36-37
G.	Olympian Drive Update	
H.	Resolution Appropriating County Motor Fuel Tax Funds for the Improvement of County Highways 8 & 30	38-39
I.	Jurisdictional Transfer of Highway in Foosland (for information)	
J.	Other Business	
К.	Designation of Items to be Placed on the Consent Agenda	
Co	unty Facilities	
A.	Physical Plant FY2011 Year End Budget Report	40
B.	Physical Plant Monthly Reports	41-44
C.	202 Art Bartell Construction Project Monthly Report	45
D.	East Campus Storm Water Management Project Update	
E.	Courthouse Sound System Project Update	
	<ol> <li>Jail Space Improvement Project</li> <li>Establishment of Jail Space Improvement Project Planning Team Dan Walsh, Sheriff – Project Team Leader Robert Cravens, Lt. –Corrections – Operations Track Manager Julia Reitz, State's Attorney (or her designee) Joe Gordon, Director-Court Services</li> </ol>	46-47
	Judge Difanis (or his designee(s))	
	Alan Reinhart, Facilities Director – Facilities Track Manager Deb Busey, County Administrator	
	Tom Betz, Deputy Chair – County Facilities	
	<ul> <li>John Jay, Assistant Deputy Chair – County Facilities</li> <li><u>Approval of Release of RFP for Consultant Services for Needs</u> Assessment and Pre-Design Planning</li> </ul>	

IX.

Committee of the Whole Agenda, Cont'd. Tuesday, February 7, 2012 Page 3

- 3. <u>Cost Assessment and Comparative Study of Jail Space Solutions at</u> <u>Satellite Jail and Downtown Correctional Center</u> – *Described and Accomplished under Item 2 above*
- 4. <u>Garner Together Impactors in Social Justice System to Present</u> <u>Information Regarding Improvements and Implementing Suggestions</u> <u>in the Jailing Communities Report</u> – *Outside scope of County Facilities Committee Area of Responsibility*
- 5. <u>Funding Model Based on Current Available Resources</u> to be distributed
- G. Other Business
- H. Designation of Items to be Placed on the Consent Agenda

### X. Other Business

XI. <u>Adjournment</u>

1	CHAMPAIGN COUNTY BOARD
2	Committee of the Whole Minutes
1 2 3 4 5 6 7 8 9	
4	Tuesday, January 10, 2012 – 6:00pm
Ş	Lyle Shields Meeting Room
07	1776 E. Washington St., Urbana, IL
6	
o	MEMBERS PRESENT: Alix, Ammons, Anderson, Bensyl, Berkson, Betz, Cowart, Esry,
10	Holderfield, James, Jay, Jones, Kurtz, Langenheim, Maxwell, McGinty, Michaels, O'Connor,
11	Petrie Quisenberry, Richards, Rosales, Schroeder, Weibel
12	Terre Quisenberry, Richards, Rosales, Benroeder, Werber
13	MEMBERS ABSENT: Carter, Moser, Nudo
14	······································
15	OTHERS PRESENT: John Hall (Zoning Administrator), Deb Busey (County
16	Administrator), Alan Reinhart (Facilities Director), Tom Berns and Chris Billing (Berns, Clancy
17	& Assoc.), John Cooper (Asst. County Engineer), Joel Fletcher (Asst. State's Attorney), Eileen
18	Sierra, Andy Kulcsycki and Amy Marchant (CRIS), Ranae Wolken (recording secretary), John
19	Farney (video recorder)
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22	Call to Order
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24 25	Board Chair Weibel called the meeting to order at 6:06pm.
26	Roll Call
27	<u>Ron Can</u>
28	The secretary called the roll and the following were present: Alix, Anderson, Bensyl,
29	Berkson, Betz, Esry, Holderfield, James, Jay, Jones, Kurtz, Langenheim, Maxwell, McGinty,
30	Michaels, O'Connor, Petrie, Quisenberry, Rosales, Schroeder and Weibel. Cowart, Richards and
31	Ammons arrived after roll call.
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33	Approval of Minutes
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35	Motion by Rosales to approve the minutes of December 6, 2011, as presented; seconded
36	by James. Motion carried unanimously.
37	
38 39	Approval of Agenda/Addendum
39 40	Motion by Disbards to approve the agende for the meeting, seconded by Deceles. Chair
41	Motion by Richards to approve the agenda for the meeting; seconded by Rosales. Chair Weibel asked that the RTAG Monthly and Quarterly Reports be moved ahead in the agenda to
42	allow those speaking to that to be able to leave after that report. There was no addendum.
43	Motion carried unanimously.
44	Nithon Carried unaminously.
45	Public Participation
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47	Brian Adams spoke regarding one of the older County buildings, the county poor farm.
48	He said he had done some research on the architect of the building. He said construction started
49	in 1910 and the poor farm opened in 1912. He inquired about and expressed a potential

in 1910 and the poor farm opened in 1912. He inquired about and expressed a potential celebration to landmark the building upon its 100<sup>th</sup> anniversary. 

52 53 54	Committee of the Whole Minutes, Cont'd. Tuesday, January 10, 2012 Page 2
55 56	Communications
57 58 59 60	He directed the committee's attention to a letter from Warren Jeff regarding polygamists organizations and said the office has been inundated with daily mailings and asked board members if he would be allowed to send on to recycling to which the members agreed.
61 62 63 64 65	Kurtz said he attended the Champaign City council building on January 9 regarding intergovernmental restrictions regarding Clinton landfill. The first vote the executive committee took was to send a letter in opposition is to be sent in opposition to the landfill. Other cities, Bloomington and Decatur, are looking to join in opposition. He will provide updates as available.
66 67 68 69	Highway & Transportation Monthly Reports
70 71 72	Motion by Ammons to receive and place on file the monthly report for December, 2011; seconded by Anderson. Motion carried unanimously.
73 74 75	County Engineer Petition – Kerr Road District
76 77 78	John Cooper briefly explained that the Petition by Kerr Road District is to repair a drainage tile.
79 80 81 82	Motion by Bensyl to recommend approval of a Petition Requesting and Resolution Approving Appropriation of Funds from the County Bridge Fund Pursuant to 605 ILCS 5/5-501 for Kerr Road District; seconded by James. Motion carried unanimously.
83 84	Other Business
85 86	None.
87 88	Designation of Item to be Placed on the Consent Agenda
89 90	The Kerr Bridge petition is to be placed on the consent agenda.
91 92 93	County Facilities Physical Plant Monthly Reports
94 95 96	Mr. Reinhart explained there are still some bills from FY11 outstanding, but the report should be complete next month.
97 98 99	Motion by Jay to receive and place on file the Physical Plant monthly reports for November, 2011; seconded by Cowart. Motion carried unanimously.
100 101 102	

Committee of the Whole Minutes, Cont'd.
Tuesday, January 10, 2012
Page 3

106 202 Art Bartell Construction Monthly Report

108Mr. Reinhart briefly explained report. He said all the projects and owner items are109complete and under budget. The only item left is the East Campus Storm Water management110project.

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107

Motion by James to receive and place on file the report; seconded by Kurtz. Motion
 carried unanimously.

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East Campus Storm Water Management Project

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Maxwell asked Tom Berns and Chris Billing about the design life of the aluminized steel
 box. Billing said the concrete box could easily have a 50-80 year life and the aluminized steel
 could also be in the order of a 50 year life, being buried.

120

121 Motion by Maxwell to recommend adoption of the Storm Sewer Approach with the 122 aluminized steel; seconded by James. Betz stated his concern with the motion, only because he 123 thought the committee had previously discussed action coming in February. But he also stated 124 the item was on the agenda and complies with the Open Meetings Act. Betz reluctantly allow 125 discussion of the motion on the floor. Petrie felt the cost estimates were new information 126 provided this evening and doesn't feel that it complies with the Open Meetings Act. Betz 127 thought the item was previously deferred to February. Alix also stated his recollection was that the item was deferred to February, but would confirm with the minutes of the previous meeting. 128 Betz said it needed to be determined which month the item was deferred to. 129

130

131Motion by Langenheim to table to motion; seconded by Petrie.Betz stated the motion132to table is not debatable.Alix requested a point of order saying that if the motion made by133Maxwell was not in order due to the date, then that motion is not proper.Motion to table failed.134

Ammons asked about the differences of the approaches. Cowart asked if they had discussed with Jeff Blue's department to work on some of the excavating work on the project to cut some of the costs. Billing stated that estimates were determined based on actual contractors, but costs would come down a bit if they ended up doing the work. He said that the County Highway Department will be busy in 2012 with some of their projects, based on his conversations with Mr. Blue.

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Bensyl stated the minutes of October 4, 2011 reflect that action is to be taken in January.
Betz ruled Maxwell's motion in order.

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145 Berkson asked that when talking about design life, what happens when the EPA comes in 146 and says the metal work is not acceptable. She feels they should look at alternatives to the metal 147 She also stated that if a new jail is built it should all be a coordinated storm sewer work. 148 approach. Betz asked Mr. Berns if storm water projects are normally inspected by the EPA, 149 Berns said no, not to his knowledge. Betz asked if Berns knew of projects in the last 5 years in 150 which the EPA has come in and said changes needed to be made. Berns said none, to his 151 knowledge. Berns said the previous storm water plan already took into account an expanded 152 jail. Some of the basins have already been built. 153

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Committee of the Whole Minutes, Cont'd. Tuesday, January 10, 2012 Page 4

157 Jay said he had concerns with delaying this project any further. He said that all of the 158 presenters said the green plans would cost more and take more with maintenance. Jay feels it is 159 imperative it be done and that it could have been done already. He agrees that there could be law 160 changes and it can be done.

161

Alix asked what the estimate was for the total impervious area and the fees from the City of Urbana for the storm water fees. He question about the City of Urbana incentives would be for using green plans. Berns hasn't seen any updates from the City of Urbana. Weibel thought the fees would be approximately \$35,000 for all the county owned property.

166 Alix said he's been following this and his reason to defer previously was to allow 167 someone from the public to present lower costs for the green options, but hasn't seen any yet. He said he would like, at this point, to hear about lower costs. Berkson said her understanding 168 169 of that would be to talk with the other firm that turned in an RFQ. Busey said the Board entered 170 into a contract with BCA. If the Board wants to pay another engineering firm to prepare 171 another quote, there will be other fees. Busey said it is possible, but that is starting over. 172 Holderfield said she had spoken with someone about classes from Parkland College doing this project for the County and due to the limited number of projects they're able to do, they were not 173 174 interested in doing so. She couldn't find anyone to step forward to ease the burden of the costs 175 to the County.

176

Petrie said that as to expectations of some board members to expect someone to step 177 forward with proposals, but those people are not open to giving proposal for no payment for their 178 179 She also said that since the City of Urbana is not pushing for the project to be services. 180 completed soon, it gives some breathing room and time to pursue further. Petrie said there is a 181 potential jail expansion. She said that one of the initiatives of the strategic planning was 182 identified that the County develop a comprehensive plan for the County facilities. She said she 183 would like the time to look for grants and allow to seek to lower costs.

184

185 Esry stated that everyone has heard that time is money and the longer it drags out costs 186 will rise, labor and materials. He said the Storm Water Plan had already taken into consideration 187 the jail expansion, so that part of the discussion is moot. He feels something needs to be done. 188

189 James expressed his belief of the need to get the drainage situation going. Richards 190 favors the greens approach, but hasn't heard any alternatives to lower the costs and the project 191 needs to move forward.

192

193 Ammons asked if one the RFQ is out and the work is done, do we then have to do a 194 second for a second phase. Ms. Busey said the intent of the RFQ was to provide a contract for 195 engineering services. The Board elected to take a staffed approach and provide two design 196 alternatives. She always assumed the remainder of the project would be completed with that 197 same firm when it was issued. Ammons asked if that was stated in the RFQ. Busey said that 198 no, those alterations were made when approved. Busey said the first stage of the RFO contract is 199 completed. Busey the intent of the RFO was always to continue on through with the firm 200 selected. The question was which approach.

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205	Committee of the Whole Minutes, Cont'd.
206 207	Tuesday, January 10, 2012
208	Page 5 Berkson asked about the option to go to the second firm if the first proposal was not
209	satisfactory. Busey said that once the contract was entered into, then that is the firm to go with.
210	
	Alix agreed with Petrie that we can't expect services be provided for nothing. But he was hoping
211	to see something along the lines of items each portion of work for lower costs, and he hasn't seen
212	any evidence of a game-changing approach. Alix then spoke to Busey, that there seems to be
213	some disconnect what members of the vendor selection committee and the board had with regards
214	to the options. He hopes that board members ask more questions in the future and that staff give
215	more explanation.
216	
217	Motion by Bensyl to call the motion and requested a roll call vote; seconded by James.
218	Motion carried.
219	
220	A roll call vote on the original motion by Maxwell carried with Alix, Bensyl, Betz,
221	Esry, Holderfield, James, Jay, Jones, Maxwell, McGinty, Michaels, O'Connor,
222	Quisenberry, Rosales and Schroeder voting yes and with Ammons, Anderson, Berkson,
223	Cowart, Kurtz, Langenheim, Petrie, Richards and Weibel voting no.
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225	Other Business
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227	None.
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229	Designation of Items to be Placed on the Consent Agenda
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231	No items to be placed on the consent agenda.
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233	Environment & Land Use
234	Recreation & Entertainment License
235	Curtis Orchard
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237	Motion by Betz to approve the annual renewal of a Recreation & Entertainment License
238	for Curtis Orchard, Ltd., 3902 S. Duncan Road, Champaign for January 1, 2012 through
239	December 31, 2012; seconded by Schroeder. Motion carried.
240	December 51, 2012, seconder by Semberer. Motion carried.
240	Gordyville, LLC
241	Gordyville, DLC
242	Motion by Fary to approve the approval of a Deprestion & Dut to increase I
243	Motion by Esry to approve the annual renewal of a Recreation & Entertainment License
	for Gordyville, LLC, 2205 County Road, Gifford for January 1, 2012 through December 31, 2012; seconded by Michaels, Matting countied
245	2012; seconded by Michaels. Motion carried.
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247	Lake of the Woods Bar & Liquor
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249	Motion by Maxwell to approve the annual renewal of a Recreation & Entertainment
250	License for Lake of the Woods Bar & Liquor, 204 South Prairieview Road, Mahomet for January
251	1, 2012 through December31, 2012; seconded by Holderfield. Motion carried.
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259 <u>Tincup RV Park</u>

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Motion by Holderfield to approve the annual renewal of a Recreation & Entertainment
 License for Tincup RV Park, Inc., 1715 East Tincup Road, Mahomet, for the period January 1,
 2012 through December 31, 2012; seconded by Jay. Motion carried.

Committee of the Whole Minutes, Cont'd.

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Page 6

264

265 <u>Direction to Zoning Administrator Regarding Proposed Zoning Ordinance Text Amendment to</u>
 266 <u>Amend Certain Wind Farm Standard Conditions</u>

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Kurtz read the memo from John Hall requesting approval to proceed with a public hearing for an amendment to the Zoning Ordinance requirements for wind farms. Ammons asked why there were changes being made regarding reclamation agreement to simply a requirement for a site reclamation plan. Joel Fletcher, stated it makes more sense to put this in the ordinance in that it basically forces the developer to seek a variance in the ordinance if they do not agree with the ordinance. He said it makes it a condition of getting the special use permit.

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275 Weibel asked if sections on Page 77 and Page 78 should be the same. John hall said this 276 is what is going on with the current wind farm. Weibel also asked about the definition of 277 "Board" and Hall said in this case it means the Zoning Board. Weibel also asked if a landowner 278 could ask for removal of concrete lower than 54", possibly 72". Hall stated yes, but it wouldn't 279 be enforced by Zoning. Weibel felt there needed to be a better definition of an average salvage 280 price because of varied locations. Hall said this should be done by a licensed engineer to do the 281 estimate. Hall thought it removed flexibility if defined in the ordinance and the cost might be 282 more. He said we would be better off to get an estimate from a reputable engineer. Weibel 283 wants to know what the cost is. Hall said a list of items could be included to ask in each case. 284 Weibel asked about the definition of derelict. Hall said it was not defined. Weibel would like 285 the definition in there. Hall deferred to Joel Fletcher. Fletcher directed the Board's attention to 286 paragraph "d" on page A-7 already provides some specific guidance, because it would impossible 287 to define every possible way something can become derelict. Weibel's final question was about 288 re-commissioning. He doesn't feel it would be a problem for some years, but should be looked 289 at with regard to fees. Hall said it is not covering costs on the special use permit, covering costs 290 on the zoning permit. Hall said they probably spent over \$20,000 reviewing the current wind 291 farm.

292

Alix wonder if salvage value is defined as net salvage value, for example, after transportation cost, disassembly, etc. Fletcher said he was unaware of statutory definitions of salvage value. Alix asked how we ensure the numbers the engineer gives are what asked for and feels that is what should be asked.

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298 Petrie previously mentioned to Hall about goals that any documents approved and 299 definitions that are specific to this ordinance and not a general zoning ordinance. She asked if 300 there are any stipulations to fill the hole left by the 54 inches of concrete with regard to the type 301 of soil. She states that site should be brought to what the site was when project began. Petrie 302 stated her concerns with the paragraph regarding financial assurance every two years. She felt it 303 should occur every year. Fletcher doesn't see legal concerns with that, but it can be discussed. 304 James said that the public and those that need to read these will understand. Brief discussion 305 continued.

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Tuesday, January 10, 2012 Page 7 Hall said he is ready to proceed if the committee is complete with discussion. He will

Motion by James to receive and place on file the monthly report for Zoning; seconded by

Committee of the Whole Minutes, Cont'd.

proceed with next step. 312

Rosales. Motion carried unanimously.

#### 313 Monthly Report

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#### 318 **RTAG** reports

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320 Andy Kulczycki, Community Service Center of Northern Champaign County, explained 321 the first part of the annual report covers definitions. He thanked the Board for seeing the need 322 and meeting the demand for rural transportation. Transit services occur Monday through Friday, 323 7am to 5pm and explained costs for the fares. He stated they could never come close to meeting 324 the need in previous years. Weibel asked how a registered rider is defined. Amy Marchant, 325 CRIS CEO said a person who has completed a form with information is a registered rider. 326 Petrie asked if there were any grant programs for those individuals that can't pay the cost of a 327 trip. Petrie asked if they have had some people who can't afford at all. Ms. Marchant state there 328 is a ride called a Medicaid ride. Petrie asked if it was possible to provide limited service on 329 Ms. Marchant stated that with limited reimbursements from the state, there isn't a Saturdays. 330 cash flow at this time to provide that.

331

332 The Quarterly Report says that medical need and employment are the main reasons 333 people are using the program. At this point with the number of vehicles and the late state 334 payments they are at capacity, but are hopeful they will be able to do something down the road. 335 Kurtz asked about how fluctuating fuel prices affect the bottom line. Ms. Marchant said it has 336 been okay and are able to obtain fuel from CUMTD at cost. Schroeder asked how far behind the 337 State is behind in payments. They are 6 months behind and waiting on \$109,000.

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339 Motion by Betz to receive and place on file the RTAG quarterly and annual reports; 340 seconded by Quisenberry. Motion carried unanimously.

- 341 342 Other Business

  - None.
- 346 Designation of Items to be placed on the Consent Agenda 347
  - No items to be placed on the agenda.

# 349

350 **Other Business** MLK Proclamation

351 352

353 Weibel stated this item would normally have been presented to the Policy Committee, but 354 the event is taking place prior to that date.

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358	Committee of the Whole Minutes, Cont'd.
359	Tuesday, January 10, 2012
360	Page 8
361	Motion by Betz to adopt a Proclamation Designating Friday, January 13, 2012 as the 11 <sup>th</sup>
362	Annual County-Wide Celebration of Martin Luther King, Jr.; seconded by Richards. Motion
363	carried.
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365	Adjournment
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367	Meeting declared adjourned at 7:34pm.
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370	Respectfully submitted,
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372	Ranae Wolken

373 Recording Secretary